INTRODUCED: January 10, 2022

#### AN ORDINANCE No. 2022-005

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to accept \$762,162.00 from the Virginia Compensation Board and to appropriate the funds received to the Fiscal Year 2021-2022 General Fund Budget by increasing estimated revenues and the amount appropriated to the City Sheriff by \$762,162.00 for the purpose of funding the Sheriff's payment of bonuses in accordance with the requirements of the Virginia Compensation Board.

Patrons – Mayor Stoney and Ms. Lambert

Approved as to form and legality by the City Attorney

#### PUBLIC HEARING: JAN 24 2022 AT 6 P.M.

THE CITY OF RICHMOND HEREBY ORDAINS:

§ 1. That the Chief Administrative Officer, for and on behalf of the City of Richmond, is authorized to accept funds in the amount of \$762,162.00 from the Virginia Compensation Board for the purpose of funding the Sheriff's payment of bonuses in accordance with the requirements of the Virginia Compensation Board.

§ 2. That the funds received are hereby appropriated to the General Fund Budget for the fiscal year commencing July 1, 2021, and ending June 30, 2022, by increasing estimated revenues by \$762,162.00 and allotting to the City Sheriff the sum of \$762,162.00 for the purpose of funding

| AYES:    | 9           | NOES:     | 0 | ABSTAIN:  |  |
|----------|-------------|-----------|---|-----------|--|
|          |             |           |   |           |  |
| ADOPTED: | JAN 24 2022 | REJECTED: |   | STRICKEN: |  |

the Sheriff's payment of bonuses in accordance with the requirements of the Virginia Compensation Board.

§ 3. This ordinance shall be in force and effect upon adoption.

> **A TRUE COPY:** TESTE: Canelin D. Ril City Clerk

RECEIVED By City Attorney's Office at 2:56 pm, Dec 21, 202

2021-527

RECEIVED



# CITY OF RICHMOND INTRACITY CORRESPONDENCE

| O&R REQUEST |  |           |   |  |  |
|-------------|--|-----------|---|--|--|
| DATE:       | December 14, 2021  | EDITION:  | 1 |  |  |
| TO:         | The Honorable Members of City Council  |           |   |  |  |
| THROUGH:    | The Honorable Levar M. Stoney, Mayor   |           |   |  |  |
| THROUGH:    | J.E. Lincoln Saunders, Chief Administrative Officer  | ELS       |   |  |  |
| THROUGH:    | Sheila D. White, Director of Finance Sheila White  |           |   |  |  |
| THROUGH:    | Jason May, Director of Budget & Strategic Planning MKB   | on behalf |   |  |  |
| FROM:       | Antionette V. Irving, Sheriff  |           |   |  |  |
| RE:         | Appropriation of American Rescue Plan Act (ARPA) Funds<br>& General Assembly for Richmond City Sheriff's Office (R |           |   |  |  |
| ORD. OR RE  | ES. No.  |           |   |  |  |

**PURPOSE:** To request the appropriation of RCSO one-time \$3,000 (Three Thousand Dollar) bonuses for the Sheriff and the Sheriff's Office's full-time, active sworn deputies by amending the Ordinance Number 2021-040, which is the FY22 General Fund Budget.

**REASON:** On March 11, 2021, the American Rescue Plan Act (ARPA) was signed into law by the President. The ARPA is a \$1.9 trillion coronavirus rescue package designed to facilitate the United States' recovery from the economic and health effects of the COVID-19 pandemic. Of the \$1.9 trillion, \$350 billion has been allocated to aid states, cities, tribal governments, and U.S. territories in their recovery efforts.

Per a General Assembly Special Session, budget was approved by the House, Senate, and Governor of Virginia to provide funding in the current year (FY22) for a one-time \$3,000 bonus payment for full time, active, occupied sworn staff positions in the sheriffs' office, including the sheriff and sheriffs' deputies. This ordinance is to appropriate the funding reserved for those position bonuses.

**RECOMMENDATION:** The City Administration recommends adoption.

**BACKGROUND:** On March 11, 2021, the American Rescue Plan Act (ARPA) was signed into law by the President. The ARPA is a \$1.9 trillion coronavirus rescue package designed to facilitate the United States' recovery from the economic and health effects of the COVID-19 pandemic. Of the \$1.9 trillion, \$350 billion has been allocated to aid states, cities, tribal

governments, and U.S. territories in their recovery efforts.

Per a General Assembly Special Session, budget was approved by the House, Senate, and Governor of Virginia to provide funding in the current year (FY22) for a one-time \$3,000 bonus payment for full time, occupied sworn staff positions in sheriffs' offices and regional jails, including sheriffs, sheriffs' deputies, regional jail superintendents and corrections officers in regional jails This ordinance is to appropriate the funding reserved for those position bonuses.

The State Compensation Board has indicated that individuals would be eligible for the bonus if they occupied a sworn funded deputy or regional jail position on the Compensation Board payroll on the date of implementation of the bonus. A detailed review of the State and Local Fiscal Recovery Fund Interim Final Rule indicates that the ARPA defines "premium pay", which is the eligibility category under which this bonus is approved, to mean "an amount up to \$13 per hour in addition to wages or remuneration the worker otherwise receives". As a result, any sheriff, sheriff's deputy or regional jail officer receiving the \$3,000 bonus must have served in a sworn position in the sheriff's office or regional jail for at least 231 hours, or approximately 5.8 weeks, as of the date of implementation of the bonus as determined by the locality or regional jail. Localities and regional jails will be required to certify that this requirement has been met when seeking reimbursement for the paid bonus.

This ordinance is to request the appropriation of RCSO one-time bonuses by amending the Ordinance Number 2021-040, the FY22 General Fund Budget.

## FISCAL IMPACT / COST:

- **If Adopted:** The Sheriff's Office will be able to give and get reimbursement for bonuses for Full-Time, Active Sheriff's Office sworn staff.
- If **Not Adopted:** This goes against the General Assembly and would put us out of compliance.

**FISCAL IMPLICATIONS:** \$762,162.00 in non-local funds will be available to pay for RCSO sworn staff bonuses.

**BUDGET AMENDMENT NECESSARY:** Yes

**REVENUE TO CITY:** \$762,162.00

**DESIRED EFFECTIVE DATE:** Upon adoption

**REQUESTED INTRODUCTION DATE:** January 10, 2022

CITY COUNCIL PUBLIC HEARING DATE: January 24, 2022

**REQUESTED AGENDA:** Consent Agenda

**RECOMMENDED COUNCIL COMMITTEE:** N/A

**CONSIDERATION BY OTHER GOVERNMENTAL ENTITIES:** N/A

O&R Request

Page 3 of 3 AFFECTED AGENCIES: Richmond City Sheriff's Office

**RELATIONSHIP TO EXISTING ORD. OR RES.:** 2021-040

## REQUIRED CHANGES TO WORK PROGRAM(S): None

ATTACHMENTS: No

STAFF: Antionette V. Irving, Sheriff Kimberlee Goins, Budget Manager TYRONE NELSON CHAIRMAN

ROBYN DE SOCIO EXECUTIVE SECRETARY



CRAIG BURNS STACI HENSHAW EX-OFFICIO MEMBERS

# COMMONWEALTH OF VIRGINIA

# Compensation Board

P.O. Box 710 Richmond, Virginia 23218-0710

October 1, 2021

### **MEMORANDUM**

- **TO:** Sheriffs and Regional Jail Superintendents City Managers and County Administrators
- FROM: Robyn M. de Socio Executive Secretary
- **SUBJECT:** Additional Information regarding FY22 ARPA Bonus for Sworn Sheriffs, Sheriffs' Deputies & Regional Jail Officers

I am writing to provide additional information following communications dated August 16, 2021 and August 27, 2021 regarding a one-time \$3,000 bonus payment for Compensation Board funded sworn positions in sheriffs' offices and regional jails, including sheriffs, sheriffs' deputies, regional jail superintendents and corrections officers in regional jails.

Earlier this month, several offices submitted requests by the September 8, 2021 deadline identifying sworn deputy sheriffs or regional jail officers occupying a "partially-funded" position on the Compensation Board payroll. The Compensation Board considered these requests at its meeting on September 23, 2021 and approved the allocation of bonus funding for these positions. Notification of these approvals will be provided separately to sheriffs' offices, regional jails and localities. Updated spreadsheets we will provide when your locality pays the bonus will identify the funding to be reimbursed for these additional positions as specifically requested and approved by the Compensation Board. Please note that consideration of funding for the bonus for individuals not in deputy sheriff/regional jail officer positions only included "partially-funded" positions, and did not include other nonsworn position classifications such as administrative or cook positions.

You will recall that the Compensation board encourages each locality and regional jail to implement the bonus as soon as possible, but no later than November 30, 2021. **Once the locality determines the date for payment of the bonus, please notify our staff of the determined date by email at** <u>customerservice@scb.virginia.gov</u>. Please provide notice of the planned date as soon as possible, before the date of payment.

I am also writing to provide clarification and final guidance regarding ARPA categorization and eligibility for the bonus on the date of payment. In my initial communication, I indicated that individuals would be eligible for the bonus if they occupied a sworn funded deputy or regional jail position on the Compensation Board payroll on the date of implementation of the bonus, and then subsequent communication identified federal rules MEMO: Sheriffs and Regional Jail Superintendents, City Managers and County Administrators October 1, 2021 Page 2 of 3

regarding "premium pay" and a requirement that individuals receiving the bonus must work in a sworn position in the sheriff's office or regional jail for a minimum of 231 hours, or approximately 5.8 weeks, to be eligible for the bonus. As federal rules for ARPA allow premium pay to be made on a retrospective or prospective basis, we have determined that **all sworn deputies and regional jail officers in a Compensation Board funded position will be eligible for the bonus if they occupy the position on the date the bonus is paid**. As this could include deputies or jail officers hired shortly before the date of implementation that have not yet completed 231 hours, the Compensation Board will provide hire date information in the spreadsheet provided when your locality pays the bonus, and require verification of time in a sworn position for those that do not appear yet to meet the requirements. For those paid the bonus prior to completion of 231 hours, reimbursement will be deferred to the following month pending completion of the required time period and could result in a pro-rated reimbursement in the event of a subsequent early departure from a sworn position.

As indicated, when the locality pays the bonus, we will provide a spreadsheet to the sheriff's office and locality identifying those positions on the Compensation Board payroll on the date of payment that are eligible for reimbursement of the bonus (sheriffs, sworn deputies, regional jail officers, and those "partially funded" positions containing sworn deputies/officer that were specifically requested for consideration and approved by the Board). Sheriffs' offices will be requested to verify hire dates of those appearing to have worked less than 231 hours on the date of bonus payment, and local governing bodies (County Administrators, City Managers, or delegated chief Finance personnel) will be required to certify that bonus payments were made to the identified personnel in order to seek reimbursement.

Federal rules include an additional stipulation for payment of the bonus where the "premium pay" (bonus) would increase a worker's total annual pay above 150 percent of Virginia's average annual wage for all occupations or their residing county's average annual wage (whichever is higher), as defined by the Bureau of Labor Statistics' Occupational Employment and Wage Statistics, that the Commonwealth must provide (US) Treasury and make publicly available a written justification of how the premium pay or grant is responsive to workers performing essential work during the public health emergency.

In the case of sheriffs and sworn deputies or regional jail officers where the current total salary (including local supplement) or the current total salary plus the bonus would increase the individual's total pay above \$115,815 for certain Northern VA localities and \$90,240 for all others, the Compensation Board has stipulated that, unlike those professions where premium pay may be unwarranted, the vast majority of sworn sheriffs, deputies and regional jails officers are comprised of low- to moderate-income workers, and those who do earn more than this threshold regularly work side-by-side with, and experience an equal share of the extraordinary risks associated with COVID-19. Unlike most employees, sworn sheriffs, deputy sheriffs and regional jail officers do not have the routine ability to isolate themselves from public interactions through telework; rather, they have been called upon to fulfill their essential public safety duties at great personal risk throughout the pandemic. As such, disparate treatment of a comparatively small number of deputies and officers on the basis of relatively small differences in earnings would create significant pay inequities whereby some would receive compensation reflective of the extraordinary risks they undertook and others, being denied this compensation, would earn less than those they serve alongside.

MEMO: Sheriffs and Regional Jail Superintendents, City Managers and County Administrators October 1, 2021 Page 3 of 3

Again, once the locality determines the date for payment of the bonus, please notify our staff of the determined date by email at <u>customerservice@scb.virginia.gov</u>. Please provide notice of the planned date as soon as possible, before the date of payment, so that we may provide final spreadsheet information confirming positions to be reimbursed and instructions regarding any additional information needed regarding hire dates and certifications for requesting reimbursement.

If you have any questions, please contact a member of the Compensation Board staff below.

| <b>Compensation Board Staff:</b><br>Bill Fussell, Senior Fiscal<br>Technician | <b>Contact</b> (click for email):<br><u>William.fussell@scb.virginia.gov</u> | <b>Telephone:</b><br>804-225-3435 |
|---|--|-----------------------------------|
| Joan Bailey, Senior Fiscal<br>Technician                                      | Joan.bailey@scb.virginia.gov   | 804-225-3351                      |
| Charlotte Lee, Budget Manager<br>Robyn de Socio, Executive<br>Secretary       | <u>Charlotte.lee@scb.virginia.gov</u><br>Robyn.desocio@scb.virginia.gov      | 804-225-3366<br>804-225-3439      |