



# City of Richmond

900 East Broad Street  
Richmond, VA 23219  
[www.rva.gov/office-city-clerk](http://www.rva.gov/office-city-clerk)

## Special Meeting Minutes

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Monday, May 2, 2022

5:00 PM

Council Chamber, 2nd Floor - City Hall

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### Special Meeting

#### Councilmembers Present

The Honorable Cynthia Newbille, President  
The Honorable Ellen Robertson, Vice President  
The Honorable Andreas Addison  
The Honorable Katherine Jordan  
The Honorable Ann-Frances Lambert  
The Honorable Stephanie Lynch  
The Honorable Kristen Nye  
The Honorable Reva Trammell

#### Absent

The Honorable Michael Jones

#### Call to Order

Council President Cynthia Newbille called the meeting to order at 5:10 p.m., and presided.

#### Chamber Emergency Evacuation Announcement

Upon the President's request, Deputy City Clerk RJ Warren provided information on the appropriate manner in which the Council Chamber is to be evacuated in the event of an emergency.

#### Actions Relating to Pending Budget Ordinances

*President Cynthia Newbille stated for the record that she had filed a written declaration that, as a city retiree, she was a member of a group of three or more persons affected by the budget's appropriation for a supplement for city retirees and that she was able to participate in budget deliberations and vote fairly, objectively, and in the public interest in accordance with the Conflict of Interests Act. President Newbille also stated that she personally had chosen to decline to receive any supplement or similar payment to city retirees as a result of the budget's appropriation for such a supplement.*

**Councilor Kristen Nye moved that the following budget-related ordinances entitled:**

1. [ORD. 2022-055](#) To adopt the General Fund Budget for the fiscal year commencing Jul. 1, 2022, and ending Jun. 30, 2023, and to appropriate the estimated revenues for such fiscal year for the objects and purposes stated in such budget. (As Amended)

**Patrons:** Mayor Stoney

**Be amended and continued to Monday, May 9, 2022, as follows:**

Page 1, Line 11

After the words “sum of”, strike the dollar amount “\$836,015,828” and insert the dollar amount “\$838,715,828”

Page 2, Line 2

After the closing quotation marks following the semicolon after the word “Programs”, add the word “and”

Page 2, Line 3

At the beginning of the line, add the paragraph “WHEREAS, the City Council’s amendments to the Mayor’s recommended budget are as set out in the attachments to this ordinance entitled ‘Attachment 1, Amended Annual Fiscal Plan for FY 2023,’ ‘Attachment 2, FY 2023 Non-Departmental,’ and ‘Council FY 2023 District Funds’” followed by a semicolon within the closing quotation marks after the word “Funds”

Page 2, Line 10

At the beginning of the line, strike the dollar amount “\$836,015,828” and insert the dollar amount “\$838,715,828”

Page 2, Line 11

After the word “entitled”, strike the text ““Mayor’s Proposed Annual Fiscal Plan for FY2023,”” and insert the text “Attachment 1, Amended Annual Fiscal Plan for FY 2023”” followed by a comma within the closing quotations marks after the year “2023”

Page 2, Line 13

After the word “entitled”, strike the text ““FY 2023 Non-Departmental Budget Programs,’ and insert the text ““Attachment 2, FY 2023 Non-Departmental’ and the specific uses and funding allocation for Council District Funds set forth on the attachment to this ordinance entitled ‘Council FY 2023 District Funds’” followed by a comma within the closing quotation marks after the word “Funds”

Page 2, Line 18

After the words “sum of”, strike the dollar amount “\$836,015,828” and insert the dollar amount “\$838,715,828”

Page 3, Line 3

After the word “entitled”, strike the text ““Mayor’s Proposed Annual Fiscal Plan for FY2023”” and the following period and insert the text ““Attachment 1, Amended Annual Fiscal Plan for FY 2023,’ as supplemented by the attachments to this ordinance entitled ‘Attachment 2, FY 2023 Non-Departmental’ and ‘Council FY 2023 District Funds”” followed by a period within the closing quotation marks after the word “Funds”

4. [ORD.](#) To appropriate and to provide funds for financing the school budget for  
[2022-058](#) the fiscal year commencing Jul. 1, 2022, and ending Jun. 30, 2023.  
(As Amended)

**Patrons:** Mayor Stoney

**Be amended and continued to Monday, May 9, 2022, as follows:**

Page 1, Line 11

After the word “exceeding”, strike the dollar amount “\$212,653,118” and insert the dollar amount “\$227,653,118”

Page 1, Line 12

After the romanet number “(ii)”, strike the dollar amount “\$185,307,625” and insert the dollar amount “\$200,307,625”

Page 1, Line 14

After the words “Board of”, strike the dollar amount “\$185,307,625” and insert the dollar amount “\$200,307,625”

Page 2, Line 4

After the word “event”, strike the dollar amount “\$450,481,773” and insert the dollar amount “\$465,481,773”

Page 2, Line 9

After the word “That”, strike the article “the” and insert a comma followed by the text “pursuant to section 22.1-94 of the Code of Virginia (1950), as amended, the City Council appropriates and Richmond Public Schools shall spend appropriated funds for each major classification as follows:

(a) Instruction	\$332,435,428;
(b) Administration, attendance and health	\$26,455,571;
(c) Pupil transportation	\$18,110,773;
(d) Operation and maintenance	\$32,423,885;
(e) School food services and other noninstructional operations	\$19,309,258;
(f) Facilities	\$136,599;
(g) Debt and fund transfers	\$6,841,753;
(h) Technology	\$14,768,506;
and	
(i) Contingency reserves	\$15,000,000.

§ 3. That:

(a) Pursuant to section 22.1-94 of the Code of Virginia (1950), as amended, no funds appropriated by subsection (i) of section 2 of this ordinance may be expended for any of the purposes of any of the major classifications for which subsections (a) through (h), inclusive, of section 2 of this ordinance make appropriations except pursuant to an amendment to this ordinance adopted in accordance with section 6.16 of the Charter of the City of Richmond (2020), as amended; and"

Page 3, Line 4

At the beginning of the line, insert the subsection letter "(b)"

Page 4, Line 5

At the beginning of the line, strike the section number "§ 3." and insert the section number "§ 4."

Page 4, Line 11

At the beginning of the line, strike the section number "§ 4." and insert the section number "§ 5."

Page 4, Line 14

At the beginning of the line, strike the section number "§ 5." and insert the section number "§ 6."

Page 5, Line 1

At the beginning of the line, strike the section number "§ 6." and insert the section number "§ 7."

**The motion was seconded and approved: Ayes 8, Addison, Jordan, Lambert, Nye, Lynch, Trammell, Robertson, Newbille. Noes None.**

**Councilor Ann-Frances Lambert moved that the following budget-related ordinances be continued to Monday, May 9, 2022:**

2. [ORD. 2022-056](#) To adopt the Special Fund Budgets for the fiscal year commencing Jul. 1, 2022, and ending Jun. 30, 2023, and to appropriate the estimated receipts of the Special Revenue funds for the said fiscal year.

**Patrons:** Mayor Stoney

3. [ORD. 2022-057](#) To accept a program of proposed Capital Improvement Projects for the fiscal year beginning Jul. 1, 2022, and for the four fiscal years thereafter; to adopt a Capital Budget for the fiscal year beginning Jul. 1, 2022; and to determine the means of financing the same.

**Patrons:** Mayor Stoney

5. [ORD. 2022-059](#) To adopt the Debt Service Fund Budget for the fiscal year commencing Jul. 1, 2022, and ending Jun. 30, 2023, and to appropriate the estimated expenditures from the Debt Service Fund for the said fiscal

year.

**Patrons:** Mayor Stoney

6. [ORD.](#)  
[2022-060](#) To adopt the Internal Service Fund Budgets for the fiscal year commencing Jul. 1, 2022, and ending Jun. 30, 2023, and to appropriate the estimated receipts of the Internal Service funds for the said fiscal year.

**Patrons:** Mayor Stoney

7. [ORD.](#)  
[2022-061](#) To adopt the Department of Parks, Recreation and Community Facilities' Richmond Cemeteries Budget for the fiscal year commencing Jul. 1, 2022, and ending Jun. 30, 2023, and to appropriate the estimated receipts of the Richmond Cemeteries for the said fiscal year for the operation and management of the facilities.

**Patrons:** Mayor Stoney

8. [ORD.](#)  
[2022-062](#) To adopt the Department of Public Works' Parking Enterprise Fund Budget for Fiscal Year 2022-2023, and to appropriate the estimated receipts of the Department of Public Works' Parking Enterprise Fund for the said fiscal year for the operation and management of parking facilities.

**Patrons:** Mayor Stoney

9. [ORD.](#)  
[2022-063](#) To adopt the Electric Utility Budget for the fiscal year commencing Jul. 1, 2022, and ending Jun. 30, 2023; to appropriate the estimated receipts of the Electric Utility for the said fiscal year; and to make appropriations from the Electric Utility Renewal Fund or Operating Fund for renewing, rebuilding or extending the plant and distribution system of the Electric Utility and for the purchase of vehicles.

**Patrons:** Mayor Stoney

10. [ORD.](#)  
[2022-064](#) To adopt the Gas Utility Budget for the fiscal year commencing Jul. 1, 2022, and ending Jun. 30, 2023; to appropriate the estimated receipts of the Gas Utility for the said fiscal year; and to make appropriations from the Gas Utility Renewal Fund or Operating Fund for renewing, rebuilding or extending the plant and distribution system of the Gas Utility and for the purchase of vehicles.

**Patrons:** Mayor Stoney

11. [ORD.](#)  
[2022-065](#) To adopt the Department of Public Utilities' Stores Internal Service Fund Budgets for the fiscal year commencing Jul. 1, 2022, and ending Jun. 30, 2023, and to appropriate the estimated receipts of the Department of Public Utilities' Stores Internal Service Funds for the said fiscal year.

**Patrons:** Mayor Stoney

12. [ORD.](#)  
[2022-066](#) To adopt the Water Utility Budget for the fiscal year commencing Jul. 1, 2022, and ending Jun. 30, 2023; to appropriate the estimated receipts of the Water Utility for the said fiscal year; and to make appropriations from the Water Utility Renewal Fund or Operating Fund for renewing, rebuilding or extending the plant and distribution system of the Water Utility and for the purchase of vehicles.

**Patrons:** Mayor Stoney

13. [ORD.](#)  
[2022-067](#) To adopt the Wastewater Utility Budget for the fiscal year commencing Jul. 1, 2022, and ending Jun. 30, 2023; to appropriate the estimated receipts of the Wastewater Utility for the said fiscal year; and to make appropriations from the Wastewater Utility Renewal Fund or Operating Fund for renewing, rebuilding or extending the plant and distribution system of the Wastewater Utility and for the purchase of vehicles.

**Patrons:** Mayor Stoney

14. [ORD.](#)  
[2022-068](#) To adopt the Stormwater Utility Budget for the fiscal year commencing Jul. 1, 2022, and ending Jun. 30, 2023; to appropriate the estimated receipts of the Stormwater Utility for the said fiscal year; and to make appropriations from the Stormwater Utility Renewal Fund or Operating Fund for renewing, rebuilding or extending the stormwater utility and for the purchase of vehicles.

**Patrons:** Mayor Stoney

15. [ORD.](#)  
[2022-069](#) To amend the schedule of classifications and assigned ranges incorporated into section I of the Pay Plan for the purpose of revising the wording of certain classification titles, changing the pay ranges of certain classification titles, and providing for a 5.0 percent adjustment of general pay ranges; to amend section II(C) of the Pay Plan for the purpose of providing for a 5.0 percent increase for eligible employees; to amend the following sections of the Pay Plan: III(B)(11), providing for salary supplements for the Office of the Commonwealth's Attorney, III(B)(12), providing for salary supplements for the Office of the Sheriff, III(B)(25)(e), suspending the education incentive for sworn fire and police employees, III(B)(33), to increase the limit of the extraordinary performance bonus, III(B)(36), to increase the hourly minimum rate for City employees from \$13.00 to \$17.00, III(B)(40), to provide for the full implementation of the step-based pay plan for sworn fire and police employees, of the Pay Plan, and III(B)(41), to remove broadband or career development programs from exclusions to performance adjustments for classified employees; and to repeal section III(B)(4) of the Pay Plan, concerning a career development program.

**Patrons:** Mayor Stoney

16. [ORD.](#)  
[2022-070](#) To amend City Code §§ 7-119, concerning where columbaria are located and fees, and 7-143, concerning cremation benches and fees, to revise certain fees.

**Patrons:** Mayor Stoney

17. [ORD.](#)  
[2022-071](#) To amend City Code §§ 28-191, 28-192, 28-194, 28-195, 28-196, 28-198, 28-199, 28-200, 28-201, 28-202, 28-203, and 28-204, concerning gas service, for the purpose of changing the measurement of natural gas from quantities per thousand cubic feet to quantities per hundred cubic feet, and to amend City Code §§ 28-191(2) and 28-191(3) (concerning fees for residential gas service), 28-192(2) (concerning fees for residential gas peaking service), 28-193(2) (concerning fees for general gas service), 28-193(3) (concerning fees for small commercial gas sales), 28-194(2) (concerning fees for large volume gas service), 28-195(f) and 28-196(f) (concerning fees for transportation service), 28-198(2) and 28-198(3) (concerning fees for municipal gas service), 28-199(c), 28-199(d), and 28-199(g)(2), (concerning flexibly priced interruptible gas service), 28-200(2), 28-200(3) and 28-200(4) (concerning unmetered gaslight service), 28-201(c) (concerning gas air conditioning service), 28-202(c) (concerning fees for large volume gas sales service), 28-203(c) (concerning fees for large volume, high load factor, gas sales service), and 28-204(b) and 28-204(c) (concerning fees for natural gas vehicle gas service) of the City Code, effective as of the date of rendering bills for Cycle I in July 2022, to establish revised charges for such services.

**Patrons:** Mayor Stoney

18. [ORD.](#)  
[2022-072](#) To amend the fees set forth in the City Code for sections 28-923 (concerning fees for residential stormwater service) and 28-924 (concerning fees for developed residential properties stormwater service) of the City Code, effective as of the date of rendering bills for Cycle I in July, 2022, to establish revised charges for the stormwater utility's services.

**Patrons:** Mayor Stoney

19. [ORD.](#)  
[2022-073](#) To amend the fees set forth in sections 28-650 (concerning fees for residential wastewater service), 28-651 (concerning fees for commercial wastewater service), 28-652 (concerning fees for disposal of industrial sewage and wastewater), 28-653 (concerning fees for disposal of state and federal sewage and wastewater), and 28-654 (concerning fees for disposal of municipal sewage and wastewater) of the City Code, effective as of the date of rendering bills for Cycle I in July, 2022, to establish revised charges for the wastewater utility's services.

**Patrons:** Mayor Stoney

20. [ORD.](#)  
[2022-074](#) To amend City Code §§ 28-326 (concerning fees for residential water service), 28-327 (concerning fees for commercial water service), 28-328 (concerning fees for industrial water service), 28-329 (concerning fees for municipal water service), 28-330 (concerning fees for state and federal water service), 28-458 (concerning fees for water for fire protection) and 28-549 (concerning fees for water use during conservation periods) of the City Code, effective as of the date of rendering bills for Cycle I in July, 2022, to establish revised charges for such services.

**Patrons:** Mayor Stoney

21. [ORD.](#)  
[2022-075](#) To amend City Code § 12-92, concerning fees for police offense reports, to establish a revised fee for such reports.

**Patrons:** Mayor Stoney

22. [ORD.](#)  
[2022-076](#) To amend City Code § 23-42, concerning charges for transferring solid waste and recycling by the City and exemptions, to establish revised charges for such services.

**Patrons:** Mayor Stoney

23. [ORD.](#)  
[2022-077](#) To amend City Code § 8-279, concerning fees for use of public parks, to revise the user fees.

**Patrons:** Mayor Stoney

24. [ORD.](#)  
[2022-078](#) To amend City Code §§ 12-119, concerning rates and discounts for parking facilities operated by the City, and 27-245, concerning installation of meters, charges, and manner of parking, to revise the fees for parking meters and certain parking facilities.

**Patrons:** Mayor Stoney

25. [ORD.](#)  
[2022-079](#) To amend ch. 2, art. IV of the City Code by adding therein a new div. 24, consisting of §§ 2-760-2-762, concerning the Office of Strategic Communications and Civic Engagement, and to amend City Code §§ 2-757, concerning the creation, composition, and purpose of the Office of Sustainability, 2-759, concerning the appointment and powers of the manager of such office, and 22-317, concerning additional retirement allowances for certain City officials.

**Patrons:** Mayor Stoney

26. [ORD.](#)  
[2022-080](#) To authorize the issuance of public utility revenue bonds of the City of Richmond in the maximum principal amount of \$65,115,842 to finance the cost of capital improvement projects of the gas, water and wastewater utilities and public utilities buildings and facilities for the



following purposes and uses: enlargement, extension, repair, replacement, improvement and equipping of the gas plant and transmission lines; enlargement, extension, repair, replacement, improvement and equipping of the waterworks plant and transmission lines; enlargement, extension, repair, replacement, improvement and equipping of the wastewater plant and intercepting lines; construction, reconstruction, repair, replacement, and improvement of sanitary and storm water sewers, pumping stations, drains and culverts; construction, reconstruction, repair, replacement, improvement and equipping of public utility buildings and facilities therefor, including but not limited to the stores division; and acquisition of real property and real property rights (including without limitation easements and rights-of-way) therefor as appropriate; to authorize the Director of Finance, with the approval of the Chief Administrative Officer, for and on behalf of the City, to sell such bonds for such capital improvement projects; to provide for the form, details and payment of such bonds; to approve the form of supplemental indenture of trust; to authorize the issuance of notes of the City in anticipation of the issuance of such bonds; and to authorize the issuance of taxable bonds, for the same purposes and uses, in the same maximum principal amount and payable over the same period as such public utility revenue bonds.

**Patrons:** Mayor Stoney

27. [ORD.  
2022-081](#)

To cancel all authorized but unissued bonds authorized by the City of Richmond in Fiscal Year 2017-2018, to authorize the issuance of general obligation public improvement bonds of the City of Richmond in the maximum principal amount of \$60,000,000 to finance the cost of school projects and general capital improvement projects of the City for the following purposes and uses: construction, reconstruction, improvements and equipment for public schools; construction, reconstruction, improvement and equipment for various infrastructure needs, including traffic control facilities, streets, sidewalks and other public ways, bridges, storm sewers, drains and culverts, and refuse disposal facilities; participation in redevelopment, conservation and community development programs, including the construction, reconstruction, improvement and equipment for targeted public facilities included in these programs; construction, reconstruction, improvements and equipment for public institutional, operational, cultural, educational and entertainment buildings and facilities, including but not limited to the theaters, parks, playgrounds, cemeteries, libraries and museums; acquisition of real property therefor as appropriate; and the making of appropriations to the City's Economic Development Authority ("EDA") to be used by the EDA to finance capital expenditures or to make loans or grants to finance capital expenditures for the purposes of promoting economic development; to authorize the Director of Finance, with the approval of the Chief Administrative Officer, for and on behalf of the

City, to sell such bonds for such capital improvement projects, to provide for the form, details and payment of such bonds; to authorize the issuance of notes of the City in anticipation of the issuance of such bonds; and to authorize the issuance of taxable bonds, for the same purposes and uses, in the same maximum principal amount and payable over the same period as such general obligation public improvement bonds.

**Patrons:** Mayor Stoney

**28. [ORD.  
2022-082](#)**

To cancel all authorized but unissued bonds authorized by the City of Richmond in Fiscal Year 2014- 2015, to authorize the issuance of general obligation public improvement bonds of the City of Richmond in the maximum principal amount of \$27,775,000 to finance the cost of capital improvement projects of the stormwater utility of the City for the following purposes and uses: replacement of and upgrades to the stormwater facilities, including but not limited to, construction, reconstruction, improvements, rehabilitation and upgrades of stormwater sewers and associated facilities; new and replacement infrastructure of the storm sewer system, drainage structures, catch basins, ditches, storm sewer pipes, culverts, green infrastructure; acquisition of real property therefor as appropriate; and equipment for various infrastructure needs; and authorizes the Director of Finance, with the approval of the Chief Administrative Officer, for and on behalf of the City, to sell such bonds for such capital improvement projects, to provide for the form, details and payment of such bonds and to authorize the issuance of notes of the City in anticipation of the issuance of such bonds, and to authorize the issuance of taxable bonds, for the same purposes and uses, in the same maximum principal amount and payable over the same period as such general obligation public improvement bonds.

**Patrons:** Mayor Stoney

**The motion was seconded and approved: Ayes 8, Addison, Jordan, Lambert, Nye, Lynch, Trammell, Robertson, Newbille. Noes None.**

## Introduction of Legislation

[CD.2022.196](#) May 2, 2022 Introduction Papers List

**City Council will hold a public hearing on the following ordinance on Monday, May 23, 2022, at 6:00 p.m.:**

29. [ORD.](#)  
[2022-131](#)

To authorize the issuance of general obligation equipment notes of the City of Richmond in the maximum principal amount of \$3,500,000 to finance the cost of equipment for the following purposes and uses: acquisition of computer, radio, office, solid waste collection, office furniture and miscellaneous equipment and vehicles for the various departments, bureaus and agencies of the City and its authorities; and to authorize the Director of Finance, with the approval of the Chief Administrative Officer, for and on behalf of the City, to sell equipment notes to finance the acquisition of such equipment, and to authorize the issuance of taxable notes, for the same purposes and uses, in the same maximum principal amount and payable over the same period as such general obligation equipment notes.

**Patrons:** City Council

**This ordinance was introduced and committee referral waived pursuant to Rule VI(B)(2).**

## Adjournment

There being no further business before the Council, the meeting adjourned at 5:21 p.m.

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CITY CLERK