AN ORDINANCE No. 2021-322

To authorize the special use of the properties known as 1012 West 49th Street and 1015 Herbert Street for the purpose of up to three single-family detached dwellings, upon certain terms and conditions.

Patron – Mayor Stoney (By Request)

Approved as to form and legality by the City Attorney

PUBLIC HEARING: DEC 13 2021 AT 6 P.M.

WHEREAS, the owner of the properties known as 1012 West 49th Street and 1015 Herbert Street, which are situated in a R-5 Single-Family Residential District, desires to use such property for the purpose of up to three single-family detached dwellings, which use, among other things, is not currently allowed by sections 30-410.4, concerning lot area and width, and 30-410.5(1), concerning front yards, of the Code of the City of Richmond (2020), as amended; and

WHEREAS, in accordance with section 17.11 of the Charter of the City of Richmond (2020), as amended, it has been made to appear that, if granted subject to the terms and conditions set forth in this ordinance, the special use granted by this ordinance will not be detrimental to the safety, health, morals and general welfare of the community involved, will not tend to create

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ADOPTED:	DEC 13 2021	REJECTED:		STRICKEN:	
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congestion in streets, roads, alleys and other public ways and places in the area involved, will not create hazards from fire, panic or other dangers, will not tend to overcrowding of land and cause an undue concentration of population, will not adversely affect or interfere with public or private schools, parks, playgrounds, water supplies, sewage disposal, transportation or other public requirements, conveniences and improvements, and will not interfere with adequate light and air; and

WHEREAS, (i) the City Planning Commission has conducted a public hearing to investigate the circumstances and conditions upon which the Council is empowered to authorize such use, (ii) the City Planning Commission has reported to the Council the results of such public hearing and investigation and its recommendations with respect thereto, and (iii) the Council has conducted a public hearing on this ordinance at which the person in interest and all other persons have had an opportunity to be heard;

NOW, THEREFORE,

THE CITY OF RICHMOND HEREBY ORDAINS:

§ 1. **Finding.** Pursuant to section 30-1050.1 of the Code of the City of Richmond (2020), as amended, the Council hereby finds that the special use set forth in and subject to the terms and conditions of this ordinance will not (i) be detrimental to the safety, health, morals and general welfare of the community involved, (ii) tend to create congestion in streets, roads, alleys and other public ways and places in the area involved, (iii) create hazards from fire, panic or other dangers, (iv) tend to overcrowding of land and cause an undue concentration of population, (v) adversely affect or interfere with public or private schools, parks, playgrounds, water supplies, sewage disposal, transportation or other public requirements, conveniences and improvements, or (vi) interfere with adequate light and air.

§ 2. Grant of Special Use Permit.

- Subject to the terms and conditions set forth in this ordinance, the properties known (a) as 1012 West 49th Street and 1015 Herbert Street and identified as Tax Parcel Nos. S006-0368/023 and S006-0368/030, respectively, in the 2021 records of the City Assessor, being more particularly shown on a survey entitled "Plat Showing Division of No. 1012 W. 49th Street, in the City of Richmond, Virginia.," prepared by McKnight & Associates, P.C., and dated February 11, 2021, a copy of which is attached to and made a part of this ordinance, hereinafter referred to as "the Property," are hereby permitted to be used for the purpose of up to three single-family detached dwellings, hereinafter referred to as "the Special Use," substantially as shown on the plans entitled "Boundaryless Living LLC," prepared by Design Intent Creative Solutions, and dated August 20, 2021, with sheet A-1 dated August 20, 2021, and last revised September 20, 2021, "1012 W49th [sic] Street, 1012 W49th [sic] Street, Richmond, VA 23225," prepared by DHR, dated January 15, 2021, and last revised September 29, 2021, and "Plat Showing Division of No. 1012 W. 49th Street, in the City of Richmond, Virginia.," prepared by McKnight & Associates, P.C., and dated February 11, 2021, hereinafter referred to, collectively, as "the Plans," copies of which are attached to and made a part of this ordinance.
- (b) The adoption of this ordinance shall constitute the issuance of a special use permit for the Property. The special use permit shall inure to the benefit of the owner or owners of the fee simple title to the Property as of the date on which this ordinance is adopted and their successors in fee simple title, all of which are hereinafter referred to as "the Owner." The conditions contained in this ordinance shall be binding on the Owner.
- § 3. **Special Terms and Conditions.** This special use permit is conditioned on the following special terms and conditions:

- (a) The Special Use of the Property shall be as up to three single-family detached dwellings, substantially as shown on the Plans.
- (b) All building elevations and site improvements shall be substantially as shown on the Plans. Vinyl siding shall not be used as a building material.
- (c) The height of the Special Use shall not exceed two stories, substantially as shown on the Plans.
- (d) All mechanical equipment serving the Properties shall be located or screened so as not to be visible from any public right-of-way.
- (e) No fewer than four off-street parking spaces shall be provided on the Property, substantially as shown on the Plans.
- (f) Prior to the issuance of any certificate of occupancy for the Special Use, the division of the property located at 1015 Herbert Street into two residential lots, substantially as shown on the Plans, shall be accomplished by obtaining the necessary approvals from the City and recording the appropriate plats and deeds among the land records of the Clerk of the Circuit Court of the City of Richmond.
- § 4. **Supplemental Terms and Conditions.** This special use permit is conditioned on the following supplemental terms and conditions:
- (a) All required final grading and drainage plans, together with all easements made necessary by such plans, must be approved by the Director of Public Utilities prior to the issuance of the building permit.
- (b) Storm or surface water shall not be allowed to accumulate on the land. The Owner, at its sole cost and expense, shall provide and maintain at all times adequate facilities for the

drainage of storm or surface water from the Property so as not to adversely affect or damage any other property or public streets and the use thereof.

- (c) Facilities for the collection of refuse shall be provided in accordance with the requirements of the Director of Public Works. Such facilities shall be located or screened so as not to be visible from adjacent properties and public streets.
- (d) Any encroachments existing, proposed on the Plans or contemplated in the future shall require separate authorization and shall be subject to the applicable provisions of the Code of the City of Richmond (2020), as amended, and all future amendments to such laws.
- entrances to Clarence Street and Herbert Street, a new sidewalk on Clarence Street, with concrete to match the existing sidewalk, and a street tree on West 49th Street, substantially as shown on the Plans. All improvements and work within the public right-of-way shall be (i) completed in accordance with the requirements of the Director of Public Works, (ii) considered completed only upon written confirmation by the Director of Public Works that such improvements and work are in accordance with such requirements, (iii) transferred to the City, following the written confirmation by the Director of Public Works, pursuant to a transfer of interest document approved as to form by the City Attorney and accepted by the Chief Administrative Officer or the designee thereof on behalf of the City. The Chief Administrative Officer or the designee thereof, for and on behalf of the City, is hereby authorized to accept, in the manner for which this subsection provides, all improvements and work required by and meeting the requirements of this subsection. The final certificate of occupancy shall not be issued for the Property until all requirements of this subsection are fully satisfied.

- (f) In all other respects, the use of the Property shall be in accordance with the applicable underlying zoning regulations.
- § 5. **General Terms and Conditions.** This special use permit is conditioned on the following general terms and conditions:
- (a) No permit implementing this special use permit shall be approved until satisfactory evidence has been presented to the Zoning Administrator that any delinquent real estate taxes applicable to the Property have been paid.
- (b) The Owner shall be bound by, shall observe and shall comply with all other laws, ordinances, rules and regulations applicable to the Property, except as otherwise expressly provided in this ordinance.
- (c) Words and phrases used in this ordinance shall be interpreted to have the meanings ascribed to them by section 30-1220 of the Code of the City of Richmond (2020), as amended, unless the context clearly indicates that a different meaning is intended.
- (d) Notwithstanding any other provision of law, this special use permit is being approved due, in part, to the mitigating effects of each and every condition attached hereto; consequently, if any portion of this ordinance is determined to be invalid for any reason by a final, non-appealable order of any Virginia or federal court of competent jurisdiction, the invalidity shall cause the entire ordinance to be void and of no further effect from the effective date of such order.
- (e) The privileges granted by this ordinance may be revoked pursuant to the provisions of sections 30-1050.7 through 30-1050.11 of the Code of the City of Richmond (2020), as amended, and all future amendments to such laws. Failure to comply with the terms and conditions of this ordinance shall constitute a violation of section 30-1080 of the Code of the City of

Richmond (2020), as amended, and all future amendments to such law, or any other applicable

laws or regulations.

(f) When the privileges granted by this ordinance terminate and the special use permit

granted hereby becomes null and void, whether as a result of the Owner relinquishing this special

use permit in a writing addressed to the Director of Planning and Development Review or

otherwise, use of the Property shall be governed thereafter by the zoning regulations prescribed

for the district in which the Property is then situated.

§ 6. **Implementation.** The Commissioner of Buildings is authorized to issue a building

permit substantially in accordance with the Plans for the Special Use subject to the terms and

conditions set forth in this ordinance. An application for the building permit shall be made within

730 calendar days following the date on which this ordinance becomes effective. If either the

application for the building permit is not made within the time period stated in the previous

sentence or the building permit terminates under any provision of the Virginia Statewide Building

Code, this ordinance and the special use permit granted hereby shall terminate and become null

and void.

§ 7. **Effective Date.** This ordinance shall be in force and effect upon adoption.

A TRUE COPY:

TESTE:

melin D. Ril

City Clerk



2021-467



City of Richmond

900 East Broad Street 2nd Floor of City Hall Richmond, VA 23219 www.rva.gov

Item Request

File Number: PRE.2021.853

O & R Request

DATE: October 8, 2021 EDITION: 1

TO: The Honorable Members of City Council

THROUGH: The Honorable Levar M. Stoney, Mayor (Mayor, by Request)

(This is no way reflects a recommendation on behalf of the Mayor.)

THROUGH: J.E. Lincoln Saunders, Acting Chief Administrative Officer

THROUGH: Sharon L. Ebert, Deputy Chief Administrative Officer for Economic

Development and Planning

FROM: Kevin J. Vonck, Director, Department of Planning and

Development Review

RE: To authorize the special use of the properties known as 1012 West 49th Street and 1015

Herbert Street for the purpose of three single-family detached dwellings, upon certain terms

and conditions.

ORD. OR RES. No.

PURPOSE: To authorize the special use of the properties known as 1012 West 49th Street and 1015 Herbert Street for the purpose of three single-family detached dwellings, upon certain terms and conditions.

REASON: The applicant is requesting a Special Use Permit to authorize construction of two single-family detached dwellings, and one attached garage for an existing dwelling, within an R-5 Single-Family Residential zoning district. The proposed uses, among other things, are not permitted under sections 30-410.4 and 30-410.5(1), regarding minimum lot areas and front yards, of the Code of the City of Richmond (2020), as amended. A Special Use Permit is therefore required.

RECOMMENDATION: In accordance with the requirements of the City Charter and the Zoning Ordinance, the City Planning Commission will review this request and make a recommendation to City Council. This item will be scheduled for consideration by the Commission at its December 6, 2021, meeting.

File Number: PRE.2021.853

BACKGROUND: The property is located in the Forest View neighborhood on 1012 West 49th Street and 1015 Herbert Street. The properties, together, are a combined 15,680 sq. ft. (.228 acre) parcel of land.

The City's Richmond 300 Master Plan designates a future land use for the subject property as Residential which is defined as "Neighborhood consisting primarily of single family houses on large or medium sized lots more homogeneous in nature." Primary Uses: Single family houses, accessory dwelling units, and open space.

Secondary Uses: Duplexes and small multi-family buildings (typically 3 10 units), institutional, and cultural. Secondary uses may be found along major streets (p. 54)

The current zoning for this property is R-5 Single-Family Residential. All adjacent properties are located within the same R 5 Residential Zone. However, the properties are adjacent to a B-2 Community Business District directly to the North on the opposite side of Clarence Street. The area is primarily single family residential, with some multi family, institutional, residential and commercial uses present in the vicinity.

FISCAL IMPACT / COST: The Department of Planning and Development Review does not anticipate any impact to the City's budget for this or future fiscal years.

FISCAL IMPLICATIONS: Staff time for processing the request; preparation of draft ordinance; and publishing, mailing and posting of public notices.

BUDGET AMENDMENT NECESSARY: No

REVENUE TO CITY: \$300 application fee

DESIRED EFFECTIVE DATE: Upon adoption

REQUESTED INTRODUCTION DATE: November 8, 2021

CITY COUNCIL PUBLIC HEARING DATE: December 13, 2021

REQUESTED AGENDA: Consent

RECOMMENDED COUNCIL COMMITTEE: None

CONSIDERATION BY OTHER GOVERNMENTAL ENTITIES: Planning Commission December 6, 2021

AFFECTED AGENCIES: Office of Chief Administrative Officer

Law Department (for review of draft ordinance)

RELATIONSHIP TO EXISTING ORD. OR RES.: None

File Number: PRE.2021.853

REQUIRED CHANGES TO WORK PROGRAM(S): None

ATTACHMENTS: Draft Ordinance, Application Form, Applicant's Report, Plans, Survey, Map

STAFF: Jonathan Brown, Senior Planner, Land Use Administration (Room 511) 646-5734

Application for SPECIAL USE PERMIT



Department of Planning and Development Review
Land Use Administration Division
900 E. Broad Street, Room 511
Richmond, Virginia 23219
(804) 646-6304
http://www.richmondgov.com/

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BoundaryLess-Living, LLC

5101 Caledonia Road | Richmond | Virginia 23225

Mobile: (804) 677-5677

Email: bill@hallmark-realty-group.com

APPLICANT'S REPORT FOR SPECIAL USE PERMIT

Project Name: Adaptive & Aging-In-Place Residential Development Property: 1012 W 49th Street Richmond, Virginia 23225 Applicant/Owner: BoundaryLess-Living ATTN: Bill Sweeney

February 24, 2021

Department of Planning and Development Review Land Use Administration Division 900 E Broad Street, Room 511 Richmond, Virginia 23219

BoundaryLess-Living is a new local real estate and development company. Our sole focus is adaptive and aging-in-place residential renovations and constructions in Richmond neighborhoods. Our mission is to increase equitable, sustainable and inclusive housing options for families and individuals progressing in age and living with mixed physical/mental abilities. BoundaryLess-Living's projects provide *safer*, *longer*, *fuller* lives for these specific communities while also promoting more accessible, livable spaces for everyone.

Currently, residential options for aging-in-place and adaptive needs tend to be assisted-living developments or planned communities. Locations are often outside of, or separate from, centralized neighborhood areas and limit the choices of their residents in so many ways. There is an increasing demand for affordable, inclusive alternatives. Older, aging adults and people living with disabilities are shifting their long-term plans and expectations when it comes to where, and how, they live. These trends will only increase in the coming decades and supply already runs short of demand.

Creator and owner of BoundaryLess-Living, Mr. Bill Sweeney, understands this dilemma from personal experience. Bill became paraplegic in later adulthood. Despite living in Richmond his entire life and working in real estate for over 20 years, he could not find a suitable new home after his release from the hospital. Bill renovated an existing house in Forest Hills where he lives today with his wife, who does not live in a wheelchair. His home provides safety and accessibility, promotes independence and well-being and will continue to accommodate his individual needs and the shared needs of family and friends for years to come.

Proposed Use

BoundaryLess-Living is working to provide similar homes throughout Richmond. Our first project is located at 1012 W 49th Street on a 0.36-acre lot in Forest View (**R-5 Single-Family**

Residential). BoundaryLess-Living purchased the property and existing house in October 2020. The house is currently unoccupied and being prepared for adaptive and aging-in-place renovation. We are submitting a Deed of Division to split the lot by-right for the renovated home so the property can be sold upon completion (June/July 2021). We are seeking special use to further develop the remaining lot-area for two more adaptive and aging-in-place homes for single-family residential use.

Special Use Proposal

BoundaryLess-Living proposes subdividing the lot for a total of three detached single-family residential homes designed/built for adaptive and aging-in-place. The property meets by-right R-5 code ordinances for two. We are applying for a Special Use Permit to build two new homes in addition to the existing, renovated house.

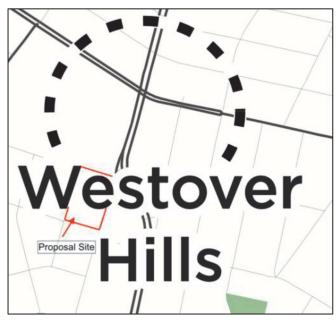
Each new construction will face the street corresponding to its location on the lot. The new house behind 1012 W 49th Street faces Clarence Street and shares a driveway with the renovated home. Its lot area is 4,800 sq feet (special use) with a front yard setback of 15 feet (special use). Its building footprint and all other setbacks comply with existing R-5 requirements. The second new home faces Herbert Street at the back of the lot. Its lot area is 4,522.2 sq feet (special use) also with a front yard setback of 15 feet (special use). This third home's footprint and additional setbacks will also comply with current regulations.

Our special use would permit smaller lot-areas and diminished front yard setbacks proportionate to their smaller areas. [please refer to plans and site-designs for specific requests for lot sizes and dimensions]. Smaller lot areas and front yard setbacks will not compromise the safety or comfort of the new homes or adversely affect the surrounding area. Slightly more condensed property layouts will improve accessibility and safety standards for people aging and living with mixed physical/mental abilities and provide more backyard/green space setback from roads.

Compliance with Richmond Master Plan

1012 W 49th Street is located in a node and area of interest according to "<u>Richmond 300: A Guide For Growth</u>." The lot runs the length of the end of a residential block 0.1 miles from a Forest Hill Avenue and Westover Hills Boulevard intersection. This particular intersection has been marked by the city's 300 Master Plan as an area for strategic development.

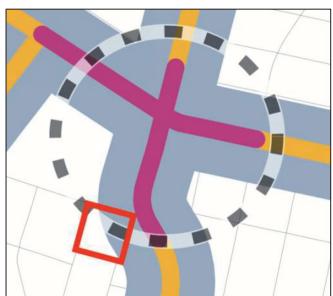
The city plans to work with developers, designers and builders to achieve the goals set out in Richmond's 300 Master Plan. Adaptive and aging-in-place homes in this area are mutually beneficial to residents and the city's goals for equity, sustainability, diversity and high-quality of life. Individuals and families in need of accessible homes also need accessible, livable communities. Our special use development can provide both.





Nodes Map

Future Land Use Map





Future Connections

Realign City Facilities

Image Sources: Richmond Planning & Development Review, <u>Richmond 300: A Guide For Growth: Master Plan Executive Summary</u>, City of Richmond, Final September 2020

Additionally, our proposed special use will **NOT**:

a. ... be detrimental to the safety, health, morals or general welfare of the community involved

Our special use will not adversely impact the community involved or disrupt current R-5 residential standards for the district. Our proposal directly benefits individuals and families in need of adaptive and aging-in-place housing options and will improve the safety of the block when new ADA curbs/sidewalks are added.

More broadly, our subdivision aligns with the city's goals for inclusivity, diversity and equity. Our lot is located in a node identified by the Richmond 300 Master Plan. New businesses and parks, public transportation hubs and integrated access to medical facilities are just a few target points for the coming years. New projects for public access and beautification are already being discussed. Adaptive and aging-in-place homes within/near designated nodes are an effective way to implement inclusive, equitable development for Richmond neighborhoods.

b. ... tend to create congestion in the streets, roads, alleys, and other public ways and places in the area involved

All three homes will have an attached garage for on-site parking and will not require residents to park on the street. Super cans will have designated areas for storage on the property between collection days.

The new home facing Herbert street will not overflow into the alley way and will not create congestion in the two-way, paved roadway. The intersecting streets (W 49th and Clarence) are low levels of service set back from busier roads. The traffic flow on Westover Hills and Forest Hills Boulevards will not be affected.

There are two non-residential properties in the surrounding area. Across Clarence is a Dollar General with a large parking lot. Our new homes will not overflow into the commercial space or impact existing access. Across W 49th is Westover Baptist Church and other community facilities. Their parking access is located off Westover Hills Blvd and will not be affected.

c. ... create hazards from fire, panic or other danger

BoundaryLess-Living is focused on renovating and building homes that provide safer, longer, fuller lives for individuals and families who are aging and living with disabilities. Our subdivision will uphold the highest safety and accessibility standards for the residents AND the neighborhoods we work in. The location of the lot at the end of a residential block is not in a congested area and has several access points for maintenance and emergency services, as well as close proximity to medical care. The subdivision will not compromise the safety of the neighboring properties or general area.

d. ... tend to cause overcrowding of land and an undue concentration of

The current ratio of units per acre in the city is 8-to-1. The lot will have three units on 0.36 acres, which is an equivalent 12% ratio.

The lot is located at the end of a residential block bordered by three low level of service streets. It is an ideal location for multiple new homes because it only borders one existing residence, 1010 W 49th Street, and will not create undue concentration of use or disturbance for multiple neighbors. The residents of 1010 W 49th Street are aware and supportive of our project for adaptive and aging-in-place homes on the lot.

e. ... adversely affect or interfere with public or private schools, parks, playgrounds, water supplies, sewage disposal, transportation, or other public requirements, conveniences, and improvements

BoundaryLess-Living has met with Richmond's Land Use Administration and Development Review Board about our proposal. We discussed utility access, water access, additional sewage infrastructure, additional permits and surveys and other standard requirements for residential development. In general, our proposal was deemed reasonable and feasible per current zoning requirements **with** special use to subdivide the lot. There are currently no neighboring schools, parks, or playgrounds. Our 811 report for the renovation of 1012 W 49th Street shows no major utility lines or infrastructure in 1012 W 49th Street building area.

f. ... interfere with adequate light and air

The subdivision will not significantly change the existing light or air conditions of the location or surrounding area. All three homes will comply with the building height and efficiency standards of neighboring R-5 residences. The subdivision will not build above 35' in height nor install or require residential features/utilities that would increase or impede light or energy standards for the area.

Completed Checklist

- 1. Application Form: submitted completed and signed 2/24/2021 ✓
- 2. Application Fee: \$300- Waiting on invoice/payment option through Online Permit Portal ✓
- 3. Applicant's Report: A written report must be submitted describing the proposed use: submitted as PDF via email along with Application Form ✓
- **4. Plans:** submitted as PDFs. Two plans showing site-layout and building plans with dimensions, setbacks, and other measurements for subdivision proposal. Two plans for exterior elevation and building permits for renovation of existing house ✓
- **5. Survey Plat:** submitted two survey plats. One original for 1012 W 49th Street property and one survey plat for lot-split ✓

