

City of Richmond Special Meeting Minutes

# Tuesday, March 6, 20183:00 PMCouncil Chamber, 2nd Floor - City Hall

In accordance with City Charter §6.06, the council of the city of Richmond, Virginia, convened for the mayor's presentation of the Proposed Biennial Fiscal Plan for Fiscal Years 2019 and 2020. Council President Chris Hilbert called the meeting to order at 3:02 p.m. and presided.

# Councilmembers Present

The Honorable Chris Hilbert, President The Honorable Cynthia Newbille, Vice President The Honorable Andreas Addison The Honorable Parker Agelasto The Honorable Kim Gray The Honorable Michael Jones The Honorable Kristen Larson The Honorable Reva Trammell

# <u>Absent</u>

The Honorable Ellen Robertson

# CHAMBER EVACUATION PLAN

Upon the President's request, Interim City Clerk Candice Reid provided information on the appropriate manner in which the Council Chamber is to be evacuated in the event of an emergency.

# MAYOR'S BUDGET PRESENTATION

Mayor Levar M. Stoney presented the Proposed Fiscal Plan for Fiscal Years 2019 (FY19) and 2020 (FY20), and the city's Capital Improvement Plan for 2019-2023, which included, but were not limited to, the following highlights:

- Total General Fund revenues projected at \$715,272,219 for FY19 and \$710,678,894 for FY20; total Capital Improvement Plan expenditures (not including utilities) and revenues projected at \$187.3 million in FY19 and \$362.1 million over 5 years
- A reduction in the water rate for all single family residential customers (meaning the average residential customer will see a \$3.70 decrease in their bill)
- A 1 percent salary increase for non-sworn, non-constitutional officer employees to take effect in January of 2019 and an additional 1 percent increase in 2020
- Four weeks of paid maternity leave for birth mothers and 4 weeks of paid parental bonding leave for the birth of a child (City of Richmond employees)
- A budget amendment to include a 1% Cost of Living Adjustment for former City of Richmond employees, if the 2018 fiscal year ends with a surplus

- \$3.3 million in funding to continue the salary decompression and step pay increases instituted last year for both police and firefighters
- Four new positions for the Richmond Police Department dedicated to serving the needs of public housing communities
- Creation of a new Department of Housing and Community Development from reallocation of resources from the Office of Economic and Community Development
- A substantial increase in the investment in the Affordable Housing Trust Fund, from \$731,000 in 2018 to \$1 million per year in FY19 and FY20
- Creation of a new Department of Citizen Service and Response to oversee the 311 Call Center
- Creation of a new Performance Management Office to track the implementation of key priorities and help grow a culture of accountability and success
- An additional \$1 million toward the paving program to pave an additional 20 lane miles for the improvement of neighborhood streets
- Increased funding for Richmond Behavioral Health Authority by \$733,000
- Reinvestment of \$12.5 million of Richmond Public Schools balances to meet local funding requests for FY19
- Free, on an unlimited basis, bus rides for every Richmond public high school student provided by the Greater Richmond Transit Corporation for an entire year
- An investment of more than \$630,000 in a pilot program with the Department of Parks and Recreation to extend hours of operation at six recreation sites
- At least one full-service, out-of-school time provider for every Richmond elementary and middle school

# INTRODUCTION OF NEW LEGISLATION

# The following ordinances were introduced for public hearing on Monday, April 23, 2018, at 6:00 p.m.:

# ORD. 2018-057

To adopt the General Fund Budget for the fiscal year commencing Jul. 1, 2018, and ending Jun. 30, 2019; to appropriate the estimated revenues for such fiscal year for the objects and purposes stated in the said budget; and to approve the General Fund Budget for the fiscal year commencing Jul. 1, 2019, and ending Jun. 30, 2020.

Patron: Mayor Stoney

#### Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-058

To adopt the Special Fund Budgets for the fiscal year commencing Jul. 1, 2018, and ending Jun. 30, 2019, to appropriate the estimated receipts of the Special Revenue funds for the said fiscal year and to approve the Special Fund Budgets for the fiscal year commencing Jul. 1, 2019, and ending Jun. 30, 2020.

# Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

# ORD. 2018-059

To accept a program of proposed Capital Improvement Projects for the fiscal year beginning Jul. 1, 2018, and for the four fiscal years thereafter; to adopt a Capital Budget for the fiscal year beginning Jul. 1, 2018; and to determine the means of financing the same.

# Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-060

To appropriate and to provide funds for financing the school budget for the fiscal year commencing Jul. 1, 2018, and ending Jun. 30, 2019.

#### Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-061

To adopt the Debt Service Fund Budget for the fiscal year commencing Jul. 1, 2018, and ending Jun. 30, 2019, and to appropriate the estimated expenditures from the Debt Service Fund for the said fiscal year.

#### Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-062

To adopt the Internal Service Fund Budgets for the fiscal year commencing Jul. 1, 2018, and ending Jun. 30, 2019, to appropriate the estimated receipts of the Internal Service funds for the said fiscal year, and to approve the Internal Service Fund Budgets for the fiscal year commencing Jul. 1, 2019, and ending Jun. 30, 2020.

#### Patron: Mayor Stoney

#### Committee referral waived {Rule VI(B)(2)}

# ORD. 2018-063

To adopt the Department of Parks, Recreation and Community Facilities' Richmond Cemeteries Budget for the fiscal year commencing Jul. 1, 2018, and ending Jun. 30, 2019; to appropriate the estimated receipts of the Richmond Cemeteries for the said fiscal year for the operation and management of the facilities; and to approve the Department of Parks, Recreation and Community Facilities' Richmond Cemeteries Budget for the fiscal year commencing Jul. 1, 2019, and ending Jun. 30, 2020.

Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-064

To adopt the Department of Public Works' Parking Enterprise Fund Budget for Fiscal Year 2018-2019; to appropriate the estimated receipts of the Department of Public Works' Parking Enterprise Fund for the said fiscal year for the operation and management of parking facilities; and to approve the Department of Public Works' Parking Enterprise Fund Budget for the fiscal year commencing Jul. 1, 2019, and ending Jun. 30, 2020.

# Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-065

To adopt the Electric Utility Budget for the fiscal year commencing Jul. 1, 2018, and ending Jun. 30, 2019; to appropriate the estimated receipts of the Electric Utility for the said fiscal year; to make appropriations from the Electric Utility Renewal Fund or Operating Fund for renewing, rebuilding or extending the plant and distribution system of the Electric Utility and for the purchase of vehicles; and to approve the Electric Utility Budget for the fiscal year commencing Jul. 1, 2019, and ending Jun. 30, 2020.

#### Patron: Mayor Stoney

#### Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-066

To adopt the Gas Utility Budget for the fiscal year commencing Jul. 1, 2018, and ending Jun. 30, 2019; to appropriate the estimated receipts of the Gas Utility for the said fiscal year; to make appropriations from the Gas Utility Renewal Fund or Operating Fund for renewing, rebuilding or extending the plant and distribution system of the Gas Utility and for the purchase of vehicles; and to approve the Gas Utility Budget for the fiscal year commencing Jul. 1, 2019, and ending Jun. 30, 2020.

#### Patron: Mayor Stoney

#### Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-067

To adopt the Department of Public Utilities' Stores Internal Service Fund Budgets for the fiscal year commencing Jul. 1, 2018, and ending Jun. 30, 2019; to appropriate the estimated receipts of the Department of Public Utilities' Stores Internal Service Funds for the said fiscal year; and to approve the Department of Public Utilities' Stores Internal Service Fund Budgets for the fiscal year commencing Jul. 1, 2019, and ending Jun. 30, 2020.

#### Patron: Mayor Stoney

#### Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-068

To adopt the Stormwater Utility Budget for the fiscal year commencing Jul. 1, 2018, and ending Jun. 30, 2019; to appropriate the estimated receipts of the Stormwater Utility for the said fiscal year; to make appropriations from the Stormwater Utility Renewal Fund or Operating Fund for renewing, rebuilding or extending the stormwater utility and for the purchase of vehicles; and to approve the Stormwater Utility Budget for the fiscal year commencing Jul. 1, 2019, and ending Jun. 30, 2020.

#### Patron: Mayor Stoney

#### Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-069

To adopt the Wastewater Utility Budget for the fiscal year commencing Jul. 1, 2018, and ending Jun. 30, 2019; to appropriate the estimated receipts of the Wastewater Utility for the said fiscal year; to

make appropriations from the Wastewater Utility Renewal Fund or Operating Fund for renewing, rebuilding or extending the plant and distribution system of the Wastewater Utility and for the purchase of vehicles; and to approve the Wastewater Utility Budget for the fiscal year commencing Jul. 1, 2019, and ending Jun. 30, 2020.

# Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-070

To adopt the Water Utility Budget for the fiscal year commencing Jul. 1, 2018, and ending Jun. 30, 2019; to appropriate the estimated receipts of the Water Utility for the said fiscal year; to make appropriations from the Water Utility Renewal Fund or Operating Fund for renewing, rebuilding or extending the plant and distribution system of the Water Utility and for the purchase of vehicles; and to approve the Water Utility Budget for the fiscal year commencing Jul. 1, 2019, and ending Jun. 30, 2020.

#### Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-071

To amend section 2 of Article I of the pay plan adopted by Ordinance No. 93-117-159 on May 24, 1993, as previously amended, to provide a 1% pay increase for classified and unclassified permanent City employees.

#### Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-072

To amend and reordain section 3 of Article III of Ord. No. 93-117-159, adopted May 24, 1993, to suspend the Career Development Program for certain Police and Fire officers for Fiscal Year 2018-2019.

#### Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-073

To amend section 12A of Article III of Ord. No. 93-117-159, adopted May 24, 1993, concerning salary supplements for the Commonwealth Attorney's Office, to provide the Commonwealth Attorney with a salary supplement of \$49,586 and a contribution to the Virginia Retirement System on his behalf of \$10,006 and to provide the Commonwealth Attorney's Office with \$830,586 for salary supplements and \$203,108 for a contribution to the Virginia Retirement System for members of the office for Fiscal Year 2018-2019.

#### Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-074

To amend section 12B of Article III of Ord. No. 93-117-159, adopted May 24, 1993, concerning salary supplements for the Sheriff's Office, to provide the Sheriff with a salary supplement of \$27,154 and the Sheriff's Office with \$3,545,177 for salary supplements for members of the office for Fiscal Year 2018-2019.

# Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

# ORD. 2018-075

To amend and reordain section 25 of Article III of Ordinance No. 93-117-159, adopted May 24, 1993, to suspend the Educational Incentive Program for certain Police and Fire Officers for Fiscal Year 2018-2019.

# Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

# ORD. 2018-076

To amend section 43 (Step-Based Pay System for Sworn Fire Fighters and Police Officers) of Article III of the pay plan adopted by Ord. No. 93-117-159 on May 24, 1993, for the purpose of providing for a step advancement for certain sworn fire and police personnel.

# Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-077

To amend ch. 2, art. IV of the City Code by adding therein a new div. 21, consisting of §§ 2-751-2-753, concerning the Department of Citizen Service and Response; and to repeal § 28-3 of the City Code, concerning the management and operation of the City's 311 Call Center.

# Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-078

To amend City Code §§ 2-297, 2-298, 2-299, 2-300, 2-1392, 2-1393, 5-12, and 16-84 and to amend ch. 2, art. IV of the City Code by adding therein a new div. 3.1 for the purpose of effectuating the reorganization of the Department of Economic and Community Development into a new Department of Economic Development and a new Department of Housing and Community Development.

#### Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-079

To reassign the duties and powers assigned by ordinance not codified in the City Code, by resolution adopted by the City Council, or by agreements entered into by the City from the Director of Economic and Community Development and the Department of Economic and Community Development to the Director of Economic Development, the Department of Economic Development, the Director of Housing and Community Development and the Department of Housing and Community Development and the Department of Economic and Community Development and the Department of Housing and Community Development and the Department of Economic and Community Development and the Department of Economic and Community Development and the Department of Housing and Community Development and a new Department of Housing and Community Development.

#### Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

# ORD. 2018-080

To amend City Code §§ 2-1183, concerning a residency requirement for certain City officers and employees, and 22-317, concerning an additional retirement allowance for certain City officials, for the purpose of effectuating the abolition of the Department of Economic and Community Development and the creation of the Department of Citizen Service and Response, the Department of Economic Development, and the Department of Housing and Community Development.

#### Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-081

To amend the pay plan adopted by Ord. No. 93-117-159 on May 24, 1993, to exclude the classification of Director of Economic and Community Development from and to include the classifications of Director of Citizen Service and Response, Director of Economic Development, and Director of Housing and Community Development in the unclassified executive service.

#### Patron: Mayor Stoney

#### Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-082

To amend and reordain the fees set forth in Appendix A of the City Code for § 2-729(c), concerning fees applicable to subscribers who use the City's emergency communications systems and for whom the Department installs, maintains, or repairs equipment in vehicles, to establish revised charges for such services.

#### Patron: Mayor Stoney

#### Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-083

To amend and reordain the fees set forth in Appendix A of the City Code for City Code § 7-112 for the purchase of niches in columbaria, to establish revised charges therefor.

#### Patron: Mayor Stoney

#### Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-084

To amend and reordain City Code § 8-277, concerning fees for use of Dogwood Dell Amphitheater; and to repeal the fees set forth in Appendix A of the City Code for the use of the Carillon in Byrd Park by City Code § 8-277(b).

#### Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-085

To amend and reordain City Code § 14-336, concerning stormwater management program fees, and to amend and reordain Appendix A of the City Code by adding therein new fees for City Code § 14-336.

Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

# ORD. 2018-086

To amend the fees set forth in Appendix A of the City Code for sections 12-120(a)(1), 12-120(a)(2), 12-120(a)(3), 12-120(a)(4), 12-120(a)(5), 12-120(a)(6), 12-120(a)(7), 12-120(a)(8), 12-120(a)(9), 12-120(a)(14), 12-120(a)(17), 12-120(a)(21) and 12-120(a)(22) of the City Code, concerning rates and discounts for parking facilities operated by the City.

#### Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-087

To amend City Code § 27-219, concerning fines for parking violations, for the purpose of adjusting the fines for certain violations.

Patron: Mayor Stoney

#### Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-088

To amend and reordain the fees set forth in Appendix A of the City Code for section 27-245(a), concerning mandatory charges for using meters for on-street and off-street parking spaces, for the purpose of increasing on-street parking meter charges.

#### Patron: Mayor Stoney

#### Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-089

To amend and reordain the fees set forth in Appendix A for City Code § §30-1020.4(a) and 30-1020.5, for the purpose of amending fees for filing applications for certificates of zoning compliance.

#### Patron: Mayor Stoney

#### Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-090

To amend and reordain the fees set forth in Appendix A of the City Code for section 24-365 (concerning fees for installing gaslights) of the City Code, effective as of the date of rendering bills for Cycle I in July, 2018, to establish revised charges for such services.

Patron: Mayor Stoney

#### Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-091

To amend and reordain the fees set forth in Appendix A of the City Code for sections 28-191(2) and 28-191(3) (concerning fees for residential gas service), 28-192(2) (concerning fees for residential gas peaking service), 28-193(2) (concerning fees for general gas service), 28-195(f) and 28-196(f) (concerning fees for transportation service), 28-198(2) (concerning fees for municipal gas service), 28-202(c) (concerning fees for large volume gas sales service), 28-203(c) (concerning fees for large volume, high load factor, gas sales service) and 28-204(b) (concerning fees for natural gas vehicle gas service) of the City Code, effective as of the date of rendering bills for Cycle I in July 2018, to establish revised charges for such services.

Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

# ORD. 2018-092

To amend City Code §§ 28-899, 28-922, 28-923, and 28-924, concerning the City's stormwater utility, and to amend the fees set forth in Appendix A of the City Code for sections 28-923 (concerning fees for residential stormwater service) and 28-924 (concerning fees for developed residential properties stormwater service) of the City Code, effective as of the date of rendering bills for Cycle I in July, 2018, to modify the stormwater utility's rate structure and to establish revised charges for the stormwater utility's services.

# Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

# ORD. 2018-093

To amend and reordain certain fees set forth in Appendix A of the City Code for sections 28-650 (concerning fees for residential wastewater service), 28-651 (concerning fees for commercial wastewater service), 28-652 (concerning fees for industrial wastewater service), 28-653 (concerning fees for state and federal wastewater service), 28-654 (concerning fees for municipal wastewater service) and 28-799 (concerning fees for discharge of hauled materials into designated septage receiving stations by contractors) of the City Code, effective as of the date of rendering bills for Cycle I in July, 2018, to establish revised charges for such services.

# Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

#### ORD. 2018-094

To amend and reordain the fees set forth in Appendix A of the City Code for sections 28-326 (concerning fees for residential water service), 28-327 (concerning fees for commercial water service), 28-328 (concerning fees for industrial water service), 28-329 (concerning fees for municipal water service), 28-330 (concerning fees for state and federal water service), 28-458 (concerning fees for water for fire protection) and 28-549 (concerning fees for water use during conservation periods) of the City Code, effective as of the date of rendering bills for Cycle I in July, 2018, to establish revised charges for such services.

#### Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

# ORD. 2018-095

To authorize the issuance of general obligation public improvement bonds of the City of Richmond in the maximum principal amount of \$173,000,000 to finance the cost of school projects and general capital improvement projects of the City for the following purposes and uses: construction, reconstruction, improvements and equipment for public schools; construction, reconstruction, improvement and equipment for various infrastructure needs, including traffic control facilities, streets, sidewalks and other public ways, bridges, storm sewers, drains and culverts, and refuse disposal facilities; participation in redevelopment, conservation and community development programs, including the construction, reconstruction, improvement and equipment for targeted public facilities included in these programs; construction, reconstruction, improvements and equipment for public institutional, operational, cultural, educational and entertainment buildings and facilities, including but not limited to the theaters, parks, playgrounds, cemeteries, libraries and museums; acquisition of real property therefor as appropriate; and the making of appropriations to the City's Economic Development Authority ("EDA") to be used by the EDA to finance capital expenditures or to make loans or grants to finance capital expenditures for the purposes of promoting economic development; to authorize the Director of Finance, with the approval of the Chief Administrative

Officer, for and on behalf of the City, to sell such bonds for such capital improvement projects, to provide for the form, details and payment of such bonds; to authorize the issuance of notes of the City in anticipation of the issuance of such bonds; and to authorize the issuance of taxable bonds, for the same purposes and uses, in the same maximum principal amount and payable over the same period as such general obligation public improvement bonds.

# Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

# ORD. 2018-096

To cancel all authorized but unissued bonds authorized by the City of Richmond in Fiscal Years 2013-2014 and 2015-2016, to authorize the issuance of public utility revenue bonds of the City of Richmond in the maximum principal amount of \$54,000,000 to finance the cost of capital improvement projects of the gas, water and wastewater utilities and public utilities buildings and facilities for the following purposes and uses: enlargement, extension, repair, replacement, improvement and equipping of the gas plant and transmission lines; enlargement, extension, repair, replacement, improvement and equipping of the waterworks plant and transmission lines; enlargement, extension, repair, replacement, improvement and equipping of the wastewater plant and intercepting lines; construction, reconstruction, repair, replacement, and improvement of sanitary and storm water sewers, pumping stations, drains and culverts; construction, reconstruction, repair, replacement, improvement and equipping of public utility buildings and facilities therefor, including but not limited to the stores division; and acquisition of real property and real property rights (including without limitation easements and rights-of-way) therefor as appropriate; to authorize the Director of Finance, with the approval of the Chief Administrative Officer, for and on behalf of the City, to sell such bonds for such capital improvement projects; to provide for the form, details and payment of such bonds: to approve the form of supplemental indenture of trust: to authorize the issuance of notes of the City in anticipation of the issuance of such bonds; and to authorize the issuance of taxable bonds, for the same purposes and uses, in the same maximum principal amount and payable over the same period as such public utility revenue bonds.

# Patron: Mayor Stoney

# Committee referral waived {Rule VI(B)(2)}

# ORD. 2018-097

To cancel all authorized but unissued notes authorized by the City of Richmond in Fiscal Year 2015-2016, to authorize the issuance of general obligation equipment notes of the City of Richmond in the maximum principal amount of \$2,457,600 to finance the cost of equipment for the following purposes and uses: acquisition of computer, radio, office, solid waste collection, office furniture and miscellaneous equipment and vehicles for the various departments, bureaus and agencies of the City, and equipment for City schools; and to authorize the Director of Finance, with the approval of the Chief Administrative Officer, for and on behalf of the City, to sell equipment notes to finance the acquisition of such equipment, and to authorize the issuance of taxable notes, for the same purposes and uses, in the same maximum principal amount and payable over the same period as such general obligation equipment notes.

# Committee referral waived {Rule VI(B)(2)}

# MOTION TO SUSPEND THE RULES

Councilor Kristen Larson moved to suspend Rule Six of Council's Rules of Procedure for all budget-related ordinances, introduced that day, so that those ordinances are not referred to or reviewed by a standing committee but are instead reviewed during a budget review process

developed by the Council and the council chief of staff and heard during the budget public hearing scheduled for Monday, April 23, 2018, at 6:00 p.m.

# The motion was seconded and unanimously approved.

# Adjournment

There being no further business, the meeting adjourned at 3:45 p.m.

CITY CLERK