

INTRODUCED: September 28, 2020

AN ORDINANCE No. 2020-213

To amend Ord. No. 2020-051, adopted May 11, 2020, which (i) accepted a program of proposed Capital Improvement Projects for Fiscal Year 2020-2021 and the four fiscal years thereafter, (ii) adopted a Capital Budget for Fiscal Year 2020-2021, and (iii) determined a means of financing the same, to modify the purpose of the Heritage Center / Lumpkin’s Jail (Devil’s Half Acre) project in the Economic and Community Development category to provide that the scope of such project consists of design and construction of a pavilion and museum at the Lumpkin’s Jail / Devil’s Half Acre site, the design of and improvements to the Richmond Slave Trail and Trail Head at Ancarrow’s Landing, the extension of the Slave Trail to 1305 North 5th Street, the acquisition of the property known as 1305 North 5th Street due to that property’s historical significance associated with its use as the Burial Grounds for Free People of Colour and Slaves, and the planning activities for the proposed Heritage Center in Shockoe Bottom.

Patron – Mayor Stoney

Approved as to form and legality
by the City Attorney

PUBLIC HEARING: OCT 12 2020 AT 6 P.M.

THE CITY OF RICHMOND HEREBY ORDAINS:

§ 1. That Ordinance No. 2020-051, adopted May 11, 2020, which (i) accepted a program of proposed Capital Improvement Projects for the fiscal year commencing July 1, 2020, and ending June 30, 2021, and the four fiscal years thereafter, (ii) adopted a Capital Budget for the fiscal year commencing July 1, 2020, and ending June 30, 2021, and (iii) determined a means of

AYES: 8 NOES: 0 ABSTAIN: _____

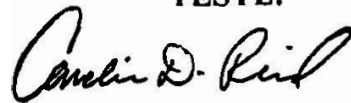
ADOPTED: OCT 12 2020 REJECTED: _____ STRICKEN: _____

financing the same, be and is hereby amended and reordained by modifying the purpose of the Heritage Center / Lumpkin's Jail (Devil's Half Acre) project in the Economic and Community Development category to provide that the scope of such project consists of the design and construction of a pavilion and museum at the Lumpkin's Jail / Devil's Half Acre site, the design of and improvements to the Richmond Slave Trail and Trail Head at Ancarrow's Landing, the extension of the Slave Trail to 1305 North 5th Street, the acquisition of the property known as 1305 North 5th Street due to that property's historical significance associated with its use as the Burial Grounds for Free People of Colour and Slaves, and the planning activities for the proposed Heritage Center in Shockoe Bottom.

§ 2. This ordinance shall be in force and effect upon adoption.

A TRUE COPY:

TESTE:

A handwritten signature in black ink, appearing to read "Camelia D. Reil". The signature is written in a cursive style with a large initial 'C'.

City Clerk



CITY OF RICHMOND

INTRACITY CORRESPONDENCE

O&R REQUEST

DATE: August 28, 2020 **EDITION:** 1

TO: The Honorable Members of City Council

THROUGH: The Honorable Levar M. Stoney, Mayor *L.M.S.*

THROUGH: Lenora G. Reid, Acting Chief Administrative Officer *lgr*

THROUGH: John Wack, Director of Finance *JW*

THROUGH: Jay Brown, Director of Budget and Strategic Planning *JAB*

FROM: Sharon L. Ebert, DCAO – Planning & Economic Development Portfolio *Sharon Ebert*

RE: To amend the FY2021 Capital Budget to modify the Heritage Center/Lumpkin’s Jail (Devil’s Half Acre) project in the Economic & Community Development Category to provide that such project include the acquisition of 1305 North 5th Street due to its historical significance associated with its use as the Burial Grounds for Free People of Colour and Slaves, the design of and improvements to the Richmond Slave Trail and Trail Head at Ancarrow’s Landing and its extension to 1305 North 5th Street, and the planning activities for Shockoe Bottom and the proposed Heritage Campus.

ORD. OR RES. No. _____

PURPOSE: To amend Ordinance No. 2020-051, adopted May 11, 2020 (which accepted a program of proposed Capital Improvement Projects for the fiscal year commencing July 1, 2020 and ending June 30, 2021 and the four years thereafter, adopted a Capital Budget for the fiscal year commencing July 1, 2020 and ending June 30, 2021, and determined a means for financing the same), to modify the Heritage Center/Lumpkin’s Jail (Devil’s Half Acre) project in the Economic & Community Development Category to provide that such project includes the design and construction of a Pavilion/Museum at the Lumpkin’s Jail/Devil’s Half Acre site, the design of and improvements to the Richmond Slave Trail and Trail Head at Ancarrow’s Landing, the extension of the Slave Trail to 1305 North 5th Street, the acquisition of the property at 1305 North 5th Street which has historical significance associated with its use as the Burial Grounds for Free People of Colour and Slaves, and the planning activities for Shockoe Bottom and the proposed Heritage Campus.

REASON: An ordinance is necessary to amend the Capital Budget in order to provide that the Heritage Center/Lumpkin's Jail (Devil's Half Acre) project includes, and the funding appropriated for such project may be utilized for, such purposes listed above.

RECOMMENDATION: The City Administration recommends approval.

BACKGROUND: The general purpose of these funds is to honor the history of enslaved Africans in the City of Richmond. Prior to 2016, the Heritage Center/Lumpkin's Jail/Devil's Half Acre requests included funds for the Slave Trail. The requested clarification of funding purposes is in keeping with the past uses of these funds. Thus, this amendment is to allow funds for the acquisition of the Burial Ground for Free Persons of Colour and Slaves which is of critical importance. The property, located at 1305 North 5th Street (N0000233006), has a current assessed value of \$145,000, is tax delinquent, and scheduled for auction. (Va. Code 58.1-3970 grants the City the authority to purchase the property at tax sale auction and a companion ordinance for Council to authorize the City's acquisition of the parcel will be introduced alongside this CIP ordinance.) This property was used as the burial site for Richmond's black population from 1816 to 1879 and it is believed that as many as 21,000 souls may have been buried in this cemetery. The property has been extensively desecrated over the years by the construction of roads, railroads, highways, and municipal buildings. It is also from this site that many of the remains found in the VCU well originated. Today, a billboard and the shell of a small gas station (vacant for many years) stand on the property, which in no measure resembles a cemetery or sacred space. This amendment is also to allow the use of these funds to complete the design and construction of proposed improvements to the Slave Trail. (The General Assembly set aside a \$1 million reimbursement for these expenses.) The amendment will also allow for the use of these funds for the Shockoe small area plan.

FISCAL IMPACT / COST: No direct impact as the funds are already appropriated

FISCAL IMPLICATIONS: No direct implications as the funds are already appropriated

BUDGET AMENDMENT NECESSARY: Yes. The ordinance is an amendment to City's FY2021 capital budget – solely to clarify scope of an existing project

REVENUE TO CITY: N/A

DESIRED EFFECTIVE DATE: Upon adoption

REQUESTED INTRODUCTION DATE: September 28, 2020

CITY COUNCIL PUBLIC HEARING DATE: October 12, 2020

REQUESTED AGENDA: Consent

RECOMMENDED COUNCIL COMMITTEE: N/A

CONSIDERATION BY OTHER GOVERNMENTAL ENTITIES: Planning Commission

AFFECTED AGENCIES: Budget and Strategic Planning, Finance, Economic Development, Parks and Recreation, Public Works, Public Utilities, City Attorney's Office

RELATIONSHIP TO EXISTING ORD. OR RES.: Amendment to Ord. No. 2020-051

REQUIRED CHANGES TO WORK PROGRAM(S): None

ATTACHMENTS:

STAFF: Kimberly Chen, Senior Manager