

# City of Richmond Special Meeting Minutes

900 East Broad Street Richmond, VA 23219 www.richmondgov.com/cityclerk

Monday, May 15, 2017

6:00 PM

Council Chamber, 2nd Floor - City Hall

# **Councilmembers Present**

The Honorable Chris Hilbert, President

The Honorable Cynthia Newbille, Vice President

The Honorable Andreas Addison

The Honorable Parker Agelasto

The Honorable Kim Gray

The Honorable Michael Jones

The Honorable Kristen Larson

The Honorable Ellen Robertson

The Honorable Reva Trammell

#### CHAMBER EVACUATION PLAN ANNOUNCEMENT AND CITIZEN SPEAKER GUIDELINES

Council President Chris Hilbert called the meeting to order at 6:09 p.m., and presided. Upon the President's request, Deputy City Clerk Candice Reid provided information on the appropriate manner in which the Council Chamber is to be evacuated in the event of an emergency along with citizen speaker guidelines.

#### PAPER FOR CONSIDERATION

# The following ordinance was considered:

#### ORD. 2017-039

To appropriate and to provide funds for financing the school budget for the fiscal year commencing Jul. 1, 2017, and ending Jun. 30, 2018. (As Amended)

Patron: Mayor Stoney

Councilor Parker Agelasto inquired about the possible ramifications of Council adopting the school budget apart from the city budget.

City Attorney Allen Jackson responded that a provision in City Charter Section 6.11 does not explicitly apply to Mr. Agelasto's scenario; however, its general language suggests the possibility that, should Council fail to adopt a complete budget by May 31<sup>st</sup>, the mayor's proposed budget will go into effect. Mr. Jackson further stated that there is no precedent set that could provide further guidance on the matter.

Councilor Agelasto moved to consider all budget papers together and not singly, which was seconded.

Councilors Andreas Addison and Ellen Robertson expressed their concerns regarding the approved amendment to ORD. 2017-036, which allows Council more fiscal oversight of certain city departments through program level budgeting, and suggested that Council spend additional time vetting the amendment before adopting the city budget.

The motion was approved by the following vote: 5 Ayes – Jones, Larson, Agelasto, Gray and Trammell; 4 Noes – Robertson, Addison, Newbille and Hilbert.

#### PAPERS FOR CONSIDERATION

# The following ordinances were considered:

#### ORD. 2017-036

To adopt the General Fund Budget for the fiscal year commencing Jul. 1, 2017, and ending Jun. 30, 2018; and to appropriate the estimated revenues for such fiscal year for the objects and purposes stated in the said budget. (As Amended)

Patron: Mayor Stoney

#### ORD. 2017-037

To adopt the Special Fund Budgets for the fiscal year commencing Jul. 1, 2017, and ending Jun. 30, 2018, and to appropriate the estimated receipts of the Special Revenue funds for the said fiscal year. (As Amended)

Patron: Mayor Stoney

# ORD. 2017-038

To accept a program of proposed Capital Improvement Projects for the fiscal year beginning Jul. 1, 2017, and for the four fiscal years thereafter; to adopt a Capital Budget for the fiscal year beginning Jul. 1, 2017; and to determine the means of financing the same. (As Amended)

Patron: Mayor Stoney

### ORD. 2017-039

To appropriate and to provide funds for financing the school budget for the fiscal year commencing Jul. 1, 2017, and ending Jun. 30, 2018. (As Amended)

Patron: Mayor Stoney

#### ORD. 2017-040

To adopt the Debt Service Fund Budget for the fiscal year commencing Jul. 1, 2017, and ending Jun. 30, 2018, and to appropriate the estimated expenditures from the Debt Service Fund for the said fiscal year. (As Amended)

Patron: Mayor Stoney

# ORD. 2017-041

To adopt the Internal Service Fund Budgets for the fiscal year commencing Jul. 1, 2017, and ending Jun. 30, 2018, and to appropriate the estimated receipts of the Internal Service funds for the said fiscal year. (As Amended)

Patron: Mayor Stoney

# ORD. 2017-043

To adopt the Department of Public Works' Parking Enterprise Fund Budget for Fiscal Year 2017 2018; and to appropriate the estimated receipts of the Department of Public Works' Parking Enterprise Fund for the said fiscal year for the operation and management of parking facilities. (As Amended)

Patrons: Mayor Stoney

# ORD. 2017-058

To amend and reordain the fees set forth in Appendix A of the City Code for section 23 42 (concerning fees for solid waste) of the City Code, effective as of the date of rendering bills for Cycle I in July, 2017, to establish revised charges for such services. (As Amended)

Patron: Mayor Stoney

#### ORD. 2017-090

To amend and reordain the fees set forth in Appendix A of the City Code for section 23 44(d) (concerning the fee for the collection of loose leaves), to establish a revised charge for such service.

Patrons: City Council

# ORD. 2017-042

To adopt the Department of Parks, Recreation and Community Facilities' Richmond Cemeteries Budget for the fiscal year commencing Jul. 1, 2017, and ending Jun. 30, 2018; to appropriate the estimated receipts of the Richmond Cemeteries for the said fiscal year for the operation and management of the facilities.

Patron: Mayor Stoney

# ORD. 2017-044

To adopt the Electric Utility Budget for the fiscal year commencing Jul. 1, 2017, and ending Jun. 30, 2018; to appropriate the estimated receipts of the Electric Utility for the said fiscal year; and to make appropriations from the Electric Utility Renewal Fund or Operating Fund for renewing, rebuilding or extending the plant and distribution system of the Electric Utility and for the purchase of vehicles.

Patron: Mayor Stoney

# ORD. 2017-045

To adopt the Gas Utility Budget for the fiscal year commencing Jul. 1, 2017, and ending Jun. 30, 2018; to appropriate the estimated receipts of the Gas Utility for the said fiscal year; and to make appropriations from the Gas Utility Renewal Fund or Operating Fund for renewing, rebuilding or extending the plant and distribution system of the Gas Utility and for the purchase of vehicles.

Patron: Mayor Stoney

#### ORD. 2017-046

To adopt the Department of Public Utilities' Stores Internal Service Fund Budgets for the fiscal year commencing Jul. 1, 2017, and ending Jun. 30, 2018, and to appropriate the estimated receipts of the Department of Public Utilities' Stores Internal Service Funds for the said fiscal year.

Patron: Mayor Stoney

# ORD. 2017-047

To adopt the Stormwater Utility Budget for the fiscal year commencing Jul. 1, 2017, and ending Jun. 30, 2018; to appropriate the estimated receipts of the Stormwater Utility for the said fiscal year; and to make appropriations from the Stormwater Utility Renewal Fund or Operating Fund for renewing, rebuilding or extending the plant and distribution system of the stormwater utility and for the purchase of vehicles.

Patron: Mayor Stoney

#### ORD. 2017-048

To adopt the Wastewater Utility Budget for the fiscal year commencing Jul. 1, 2017, and ending Jun. 30, 2018; to appropriate the estimated receipts of the Wastewater Utility for the said fiscal year; and to make appropriations from the Wastewater Utility Renewal Fund or Operating Fund for renewing, rebuilding or extending the plant and distribution system of the Wastewater Utility and for the purchase of vehicles.

Patron: Mayor Stoney

#### ORD. 2017-049

To adopt the Water Utility Budget for the fiscal year commencing Jul. 1, 2017, and ending Jun. 30, 2018; to appropriate the estimated receipts of the Water Utility for the said fiscal year; and to make appropriations from the Water Utility Renewal Fund or Operating Fund for renewing, rebuilding or extending the plant and distribution system of the Water Utility and for the purchase of vehicles.

Patron: Mayor Stoney

# ORD. 2017-050

To amend and reordain section 3 of Article III of Ord. No. 93 117 159, adopted May 24, 1993, to suspend the Career Development Program for certain Police and Fire officers for Fiscal Year 2017 2018.

Patron: Mayor Stoney

# ORD. 2017-051

To amend section 12A of Article III of Ord. No. 93 117 159, adopted May 24, 1993, concerning salary supplements for the Commonwealth Attorney's Office, to provide the Commonwealth Attorney with a salary supplement of \$46,768 and a contribution to the Virginia Retirement System on his behalf of \$9,713 and to provide the Commonwealth Attorney's Office with \$774,895 for salary supplements and \$184,956 for a contribution to the Virginia Retirement System for members of the office for Fiscal Year 2017 2018.

Patron: Mayor Stoney

#### ORD. 2017-052

To amend section 12B of Article III of Ord. No. 93 117 159, adopted May 24, 1993, concerning salary supplements for the Sheriff's Office, to provide the Sheriff with a salary supplement of \$23,069 and the Sheriff's Office with \$4,440,009 for salary supplements for members of the office for Fiscal Year 2017 2018.

Patron: Mayor Stoney

#### ORD. 2017-053

To amend and reordain section 25 of Article III of Ordinance No. 93 117 159, adopted May 24, 1993, to suspend the Educational Incentive Program for certain Police and Fire Officers for Fiscal Year 2017 2018.

Patron: Mayor Stoney

#### ORD. 2017-054

To amend section 43 (Step Based Pay System for Sworn Fire Fighters and Police Officers) of Article III of the pay plan adopted by Ord. No. 93 117 159 on May 24, 1993, for the purpose of providing for a step advancement for certain sworn fire and police personnel.

Patron: Mayor Stoney

#### ORD. 2017-055

To amend and reordain the fee set forth in Appendix A of the City Code for section 4 248 (concerning the fee for disposition of a dead companion animal) of the City Code to modify the fee for such service.

Patron: Mayor Stoney

# ORD. 2017-056

To amend and reordain the fees set forth in Appendix A of the City Code for sections 7 6(a) and (c) (concerning cemetery fees) and 7 92 (concerning fees for care of burial spaces and lots) to increase the charges for internments, disinternments, reinternments, and entombments.

Patron: Mayor Stoney

#### ORD. 2017-057

To amend and reordain the fees set forth in Appendix A of the City Code for sections 8 277 (concerning fees for the use of the Dogwood Dell Amphitheater and Carillon in Byrd Park), 8 278 (concerning fees for the use of City owned equipment), 8 279 (concerning fees for use of public parks), and 8 284(b) and (c) (concerning meeting fees) of the City Code.

Patron: Mayor Stoney

# ORD. 2017-059

To amend and reordain the fees set forth in Appendix A of the City Code for sections 28 191(2) and 28 191(3) (concerning fees for residential gas service), 28 192(2) (concerning fees for residential gas peaking service), 28 193(2) (concerning fees for general gas service), 28 195(f) and 28 196(f) (concerning fees for transportation service), 28 198(2) (concerning fees for municipal gas service), 28 202(c) (concerning fees for large volume gas sales service), and 28 203(c) (concerning fees for large volume, high load factor, gas sales service) of the City Code, effective as of the date of rendering bills for Cycle I in July 2017, to establish revised charges for such services. Patron: Mayor Stoney

#### ORD. 2017-060

To amend and reordain the fees set forth in Appendix A of the City Code for sections 28 923 (concerning fees for residential stormwater service) and 28 924 (concerning fees for developed nonresidential and multifamily residential properties stormwater service) of the City Code, effective as of the date of rendering bills for Cycle I in July, 2017, to establish revised charges for such services.

Patron: Mayor Stoney

#### ORD. 2017-061

To amend and reordain certain fees set forth in Appendix A of the City Code for sections 28 650 (concerning fees for residential wastewater service), 28 651 (concerning fees for commercial wastewater service), 28 652 (concerning fees for industrial wastewater service), 28 653 (concerning fees for state and federal wastewater service), 28 654 (concerning fees for municipal wastewater service) and 28 799 (concerning fees for discharge of hauled materials into designated septage receiving stations by contractors) of the City Code, effective as of the date of rendering bills for Cycle I in July, 2017, to establish revised charges for such services.

Patron: Mayor Stoney

# ORD. 2017-062

To amend and reordain the fees set forth in Appendix A of the City Code for sections 28 326 (concerning fees for residential water service), 28 327 (concerning fees for commercial water

service), 28 328 (concerning fees for industrial water service), 28 329 (concerning fees for municipal water service), 28 330 (concerning fees for state and federal water service), 28 458 (concerning fees for water for fire protection) and 28 549 (concerning fees for water use during conservation periods) of the City Code, effective as of the date of rendering bills for Cycle I in July, 2017, to establish revised charges for such services.

Patron: Mayor Stoney

#### ORD. 2017-063

To amend City Code §§ 26 21 26 23 and 26 26 29, concerning the City's tax amnesty program, for the purpose of providing for a 2017 tax amnesty period.

Patron: Mayor Stoney

#### ORD. 2017-064

To authorize the issuance of general obligation public improvement bonds of the City of Richmond in the maximum principal amount of \$37,850,000 to finance the cost of school projects and general capital improvement projects of the City for the following purposes and uses: construction, reconstruction, improvements and equipment for public schools; construction, reconstruction, improvement and equipment for various infrastructure needs, including traffic control facilities, streets, sidewalks and other public ways, bridges, storm sewers, drains and culverts, and refuse disposal facilities; participation in redevelopment, conservation and community development programs, including the construction, reconstruction, improvement and equipment for targeted public facilities included in these programs; construction, reconstruction, improvements and equipment for public institutional, operational, cultural, educational and entertainment buildings and facilities, including but not limited to the theaters, parks, playgrounds, cemeteries, libraries and museums; acquisition of real property therefor as appropriate; and the making of appropriations to the City's Economic Development Authority ("EDA") to be used by the EDA to finance capital expenditures or to make loans or grants to finance capital expenditures for the purposes of promoting economic development; to authorize the Director of Finance, with the approval of the Chief Administrative Officer, for and on behalf of the City, to sell such bonds for such capital improvement projects, to provide for the form, details and payment of such bonds; to authorize the issuance of notes of the City in anticipation of the issuance of such bonds; and to authorize the issuance of taxable bonds, for the same purposes and uses, in the same maximum principal amount and payable over the same period as such general obligation public improvement bonds.

Patron: Mayor Stoney

# ORD. 2017-065

To authorize the issuance of public utility revenue bonds of the City of Richmond in the maximum principal amount of \$63,200,000 to finance the cost of capital improvement projects of the gas, water and wastewater utilities and public utilities buildings and facilities for the following purposes and uses: enlargement, extension, repair, replacement, improvement and equipping of the gas plant and transmission lines; enlargement, extension, repair, replacement, improvement and equipping of the waterworks plant and transmission lines; enlargement, extension, repair, replacement, improvement and equipping of the wastewater plant and intercepting lines; construction, reconstruction, repair, replacement, and improvement of sanitary and storm water sewers, pumping stations, drains and culverts; construction, reconstruction, repair, replacement, improvement and equipping of public utility buildings and facilities therefor, including but not limited to the stores division; and acquisition of real property and real property rights (including without limitation easements and rights of way) therefor as appropriate; to authorize the Director of Finance, with the approval of the Chief Administrative Officer, for and on behalf of the City, to sell such bonds for such capital improvement projects; to provide for the form, details and payment of such bonds; to approve the form of supplemental indenture of trust; to authorize the issuance of notes of the City in anticipation of the issuance of such bonds; and to authorize the issuance of taxable bonds, for the same purposes and

uses, in the same maximum principal amount and payable over the same period as such public utility revenue bonds.

Patron: Mayor Stoney

# ORD. 2017-066

To authorize the issuance of general obligation equipment notes of the City of Richmond in the maximum principal amount of \$2,300,000 to finance the cost of equipment for the following purposes and uses: acquisition of computer, radio, office, solid waste collection, office furniture and miscellaneous equipment and vehicles for the various departments, bureaus and agencies of the City, and equipment for City schools; and to authorize the Director of Finance, with the approval of the Chief Administrative Officer, for and on behalf of the City, to sell equipment notes to finance the acquisition of such equipment, and to authorize the issuance of taxable notes, for the same purposes and uses, in the same maximum principal amount and payable over the same period as such general obligation equipment notes.

Patron: Mayor Stoney

# **Opposition**

*Greta Harris, Better Housing Coalition president,* spoke in opposition to ORD. 2017-036, stating that the program level budgeting amendment to the proposed ordinance will prevent city operations from functioning efficiently and effectively.

**Teresa Caviness** spoke in opposition to ORD. 2017-036 stating that city residents should be given an opportunity to share their thoughts regarding the amendment to the proposed legislation and encouraged additional collaboration among Council, the mayor and city administration to improve the budget.

*Marie Morton Hart* spoke in opposition to portions of the budget that increase taxes and fees and urged Council not to approve the budget.

**George Shieffo** spoke in opposition to ORD. 2017-036 stating that any resident who is aware of the fiscal oversight amendment to the proposed legislation should question its necessity.

*Mariah Davis* spoke in opposition to ORD. 2017-036 stating that the approved amendment to the proposed ordinance is far overreach and encouraged more city leadership collaboration.

**Melvin McSweeney** spoke in opposition to portions of the budget that increase taxes and fees.

### Support

*Earl Bradley* spoke in support of ORD. 2017-036 stating that the proposed legislation allows Council to get a handle on city finances and promotes transparency.

*Mariah White* spoke in support of ORD. 2017-036 stating that residents will get the accountability and transparency they deserve regarding their tax dollars; she also spoke in support of ORD. 2017-039 funding the schools budget.

Councilor Agelasto recounted Council's accomplishments resulting from its budget work and stated that he will vote to approve the amended city budget.

Councilor Kim Gray thanked those who worked diligently on the budget and stated that Council is willing to collaborate with the mayor and his administration to create flexibility within the new program level budgeting format.

Councilor Kristen Larson stated that the purpose of the program level budget amendment is to foster dialogue and awareness between Council and city administration, not to halt city operations and expressed her support of the measure.

Councilor Michael Jones stated that the program level budget amendment presents an opportunity for more transparency for Council and city residents.

Councilwoman Reva Trammell thanked her Council colleagues and all staff for their involvement with formulating the budget and voiced her support of the program level budget amendment to ORD. 2017-036.

Vice President Cynthia Newbille expressed concerns regarding the amendment to ORD. 2017-036 stating that the new budget format needs additional review.

President Hilbert stated that a process should be developed before the budget's effective date of July 1<sup>st</sup>, to ensure expeditious action when city departments request Council approval of transfers of funds from one program to another and asked that the mayor not veto amended ORD. 2017-036.

There were no further comments and ORDS. 2017-036 through 2017-041, 2017-043, 2017-058, 2017-090, 2017-042 and 2017-044 through 2017-066 were adopted by the following vote: 6 Ayes – Jones, Larson, Agelasto, Gray, Trammell and Hilbert; 3 Noes – Robertson, Addison and Newbille.

#### INTRODUCTION OF NEW LEGISLATION

City Council will hold a public hearing on the following ordinances and resolution on Monday, May 22, 2017, at 6:00 p.m.:

# ORD. 2017-101

To amend Ord. No. 2016-053, adopted May 13, 2016, which adopted the Fiscal Year 2016-2017 General Fund Budget and made appropriations pursuant thereto, by reducing total appropriations by \$4,147,757, transferring funds from various agencies and non-departmental programs in the City's accounting system, and appropriating the transferred funds to various agencies and non-departmental programs.

Patron: Mayor Stoney

This ordinance was introduced and referred to the Finance and Economic Development Standing Committee meeting on Thursday, May 18, 2017, at 5:00 p.m.

# ORD. 2017-102

To amend City Code § 12-16, concerning monthly financial synopses, for the purpose of requiring that each monthly financial synopsis include an itemization of each transfer of an expenditure authorization between line items.

Patron: Mayor Stoney

This ordinance was introduced and referred to the Finance and Economic Development Standing Committee meeting on Thursday, May 18, 2017, at 5:00 p.m.

#### RES. 2017-R027

To appoint Richie N. McKeithen to serve as City Assessor.

Patron: City Council

This resolution was introduced and committee referral waived pursuant to Rule VI(B)(2).

# **ADJOURNMENT**

There being no further business before the Council, the meeting adjourned at 7:40 p.m.
CITY CLERK