

# City of Richmond

# Legislation Details (With Text)

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On agenda:	1/10	/2022			Final action	: 1/10/2022		
Title:	To authorize the special use of the property known as 3101 East Marshall Street for the purpose of a mixed-use building, upon certain terms and conditions. (As Amended) (7th District)							
Sponsors:	May	Mayor Stoney (By Request)						
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Code sections:								
Attachments:	1. Ord. No. 2021-208, 2. Staff Report 3101 E Marshall St, 3. Applicant's Report, 4. Plans, 5. Survey, 6. Map, 7. Church Hill Association_Letter of Support_October 2021, 8. Church Hill Association Letter, 9. Letters of Opposition, 10. Letters of Support, 11. Opposition-Zerbe, 12. Opposition-Jordan-Cooley, 13. Opposition Received Since 2nd Hearing, 14. Opposition Letters_Recd After 10.4.21, 15. Plans_11-4-2021, 16. 20211213 Amendment of Ord. No. 2021-208							
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To authorize the special use of the property known as 3101 East Marshall Street for the purpose of a mixed-use building, upon certain terms and conditions. (As Amended) (7<sup>th</sup> District)

WHEREAS, the owner of the property known as 3101 East Marshall Street, which is situated in a R-63 Multifamily Urban Residential District, desires to use such property for the purpose of a mixed-use building, which use, among other things, is not currently allowed by sections 30-419.3, concerning permitted principal uses on corner lots, 30-419.5, concerning lot area and width, 30-419.6, concerning yards, 30-419.7, concerning

usable open space, 30-419.8, concerning lot coverage, 30-419.10, concerning height, and 30-710.1, concerning the number of parking spaces required for particular uses, of the Code of the City of Richmond (2020), as amended; and

WHEREAS, in accordance with section 17.11 of the Charter of the City of Richmond (2020), as amended, it has been made to appear that, if granted subject to the terms and conditions set forth in this ordinance, the special use granted by this ordinance will not be detrimental to the safety, health, morals and general welfare of the community involved, will not tend to create congestion in streets, roads, alleys and other public ways and places in the area involved, will not create hazards from fire, panic or other dangers, will not tend to overcrowding of land and cause an undue concentration of population, will not adversely affect or interfere with public or private schools, parks, playgrounds, water supplies, sewage disposal, transportation or other public requirements, conveniences and improvements, and will not interfere with adequate light and air; and

WHEREAS, (i) the City Planning Commission has conducted a public hearing to investigate the circumstances and conditions upon which the Council is empowered to authorize such use, (ii) the City Planning Commission has reported to the Council the results of such public hearing and investigation and its recommendations with respect thereto, and (iii) the Council has conducted a public hearing on this ordinance at which the person in interest and all other persons have had an opportunity to be heard;

#### NOW, THEREFORE,

#### THE CITY OF RICHMOND HEREBY ORDAINS:

§ 1. Finding. Pursuant to section 30-1050.1 of the Code of the City of Richmond (2020), as amended, the Council hereby finds that the special use set forth in and subject to the terms and conditions of this ordinance will not (i) be detrimental to the safety, health, morals and general welfare of the community involved, (ii) tend to create congestion in streets, roads, alleys and other public ways and places in the area involved, (iii) create hazards from fire, panic or other dangers, (iv) tend to overcrowding of land and cause an undue concentration of population, (v) adversely affect or interfere with public or private schools, parks, playgrounds, water supplies, sewage disposal, transportation or other public requirements, conveniences and improvements, or (vi) interfere with adequate light and air.

# § 2. Grant of Special Use Permit.

(a) Subject to the terms and conditions set forth in this ordinance, the property known as 3101 East Marshall Street and identified as Tax Parcel No. E000-0731/002 in the 2021 records of the City Assessor, being more particularly shown on a survey entitled "Compiled Special Purpose Plan for Review Not for Construction at # 3101, 3103, 3105 East Marshall Street, Richmond, VA 23223, City of Richmond, VA," prepared by Landmark-Fleet Surveyors, P.C., and dated November 9, 2020, a copy of which is provided as an inset on sheet 001 of the plans entitled "Renovation & Addition, 3101-3105 East Marshall St," prepared by ESS, and dated May 25, 2021, a copy of which is attached to and made a part of this ordinance, hereinafter referred to as "the Property," is hereby permitted to be used for the purpose of a mixed-use building, hereinafter referred to as "the Special Use," substantially as shown on the plans entitled "Renovation & Addition, 3101-3105 East Marshall St," prepared by ESS, and dated May 25, 2021, hereinafter referred to, as "the Plans," copies of which are attached to and made a part of this ordinance.

(b) The adoption of this ordinance shall constitute the issuance of a special use permit for the Property. The special use permit shall inure to the benefit of the owner or owners of the fee simple title to the Property as of the date on which this ordinance is adopted and their successors in fee simple title, all of which are hereinafter referred to as "the Owner." The conditions contained in this ordinance shall be binding on the Owner.

§ 3. Special Terms and Conditions. This special use permit is conditioned on the following special terms and conditions:

(a) The Special Use of the Property shall be as a mixed-use building, substantially as shown on the Plans.

(b) The height of the Special Use shall not exceed the height as shown on the Plans.

(c) All building materials, elevations, and site improvements, including landscaping, shall be substantially as shown on the Plans, unless otherwise approved by the Commission of Architectural Review.

(d) Off-street parking shall not be required for the Special Use.

(e) All mechanical equipment serving the Property shall be located or screened so as not to be visible from any public right-of-way.

§ 4. **Supplemental Terms and Conditions.** This special use permit is conditioned on the following supplemental terms and conditions:

(a) All required final grading and drainage plans, together with all easements made necessary by such plans, must be approved by the Director of Public Utilities prior to the issuance of the building permit.

(b) Storm or surface water shall not be allowed to accumulate on the land. The Owner, at its sole cost and expense, shall provide and maintain at all times adequate facilities for the drainage of storm or surface water from the Property so as not to adversely affect or damage any other property or public streets and the use thereof.

(c) Facilities for the collection of refuse shall be provided in accordance with the requirements of the Director of Public Works. Such facilities shall be located or screened so as not to be visible from adjacent properties and public streets.

(d) Any encroachments existing, proposed on the Plans or contemplated in the future shall require separate authorization and shall be subject to the applicable provisions of the Code of the City of Richmond (2020), as amended, and all future amendments to such laws.

(e) In all other respects, the use of the Property shall be in accordance with the applicable underlying zoning regulations.

§ 5. General Terms and Conditions. This special use permit is conditioned on the following general terms and conditions:

(a) No permit implementing this special use permit shall be approved until satisfactory evidence has been presented to the Zoning Administrator that any delinquent real estate taxes applicable to the Property have been paid.

(b) The Owner shall be bound by, shall observe and shall comply with all other laws, ordinances, rules and regulations applicable to the Property, except as otherwise expressly provided in this ordinance.

(c) Words and phrases used in this ordinance shall be interpreted to have the meanings ascribed to them by section 30-1220 of the Code of the City of Richmond (2020), as amended, unless the context clearly indicates that a different meaning is intended.

(d) Notwithstanding any other provision of law, this special use permit is being approved due, in part, to the mitigating effects of each and every condition attached hereto; consequently, if any portion of this ordinance is determined to be invalid for any reason by a final, non-appealable order of any Virginia or federal court of competent jurisdiction, the invalidity shall cause the entire ordinance to be void and of no further effect from the effective date of such order.

(e) The privileges granted by this ordinance may be revoked pursuant to the provisions of sections 30-1050.7 through 30-1050.11 of the Code of the City of Richmond (2020), as amended, and all future amendments to such laws. Failure to comply with the terms and conditions of this ordinance shall constitute a violation of section 30-1080 of the Code of the City of Richmond (2020), as amended, and all future amendments to such law, or any other applicable laws or regulations.

(f) When the privileges granted by this ordinance terminate and the special use permit granted hereby becomes null and void, whether as a result of the Owner relinquishing this special use permit in a writing addressed to the Director of Planning and Development Review or otherwise, use of the Property shall be governed thereafter by the zoning regulations prescribed for the district in which the Property is then situated.

§ 6. Implementation. The Commissioner of Buildings is authorized to issue a building permit

substantially in accordance with the Plans for the Special Use subject to the terms and conditions set forth in this ordinance. An application for the building permit shall be made within 730 calendar days following the date on which this ordinance becomes effective. If either the application for the building permit is not made within the time period stated in the previous sentence or the building permit terminates under any provision of the Virginia Statewide Building Code, this ordinance and the special use permit granted hereby shall terminate and become null and void.

§ 7. Effective Date. This ordinance shall be in force and effect upon adoption.

# O & R Request

**EDITION:** 

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**DATE:** July 8, 2021

**TO:** The Honorable Members of City Council

**THROUGH:** The Honorable Levar M. Stoney, Mayor (Patron: Mayor, by Request) (This is no way reflects a recommendation on behalf of the Mayor.)

THROUGH: J.E. Lincoln Saunders, Acting Chief Administrative Officer

THROUGH: Sharon L. Ebert, Deputy Chief Administrative Officer for Economic Development and Planning

**FROM:** Kevin J. Vonck, Acting Director, Department of Planning and Development Review

**RE:** To authorize the special use of the property known as 3101 East Marshall Street for the purpose of a mixed-use building upon certain terms and conditions

# ORD. OR RES. No.

**PURPOSE:** To authorize the special use of the property known as 3101 East Marshall Street for the purpose of a mixed-use building upon certain terms and conditions

**REASON:** The subject property is located on the corner of East Marshall Street and North 31<sup>st</sup> Street which is within the R-63 Multi-Family Urban Residential District. Multi-family dwellings and commercial uses on corner lots are permitted uses in this district, however, the proposed development would not meet dimensional requirements for lots in the R-63 District. Therefore a special use permit is required.

**RECOMMENDATION:** In accordance with the requirements of the City Charter and the Zoning Ordinance, the City Planning Commission will review this request and make a recommendation to City Council. This item will be scheduled for consideration by the Commission at its August 16, 2021 meeting.

**BACKGROUND:** The property is located in the Church Hill neighborhood on the corner of East Marshall Street and North 31<sup>st</sup> Street and consists of 0.124 acres, or 5,400 square feet.

The Richmond 300 Master Plan Map indicates Neighborhood Mixed-Uses for the subject property. This designation is described as existing or new highly-walkable urban neighborhoods that are predominantly residential with a small, but critical, percentage of parcels providing retail, office, personal service, and institutional uses.

**Development Style:** Future development should generally complement existing context. Setbacks, plazas, and parks create a sense of place and community gathering areas. New developments on larger parcels continue or introduce a gridded street pattern to increase connectivity within the neighborhood and to adjacent neighborhoods. In historic neighborhoods, small-scale commercial uses exist today or should be allowed to reestablish. In new neighborhoods, small scale commercial buildings should be introduced.

**Ground Floor:** Regardless of use, buildings should engage the street with features such as street oriented façades with windows and door openings along street open space, front porches, elevated ground floors, and other features that provide a sense of privacy should be provided for residential uses.

**Mobility:** Pedestrian, bicycle, and transit access are prioritized and accommodated. Bike parking is provided. New driveways are prohibited on Priority and Principal Street frontages. Vehicular access to parcels should use alleys wherever possible.

**Intensity:** Building heights are generally two to four stories. Buildings taller than four stories may be found along major streets Parcels are generally between 1,500 and 5,000 square feet.

**Primary Uses:** Single-family houses, accessory dwelling units, duplexes, small multi-family buildings (typically 3-10 units), and open space.

Secondary Uses: Large multifamily buildings (10+units), retail/office/personal service, institutional, cultural, and government.

The subject properties, as well as the adjacent properties to the north, south and east are located in the R-63 Multi-Family Urban Residential District. Properties to the west are in the R-8 Urban Residential District. A mix of single-, two-, and multi-family residential, vacant and institutional land uses are located in the vicinity of the subject property.

**FISCAL IMPACT / COST:** The Department of Planning and Development Review does not anticipate any impact to the City's budget for this or future fiscal years.

**FISCAL IMPLICATIONS:** Staff time for processing the request; preparation of draft ordinance; and publishing, mailing and posting of public notices.

#### BUDGET AMENDMENT NECESSARY: No.

**REVENUE TO CITY:** \$1,200 application fee

**DESIRED EFFECTIVE DATE:** Upon adoption

#### **REQUESTED INTRODUCTION DATE:** July 26, 2021

### CITY COUNCIL PUBLIC HEARING DATE: September 13, 2021

#### **REQUESTED AGENDA:** Consent

# **RECOMMENDED COUNCIL COMMITTEE:** None

**CONSIDERATION BY OTHER GOVERNMENTAL ENTITIES:** City Planning Commission August 16, 2021.

AFFECTED AGENCIES: Office of Chief Administrative Officer Law Department (for review of draft ordinance)

#### **RELATIONSHIP TO EXISTING ORD. OR RES.:** None

#### **REQUIRED CHANGES TO WORK PROGRAM(S):** None

ATTACHMENTS: Draft Ordinance, Application Form, Applicant's Report, Plans, Survey, Map,

STAFF: David Watson, Senior Planner, Land Use Administration (Room 511) 646-1036

Key Issues: Retain on Consent Agenda Move to Regular Agenda Refer Back to Committee Remove from Council Agenda Strike Withdrawn Continue to: