AN ORDINANCE No. 2019-214

To declare surplus and direct the conveyance of certain parcels, or portions thereof, of City-owned real estate known as 601 E. Leigh St., 501 N. $7^{\text {th }}$ St., 808 E. Clay St., 800 E. Clay St., 500 N. $10^{\text {th }}$ St., 500 E. Marshall St., 500 A E. Marshall St., 116 N. $7^{\text {th }}$ St., 114 N. $7^{\text {th }}$ St., 112 N. $7^{\text {th }}$ St., and 401 E. Broad St. to The NH District Corporation for the purpose of facilitating the redevelopment of the area bounded generally by E. Leigh St. on the north, N. $10^{\text {th }}$ St. on the east, E. Marshall St. on the south, and N. $5^{\text {th }}$ St. on the west.

Patron - Mayor Stoney

Approved as to form and legality
by the City Attorney

PUBLIC HEARING: NOV 122019 AT 6 P.M.

## THE CITY OF RICHMOND HEREBY ORDAINS:

§ 1. That the following parcels of City-owned real estate with street addresses and tax parcel numbers as shown in the 2019 records of the City Assessor, or portions thereof, as the case may be (each hereinafter referred to individually as a "Property" and collectively as the "Properties"), are hereby declared surplus real estate and directed to be conveyed to The NH District Corporation subject to section 2 of this ordinance for the purpose of facilitating the redevelopment of the area bounded generally by East Leigh Street on the north, North $10^{\text {th }}$ Street
AYES: 5 NOES: 4 ABSTAIN:

ADOPTED: $\qquad$ REJECTED: $\qquad$ STRICKEN: FEB 102020
on the east, East Marshall Street on the south, and North $5^{\text {th }}$ Street on the west, notwithstanding any provision to the contrary of Chapter 8 of the Code of the City of Richmond (2015), as amended, but otherwise in accordance with Chapter 8 of the Code of the City of Richmond (2015), as amended, the Charter of the City of Richmond (2019), as amended, and the Constitution of Virginia:
(a) Each of the following portions of the property known as 601 East Leigh Street, with Tax Parcel No. N000-0007/001, being more particularly described as follows:
(1) beginning at a found lead hub in the south right-of-way line of East Leigh Street at its intersection with the west right-of-way line of North $7^{\text {th }}$ Street, said found hub being the point and place of beginning; thence leaving the south right-of-way line of the said East Leigh Street and continuing with the west right-of-way of the said North $7^{\text {th }}$ Street, along a curve to the left having a radius of 542.00 feet for an arc distance of 14.74 feet, a delta of $1^{\circ} 33^{\prime} 28^{\prime \prime}$ with a chord bearing $\mathrm{S} 32^{\circ} 51^{\prime} 52^{\prime \prime} \mathrm{W}$ for a chord distance of 14.73 feet to a point; thence leaving the west right-of-way line of the said $N 7^{\text {th }}$ Street, $\mathrm{S}^{3} 6^{\circ} 27^{\prime} 05^{\prime \prime} \mathrm{W}$ for a distance of 360.91 feet to a point, said point being along the west right-of-way line of the said North $7^{\text {th }}$ Street; thence continuing along the west right-of-way line of the said $N 7^{\text {th }}$ Street along a curve to the left having a radius of 450.24 feet for an arc distance of 13.26 feet, a delta of $1^{\circ} 41^{\prime} 14^{\prime \prime}$ with a chord bearing $\mathrm{S} 38^{\circ} 12^{\prime} 30^{\prime} \mathrm{W}$ for a chord distance of 13.26 feet to a point; thence leaving the west right-of-way line of the said North $7^{\text {th }}$ Street,

N53³7’47"W for a distance 144.47 feet to a point; thence N3549'54"E for a distance of 60.21 feet to a point; thence S54 ${ }^{\circ} 10^{\prime} 06$ ’"E for a distance of 55.83 feet to a point; thence N35²4’54"E for a distance of 364.13 feet to a point along the south right-of-way line of the said East Leigh Street; thence continuing along the south right-of-way line of the said East Leigh Street, along a curve to the right having a radius of $2,119.25$ feet for an arc distance of 1.75 feet, a delta of $0^{\circ} 02^{\prime} 50^{\prime \prime}$ with a chord bearing S48 ${ }^{\circ} 06^{\prime} 49$ " E for a chord distance of 1.75 feet to a point; thence continuing along the south right-of-way line of the said East Leigh Street, along a curve to the right having a radius of 620.39 feet for an arc distance of 97.82 feet, a delta of $9^{\circ} 02^{\prime} 02^{\prime \prime}$ with a chord bearing S32º7’43"E for a chord distance of 97.72 feet to the point and place of beginning, containing 40,619 square feet, more or less.
(2) beginning at a set lead hub in the south right-of-way line of East Leigh Street at its intersection with the east right-of-way line of North $5^{\text {th }}$ Street, said lead hub being the point and place of beginning; thence following the south right-of-way line of the said East Leigh Street along a curve to the right having a radius of 708.80 feet for an arc distance of 56.46 feet, a delta of $4^{\circ} 33^{\prime} 49^{\prime \prime}$ with a chord bearing $\mathrm{S} 76^{\circ} 46^{\prime} 21^{\prime \prime} \mathrm{E}$ for a chord distance of 56.44 feet to a point; thence leaving the south right-of-way line of the said East Leigh Street, $\mathrm{S}^{2} 7^{\circ} 20^{\prime} 51$ " E for a distance of 73.72 feet to a point; thence

S35 $49^{\prime} 54{ }^{\prime \prime} \mathrm{W}$ for a distance of 269.82 feet to a point; thence $\mathrm{N} 54^{\circ} 10^{\prime} 06^{\prime \prime} \mathrm{W}$ for a distance of 127.85 feet to a point; thence $\mathrm{N} 36^{\circ} 20^{\prime} 09^{\prime \prime} \mathrm{E}$ for a distance of 244.05 feet to the point and place of beginning, containing 33,273 square feet, more or less.
(3) commencing at a point located at the intersection of the east right-of-way line of North $5^{\text {th }}$ Street and the north right-of-way line of East Marshall Street; thence continuing along the east right-of-way line of the said North $5^{\text {th }}$ Street, $\mathrm{N} 36^{\circ} 24^{\prime} 39^{\prime \prime}$ E for a distance of 325.01 feet to a point, said point being the true point and place of beginning; thence $\mathrm{N} 36^{\circ} 20^{\prime} 09^{\prime \prime} \mathrm{E}$ for a distance of 23.00 feet to a point; thence leaving the east right-of-way line of the said North $5^{\text {th }}$ Street, S $^{\circ}{ }^{\circ} 37^{\prime} 47^{\prime \prime} \mathrm{E}$ for a distance of 261.14 feet to a point; thence S36 ${ }^{\circ} 22^{\prime} 39^{\prime \prime} \mathrm{W}$ for a distance of 74.60 feet to a point; thence along a non-tangent curve to the right, having a radius of 600.00 feet for an arc distance of 220.32 feet, a delta of $21^{\circ} 02^{\prime} 22^{\prime \prime}$ with a chord bearing N39${ }^{\circ} 59^{\prime} 59{ }^{\prime}$ W for a chord distance of 219.09 feet to a point; thence $\mathrm{N} 53^{\circ} 39^{\prime} 35^{\prime \prime} \mathrm{W}$ for a distance of 48.20 feet to the true point and place of beginning, containing 12,972 square feet, more or less.
(4) commencing at a point located at the intersection of the east right-of-way line of North $5^{\text {th }}$ Street and the north right-of-way line of East Marshall Street; thence continuing along the east right-of-way line of the said $N 5^{\text {th }}$ Street, $N 36^{\circ} 24^{\prime} 39$ " $E$ for a distance of 325.01 feet to a point; thence $\mathrm{N} 36^{\circ} 20^{\prime} 09$ ’ E for a distance of 23.00 feet to a
point; thence leaving the east right-of-way line of the said North $5^{\text {th }}$ Street, S53 $^{\circ} 37^{\prime} 47^{\prime \prime}$ E for a distance of 261.14 feet to a point, said point being the true point and place of beginning; thence S53³7’ $47^{\prime \prime}$ 'E for a distance of 326.56 feet to a point along the west right-of-way line of North $7^{\text {th }}$ Street; thence continuing along the west right-of-way line of the said North $7^{\text {th }}$ Street $\mathrm{S} 36^{\circ} 24^{\prime} 41^{\prime \prime} \mathrm{W}$ for a distance of 23.09 feet to a point; thence leaving the west right-ofway line of the said North $7^{\text {th }}$ Street, N53³ $34^{\prime} 29^{\prime \prime}$ W for a distance of 124.00 feet to a point; thence $\mathrm{S} 36^{\circ} 45^{\prime} 27^{\prime \prime} \mathrm{W}$ for a distance of 27.99 feet to a point; thence along a non-tangent curve to the right having a radius of 600.00 feet for an arc distance of 204.72 feet, a delta of $19^{\circ} 32^{\prime} 59^{\prime \prime}$ with a chord bearing $\mathrm{N} 60^{\circ} 17^{\prime} 39^{\prime \prime} \mathrm{W}$ for a chord distance of 203.73 feet to a point; thence $\mathrm{N} 36^{\circ} 22^{\prime} 39^{\prime \prime} \mathrm{E}$ for a distance of 74.60 feet to the true point and place of beginning, containing 16,751 square feet, more or less.
(b) The following portion of the property known as 501 North $7^{\text {th }}$ Street, with Tax Parcel No. N000-0008/001, being more particularly described as follows: beginning at a point located at the intersection of the west right-of-way line of North $8^{\text {th }}$ Street and the south right-of-way line of East Leigh Street; thence $\mathrm{S} 36^{\circ} 29^{\prime}{ }^{\prime} 13^{\prime \prime} \mathrm{W}$ for a distance of 8.58 feet to a point; thence leaving the west right-of-way of the said North $8^{\text {th }}$ Street, ${ }{ }^{\circ} 53^{\circ} 41^{\prime} 04$ " $W$ for a distance of 204.05 feet to a point; thence S36 ${ }^{\circ} 27^{\prime} 05^{\prime \prime} \mathrm{W}$ for a distance of 311.92 feet to a point; thence $\mathrm{S} 53^{\circ} 37^{\prime} 47^{\prime \prime} \mathrm{E}$ for a distance of 203.86 feet to a point along the west right-of-way line of the said North
$8^{\text {th }}$ Street; thence continuing along the west right-of-way line of the said North $8^{\text {th }}$ Street, $\mathrm{S}_{3} 6^{\circ} 29^{\prime} 13$ " W for a distance of 13.02 feet to a point; thence leaving the west right-of-way line of the said North $8^{\text {th }}$ Street, $\mathrm{N} 53^{\circ} 38^{\prime} 19^{\prime \prime}$ W for a distance of 256.10 feet to a point; thence along a non-tangent curve to the right having a radius of 384.24 feet, for an arc distance of 32.39 feet, a delta of $4^{\circ} 49^{\prime} 46^{\prime \prime}$ with a chord bearing of $\mathrm{N} 47^{\circ} 44^{\prime} 21^{\prime \prime} \mathrm{E}$ for a chord distance of 32.39 feet to a point; thence along a curve to the left having a radius of 473.16 for an arc distance of 198.18 feet, a delta of $23^{\circ} 59^{\prime} 53^{\prime \prime}$ with a chord bearing $\mathrm{N} 38^{\circ} 09^{\prime} 17^{\prime \prime} \mathrm{E}$ for a chord distance of 196.73 feet to a point; thence $\mathrm{N} 26^{\circ} 09^{\prime} 21^{\prime \prime}$ E for a distance of 50.37 feet to a point; thence along a curve to the right having a radius of 476.00 feet for an arc distance of 75.23 feet, a delta of $9^{\circ} 03^{\prime} 19^{\prime \prime}$ with a chord bearing N30 $41^{\prime} 00^{\prime \prime}$ E for a chord distance of 75.15 feet to a point; thence $\mathrm{S}^{2} 7^{\circ} 03^{\prime} 56{ }^{\prime}$ "E for a distance of 105.90 feet to a point; thence along a curve to the left having a radius of $1,018.86$ feet for an arc distance of 107.90 feet, a delta of $6^{\circ} 04^{\prime} 04$ with a chord bearing $550^{\circ} 10^{\prime} 04{ }^{\prime \prime} \mathrm{E}$ for a chord distance of 107.85 feet to a point; thence $\mathrm{S} 53^{\circ} 12^{\prime} 06^{\prime \prime} \mathrm{E}$ for a distance of 47.79 feet to a point along the west right-of-way line of the said North $8^{\text {th }}$ Street and being the point and place of beginning, containing 19,902 square feet, more or less.
(c) The property known as 808 East Clay Street, with Tax Parcel No. N000-0009/001, less and except any portion of such property required by the document entitled "Right-of-Way Reconfiguration Conditions" incorporated into the Development Agreement to be dedicated to the City.
(d) The property known as 800 East Clay Street, with Tax Parcel No. N000-0009/002, less and except any portion of such property required by the document entitled "Right-of-Way Reconfiguration Conditions" incorporated into the Development Agreement to be dedicated to the City.
(e) The property known as 500 North $10^{\text {th }}$ Street, with Tax Parcel No. N000-0235/001, less and except any portion of such property required by the document entitled "Right-of-Way Reconfiguration Conditions" incorporated into the Development Agreement to be dedicated to the City.
(f) The following portion of the property known as 500 East Marshall Street, with Tax Parcel No. N000-0011/033, being more particularly described as follows: commencing at a point located at the intersection of the east right-of-way line of North $5^{\text {th }}$ Street and the north right-of-way line of East Marshall Street; thence continuing along the east right-of-way line of the said North $5^{\text {th }}$ Street, N $36^{\circ} 24^{\prime} 39^{\prime \prime} \mathrm{E}$ for a distance of 276.01 feet to a point, said point being the true point and place of beginning; thence $\mathrm{N} 36^{\circ} 24^{\prime} 39^{\prime \prime} \mathrm{E}$ for a distance of 49.00 feet to a point; thence leaving the east right-of-way line of the said North $5^{\text {th }}$ Street, S53º$^{\circ} 39^{\prime} 35^{\prime \prime}$ E for a distance of 48.20 feet to a point; thence along a non-tangent curve to the left, having a radius of 600.00 feet for an arc distance of 188.18 feet, a delta of $17^{\circ} 58^{\prime} 12^{\prime \prime}$ with a chord bearing S38 $27^{\prime} 54^{\prime \prime}$ E for a chord distance of 187.41 feet to a point; thence $\mathrm{N} 53^{\circ} 37^{\prime} 47^{\prime \prime} \mathrm{W}$ for a distance of 229.12 feet to a point on the east right-of-way line of the said North $5^{\text {th }}$ Street and being the true point and place of beginning, containing 5,876 square feet, more or less.
(g) The property known as 500 A East Marshall Street, with Tax Parcel No. N0000007/003.
(h) The property known as 116 North $7^{\text {th }}$ Street, with Tax Parcel No. W000-0008/008.
(i) The property known as 114 North $7^{\text {th }}$ Street, with Tax Parcel No. W000-0008/009.
(j) The property known as 112 North $7^{\text {th }}$ Street, with Tax Parcel No. W000-0008/0010.
(k) The property known as 401 East Broad Street, with Tax Parcel No. W0000025/001.
§ 2. That the conveyance of each Property identified in subsections (a) through (k) of section 1 of this ordinance shall be conditioned on the satisfaction of all conditions precedent and other conditions applicable thereto, including the receipt by the City of any consideration therefor, set forth in a development agreement authorized by Ordinance No. 2019- $\qquad$ , adopted
$\qquad$ any document referred to in such Development Agreement.
§ 3. That, pursuant to section 8-65(b) of the Code of the City of Richmond (2015), as amended, the Chief Administrative Officer is hereby directed to execute, on behalf of the City, the deed and such documents, all of which must first be approved as to form by the City Attorney, as may be necessary to consummate the conveyance of the Property upon the satisfaction of all conditions for which section 2 of this ordinance provides.
§ 4. This ordinance shall be in force and effect upon adoption.


## CITY OF RICHMOND intracity Correspondence

## O\&R REQUEST

DATE: July 30, 2019
EDITION: 1
RECEIVED
TO: $\quad$ The Honorable Members of City Council
JUL 312019
THROUGH: The Honorable Levar M. Stones, Mayor $7 / 30 / 19$
THROUGH: Selena Cuffee-Glenn, Chief Administrative Officer Sol office of the city attorney
THROUGH: Sharon Ebert, Deputy CAO, Economic and Community Development
THROUGH: Lenora G. Reid, Deputy CAO, Finance and Administration ge
THROUGH: Jay A. Brown, Director of Budget \& Strategic Planning JA
FROM: John B. Wack, Director of Finance


RE: Ordinances and Resolution Needed for Navy Hill Project
ORD. OR RES. No. $\qquad$

PURPOSE: To approve a series of ordinances and a resolution associated with the Navy Hill project, in support of the transactions and terms and conditions negotiated with the respective developer. These ordinances and resolutions include the following:

1. An ordinance authorizing the execution of the Development Agreement and its attachments, which include, among other things, a Cooperation Agreement concerning the bond financing of public improvements, ground leases for the operation of those public improvements, a Grant Agreement, and a Purchase and Sale Agreement concerning those parcels intended for private development.
2. An ordinance creating a City special revenue fund for the incremental City revenues to pay bond and other obligations associated with certain public improvements.
3. An ordinance to convey currently City-owned real estate to the City of Richmond Economic Development Authority (EDA).
4. An ordinance to convey currently City-owned real estate to the NH District Corporation.
5. An ordinance closing or "reconfiguring" portions of rights-of-way for the development.
6. An ordinance authorizing the necessary encroachments for the development.
7. An ordinance for a zoning text amendment to change the zoning regulations for the CM Coliseum Mall District.
8. An ordinance for a zoning map amendment to change the zoning classification of certain parcels in the development.
9. An ordinance to designate certain streets associated with the CM Coliseum Mail District as either priority streets or street-oriented commercial streets on the official zoning map.
10. A resolution establishing the key funding priorities for the project's revenue surplus.

REASON: The Navy Hill project, as outlined in a series of companion papers and consistent with analyses performed by City staff, the City's financial advisors, and their subcontractors, is anticipated to result in significant community benefits over the course of the next three decades. The City Administration has worked extensively with the City Attorney's Office, the City's outside counsel, and the developer's legal counsel to negotiate positive terms for the City, to be articulated in the related ordinances and agreements.

## RECOMMENDATION: The City Administration recommends approval.

BACKGROUND: Staff (along with the City's financial advisors) has reviewed the expected outcomes of the Navy Hill project. Consistent with Sections 2-303 and 2-304 of the City Code, this project is being proposed with significant community benefits that are outlined in the attached Fiscal and Economic Impact Statements. Briefly, the major bencfits of the project include the following:

- Creation of thousands of jobs in addition to workforce training opportunities
- Access to more than $\$ 300$ million in contracts for emerging small businesses and minority business enterprises
- Establishment of 480 units of affordable housing, with a pathway towards hundreds more
- Creation of a new GRTC transit center in the heart of downtown
- Construction of a new state-of-the art arena (to replace the Coliseum, which opened in 1971) with expanded seat capacity to support tourism
- Preservation and restoration of the historic Blues Armory as a centerpiece of the newly revitalized neighborhood, providing a fresh food market and entertainment opportunities
- Reconnection of the arca's street grid, to establish a walkable and vibrant neighborhood linked to a resurgent Jackson Ward
- Development of an estimated 541-room luxury hotel that will complement the larger arena and provide more opportunities for the Greater Richmond Convention Center with a room block agreement
- Creation of new retail and restaurant establishments that will generate tax revenue and provide more shopping options downtown
- Revenue generation and enhanced functionality for the City's parking enterprise, through greater demand, particularly during evenings and weekends
- Receipt of $\$ 15.8$ million for publicly owned real estate that will initially be held in escrow and later directed to the City's capital reserve for permanent public improvements after the respective parcels are developed
- Growth in the City's debt capacity through the issuance of non-recourse revenue bonds that will involve neither a general nor a moral obligation of the City for the repayment of principal and interest from other than incremental revenues and the expansion of the annual budget

The Navy Hill project will have an unprecedented positive economic and financial impact on the City and counter the recent decline in activity in the City's core, parlicularly with the Coliseum being closed and the Blues Armory and Sixth Street Marketplace having been shuttered. The project is expected to have a positive impact on the surrounding areas and support long term growth in real estate values. In order to provide some scope of the project:

- The City has averaged approximately $\$ 30$ million per year in minority business participation in recent years, so this project alone is expected to generate 10 years' worth
- The project represents the largest public-private partnership in the City's history, involving an initial private investment of approximately $\$ 900$ million, much more significant than any recent year economic development project
- The 480 affordable housing units represent the greatest influx of units in recent years, about double the quantity anticipated from the entire Public Housing Transformation project included in the City's Capital Improvement Program

The surplus from the incremental City revenues from the area defined in the transaction documents are expected to be very significant for the City's general fund budget, particularly after the public-related non-recourse revenue bonds are retired. Accordingly, the City Administration would like to dedicate significant portions of the surplus to key priorities. The Administration proposes the following allocation of the surplus:

- 50\% to support Richmond Public Schools;
- $34 \%$ for investments in public safety, public works, and other core City services;
- $15 \%$ to support housing opportunities and homeless services; and
- $1 \%$ for art, history and cultural opportunities.

The allocation of these surplus funds will be incorporated into the annual budgets proposed by the Mayor and adopted by City Council in future years.

FISCAL IMPACT / COST: Incremental City and Navy Hill project revenues are anticipated to approximate $\$ 1.535$ billion over the next 30 years.

## Page 4 of 4

FISCAL IMPLICATIONS: This series of ordinances and resolution related to the Navy Hill project will dedicate future incremental City revenues for the repayment of non-recourse revenue bond debt issued to fund the public portions of the project, and the requested resolution expresses the intent, non-binding due to constitutional limitations, to use future surpluses from these revenues to fund key priorities of the City.

BUDGET AMENDMENT NECESSARY: No - will impact future year budgets.
REVENUE TO CITY: Approximately $\$ 1.535$ billion over the next 30 years.
DESIRED EFFECTIVE DATE: Upon adoption

## REQUESTED INTRODUCTION DATE: August 5, 2019

## CITY COUNCIL PUBLIC HEARING DATE: September 9, 2019

## REQUESTED AGENDA: Regular

## RECOMMENDED COUNCIL COMMITTEE: Organizational Development and Planning

 CommissionCONSIDERATION BY OTHER GOVERNMENTAL ENTITIES: The non-recourse revenue bonds associated with public improvements are to be issued by the EDA, which would also be the recipient of certain properties. In addition, it will be necessary for the Richmond Redevelopment and Housing Authority to transfer certain properties to the City before the City can transfer them to the EDA. Four of the ordinances will require review by the Planning Commission. The Navy Hill Development Advisory Commission will also be reviewing these papers.

AFFECTED AGENCIES: Department of Finance, Economic Development, Planning and Development Review, and other agencies

## RELATIONSHIP TO EXISTING ORD. OR RES.: N/A

REQUIRED CHANGES TO WORK PROGRAM(S): Additional volume for Planning and Development Review, verification of incremental revenues by the Department of Finance, oversight of demolition work and installation of new infrastructure by the Departments of Public Works and Public Utilities, debt management by the Economic Development Authority, etc.

ATTACHMENTS: (1) Fiscal and Economic Impact Statement \& Related Analysis prepared by Davenport \& Company and (2) Staff Report prepared by the Department of Planning and Development Review.

STAFF: John Wack, Director of Finance 646-5776
Matthew Welch, Senior Policy Advisor
DAVENTPORT \& COMTPANY
Member NYSEIFINRAISIPC

$\stackrel{8}{3}$

[^0]Section B

 impact statement.

- These investments, as outlined on the next page will only add to the City's taxable real estate
assessed valuation, which in turn, will add to the City's overall Debt Capacity.
Davenport \& Company
Section 2-303(b)(cont.)
- The Taxable Real Estate Valuation in the Increment Area approximates 41\% of the total acreage
in the Increment Area.

Section 2-303(b)(cont.)
Approval of the Project is expected to increase the City's debt capacity through the addition of tens of
millions of recurring annual revenues that will be incorporated into the City's recurring Operating Budget.
Davenport Analysis of Impact on Cumulative Debt Capacity
Davenport's analysis of the impact of the Project on the City's Cumulative Debt Capacity over 30
Years incorporates the following Scenarios:

1. No Project (Base Case).
2. Total Project approximating $\$ 1,300,000,000$ of Private Investment is completed and the Project
performs as projected.

- Note: Depending on the fund accounting of the recurring revenues that will come to the City as a
result of the Project, the City's Debt Policy Guidelines may need to be adjusted to appropriately incorporate the surplus revenues into the City's policy calculations.
Cumulative Debt Capacity
Scenario_1
Scenario 2





$\frac{(476.0)}{\$ 1,058.5}$


[^1]service related Non-Recourse
Revenue Bond Debt Service for Scenarios 1 and 2.

[^2]Section 2-303(b)(cont.)
Davenport Analysis of Impact on Cumulative Debt Capacity
The graph shows the impact of the Project on the City's Cumulative Debt Capacity over 30 Years under
the following Scenarios:
Cumulative Debt Capacity over 30 Years

## $\$ 2,020$



1. No Project
(Ease Case)
2. Project Completed/
Performs @ $100 \%$
Policies.

$$
\text { Based on City's } 10 \% \text { Debt Service vs. Budget Policy and } 2 \% \text { Growth assumption. }
$$

Cumulative Debt Capacity over 30 Years represents the amount of debt that can be borrowed by the City

$$
\begin{aligned}
& \text { over the projected time frame of } 30 \text { years and still be in compliance with all city Debt Management }
\end{aligned}
$$

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| \$Millions | Scenario 1 <br> No Project <br> (Base Case) | Scenario 2 <br> Project Completed and performs as projected |
| :---: | :---: | :---: |
| Real Estate Tax Revenue |  |  |
| Taxable Project Components | \$0.0 | \$281.2 |
| Expanded Increment District | 308.4 | 308.4 |
| Subtotal Real Estate Tax Revenue | \$308.4 | \$589.6 |
| Sales Tax Revenue | 00 | 59.3 |
| Meals Tax Revenue (6.0\%) | 0.0 | 112.7 |
| Lodging Tax Revenue | 0.0 | 84.8 |
| BPOL Tax Revenue | 0.0 | 12.2 |
| Aumissions Tax | 00 | 35.4 |
| Arena Revenuef 1) | 00 | 122.1 |
| Other Revenue(2) | 0.0 | 69.9 |
| Estimated Hunden Uplift(3) | 0.0 | 404.6 |
| Subtotal Increment/Project Rovenues | \$3084 | \$1.4906 |
| Additional 1.5\% Meals Tax for Schools | 00 | 282 |
| Sale Proceeds from Land | 00 | 15.8 |
| Total Revenue | \$308.4 | \$1,534.6 |
| Less:Total Revenue Bond Debt Service | 0.0 | (476.0) |
| Surplus (Net Revenue to the Cily after Debt Service) | \$308.4 | \$1.058.5 |
| Less: Incremental Costs(4) |  |  |
| Public Works |  | (\$0.4) |
| Police |  | (21.0) |
| Fire/Emergency |  | (41.1) |
| Richunond Public Schools |  | +* |
| Community Wealth Building |  | 0.2) |
| Justice Services |  | $(3.9)$ |
| Finance |  | (3.6) |
| Econornic Development |  | (1.4) |
| Plarning and Development |  | (2.0) |
| Net Revenue to the City After Debt Service/Incremental Costs |  | \$984.9 |
| (1) Source: Municap/Developer: Comprised of Arena generated <br> (2) Source: Municap/Developel: Amory generated tax revenue <br> (3) Pro rata estimate based on 88.1"~ ( $\$ 1,086 / \$ 1,233$ ) of H in its Analysis dated October 31, 2018. <br> (4) Source: City of Richmond. <br> ** Dependent, on number of students attributable to the Proje | tax revenues and and parking reve nden Uplift calcula | sponsorships. ntue. ed by Hunden |-

- Police Department: \$0 One-time Costs / \$700,000 Recurring Annual Costs Richmond Police Department (RPD) indicates that approximately 10 additional Police Officers will
need to be added incrementally over the course of the project's development (over several years).
The RPD estimate for 10 total positions is based on projected call and service volume related to
residential and commercial development, along with the new arena.
The total RPD service cost impact, once the project is completed, is approximately $\$ 700,000$ in
recurring annual expenses.
- While the Navy Hill project wouldn't be the sole driver of a need for a fire station in the downtown area, it would increase and accelerate that need. - The Fire and Emergency Services Department estimates the one-time cost for a new fire station at

Section 2-303(e)(cont)

- Justice Services: $\$ 1,000,000$ One
- Justice Services: $\$ 1,000,000$ One-time Costs / \$95,000 Recurring Annual Costs
- In order to cover moving expenses and retrofit/renovate another facility for their operations, Justice

Services estimates the first year costs at approximately $\$ 1$ million, with recurring rent and utilities
expenses of $\$ 95,000$ per year in subsequent years.
Social Services: To be Determined

- The Department of Social Services (DSS) would need to vacate the Marshall Plaza facility during the latter years of the Project construction. - Prior to and separate from the project, DSS has been working on a long-term solution to consolidate - Given that the long term debt for the Marshall Plaza facility will be paid off in October 2020, a solution
will be needed to mitigate potential State revenue loss to the City.
- Finance: \$0 One-time Costs / \$120,000 Recurring Annual Costs

- Economic Development: \$0 One-time Costs / \$47,000 Recurring Annual Costs
- The Department of Economic Development would need an additional . 5 FTE to monitor compliance to the development agreement, serve as the liaison to the Economic Development Authority for all matters related to the issuance of the non-recourse revenue bonds, and provide business attraction marketing support for the project.
This new position would cost approximately $\$ 47,000$ per year.
- Planning and Development: \$510,000 Recurring Annual Costs for 4 years.
- The Department of Planning and Development would need an additional 6 FTEs to handle the number of large scale projects all underway at the same time.
Each new position would cost approximately $\$ 85,000$.
Section 2-303(g)
g) A description of any variables that may affect revenue and cost estimates.
- Variables that may affect revenue and cost estimates include:
- Interest rates in effect when the public revenue bonds are sold;
- The timing of the completion of construction of public and private improvements; and
- Major changes in the national and/or local economy, which impact the ultimate cost of the various
capital improvements and anticipated revenues.
- As a safeguard against uncertainty of the cost of capital improvements, there will be Guaranteed
Infrastructure).
h) An estimate of the staff time and staff costs needed to implement the proposed ordinance.
- Staff time from the City Attorney's Office, Economic Development, Finance, and Planning and
Development Review, among others, will be needed to assist with the issuance of public revenue bonds, tracking and disbursement of Increment Area Financing revenues, permitting, etc. Minor increases are anticipated for future years above baseline service levels.
- Davenport's Sensitivity Analysis of the impact of the Project on the City's Cumulative Debt Capacity over 30 Years incorporates the following Scenarios:


## - As previously presented under 2-303(b):

2. Total Project approximating $\$ 1,300,000,000$ of Private Investment is completed and the Project
performs as projected.
Sensitivity Scenarios shown under this section:
3. Project performs at two-thirds of projections.
4. Project performs at break even or approximately $46 \%$ of projections.

## Section 2－303（j）（cont．）Davenport Sensitivity Analysis of Impact on Cumulative Debt Capacity

j）Ranges of revenue or expenditures that are uncertain or difficult to project．

|  | Scenario 1 | Scenarioz 2 | Scenario 3 | Scenario 4 |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Project performs at |
|  | No Project | Project Completed and performs as | Project performs at two－thirds（i．e． $67 \%$ ） | Breakeven（i．e． 46\％） |
| \＄Millions | （Base Case） | projected | of projections | of projections |

Reill Estate Tax Revenue
Taxable Project Components
Suhtal Reat Estate Tax Revenue Sillw，Tax Revenue
$\$ 127.9$
3084 3 37.4
27.0 $\stackrel{n}{2}$
的芴品 m $\stackrel{7}{+}$


 （566．1）
$\$ 308.8$ $\begin{array}{lll}1.058 .5 & \$ 604.5 & \$ 308.8\end{array}$

[^3]
## of Projected City city

Scenario． 4
Project performs at
6．LZT5别岕 $\stackrel{9}{\mathrm{r}}$ 70 $\begin{array}{ll}0 & 69 \\ 0 & 5\end{array}$ $5 \%$

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5
4
4

4 \begin{tabular}{c|c}
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$\sim$ \& 0 <br>
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0 \& 0

 

0 \& -7 <br>
8 \& 0 <br>
9 \& 0 <br>
0 \& 0
\end{tabular}

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Scenario 3 and performs as twothirus（i．e． $67 \%$ ） No Project projected of projections

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17 \\
8 \\
7 \\
7 \\
6 \\
63
\end{array}
$$

$$
\frac{Z G E I^{*} I \$}{5 G I}
$$

Scenario 2

 （fing lond jo $\infty$
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No Project


Real Estate Tax Reventre Taxable Project Components Expanded Increment District Subtotal Real Estate Tax Revenue Sales Tax Revenue Meals Tax Revenue（ $6.0 \%$ ） Lodging Tax Revenue BPOL Tox Revenu

Arena Revaluce（＇1）

## the Project，related Non－

 Recourse Revenue Bond debt service related to the Public Portion of the Project and otherrevenue／expenditure estimates over 30 years．

[^4]－The table on this page
revenue estimates
generated as a result of Project and other
revenue／expenditure Project and other
revenue／expenditure
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$$
\begin{aligned}
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& 15.3
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\]

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\begin{gathered}
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\hline(530.6) \\
\$ 604.5
\end{gathered}
$$

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& \text { 年 }
\end{aligned}
$$

Admissions Tax
Other Reventie（2）
Other Reventue（2）
Estimated Hunden Uplift（3）
Subtotal Inerement／Projet Rev
Subiotal Increment／Project Revenues
Additional $1.5 \%$ Meals Tax for Schools
Additional 1．54．Meals Tax for Schools
Sale Proceeds trom Land

$$
\frac{\text { Supplus (Net Revenue to the }}{\text { Less: Incremental Costs(•1) }}
$$

$$
\begin{array}{r}
\$ 188.4 \\
308.4 \\
\$ 496.8 \\
39.8 \\
75.5 \\
56.8 \\
8.1 \\
35.4 \\
70.1
\end{array}
$$

$$
\begin{array}{lcc}
\text { Plamming and Development } & (2.0) & (2.0) \\
\hline \text { Net Revenue to the City After Debt Service/Incremental Costs } & \$ 984.9 & \$ 530.9 \\
\hline
\end{array}
$$

（1）Source：Municap／Developer：Comprised of Arena generated tax revenues and sponsorships． （2）Source：Mulicap／Developer：Armory generated tax reventues and parking revenue． （3）Prorata estimate based on 88 ， 1 （ $\$ 1.086 / \$ 1,233$ ）of Hunden Uplift calcubated by Hunden in its Analvsis dated October 31， 2018. （4）Source：City of Richmond．
＊＊Dependent on number of

[^5]
NH District Corporation is a Virginia non-stock corporation structured to take advantage of tax-exempt
and other public financing options available for the public portion of the NOB Project. NH District
Corporation was created to serve as a vehicle for 1) raising investment equity necessary for various
new development components in the NOB Project and necessary for the realization of sufficient new
revenues to secure and be the source of repayment of the Project Revenue Bonds issued to fund the
arena, 2) providing operational oversight of the New Arena and renovated Blues Armory, and 3)
providing oversight of the private-sector development process.
Project and the public assets that will continue to be owned by the City.
NH Foundation
Davenport \& Company the proposed
d) The partnerships, corporations, businesses, boards, commissions, nonprofit organizations and other entities that the rized by ordinance and the level and the proposed ordinance.

## - The NH District Corporation

 -The NH District Corpora

Section $2-304(f)$
f) A range of economic impact factors that are uncertain or difficult to project.

- Please see response to Section $2-303(j)$ for Davenport's analysis of revenues and expenditures as a
result of the Project and related sensitivity scenarios assuming various revenue levels.
a AAA bond rated locality.
The costs and benefits of the project are expected to remain in compliance with Council's adopted debt policy guidelines, ultimately growing the annual general fund budget by tens of millions per year and expanding the City's debt capacity. Through the allocation of surplus revenues for key priorities, the project is consistent with the goal of being an AAA bond rated locality.
Section 2-304(j)


 mul Davenport to provide
written agreement. persons,
 Davenport nay pelform or sech to perform financial advisory services for the issuers of the securities and instruments mentioned herein pelformance of oblifations under any securities/instruments transaction.

 accountine onamothisthes and consequences, of the transaction. You should consider this material as only a single factor in making an investment decision.




 hot represent that ary suen assumptions will reflect actuar foture events. Accorbigh, there can be sold or redistributed without the prior witten consent of Davonport. pertormance fersult will not materially alfot from those estimated herein


## Version 01/13/2014 kk/ IS JDR




## 



1
E Clay Street
$\underset{\text { F1-D }}{\text { F. }}$







[^0]:    Section A:

[^1]:    (1) Source: Municap/Developer: Comprised of Arena generated tax revenues and sponsorships.
    (2) Source: Municap/Developer: Armory generated tax revenues and parking revenue.
    (3) Pro-rata estimate based on $88.1 \%$ ( $\$ 1,086 / \$ 1,233$ ) of Hunden Uplift calculated by in its Analysis dated October 31. 2018.

[^2]:     Muflocif, Devilopher.

[^3]:    （1）Sumec：Municap／Devcloper：Comprised of Arena generated tax revenues and sponsorships．
    （2）Sumicr：Municap／Developer：Armory generated tax revenues and parking revenue．
    （3）P11－tata estimate based on $88.1 \%(\$ 1,086 / \$ 1,233)$ of Hunden Uplift calculated by Hunden in its Analysis tlated October 31， 2018.

[^4]:    Except as motral all reventee estimates are from Murmenp D．tetoper．

[^5]:    ＊＊Dependent on number of students attributable to the Project．

