

## City of Richmond

900 East Broad Street 2nd Floor of City Hall Richmond, VA 23219 www.rva.gov

## Legislation Details (With Text)

Name:

File #: ORD. 2021-

367

Type: Ordinance

Status: Adopted

**File created:** 11/5/2021

In control: City Council

On agenda: 2/14/2022

**Final action:** 2/14/2022

Title:

To authorize the special use of the property known as 1000 Westover Hills Boulevard for the purpose of a residential use containing up to six dormitory-style units with shared sanitation facilities accessory

to a church, upon certain terms and conditions. (4th District)

Version: 1

Sponsors:

Mayor Stoney (By Request)

Indexes:

Code sections:

**Attachments:** 1. Ord. No. 2021-367, 2. Staff Report, 3. Application Form, 4. Applicant's Report, 5. Site Plan, 6.

Plans, 7. Map

Date	Ver.	Action By	Action	Result
2/14/2022	1	City Council	adopted	Pass
1/24/2022	1	City Council	continued	
1/18/2022	1	Planning Commission	recommended for approval	
1/10/2022	1	City Council	continued and referred back	
1/3/2022	1	Planning Commission		
12/13/2021	1	City Council	introduced and referred	

To authorize the special use of the property known as 1000 Westover Hills Boulevard for the purpose of a residential use containing up to six dormitory-style units with shared sanitation facilities accessory to a church, upon certain terms and conditions. (4<sup>th</sup> District)

WHEREAS, the owner of the property known as 1000 Westover Hills Boulevard, which is situated in a R-5 Single-Family Residential District, desires to use such property for the purpose of a residential use containing up to six dormitory-style units with shared sanitation facilities accessory to a church, which use, among other things, is not currently allowed by section 30-410.1 of the Code of the City of Richmond (2020), as amended; and

WHEREAS, in accordance with section 17.11 of the Charter of the City of Richmond (2020), as amended, it has been made to appear that, if granted subject to the terms and conditions set forth in this ordinance, the special use granted by this ordinance will not be detrimental to the safety, health, morals and

general welfare of the community involved, will not tend to create congestion in streets, roads, alleys and other public ways and places in the area involved, will not create hazards from fire, panic or other dangers, will not tend to overcrowding of land and cause an undue concentration of population, will not adversely affect or interfere with public or private schools, parks,

playgrounds, water supplies, sewage disposal, transportation or other public requirements, conveniences and

WHEREAS, (i) the City Planning Commission has conducted a public hearing to investigate the circumstances and conditions upon which the Council is empowered to authorize such use, (ii) the City Planning Commission has reported to the Council the results of such public hearing and investigation and its recommendations with respect thereto, and (iii) the Council has conducted a public hearing on this ordinance at which the person in interest and all other persons have had an opportunity to be heard; NOW, THEREFORE,

## THE CITY OF RICHMOND HEREBY ORDAINS:

improvements, and will not interfere with adequate light and air; and

§ 1. **Finding.** Pursuant to section 30-1050.1 of the Code of the City of Richmond (2020), as amended, the Council hereby finds that the special use set forth in and subject to the terms and conditions of this ordinance will not (i) be detrimental to the safety, health, morals and general welfare of the community involved, (ii) tend to create congestion in streets, roads, alleys and other public ways and places in the area involved, (iii) create hazards from fire, panic or other dangers, (iv) tend to overcrowding of land and cause an undue concentration of population, (v) adversely affect or interfere with public or private schools, parks, playgrounds, water supplies, sewage disposal, transportation or other public requirements, conveniences and improvements, or (vi) interfere with adequate light and air.

## § 2. Grant of Special Use Permit.

(a) Subject to the terms and conditions set forth in this ordinance, the property known as 1000 Westover Hills Boulevard and identified as Tax Parcel No. S006-0370/002 in the 2021 records of the City

Assessor, being more particularly shown on a site plan entitled "Proposed Renovations to Living Water Community Center, 1000 Westover Hills Blvd, Richmond, VA 23225," prepared by TKS Architects, Inc., and dated January 6, 2020, a copy of which is attached to and made a part of this ordinance, hereinafter referred to as "the Property," is hereby permitted to be used for the purpose of a residential use containing up to six dormitory-style units with shared sanitation facilities accessory to a church, hereinafter referred to as "the Special Use," substantially as shown on the plans entitled "Westover Baptist Church, Education Building Renovation," prepared by Worley Associates, Architects, and dated May 7, 2021, hereinafter referred to as "the Plans," copies of which are attached to and made a part of this ordinance.

- (b) The adoption of this ordinance shall constitute the issuance of a special use permit for the Property. The special use permit shall inure to the benefit of the owner or owners of the fee simple title to the Property as of the date on which this ordinance is adopted and their successors in fee simple title, all of which are hereinafter referred to as "the Owner." The conditions contained in this ordinance shall be binding on the Owner.
- § 3. **Special Terms and Conditions.** This special use permit is conditioned on the following special terms and conditions:
- (a) The Special Use of the Property shall be as a residential use containing up to six dormitory-style units with shared sanitation facilities accessory to a church, substantially as shown on the Plans.
  - (b) No more than six individuals shall reside on the Property.
  - (c) No parking shall be required for the Special Use.
- § 4. **Supplemental Terms and Conditions.** This special use permit is conditioned on the following supplemental terms and conditions:
- (a) All required final grading and drainage plans, together with all easements made necessary by such plans, must be approved by the Director of Public Utilities prior to the issuance of the building permit.
  - (b) Storm or surface water shall not be allowed to accumulate on the land. The Owner, at its sole

cost and expense, shall provide and maintain at all times adequate facilities for the drainage of storm or surface water from the Property so as not to adversely affect or damage any other property or public streets and the use thereof.

- (c) Facilities for the collection of refuse shall be provided in accordance with the requirements of the Director of Public Works. Such facilities shall be located or screened so as not to be visible from adjacent properties and public streets.
- (d) Any encroachments existing, proposed on the Plans or contemplated in the future shall require separate authorization and shall be subject to the applicable provisions of the Code of the City of Richmond (2020), as amended, and all future amendments to such laws.
- (e) In all other respects, the use of the Property shall be in accordance with the applicable underlying zoning regulations.
- § 5. **General Terms and Conditions.** This special use permit is conditioned on the following general terms and conditions:
- (a) No permit implementing this special use permit shall be approved until satisfactory evidence has been presented to the Zoning Administrator that any delinquent real estate taxes applicable to the Property have been paid.
- (b) The Owner shall be bound by, shall observe and shall comply with all other laws, ordinances, rules and regulations applicable to the Property, except as otherwise expressly provided in this ordinance.
- (c) Words and phrases used in this ordinance shall be interpreted to have the meanings ascribed to them by section 30-1220 of the Code of the City of Richmond (2020), as amended, unless the context clearly indicates that a different meaning is intended.
- (d) Notwithstanding any other provision of law, this special use permit is being approved due, in part, to the mitigating effects of each and every condition attached hereto; consequently, if any portion of this ordinance is determined to be invalid for any reason by a final, non-appealable order of any Virginia or federal court of competent jurisdiction, the invalidity shall cause the entire ordinance to be void and of no further effect

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from the effective date of such order.

(e) The privileges granted by this ordinance may be revoked pursuant to the provisions of sections

30-1050.7 through 30-1050.11 of the Code of the City of Richmond (2020), as amended, and all future

amendments to such laws. Failure to comply with the terms and conditions of this ordinance shall constitute a

violation of section 30-1080 of the Code of the City of Richmond (2020), as amended, and all future

amendments to such law, or any other applicable laws or regulations.

(f) When the privileges granted by this ordinance terminate and the special use permit granted

hereby becomes null and void, whether as a result of the Owner relinquishing this special use permit in a

writing addressed to the Director of Planning and Development Review or otherwise, use of the Property shall

be governed thereafter by the zoning regulations prescribed for the district in which the Property is then

situated.

§ 6. **Implementation.** The Commissioner of Buildings is authorized to issue a building permit substantially

in accordance with the Plans for the Special Use subject to the terms and conditions set forth in this ordinance. An application for the building permit shall be made within 730 calendar days following the date on which this ordinance becomes effective. If either the application for the building permit is not made with the time period stated in the previous sentence or the building permit terminates under any provision of the Virginia Statewide

Building Code, this ordinance and the special use permit granted hereby shall terminate and become null and void.

§ 7. **Effective Date.** This ordinance shall be in force and effect upon adoption.

O & R Request

DATE: November 12, 2021 **EDITION:** 

TO:

The Honorable Members of City Council

**THROUGH:** The Honorable Levar M. Stoney, Mayor (Patron: Mayor, by Request)

(This in no way reflects a recommendation on behalf of the Mayor)

THROUGH: J.E. Lincoln Saunders, Chief Administrative Officer

**THROUGH:** Sharon L. Ebert, Deputy Chief Administrative Officer for Economic Development and Planning

FROM:

Kevin J. Vonck, Director, Dept. of Planning and Development Review

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RE:

To authorize the special use of the property known as 1000 Westover Hills Boulevard for the purpose of a residential use with up to six dormitory-style units with shared sanitation facilities accessory to a church, upon certain terms and conditions.

ORD, OR RES, No.

**PURPOSE:** To authorize the special use of the property known as 1000 Westover Hills Boulevard for the purpose of a residential use with up to six dormitory-style units with shared sanitation facilities accessory to a church, upon certain terms and conditions.

**REASON:** The applicant is requesting to authorize the special use of the property known as 1000 Westover Hill Boulevard for the purpose of converting the second floor of the Sunday school building into an accessory residential use, with six dormitory-style residential units sharing restroom and sanitation facilities. The property is located in an R-5 Single-Family Residential District, which does not permit the proposed dormitory-style residential use.

**RECOMMENDATION:** In accordance with the requirements of the City Charter and the Zoning Ordinance, the City Planning Commission will review this request and make a recommendation to City Council. This item will be scheduled for consideration by the Commission at its January 3, 2021, meeting.

**BACKGROUND:** The subject property consists of a single parcel of land that contains a lot area of 127,935 square feet (2.937 acres) and is improved with a church sanctuary and Sunday school building in addition to an accessory parking area.

The property is located in an R-5 Single-Family Residential District, which does not permit the proposed dormitory-style residential use.

Richmond 300 recommends a future land use of "Residential" for the property. The primary uses recommended for Residential are single family homes, accessory dwelling units and open space. Secondary uses include duplexes and small multi-family buildings (3-10 units), institutional and cultural uses. These uses should typically be located on major streets. The development style for Residential is houses on medium or large sized lots with homes setback from the street. Future development should continue or introduce a gridded pattern of development and new buildings should be built to a scale and design that is consistent with existing buildings. Buildings are generally one to three stories, with lots generally ranging up to 5,000 SF to 20,000 SF. General density should be 2-10 units per acre.

The portion Westover Hills Boulevard that abuts the property is designated as a "Major Residential Street."

The property falls within the Westover Hills Neighborhood Node. This area is envisioned to have a village-like quality with small retail, services, and restaurant offices that serve primarily the surrounding neighborhood, but dose also attract outside visitors. Over the next twenty years, the node could be enhanced by 1) discouraging a suburban development pattern (where buildings are pushed back with parking in front of them) and encouraging urban form with buildings that are closer to the street with parking located in the rear in shared lots, and 2) utilizing a Complete Streets approach to street design to ensure pedestrians, bicyclists, and transit users are adequately and safely accommodated in the public rights-of-way.

**FISCAL IMPACT / COST:** The Department of Planning and Development Review does not anticipate any impact to the City's budget for this or future fiscal years.

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**FISCAL IMPLICATIONS:** Staff time for processing the request; preparation of draft ordinance; and publishing, mailing and posting of public notices.

**BUDGET AMENDMENT NECESSARY: No** 

**REVENUE TO CITY: \$300** 

**DESIRED EFFECTIVE DATE:** Upon adoption

**REQUESTED INTRODUCTION DATE:** December 13, 2021

CITY COUNCIL PUBLIC HEARING DATE: January 10, 2022

**REQUESTED AGENDA:** Consent

**RECOMMENDED COUNCIL COMMITTEE: None** 

**CONSIDERATION BY OTHER GOVERNMENTAL ENTITIES:** City Planning Commission

January 3, 2022

**AFFECTED AGENCIES:** Office of the Chief Administrative Officer

Law Department (for review of draft ordinance)

**RELATIONSHIP TO EXISTING ORD. OR RES.:** None

**REQUIRED CHANGES TO WORK PROGRAM(S):** None

ATTACHMENTS: Draft Ordinance, Application Form, Applicant's Report, Site Plan, Plans, Map

STAFF: Richard Saunders, Senior Planner, Land Use Administration (Room 511) 646-5648

Key Issues:

Retain on Consent Agenda Move to Regular Agenda Refer Back to Committee Remove from Council Agenda

Strike Withdrawn Continue to: