

INTRODUCED: May 23, 2022

AN ORDINANCE No. 2022-157

To amend Ord. No. 2021-042, adopted May 24, 2021, which (i) accepted a program of proposed Capital Improvement Projects for Fiscal Year 2021-2022 and the four fiscal years thereafter, (ii) adopted a Capital Budget for Fiscal Year 2021-2022, and (iii) determined a means of financing the same, to modify the purpose of the Heritage Center / Lumpkin's Jail (Devil's Half Acre) project in the Economic and Community Development category to provide that the scope of such project includes the planning, design, and implementation of the memorialization of the property known as 1305 North 5th Street due to the property's historical significance associated with its use as the Burial Grounds for Free People of Colour and Slaves, and the relocation, stabilization, renovation, and interpretation of the Winfree Cottage, the home of an enslaved woman.

Patrons – Mayor Stoney and Ms. Lambert

Approved as to form and legality
by the City Attorney

PUBLIC HEARING: JUN 13 2022 AT 6 P.M.

WHEREAS, Ordinance No. 2020-213, adopted October 12, 2020, amended Ordinance No. 2020-051, adopted May 11, 2020, which (i) accepted a program of proposed Capital Improvement Projects for the fiscal year commencing July 1, 2020, and ending June 30, 2021, and the four fiscal years thereafter, (ii) adopted a Capital Budget for the fiscal year commencing July 1, 2020, and ending June 30, 2021, and (iii) determined a means of financing the same, to modify the purpose of the Heritage Center / Lumpkin's Jail (Devil's Half Acre) project in the Economic and

AYES: 9 NOES: 0 ABSTAIN:

ADOPTED: JUN 13 2022 REJECTED: STRICKEN:

Community Development category to provide that the scope of such project consists of design and construction of a pavilion and museum at the Lumpkin's Jail / Devil's Half Acre site, the design of and improvements to the Richmond Slave Trail and Trail Head at Ancarrow's Landing, the extension of the Slave Trail to 1305 North 5th Street, the acquisition of the property known as 1305 North 5th Street due to that property's historical significance associated with its use as the Burial Grounds for Free People of Colour and Slaves, and the planning activities for the proposed Heritage Center in Shockoe Bottom; and

WHEREAS, it is necessary to amend Ordinance No. 2021-042, adopted May 24, 2021, which (i) accepted a program of proposed Capital Improvement Projects for the fiscal year commencing July 1, 2021, and ending June 30, 2022, and the four fiscal years thereafter, (ii) adopted a Capital Budget for the fiscal year commencing July 1, 2021, and ending June 30, 2022, and (iii) determined a means of financing the same, to further modify the purpose of the Heritage Center / Lumpkin's Jail (Devil's Half Acre) project in the Economic and Community Development category to provide that, in addition to the scope as described in Ordinance No. 2020-213, adopted October 12, 2020, the scope of such project includes the planning, design, and implementation of the memorialization of the property known as 1305 North 5th Street due to the property's historical significance associated with its use as the Burial Grounds for Free People of Colour and Slaves, and the relocation, stabilization, renovation, and interpretation of the Winfree Cottage, the home of an enslaved woman;

NOW, THEREFORE,

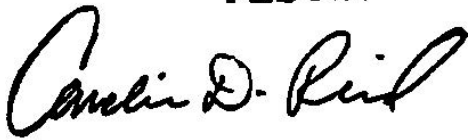
THE CITY OF RICHMOND HEREBY ORDAINS:

§ 1. That Ordinance No. 2021-042, adopted May 24, 2021, which (i) accepted a program of proposed Capital Improvement Projects for the fiscal year commencing July 1, 2021,

and ending June 30, 2022, and the four fiscal years thereafter, (ii) adopted a Capital Budget for the fiscal year commencing July 1, 2021, and ending June 30, 2022, and (iii) determined a means of financing the same, be and is hereby amended and reordained by modifying the purpose of the Heritage Center / Lumpkin's Jail (Devil's Half Acre) project in the Economic and Community Development category to provide that the scope of such project includes the planning, design and implementation of the memorialization of the property known as 1305 North 5th Street due to the property's historical significance associated with its use as the Burial Grounds for Free People of Colour and Slaves, and the relocation, stabilization, renovation, and interpretation of the Winfree Cottage, the home of an enslaved woman.

§ 2. This ordinance shall be in force and effect upon adoption.

**A TRUE COPY:
TESTE:**

A handwritten signature in black ink, appearing to read "Camille D. Reed". The signature is written in a cursive, flowing style.

City Clerk



City of Richmond

Intracity Correspondence

O&R REQUEST

DATE: April 14, 2022 **EDITION:** 1

TO: The Honorable Members of City Council

THROUGH: The Honorable Levar M. Stoney, Mayor

THROUGH: J.E. Lincoln Saunders, Chief Administrative Officer

THROUGH: Sheila White, Director of Finance

THROUGH: Jason May, Director of Budget & Strategic Planning

THROUGH: Christopher Frelke, Director of Parks and Recreation

FROM: Sharon L. Ebert, DCAO Economic Development & Planning

RE: To amend the FY2022 Capital Budget to modify the Heritage Center/Lumpkin's Jail (Devil's Half Acre) project in the Economic & Community Development Category to provide that such project includes planning, design and implementation of the memorialization of 1305 North 5th Street due to its historical significance associated with its use as the Shockoe Hill African Burying Ground (Burial Grounds for Free People of Colour and Slaves), and the relocation, stabilization, renovation, and interpretation of the Winfree Cottage, the home of an enslaved woman.

ORD. OR RES. No. _____

PURPOSE: To amend Ordinance No. 2021-042, adopted May 24, 2021 (which accepted a program of proposed Capital Improvement Projects for the fiscal year commencing July 1, 2021 and ending June 30, 2022 and the four years thereafter, adopted a Capital Budget for the fiscal year commencing July 1, 2021 and ending June 30, 2022, and determined a means for financing the same), to modify the Heritage Center/Lumpkin's Jail (Devil's Half Acre) project in the Economic & Community Development Category to provide that such project includes the design and construction of a Pavilion/Museum at the Lumpkin's Jail/Devil's Half Acre site; the design of and improvements to the Richmond Slave Trail and Trail Head at Ancarrow's Landing; the extension of the Slave Trail to 1305 North 5th Street; the acquisition of the property at 1305 North 5th Street which has historical significance associated with its use as the Shockoe Hill African Burying Ground (Burial Grounds for Free People of Colour and Slaves); planning, design and implementation of the memorialization of 1305 North 5th Street; the relocation, stabilization,

renovation, and interpretation of the Winfree Cottage; and the planning activities for Shockoe Bottom and the proposed Heritage Campus.

REASON: An ordinance is necessary to amend the Capital Budget in order to provide that the Heritage Center/Lumpkin's Jail (Devil's Half Acre) project includes, and the funding appropriated for such project may be utilized for, such purposes listed above.

RECOMMENDATION: The City Administration recommends approval.

BACKGROUND: The general purpose of these funds is to honor the history of enslaved Africans in the City of Richmond. Prior to 2016, the Heritage Center/Lumpkin's Jail/Devil's Half Acre requests included funds for the Slave Trail. The requested clarification of funding purposes is in keeping with the past uses of these funds. The City of Richmond acquired the Shockoe Hill African Burying Ground (Burial Ground for Free Persons of Colour and Slaves) at tax sale in 2021.

Thus, this amendment is to allow funds for planning, design and implementation of the memorialization of the Shockoe Hill African Burying Ground which is of critical importance. The property, located at 1305 North 5th Street (N0000233006), was acquired by the City on April 16, 2021. This property was used as the burial site for Richmond's black population from 1816 to 1879 and it is believed that as many as 21,000 souls may have been buried in this cemetery. The property has been extensively desecrated over the years by the construction of roads, railroads, highways, and municipal buildings. It is also from this site that many of the remains found in the VCU well originated. Today, a billboard and the shell of a small gas station (vacant for many years) stand on the property, which in no measure resembles a cemetery or sacred space. This amendment is to allow the use of \$500,000 of these funds to begin the planning, design, and implementation of the memorialization of this significant property. This amendment will also allow the use of \$500,000 for the relocation, stabilization, renovation, and interpretation of the Winfree Cottage. The Winfree Cottage, the former home of Emily Winfree, an enslaved woman, was moved to Shockoe in 2002 to save it from demolition. The two-room cottage has sat on a trailer since then and is in need of a permanent location where it can be properly interpreted and tell the remarkable story of resilience and survival embodied in the life of Emily Winfree. A permanent location in the Manchester area, where the cottage originally stood has been tentatively identified.

FISCAL IMPACT / COST: No direct impact as the funds are already appropriated

FISCAL IMPLICATIONS: No direct implications as the funds are already appropriated

BUDGET AMENDMENT NECESSARY: Yes. The ordinance is an amendment to City's FY2022 capital budget – solely to clarify scope of an existing project

REVENUE TO CITY: N/A

DESIRED EFFECTIVE DATE: Upon adoption

REQUESTED INTRODUCTION DATE: May 23, 2022

CITY COUNCIL PUBLIC HEARING DATE: June 13, 2022

REQUESTED AGENDA: Consent

RECOMMENDED COUNCIL COMMITTEE: N/A

CONSIDERATION BY OTHER GOVERNMENTAL ENTITIES: Planning Commission

AFFECTED AGENCIES: Budget and Strategic Planning, Finance, Economic Development, Parks and Recreation, Public Works, Public Utilities, City Attorney's Office

RELATIONSHIP TO EXISTING ORD. OR RES.: Amendment to Ord. No. 2021-042

REQUIRED CHANGES TO WORK PROGRAM(S): None

ATTACHMENTS:

STAFF: Kimberly Chen, Sr. Manager