

# City of Richmond

900 East Broad Street 2nd Floor of City Hall Richmond, VA 23219 www.rva.gov

## Legislation Details (With Text)

File #: ORD. 2020-

268

Name:

Ordinance

Status: Adopted

File created: 11/12/2020 In control: City Council

1/4/2021 On agenda:

Final action: 1/11/2021

Title:

Type:

To authorize the special use of the property known as 406 Rear West Franklin Street for the purpose

of a two-unit tourist home within an existing structure, upon certain terms and conditions.

Sponsors:

Mayor Stoney (By Request)

Version: 2

Indexes:

Code sections:

Attachments:

1. Ord. No. 2020-268, 2. Staff Report, 3. Application Form and Applicant's Report, 4. Plans & Survey,

5. Map

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Date	Ver.	Action By	Action	Result
1/11/2021	2	City Council	adopted	Pass
1/4/2021	2	Planning Commission	recommended for approval	
12/14/2020	2	City Council	introduced and referred	

To authorize the special use of the property known as 406 Rear West Franklin Street for the purpose of a twounit tourist home within an existing structure, upon certain terms and conditions.

WHEREAS, the owner of the property known as 406 Rear West Franklin Street, which is situated in a RO-3 Residential-Office District, desires to use such property for the purpose of a two-unit tourist home, which use, among other things, is not currently allowed by sections 30-710.1(a)(7)(a), concerning the number of parking spaces required for particular uses, and 30-1220.122, concerning the definition of tourist home, of the Code of the City of Richmond (2015), as amended; and

WHEREAS, in accordance with section 17.11 of the Charter of the City of Richmond (2020), as amended, it has been made to appear that, if granted subject to the terms and conditions set forth in this ordinance, the special use granted by this ordinance will not be detrimental to the safety, health, morals and general welfare of the community involved, will not tend to create congestion in streets, roads, alleys and other public ways and places in the area involved, will not

create hazards from fire, panic or other dangers, will not tend to overcrowding of land and cause an undue concentration of population, will not adversely affect or interfere with public or private schools, parks, playgrounds, water supplies, sewage disposal, transportation or other public requirements, conveniences and improvements, and will not interfere with adequate light and air; and

WHEREAS, (i) the City Planning Commission has conducted a public hearing to investigate the circumstances and conditions upon which the Council is empowered to authorize such use, (ii) the City Planning Commission has reported to the Council the results of such public hearing and investigation and its recommendations with respect thereto, and (iii) the Council has conducted a public hearing on this ordinance at which the person in interest and all other persons have had an opportunity to be heard; NOW, THEREFORE,

#### THE CITY OF RICHMOND HEREBY ORDAINS:

§ 1. **Finding.** Pursuant to section 30-1050.1 of the Code of the City of Richmond (2015), as amended, the Council hereby finds that the special use set forth in and subject to the terms and conditions of this ordinance will not (i) be detrimental to the safety, health, morals and general welfare of the community involved, (ii) tend to create congestion in streets, roads, alleys and other public ways and places in the area involved, (iii) create hazards from fire, panic or other

dangers, (iv) tend to overcrowding of land and cause an undue concentration of population, (v) adversely affect or interfere with public or private schools, parks, playgrounds, water supplies, sewage disposal, transportation or other public requirements, conveniences and improvements, or (vi) interfere with adequate light and air.

### § 2. Grant of Special Use Permit.

- (a) Subject to the terms and conditions set forth in this ordinance, the property known as 406 Rear West Franklin Street and identified as Tax Parcel No. W000-0214/027 in the 2020 records of the City Assessor, being more particularly shown on a survey entitled "Exhibts B & C to the Declaration of the Commonwealth House Master Condominium, 406 W Franklin Street, City of Richmond, Virginia," prepared by Draper Aden Associates, dated September 11, 2017, and last revised May 29, 2018, a copy of which is attached to and made a part of this ordinance, hereinafter referred to as "the Property," is hereby permitted to be used for the purpose of a two-unit tourist home within an existing structure, substantially as shown on the plans entitled "406 W. Franklin St., Land Unit 2 (Units 1&2)," prepared by River Mill Development, and dated August 12, 2020, hereinafter referred to as "the Plans," copies of which are attached to and made a part of this ordinance.
- (b) The adoption of this ordinance shall constitute the issuance of a special use permit for the Property. The special use permit shall inure to the benefit of the owner or owners of the fee simple title to the Property as of the date on which this ordinance is adopted and their successors in fee simple title, all of which are hereinafter referred to as "the Owner." The conditions contained in this ordinance shall be binding on the Owner.
- § 3. **Special Terms and Conditions.** This special use permit is conditioned on the following special terms and conditions:
- (a) The Special Use of the Property shall be as a two-unit tourist home within an existing structure, with up to two bedrooms per unit, which units may be accessible from the exterior of the building, substantially as shown on the Plans.
- (b) No units within the tourist home shall be rented to more than two adult persons per bedroom at any given time.
  - (c) Off-street parking shall not be required for the Special Use.
- (d) The Owner shall ensure that the Zoning Administrator is furnished with contact information for the operator of the Special Use.
- (e) All mechanical equipment serving the Property shall be located or screened so as not to be visible from any public right-of-way.
- § 4. **Supplemental Terms and Conditions.** This special use permit is conditioned on the following supplemental terms and conditions:
  - (a) All required final grading and drainage plans, together with all easements made necessary by

such plans, must be approved by the Director of Public Utilities prior to the issuance of the building permit.

- (b) Storm or surface water shall not be allowed to accumulate on the land. The Owner, at its sole cost and expense, shall provide and maintain at all times adequate facilities for the drainage of storm or surface water from the Property so as not to adversely affect or damage any other property or public streets and the use thereof.
- (c) Facilities for the collection of refuse shall be provided in accordance with the requirements of the Director of Public Works. Such facilities shall be located or screened so as not to be visible from adjacent properties and public streets.
- (d) Any encroachments existing, proposed on the Plans or contemplated in the future shall require separate authorization and shall be subject to the applicable provisions of the Code of the City of Richmond (2015), as amended, and all future amendments to such laws.
- (e) In all other respects, the use of the Property shall be in accordance with the applicable underlying zoning regulations.
- § 5. **General Terms and Conditions.** This special use permit is conditioned on the following general terms and conditions:
- (a) No permit implementing this special use permit shall be approved until satisfactory evidence has been presented to the Zoning Administrator that any delinquent real estate taxes applicable to the Property have been paid.
- (b) The Owner shall be bound by, shall observe and shall comply with all other laws, ordinances, rules and regulations applicable to the Property, except as otherwise expressly provided in this ordinance.
- (c) Words and phrases used in this ordinance shall be interpreted to have the meanings ascribed to them by section 30-1220 of the Code of the City of Richmond (2015), as amended, unless the context clearly indicates that a different meaning is intended.
- (d) Notwithstanding any other provision of law, this special use permit is being approved due, in part, to the mitigating effects of each and every condition attached hereto; consequently, if any portion of this ordinance is determined to be invalid for any reason by a final, non-appealable order of any Virginia or federal court of competent jurisdiction, the invalidity shall cause the entire ordinance to be void and of no further effect from the effective date of such order.
- (e) The privileges granted by this ordinance may be revoked pursuant to the provisions of sections 30-1050.7 through 30-1050.11 of the Code of the City of Richmond (2015), as amended, and all future amendments to such laws. Failure to comply with the terms and conditions of this ordinance shall constitute a violation of section 30-1080 of the Code of the City of Richmond (2015), as amended, and all future amendments to such law, or any other applicable laws or regulations.
- (f) When the privileges granted by this ordinance terminate and the special use permit granted hereby becomes null and void, whether as a result of the Owner relinquishing this special use permit in a writing addressed to the Director of Planning and Development Review or otherwise, use of the Property shall be governed thereafter by the zoning regulations prescribed for the district in which the Property is then situated.
  - § 6. Implementation. The Zoning Administrator is authorized to issue a certificate of zoning

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compliance for the Special Use subject to the terms and conditions set forth in this ordinance. An application for the certificate of zoning compliance shall be made within 730 calendar days following the date on which this ordinance becomes effective. If the application for the certificate of zoning compliance is not made within the time period stated in the previous sentence, this ordinance and the special use permit granted hereby shall terminate and become null and void.

§ 7. **Effective Date.** This ordinance shall be in force and effect upon adoption.

## O & R Request

**DATE:** November 12, 2020 **EDITION:** 1

**TO:** The Honorable Members of City Council

**THROUGH:** The Honorable Levar M. Stoney, Mayor (Patron: Mayor, by Request)

(This in no way reflects a recommendation on behalf of the Mayor.)

THROUGH: Lenora G. Reid, Acting Chief Administrative Officer

**THROUGH:** Sharon L. Ebert, Deputy Chief Administrative Officer for Economic Development and Planning

**FROM:** Mark A. Olinger, Director, Department of Planning and Development Review

**RE:** To authorize the special use of the property known as 406 Rear West Franklin Street, for the purpose of a two unit tourist home, upon certain terms and conditions.

ORD, OR RES, No.

**PURPOSE:** To authorize the special use of the property known as 406 Rear West Franklin Street, for the purpose of a two unit tourist home, upon certain terms and conditions.

**REASON:** The request is to authorize the conversion of a two-family detached dwelling into a two unit tourist home. Tourist homes and short-term rentals are permitted uses in the RO-3 Residential Office District. However, as proposed, the tourist homes are not able to meet all feature requirements of the zoning district. Therefore a special use permit is required.

**RECOMMENDATION:** In accordance with the requirements of the City Charter and the Zoning Ordinance, the City Planning Commission will review this request and make a recommendation to City Council. This item will be scheduled for consideration by the Commission at its January 4, 2021, meeting.

**BACKGROUND:** The subject property is 40 feet in width and contains 6,213 square feet. Improvements to the property are a three-story building that fronts West Franklin Street and a two-story carriage house fronting the alley. It is the carriage house that is the subject of this special use request. The property is located in the RO -3 Residential Office District where tourist homes provided that access to the units is provided exclusively from

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within the building. The existing structure provides exterior access to the living units. The zoning ordinance requires one parking space per unit and the proposal request elimination of this requirement.

The City of Richmond's Pulse Corridor Plan designates the subject property for Downtown Mixed-Use.

Central business district of the Richmond region features high-density development with office buildings, apartments, and a mix of complementary uses, including regional destinations. Higher-density pedestrian- and transit-oriented development encouraged on vacant or underutilized sites; new development should be urban in form and may be of larger scale than existing context. Active commercial ground floor uses required on street-oriented commercial frontages. Active ground floor uses and design required on priority street frontages. Driveway entrances required to be off alleys whenever possible; new driveways prohibited on street-oriented commercial and priority street frontages. Little to no setback of new development unless to create pedestrian-oriented amenities like plazas and outdoor dining. Surface parking prohibited as a principal use; when surface parking is provided as an accessory use, it should be located to the rear of buildings and screened by shade trees. Parking requirements are substantially less in these areas than other areas of the city and are largely eliminated.

The properties to the east, west, and south of the subject property are located within the same RO-3 Residential Office zoning district. Adjacent and surrounding properties to the north are located in the B-4 Central Business District. Within the area of the subject property, properties to the east and west are occupied by professional offices. Other uses in the vicinity include residential, office, cultural, and hospitality uses.

**FISCAL IMPACT / COST:** The Department of Planning and Development Review does not anticipate any impact to the City's budget for this or future fiscal years.

**FISCAL IMPLICATIONS:** Staff time for processing the request; preparation of draft ordinance; and publishing, mailing and posting of public notices.

**BUDGET AMENDMENT NECESSARY: No.** 

**REVENUE TO CITY:** \$300 application fee

**DESIRED EFFECTIVE DATE:** Upon adoption

**REQUESTED INTRODUCTION DATE:** December 14, 2020

CITY COUNCIL PUBLIC HEARING DATE: January 11, 2021

**REQUESTED AGENDA:** Consent

**RECOMMENDED COUNCIL COMMITTEE:** None

**CONSIDERATION BY OTHER GOVERNMENTAL ENTITIES:** City Planning Commission January 4, 2021

**AFFECTED AGENCIES:** Office of Chief Administration Officer

Law Department (for review of draft ordinance)

**RELATIONSHIP TO EXISTING ORD, OR RES.:** None

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## **REQUIRED CHANGES TO WORK PROGRAM(S):** None

ATTACHMENTS: Draft Ordinance, Property and Plans, Application and Narrative, Map

**STAFF:** David Watson, Senior Planner, Land Use Administration, 804-646-1036 David.Watson@Richmondgov.com <mailto:David.Watson@Richmondgov.com >

Key Issues:

Retain on Consent Agenda Move to Regular Agenda Refer Back to Committee Remove from Council Agenda Strike Withdrawn

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