

INTRODUCED: January 12, 2026

AN ORDINANCE No. 2026-006

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to accept funds in the amount of \$960,896.00 from the Virginia Department of Transportation, to amend Ord. No. 2025-058, adopted May 12, 2025, which accepted a program of proposed Capital Improvement Projects for Fiscal Year 2025-2026 and the four fiscal years thereafter, adopted a Capital Budget for Fiscal Year 2025-2026, and determined a means of financing the same, to appropriate the increase to the Fiscal Year 2025-2026 Capital Budget by increasing estimated revenues and the amount appropriated to the Department of Public Works' Major Bridge Improvement Program project in the Transportation – Federal/State/Regional category by \$960,896.00 for the purpose of funding the East Richmond Road Over Gillies Creek bridge replacement project.

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Patron – Mayor Avula

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Approved as to form and legality  
by the City Attorney

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PUBLIC HEARING: JAN 26 2026 AT 6 P.M.

THE CITY OF RICHMOND HEREBY ORDAINS:

§ 1. That the Chief Administrative Officer, for and on behalf of the City of Richmond, is authorized to accept funds in the amount of \$960,896.00 from the Virginia Department of Transportation for the purpose of funding the East Richmond Road Over Gillies Creek bridge

AYES: \_\_\_\_\_ NOES: \_\_\_\_\_ ABSTAIN: \_\_\_\_\_

ADOPTED: \_\_\_\_\_ REJECTED: \_\_\_\_\_ STRICKEN: \_\_\_\_\_

replacement project.

§ 2. That Ordinance No. 2025-058, adopted May 12, 2025, which accepted a program of proposed Capital Improvements for Fiscal year 2025-2026 and the four fiscal years thereafter, adopted a Capital Budget for Fiscal year 2025-2026, and determined a means of financing same, be and is hereby amended by increasing the estimated revenues and the amount appropriated for expenditures by \$960,896.00, and allotting to the Department of Public Works' Major Bridge Improvement Program project in the Transportation – Federal/State/Regional category by \$960,896.00 for the purpose of funding the East Richmond Road Over Gillies Creek bridge replacement project. .

§ 3. This ordinance shall be in force and effect upon adoption

**City of Richmond**  
Intracity Correspondence

**O&R Transmittal**

**DATE:** December 2, 2025

**TO:** The Honorable Members of City Council

**THROUGH:** The Honorable Dr. Danny Avula, Mayor

**THROUGH:** Odie Donald II, Chief Administrative Officer

**THROUGH:** Tanikia Jackson, DCAO for Finance and Administration

**THROUGH:** Latisha Shelton; Director of Finance

**THROUGH:** Meghan Brown; Director of Budget & Strategic Planning

**THROUGH:** Alfred L. Wiggins, DCAO for Operations

**THROUGH:** Bobby Vincent Jr.; Director of Public Works

**FROM:** M.S. Khara, P.E.; City Engineer

**RE:** TO AUTHORIZE THE CHIEF ADMINISTRATIVE OFFICER, FOR AND ON BEHALF OF THE CITY OF RICHMOND, TO ACCEPT FUNDS IN THE AMOUNT OF \$960,896.00 FROM THE VIRGINIA DEPARTMENT OF TRANSPORTATION, TO AMEND ORD. NO. 2025-058, ADOPTED MAY 12, 2025, WHICH ACCEPTED A PROGRAM OF PROPOSED CAPITAL IMPROVEMENT PROJECTS FOR FISCAL YEAR 2025-2026 AND THE FOUR FISCAL YEARS THEREAFTER, ADOPTED A CAPITAL BUDGET FOR FISCAL YEAR 2025-2026, AND DETERMINED A MEANS OF FINANCING THE SAME, TO APPROPRIATE THE INCREASE TO THE FISCAL YEAR 2025-2026 CAPITAL BUDGET BY INCREASING ESTIMATED REVENUES AND THE AMOUNT APPROPRIATED TO THE DEPARTMENT OF PUBLIC WORKS' MAJOR BRIDGE IMPROVEMENT PROGRAM PROJECT IN THE TRANSPORTATION – FEDERAL/STATE/REGIONAL CATEGORY BY \$960,896.00 FOR THE PURPOSE OF FUNDING THE EAST RICHMOND ROAD OVER GILLIES CREEK BRIDGE REPLACEMENT PROJECT.

**ORD. OR RES. No.** \_\_\_\_\_

**PURPOSE:** To amend Ord. No. 2025-058 as adopted May 12, 2025, which adopted the Capital Improvement Plan for FY 2026, and to authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to accept Revenue Sharing funds in the total amount of \$150,000.00 from the Virginia Department of Transportation and appropriate the revenues by amending the FY2025-2026 Capital Improvement Program (CIP) Budget in Transportation category (Rapids Grant 500562, Project 105918) for the E. Richmond Road over Gillies Creek bridge replacement (UPC 113294).

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to accept State of Good Repair (SGR) funds in the total amount of \$810,896.00 from the Virginia Department of Transportation and appropriate the revenues to RAPIDS project 105918 by amending the FY2025-2026 Capital Improvement Program (CIP) Budget in Transportation category (Rapids Grant NEW, Project 105918) for the E. Richmond Road over Gillies Creek bridge replacement (UPC 113294).

**BACKGROUND:** The General Assembly has directed VDOT to establish several initiatives aimed at accelerating road construction and providing funding assistance for the improvements to their transportation system. One such initiative is the Revenue Sharing Program; under which the City of Richmond is eligible for matching funds on a 50% Local Funding, 50% State Funding basis.

Additionally, the City also applies for funding to address the City's eligible structurally deficient bridge inventory. As part of that application process, the City applied for SGR funds for design and construction of the E. Richmond Rd over Gillies Creek bridge replacement

In 2015, House Bill 1887 was passed and incorporated into the Code of Virginia (§33.2-369). This funding is known as State of Good Repair (SGR) and provides funding for deteriorated pavements and structurally deficient bridges maintained/owned by the Virginia Department of Transportation (VDOT) and/or localities, as approved by the Commonwealth Transportation Board (CTB).

This project is to replace the existing poor rated, non-redundant steel tension member bridge with a load path redundant bridge on E. Richmond Road over Gillies Creek. The new bridge will be widened to add space for future pedestrian infrastructure and tie back into the existing roadway. The project is currently under construction and is scheduled to be completed by December 2026.

The estimated total project cost is \$4,094,183. Funding allocations are \$810,966 from State of Good Repair, \$1,050,000 of Revenue sharing funds, \$ 1,050,000 in City matching funds and \$1,183,287 in additional City GO Bond funds allocated through the Major Bridge program. Of the \$1,050,000 in Revenue Sharing funds, \$926,976 are reimbursable to the City. This request is to accept \$ 150,000.00 in FY 2026 VDOT Revenue Sharing funding; to accept \$ 810,896.00 in FY 2023 VDOT State of Good Repair funding and to allocate to the E. Richmond Road over Gillies Creek bridge replacement project.

**COMMUNITY ENGAGEMENT:** Additional public hearing/engagements that will be through the City Planning Commission (CPC) meeting on this Ordinance request.

**STRATEGIC INITIATIVES AND OTHER GOVERNMENTAL:** Transportation projects receiving funds from VDOT will improve the city's streets, bridge to expand the connectivity and enhance the safety to the pedestrian and vehicular users.

City Planning Commission (CPC) will review and approve the Ordinance request.

**FISCAL IMPACT:** Revenue of \$150,000 State Revenue Sharing Program funds. The FY2025-FY2026 adopted CIP budget will be amended to accept and appropriate \$150,000.00 Revenue Sharing funds from VDOT to the Capital Budget in Transportation category for Transportation category (Rapids Grant 500562, Project 105918) for the E. Richmond Road over Gillies Creek bridge replacement (UPC 113294). \$150,000.00 will be reimbursable to the City. City matching funds were previously allocated to the project.

Also, Revenue of \$810,896 Federal State of Good Repair funds. The FY2025-FY2026 adopted CIP budget will be amended to accept and appropriate \$810,896.00 Federal State of Good Repair funds from VDOT to the Capital Budget in Transportation category for Transportation category (Rapids Grant [NEW], Project 105918) for the E. Richmond Road over Gillies Creek bridge replacement (UPC 113294). \$810,896.00 will be 100% reimbursable to the City. City matching funds are not required.

**DESIRED EFFECTIVE DATE:** Upon Adoption.

**REQUESTED INTRODUCTION DATE:** January 12, 2026.

**CITY COUNCIL PUBLIC HEARING DATE:** January 26, 2026.

**REQUESTED AGENDA:** Consent Agenda.

**RECOMMENDED COUNCIL COMMITTEE:** City Planning Commission.

**AFFECTED AGENCIES:** Department of Public Works; Law Department; Finance Department; Budget and Strategic Planning; Copies also sent to: City Mayor (Dr. Danny Avula); and City Attorney (2).

**RELATIONSHIP TO EXISTING ORD. OR RES.:** Amends Ordinance No. 2025-058.

**ATTACHMENTS:** FY2026 Revenue Sharing allocation (\$ 150,000.00) for UPC 113294; Appendix A from the Standard Project Administration Agreement for UPC 113294 showing the SGR allocation.

**STAFF:** Lamont L. Benjamin, P.E.; Capital Projects Administrator 804-646-6339.  
Thomas A. Westbrook, P.E.; Project Manager 804-646-3421.



UPC#	Requested State Match Allocations		Recommended State Match Allocations		Project Location	Scope Priority Selection Status
	FY 2025	FY 2026				
<b>Richmond District</b>		<b>\$38,047,115</b>	<b>\$16,121,633</b>	<b>\$18,409,706</b>		
<b>Hopewell City</b>						
Pavement Rehabilitation - Various Local Streets	117065	\$544,096	\$544,096	\$0	<b>FR:</b> Varies  <b>TO:</b> Varies	Reconstruction  <i>meets Priority 2 CIP selection criteria</i>
Hill Ave and Hooker St Reconstruction	117064	\$225,610	\$225,610	\$0	<b>FR:</b> Hooker Street  <b>TO:</b> Jackson Street	Reconstruction  <i>meets Priority 2 CIP selection criteria</i>
<b>Hopewell City (summary)</b>		<b>\$995,316</b>	<b>\$789,756</b>	<b>\$205,560</b>		
<b>Richmond City</b>						
MLK Bridge - Bridge Rehabilitation	107108	\$2,000,000	\$200,000	\$1,800,000	<b>FR:</b> 10th Street  <b>TO:</b> Mosby Court	Bridge Rehabilitation (maintenance)  <i>meets Priority 1 selection criteria</i>
Lombardy St over CSX	104216	\$2,500,000	\$300,000	\$2,200,000	<b>FR:</b> W. Leigh St <b>TO:</b> School Rd	Bridge Replacement  <i>meets Priority 1 selection criteria</i>
Columbia St over Goodes Creek	113073	\$400,000	\$400,000	\$0	<b>FR:</b> Chesterman Ave  <b>TO:</b> Mimosa St	Bridge Replacement  <i>meets Priority 1 selection criteria</i>
Hull St over Manchester Canal Bridge Replacement	113290	\$1,125,000	\$1,002,000	\$0	<b>FR:</b> Manchester Road  <b>TO:</b> E. 1St Street	Bridge Replacement  <i>meets Priority 1 selection criteria</i>
E. Richmond Rd over Stony Run	113296	\$100,000	\$0	\$100,000	<b>FR:</b> Jennie Scheer Rd  <b>TO:</b> Inman Ave	Bridge Replacement  <i>meets Priority 1 selection criteria</i>
E. Richmond Rd over Gillies Creek	113294	\$150,000	\$0	\$150,000	<b>FR:</b> Jennie Scheer Rd  <b>TO:</b> Inman Ave	Bridge Replacement  <i>meets Priority 1 selection criteria</i>

## Appendix A Revision #3

Date: 7/17/2024

Project Number: U000-127-033    UPC: 113294    CFDA # N/A    Locality: City of Richmond

Project Location ZIP+4: 23220-0000	Locality UEI # EG4LF5GYLK81	Locality Address (incl ZIP+4): 900 East Broad St. Richmond, VA 23219-1907
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## Project Narrative

Work Description: #SGR21LB - East Richmond Rd over Gillies Creek - BR Replace. Replace fractured critical bridge with load path redundant bridge. Construction to be sequential with East Richmond Road over Stony Run bridge replacement. FY19 RS Candidate Project.

From: Inman Road

To: Jennie Scheer Road

Locality Project Manager Contact info: Thomas Westbrook 804-646-3421 [thomas.westbrook@richmondgov.com](mailto:thomas.westbrook@richmondgov.com)Department Project Coordinator Contact Info: Brenda David 804-609-5293 [Brenda.David@vdot.virginia.gov](mailto:Brenda.David@vdot.virginia.gov)

## Project Estimates

	Preliminary Engineering	Right of Way and Utilities	Construction	Total Estimated Cost	
Estimated Locality Project Expenses	\$246,610	\$39,638	\$3,684,911	\$3,971,159	
Estimated VDOT Project Expenses	\$53,024	\$5,000	\$65,000	\$123,024	
Estimated Total Project Costs	\$299,634	\$44,638	\$3,749,911	\$4,094,183	

## Project Cost and Reimbursement

Phase	Estimated Project Costs	Funds type (Choose from drop down box)	Local % Participation for Funds Type	Local Share Amount	Maximum Reimbursement (Estimated Cost - Local Share)	Estimated Reimbursement to Locality (Max. Reimbursement - Est. VDOT Expenses)
Preliminary Engineering	\$299,634	Revenue Sharing	50%	\$149,817	\$149,817	
<b>Total PE</b>	<b>\$299,634</b>			<b>\$149,817</b>	<b>\$149,817</b>	<b>\$96,793</b>
Right of Way & Utilities	\$44,638	Revenue Sharing	50%	\$22,319	\$22,319	
<b>Total RW</b>	<b>\$44,638</b>			<b>\$22,319</b>	<b>\$22,319</b>	<b>\$17,319</b>
Construction	\$1,755,728	Revenue Sharing	50%	\$877,864	\$877,864	
	\$810,896	SGR Bridge	0%	\$0	\$810,896	
	\$1,183,287	Local Funds	100%	\$1,183,287	\$0	
<b>Total CN</b>	<b>\$3,749,911</b>			<b>\$2,061,151</b>	<b>\$1,688,760</b>	<b>\$1,623,760</b>
<b>Total Estimated Cost</b>	<b>\$4,094,183</b>			<b>\$2,233,287</b>	<b>\$1,860,896</b>	<b>\$1,737,872</b>

Total Maximum Reimbursement by VDOT to Locality (Less Local Share)

\$1,860,896

Estimated Total Reimbursement by VDOT to Locality (Less Local Share and VDOT Expenses)

\$1,737,872

## Project Financing

Revenue Sharing State Match	Revenue Sharing Local Match	SGR Bridge	Local Funds			Aggregate Allocations
\$1,050,000	\$1,050,000	\$810,896	\$1,183,287			\$4,094,183

## Program and Project Specific Funding Requirements

- This Project shall be administered in accordance with VDOT's Locally Administered Projects Manual and Revenue Sharing Program Guidelines.
- The LOCALITY will continue to operate and maintain the facility as constructed. Should the design features of the Project be altered by the LOCALITY subsequent to Project completion without approval of the DEPARTMENT, the LOCALITY inherently agrees, by execution of this agreement, to make restitution, either physically or monetarily, as required by the DEPARTMENT.
- This is a limited funds project. The LOCALITY shall be responsible for any additional funding in excess of \$1,860,896
- Reimbursement for eligible expenditures shall not exceed funds allocated each year by the Commonwealth Transportation Board in the Six Year Improvement Program.
- All local funds included on this appendix have been formally committed by the local government's board or council resolution subject to appropriation.
- Project estimate, schedule and commitment to funding are subject to the requirements established in the Commonwealth Transportation Board (CTB) Policy and Guidelines for Implementation of the State of Good Repair Prioritization Process, Code of Virginia, and VDOT's Instructional and Informational Memorandums.
- Projects receiving funding under this program must initiate the Preliminary Engineering or the Construction Phase within 24 months of award of funding or become subject to deallocation. In the event the Project is not advanced to the next phase of construction, the LOCALITY may be required, pursuant to § 33.2-214 of the Code of Virginia, to reimburse the Department for all state and federal funds expended on the Project.
- This Appendix A supersedes all previous versions signed by VDOT and the LOCALITY.

This attachment is certified and made an official attachment to this document by the parties to this agreement.

DocuSigned by:



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Authorized Locality Official

7/22/2024

Date

Authorized VDOT Official

Date

Revised: February 1, 2019