



City of Richmond

900 East Broad Street
Richmond, VA 23219
www.rva.gov/office-city-clerk
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Meeting Minutes - Final Land Use, Housing and Transportation Standing Committee

Tuesday, January 18, 2022

1:30 PM

Council Chamber, 2nd Floor - City Hall
Virtual Meeting

This meeting was held through electronic communication means.

Call to Order

Chair Andreas Addison called the meeting to order at 1:36 p.m., and presided.

Electronic Meeting Announcement

Senior Assistant City Clerk Pamela Nichols, in accordance with the current ongoing declaration of a local emergency concerning the COVID-19 pandemic confirmed by Res. No. 2020-R025, adopted March 16, 2020, and as permitted by section 2.2-3708.2(A)(3) of the Virginia Freedom of Information Act, announced the meeting would be held through electronic means. Senior Assistant City Clerk Nichols stated notice of the meeting was provided to the public on January 11, 2022, and through Legistar on the city website in accordance with usual practice. She also stated members of the public were encouraged to provide comments in writing prior to the meeting and all comments received prior to 10:00 a.m., on Tuesday, January 18, 2022, were provided to committee members. Mrs. Nichols indicated that members of the public who signed up to speak and provide comment would be called to speak at the appropriate time.

Roll Call

The Honorable Andreas Addison – Chair
The Honorable Ellen Robertson – Vice Chair
The Honorable Michael Jones – Committee Member (late arrival)
The Honorable Katherine Jordan – Alternate Committee member (early departure)

Others in Attendance

Bonnie Ashley, Deputy City Attorney
Samson Anderson, Council Budget Analyst
Jamie Isley, Boards and Commissions Administrator
Pamela Nichols, Senior Assistant City Clerk
Candice Reid, City Clerk
Steve Taylor, Council Policy Analyst
RJ Warren, Deputy City Clerk

Citizen Speaker Guidelines

Senior Assistant City Clerk Pamela Nichols provided citizen speaker guidelines.

Public Comment Period

There were no public comment speakers.

Approval of Minutes

There were no corrections or amendments to the meeting minutes of Tuesday, December 21, 2021, and the committee approved the minutes as presented. Ayes 2, Robertson, Addison. Jones had not yet arrived.

[CD.2022.005](#) December 21, 2021 Land Use, Housing and Transportation Meeting Minutes

Attachments: [20211221 LUHT Minutes - FINAL](#)

Presentations

Land Use, Housing and Transportation Strategic Plan and Priorities

Member Michael Jones joined the meeting at 1:41 p.m.

Alternate Member Katherine Jordan exited the meeting at 1:42 p.m.

Chair Andreas Addison shared the Land Use, Housing and Transportation Standing Committee strategic draft plan, which included goals, priorities and values. Chair Addison reported that future goals for consideration would be the development of a 15 minute city where residents will have a short travel time to basic necessities, implementation of policies and programs to eliminate vehicle fatalities in the city, neighborhood design to support citywide multimodal transportation, equitable development, modernizing the zoning code and the building of resilient communities. Chair Addison outlined priorities in the categories of land use, housing and transportation, and values such as equity and access, quality of life and economic vitality. Chair Addison also shared goals for the implementation of the Southside Economic Plan for 2022.

Vice Chair Ellen Robertson stated she would like Council staff to develop a work plan which includes the Council retreat crossover report for standing committees and previously adopted legislation regarding land use, housing and transportation. Vice Chair Robertson stated that the work plan will be vital in assisting the committee in the development of priorities and strategies for consideration by Council.

Member Michael Jones stated he would like to see a collaboration with city administration to achieve strategies and priorities adopted by Council.

[CD.2021.495](#) Land Use Strategic Plan and Priorities

Attachments: [LUHT Strategic Plan - draft](#)

[20220222 Land Use - Southside Equitable Development](#)

[20220222 Land Use -Southside Economic Plan priorities, plans and studies](#)

Path to Equity: Policy Guide for Richmond Connects

Dironna Moore Clarke, Department of Public Works Office of Equitable Transit and Mobility Administrator, provided an overview of the Path to Equity Policy Guide for Richmond Connects. Ms. Moore Clarke reported the policy guide combines existing transportation policy with newly created equity factors and guiding principles. Ms. Moore Clarke further reported the Plan to Equity was developed based on goals outlined in the city's Richmond 300 Master Plan and RVAGreen 2050.

Ms. Moore Clarke highlighted the equity factors and she reported one of the key elements of the equity factors was making sure communities of concern were addressed. Ms. Moore Clarke explained next steps of the plan included the first round of community outreach during the months of April and June of 2022.

Vice Chair Ellen Robertson urged the committee to work collectively to prepare questions to submit to city administration regarding the draft policy.

[CD.2022.020](#) Path to Equity: Policy Guide for Richmond Connects

Attachments: [20220118 Land Use - Path to Equity](#)

Greater Richmond Transit Company (GRTC) Articles of Incorporation and Bylaws Proposed Amendments

Dironna Moore Clarke, Department of Public Works Office of Equitable Transit and Mobility Administrator, provided an overview of GRTC Articles of Incorporation and Bylaws amendments. Ms. Moore Clarke reported proposed amendments included the inclusion of Henrico County's membership to the GRTC Board of Directors. Ms. Moore Clarke further reported that, beginning with the current fiscal year, Henrico County's local contributions will exceed contributions from the city and Chesterfield County. Ms. Moore Clarke stated that in terms of decision-making, Council may want to consider appointing elected officials to the GRTC Board of Directors.

Vice Chair Ellen Robertson asked city administration to closely monitor the execution of the amendments to ensure accuracy of the intent. Vice Chair Robertson agreed with the recommendation of elected officials serving as members on the GRTC Board of Directors.

Ms. Moore Clarke remarked that incorporation of the amendments would require approval by each locality.

[CD.2022.021](#) (GRTC) Articles of Incorporation and Bylaws

Attachments: [20220118 Land Use - GRTC Amendment Articles of Incorporation and Bylaws](#)

Staff Report

Samson Anderson, Council Budget Analyst, provided the committee with the January staff report.

[CD.2022.022](#) Land Use, Housing and Transportation Staff Report

Attachments: [20220118 LUHT - StaffReport Revised](#)

Paper(s) for Consideration

The following resolution was considered:

1. [RES. 2021-R086](#) To request that the Mayor propose, as part of his annual budget for Fiscal Year 2022-2023, the necessary amendments to the City Code and appropriations to establish a Department of Mobility and Multimodal Transportation.

Patrons: Mr. Addison

Attachments: [Res. No. 2021-R086](#)

Chair Andreas Addison introduced RES. 2021-R086 and explained that the goal of a newly created Department of Mobility and Multimodal Transportation is to begin practical implementation of the transportation goals outlined in the city's Master Plan. Chair Addison emphasized that the proposed legislation was by no means a criticism to existing city departments. Chair Addison stated that he will meet with city administration regarding plans and expectations and that he would like to continue RES. 2021-R086 to the next committee meeting.

Public Hearing

There were no public hearing speakers.

There were no further comments or discussions and Chair Andreas Addison moved to continue RES. 2021-R086 to the February 22, 2022, Land Use, Housing and Transportation Standing Committee meeting, which was seconded and unanimously approved.

The following resolution was considered:

2. [RES. 2022-R002](#) To determine and direct, pursuant to Va. Code § 15.2-1812 and Ord. No. 2020-154, adopted Aug. 3, 2020, the final disposition of certain war monuments and memorials removed by the City by donating such monuments and memorials to The Black History Museum and Cultural

Center of Virginia, Inc., upon certain terms and conditions.

Patrons: Mayor Stoney

Attachments: [Res. No. 2022-R002](#)

Maritza Pechin, Deputy Director of the Office of Equitable Development, introduced RES. 2022-R002.

Chair Andreas Addison inquired about the application, acquisition and final selection process for the disposition of the statues.

Public Hearing

Clark Glave spoke in opposition to RES. 2022-R002 stating that the statues should be donated to a museum of similar interest and not the Black History Museum and Cultural Center of Virginia. Mr. Glave questioned the selection process for the disposition of the statues, and further stated that the Confederate statues generated tourism dollars for the city.

There were no further discussions and Member Michael Jones moved to forward RES. 2022-R022 to Council with the recommendation to approve, which was seconded and unanimously approved.

The following ordinance was considered:

3. [ORD. 2021-356](#) To amend City Code §§ 28-72, concerning the duty of building owners to make City water and sewer service connections and the duty of owner or tenant to apply for water service, 28-388, concerning duties of owners and tenants for water service connections, and 28-710, concerning duties of owners and tenants for wastewater service connections, for the purpose of clarifying the methods for calculating and estimating non-City water volume for billing purposes.

Patrons: Mayor Stoney

Attachments: [Ord. No. 2021-356](#)

April Bingham, Director of the Department of Public Utilities, introduced ORD. 2021-356.

Public Hearing

There were no public hearing speakers.

There were no further comments or discussions and Vice Chair Ellen Robertson moved to forward ORD. 2021-356 to Council with the recommendation to approve, which was seconded and unanimously approved.

The following ordinance was considered:

4. [ORD. 2022-009](#) To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to execute a FY 2021 Choice Neighborhoods Planning Grant Agreement between the City of Richmond, the Richmond Redevelopment and Housing Authority, and the U.S. Department of Housing and Urban Development for the purpose of developing a transformation plan that includes the Gilpin Court public housing project located at 102 West Charity Street and the Jackson Ward neighborhood in the city of Richmond. (3rd District)

Patrons: Mayor Stoney and Ms. Lambert

Attachments: [Ord. No. 2022-009](#)

Maritza Pechin, Deputy Director of the Office of Equitable Development, introduced ORD. 2022-009.

Public Hearing

There were no public hearing speakers.

There were no further comments or discussions and Vice Chair Ellen Robertson moved to forward ORD. 2022-009 to Council with the recommendation to approve, which was seconded and unanimously approved.

The following ordinance was considered:

5. [ORD. 2022-010](#) To approve the action of the City Planning Commission adopting the “City Center Innovation District Small Area Plan” as an incorporated element of the “Richmond 300: A Guide for Growth” Master Plan of the City of Richmond.

Patrons: Mayor Stoney and Ms. Lambert

Attachments: [Ord. No. 2022-010](#)

Maritza Pechin, Deputy Director of the Office of Equitable Development, introduced ORD. 2022-010 and presented an overview of the proposed City Center Innovation District Small Area Plan which included subject matters regarding the introduction, vision and guiding principles and implementation of the plan. Ms. Pechin reported that the proposed plan was developed following Council’s failure to adopt the Navy Hill project. Ms. Pechin further reported the proposed city center was adjacent to several strong and up and coming neighborhoods, and essentially a natural hub and nexus where residents, researchers, entrepreneurs and workers can access multimodal transit options. Ms. Pechin stated that the plan, adopted by the City Planning Commission, consisted of engagement processes of survey responses, hybrid/virtual meetings and stakeholder group meetings and city leadership and staff participation.

[CD.2022.055](#) 20220118 LUHT - City Center Innovation District

Attachments: [20220118 LUHT - City Center Small Area Plan](#)

Chair Andreas Addison asked about fiscal impacts with the implementation of the plan.

Public Hearing

There were no public hearing speakers.

Citizens were provided an opportunity to offer comments in writing regarding pending legislation prior to the committee meeting. All written comments received by the Office of the City Clerk were provided to members of the committee and can be accessed below.

[CD.2022.042](#) 20220118 LUHT - ORD. 2022-010 -Written Public Comments

Attachments: [20220118 LUHT - Written Comments](#)

Vice Chair Ellen Robertson expressed concern that past economic development projects were not supported by city leaders and residents. Vice Chair Robertson asked city administration to emphasize that the draft plan was developed because of Council's failure to adopt the proposed Navy Hill Plan. Vice Chair Robertson stated that she attended many meetings regarding the proposed plan and that she was willing to support the proposal; however, she was concerned that city administration had neglected to recognize her as the Council representative for the 6th Voter District. Vice Chair Robertson remarked that improvement areas related to the plan should include Broad and 3rd Streets. Vice Chair Robertson asked city administration to provide Council with an anticipated timeline and proposed budget for the implementation of the plan.

Member Michael Jones expressed concern that Council's failure to support the Navy Hill Plan has created financial burdens on the city's taxpayers and residents, and he stated that the city needs to explore every option to progress downtown Richmond. Member Jones emphasized that the plan must include minority business participation and affordable housing.

Chair Andreas Addison remarked that along with a focus on affordable housing and minority business participation, consideration was needed to ensure resources were identified to promote job training opportunities, career advancement and future economic growth for the city.

There were no further comments or discussions and Vice Chair Ellen Robertson moved to forward ORD. 2022-010 to Council with the recommendation to approve, which was seconded and unanimously approved.

Board Vacancies

Jamie Isley, Boards and Commissions Administrator, reviewed board applications for consideration by the committee.

Vice Chair Ellen Robertson moved to forward the following board appointment and reappointment applications to Council with the recommendation to approve and to continue consideration of the appointment applications for the Board of Building Code Appeals Electrical Division, and the Board of Building Code Appeals Plumbing and Mechanical Division to the April 19, 2022, Land Use, Housing and Transportation Standing Committee meeting, which was seconded and unanimously approved.

Capital Region Airport Commission:
Grant Heston

Planning Commission:
Max Hepp-Buchanan (reappointment)

Community Transportation Advisory Committee to the MPO:
Sera Erickson (reappointment)
Andrew Bunn

Technical Advisory Committee to the MPO:
Dironna Moore Clarke (reappointment)
Alternate - Travis Bridewell (reappointment)

Urban Design Committee:
Max Hepp-Buchanan (reappointment)

[CD.2022.006](#) Board Vacancy Report - Land Use, Housing and Transportation
Standing Committee

Attachments: [20220118 - LUHT - Quarterly Vacancy Report](#)

Discussion Item(s)

Vice Chair Ellen Robertson directed the Council Chief of Staff's office to create a plan of action to track the committee's requests. Vice Chair Robertson stated that she will send a list of the committee's requests to the committee and Interim Council Chief of Staff.

Adjournment

There being no further business, the meeting adjourned at 4:27 p.m.