INTRODUCED: March 8, 2021

### AN ORDINANCE No. 2021-071

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to execute a Standard Project Administration Agreement between the City of Richmond and the Virginia Department of Transportation to provide funding for resurfacing and installation of Americans with Disabilities Act improvements on the westbound lanes of Bells Road from their intersection with Twyman Road to their intersection with CSX Transportation, Inc.'s railroad tracks.

Patron – Mayor Stoney

Approved as to form and legality by the City Attorney

\_\_\_\_

PUBLIC HEARING: MAR 22 2021 AT 6 P.M.

#### THE CITY OF RICHMOND HEREBY ORDAINS:

ADOPTED: MAR 22 2021

§ 1. That the Chief Administrative Officer, for and on behalf of the City of Richmond, be and is hereby authorized to execute a Standard Project Administration Agreement between the City of Richmond and the Virginia Department of Transportation to provide funding for resurfacing and installation of Americans with Disabilities Act improvements on the westbound lanes of Bells Road from their intersection with Twyman Road to their intersection with CSX Transportation, Inc.'s railroad tracks. The Standard Project Administration Agreement shall be

AYES:

9 NOES:

0 ABSTAIN:

REJECTED:

STRICKEN:

approved as to form by the City Attorney and shall be substantially in the form of the document attached to this ordinance.

§ 2. This ordinance shall be in force and effect upon adoption.

A TRUE COPY:

Melin D. Ril

City Clerk

RECEIVED By B L Fore at 8:30 am, Feb 26, 2021



# CITY OF RICHMOND

# INTRACITY CORRESPONDENCE

## **O&R REQUEST**

DATE:

February 2, 2021

**EDITION:** 

TO:

The Honorable Members of City Council

THROUGH: The Honorable Levar M. Stoney; Mayor

THROUGH: J. E. Lincoln Saunders; Acting Chief Administrative Officer

THROUGH: Robert Steidel; Deputy Chief Administrative Officer

THROUGH: Bobby Vincent Jr.; Director of Public Works

THROUGH: M. S. Khara, P.E.; City Engineer Bol on Bellat M.S. KHARA.

FROM:

Kenny Horak; Senior Capital Project Manager

RE:

TO AUTHORIZE THE CHIEF ADMINISTRATIVE OFFICER OR

DESIGNEE TO EXECUTE A STANDARD CITY/STATE AGREEMENT FOR THE RESURFACING OF "BELT BOULEVARD (N); BELLS ROAD (W) AND BELLS ROAD (E)" PRIMARY EXTENSION PAVING PRO-

**GRAM PROJECTS.** 

ORD. OR RES. No.

PURPOSE: To authorize the Chief Administrative Officer or designee, for and on behalf of the City of Richmond, to execute a standard City/State project administration agreement for the resurfacing of Belt Boulevard (N), Bells Road (W) and Bells Road (E) Primary Extension Paving Program Projects under FY 21 State of Good Repair Program.

The Virginia Department of Transportation requests that the City of Richmond to **REASON:** enter into an agreement for the development and administration of the Primary Extension Paving Program Projects approved under FY 2021 State of Good Repair Program (SGR).

**RECOMMENDATION:** The department of Public works recommends approval.

BACKGROUND: House Bill 1887 requires funding to be allocated for Primary Extension Paving Program under State of Good Repair for U.S. Routes and Virginia State Routes. The program must include the condition of the existing transportation assets; the methodology used to determine maintenance and state of good repair needs; performance targets and outcomes; listings of prioritized pavement projects based on priority ranking system.

The bill requires the Commonwealth Transportation Board (CTB) to develop a priority ranking system for deteriorated pavement on Primary Arterial Roads. The Primary Extension Paving Program is a federal funded state wide program and the City of Richmond submitted the application for Belt Boulevard (N) from Twyman Rd to Angela Dr (estimated cost \$299,911.00); Bells Rd (W) from Twyman Rd to Rail Road Tracks (estimated cost \$207,471.00); Bells Rd (E) from Belt Boulevard to 300 feet past Rail Road Tracks (estimated cost \$143,296.00); Bells Rd (W) from Lynhaven Ave to 100 feet past Rail Road Tracks (estimated cost \$178,764.00).

The scope of this project consist of milling, resurfacing and handicap upgrades for and estimated cost of \$829,442.00.

The Belt Boulevard (N); Bells Rd (W) and Bells Rd (E) were submitted in December 2019 and received approval for funding from Commonwealth Transportation Board (CTB) in December 2020 in the total amount of \$829,442.00. Breakdown of the \$829,442.00 equates to VDOT administrative cost \$68,000.00, reimbursable federal funds to City for construction \$761,442.00.

| Street Name           | From            | То                                | Total Estimate | VDOT Admin-<br>istrative Fee | City Reimbursement of Federal Funds |
|-----------------------|-----------------|-----------------------------------|----------------|------------------------------|-------------------------------------|
| Belt Boulevard<br>(N) | Twyman Rd       | Angela Dr                         | \$299,911.00   | \$17,000.00                  | \$289,911.00                        |
| Bells Rd (W)          | Twyman Rd       | Rail Road Tracks                  | \$207,471.00   | \$17,000.00                  | 190,471.00                          |
| Bells Rd (E)          | Belt Blvd       | 300 feet past<br>Rail Road Tracks | \$143,296.00   | \$17,000.00                  | \$126,296.00                        |
| Bells RD (W)          | Lynhaven<br>Ave | 100 feet past<br>Rail Road Track  | \$178,764.00   | \$17,000.00                  | \$161,764.00                        |
| Total                 |                 |                                   | \$829,442.00   | \$68,000.00                  | \$761,422.00                        |

FISCAL IMPACT / COST: None. Federal funding for the Primary Extension Paving Program is provided by Virginia Department of Transportation (VDOT) and is 100% reimbursable.

FISCAL IMPLICATIONS: Not adopting this ordinance will prohibit the projects from receiving \$761,422.00 in Primary Extension Paving Program Funds.

BUDGET AMENDMENT NECESSARY: NO. A separate O&R will be submitted to accept the federal funds and to appropriate those funds to the project.

REVENUE TO CITY: \$761,422.00 in Primary Extension Paving Program funds.

**DESIRED EFFECTIVE DATE:** Upon Adoption.

**REQUESTED INTRODUCTION DATE:** February 22, 2021

CITY COUNCIL PUBLIC HEARING DATE: March 8, 2021

**REQUESTED AGENDA:** Consent Agenda.

RECOMMENDED COUNCIL COMMITTEE: Land Use Housing and Transportation Standing Committee.

CONSIDERATION BY OTHER GOVERNMENTAL ENTITIES: None

AFFECTED AGENCIES: Department of Public Works; Department of Public Utilities; Finance; Budget and Strategic Planning; Law Department; Planning and Community Development; Economic and Community Development. Copies also sent to City Mayor (Honorable Levar M. Stoney); Acting Chief Administrative Officer (J. E. Lincoln Saunders); Deputy Chief Administrative Officer (Robert Steidel) City Attorney (2 copies)

RELATIONSHIP TO EXISTING ORD. OR RES.: None.

REQUIRED CHANGES TO WORK PROGRAM(S): Yes, This will reduce street maintenance.

ATTACHMENTS: Standard Project Administration Agreement

STAFF: M. S. Khara P.E. City Engineer 646-5413

Kenneth D. Horak Senior Capital Project Manager 646-4781

# STANDARD PROJECT ADMINISTRATION AGREEMENT Federal-aid Projects

| Project Number | UPC    | Local Government |  |  |  |  |
|----------------|--------|------------------|--|--|--|--|
| 0161-127-097   | 118410 | City of Richmond |  |  |  |  |

THIS AGREEMENT, made and executed in triplicate this \_\_\_\_\_ day of \_\_\_\_\_\_, 20\_\_\_, by and between the City of Richmond, Virginia, hereinafter referred to as the LOCALITY and the Commonwealth of Virginia, Department of Transportation, hereinafter referred to as the DEPARTMENT.

WHEREAS, the LOCALITY has expressed its desire to administer the work described in Appendix A, and such work for each improvement shown is hereinafter referred to as the Project; and

WHEREAS, the funds shown in Appendix A have been allocated to finance each Project; and

WHEREAS, the LOCALITY is committed to the development and delivery of each Project described in Appendix A in an expeditious manner; and;

WHEREAS, both parties have concurred in the LOCALITY's administration of the phase(s) of work for the respective Project(s) listed in Appendix A in accordance with applicable federal, state, and local law and regulations.

NOW THEREFORE, in consideration of the mutual premises contained herein, the parties hereto agree as follows:

### 1. The LOCALITY shall:

- a. Be responsible for all activities necessary to complete the noted phase(s) of each Project shown in Appendix A, except for activities, decisions, and approvals which are the responsibility of the DEPARTMENT, as required by federal or state laws and regulations or as otherwise agreed to, in writing, between the parties. Each Project will be designed and constructed to meet or exceed current American Association of State Highway and Transportation Officials standards or supplementary standards approved by the DEPARTMENT
- b. Meet all funding obligation and expenditure timeline requirements in accordance with all applicable federal and state laws and regulations, and Commonwealth Transportation Board and DEPARTMENT policies and as identified in Appendix A to this Agreement. Noncompliance with this requirement can result in deallocation of the funding, rescinding of state funding match, termination of this Agreement, or DEPARTMENT denial of future requests to administer projects by the LOCALITY.

- c. Receive prior written authorization from the DEPARTMENT to proceed with preliminary engineering, right-of-way acquisition and utility relocation, and construction phases of each Project.
- d. Administer the project(s) in accordance with guidelines applicable to Locally Administered Projects as published by the DEPARTMENT.
- e. Maintain accurate and complete records of each Project's development and documentation of all expenditures and make such information available for inspection or auditing by the DEPARTMENT. Records and documentation for items for which reimbursement will be requested shall be maintained for no less than three (3) years following acceptance of the final voucher on each Project.
- f. No more frequently than monthly, submit invoices with supporting documentation to the DEPARTMENT in the form prescribed by the DEPARTMENT. The supporting documentation shall include copies of related vendor invoices paid by the LOCALITY and an up-to-date project summary and schedule tracking payment requests and adjustments. A request for reimbursement shall be made within 90 days after any eligible project expenses are incurred by the LOCALITY. For federally funded projects and pursuant to 2 CFR 200.338, Remedies for Noncompliance, violations of the provision may result in the imposition of sanctions including but not limited to possible denial or delay of payment of all or a part of the costs associated with the activity or action not in compliance.
- g. Reimburse the DEPARTMENT all Project expenses incurred by the DEPARTMENT if, due to action or inaction solely by the LOCALITY, federally funded Project expenditures incurred are not reimbursed by the Federal Highway Administration (FHWA), or reimbursements are required to be returned to the FHWA, or in the event the reimbursement provisions of Section 33.2-214 or Section 33.2-331 of the Code of Virginia, 1950, as amended, or other applicable provisions of federal, state, or local law or regulations require such reimbursement.
- h. On Projects that the LOCALITY is providing the required match to state or federal funds, pay the DEPARTMENT the LOCALITY's match for eligible Project expenses incurred by the DEPARTMENT in the performance of activities set forth in paragraph 2.a.
- i. Administer the Project in accordance with all applicable federal, state, or local laws and regulations. Failure to fulfill legal obligations associated with the project may result in forfeiture of federal or state-aid reimbursements
- j. Provide certification by a LOCALITY official that all LOCALITY administered Project activities have been performed in accordance with all federal, state, and local laws and regulations. If the LOCALITY expends over \$750,000 annually in federal funding, such certification shall include a copy of

the LOCALITY's single program audit in accordance with 2 CFR 200.501, Audit Requirements.

- k. If legal services other than that provided by staff counsel are required in connection with condemnation proceedings associated with the acquisition of Right-of-Way, the LOCALITY will consult the DEPARTMENT to obtain an attorney from the list of outside counsel approved by the Office of the Attorney General. Costs associated with outside counsel services shall be reimbursable expenses of the project.
- For Projects on facilities not maintained by the DEPARTMENT, provide, or have others provide, maintenance of the Project upon completion, unless otherwise agreed to by the DEPARTMENT.
- m. Ensure compliance with the provisions of Title VI of the Civil Rights Act of 1964, regulations of the United States Department of Transportation (USDOT), Presidential Executive Orders and the Code of Virginia relative to nondiscrimination; and as a sub-recipient of federal funds, adopt and operate under the DEPARTMENT's FHWA-approved Disadvantaged Business Enterprise (DBE) Program Plan in accordance with 49 CFR Part 26.

#### 2. The DEPARTMENT shall:

- a. Perform any actions and provide any decisions and approvals which are the responsibility of the DEPARTMENT, as required by federal and state laws and regulations or as otherwise agreed to, in writing, between the parties and provide necessary coordination with the FHWA as determined to be necessary by the DEPARTMENT.
- b. Upon receipt of the LOCALITY's invoices pursuant to paragraph 1.f., reimburse the LOCALITY the cost of eligible Project expenses, as described in Appendix A. Such reimbursements shall be payable by the DEPARTMENT within 30 days of an acceptable submission by the LOCALITY.
- c. If appropriate, submit invoices to the LOCALITY for the LOCALITY's share of eligible project expenses incurred by the DEPARTMENT in the performance of activities pursuant to paragraph 2.a.
- d. Audit the LOCALITY's Project records and documentation as may be required to verify LOCALITY compliance with federal and state laws and regulations.
- e. Make available to the LOCALITY guidelines to assist the parties in carrying out responsibilities under this Agreement.

- 3. Appendix A identifies the funding sources for the project, phases of work to be administered by the LOCALITY, and additional project-specific requirements agreed to by the parties. There may be additional elements that, once identified, shall be addressed by the parties hereto in writing, which may require an amendment to this Agreement.
- 4. If designated by the DEPARTMENT, the LOCALITY is authorized to act as the DEPARTMENT's agent for the purpose of conducting survey work pursuant to Section 33.2-1011 of the Code of Virginia, 1950, as amended.
- 5. Nothing in this Agreement shall obligate the parties hereto to expend or provide any funds in excess of funds agreed upon in this Agreement or as shall have been included in an annual or other lawful appropriation. In the event the cost of a Project is anticipated to exceed the allocation shown for such respective Project on Appendix A, both parties agree to cooperate in providing additional funding for the Project or to terminate the Project before its costs exceed the allocated amount, however the DEPARTMENT and the LOCALITY shall not be obligated to provide additional funds beyond those appropriated pursuant to an annual or other lawful appropriation.
- 6. Nothing in this Agreement shall be construed as a waiver of the LOCALITY's or the Commonwealth of Virginia's sovereign immunity.
- 7. The Parties mutually agree and acknowledge, in entering this Agreement, that the individuals acting on behalf of the Parties are acting within the scope of their official authority and the Parties agree that neither Party will bring a suit or assert a claim against any official, officer, or employee of either party, in their individual or personal capacity for a breach or violation of the terms of this Agreement or to otherwise enforce the terms and conditions of this Agreement. The foregoing notwithstanding, nothing in this subparagraph shall prevent the enforcement of the terms and conditions of this Agreement by or against either Party in a competent court of law.
- 8. The Parties mutually agree that no provision of this Agreement shall create in the public, or in any person or entity other than the Parties, rights as a third party beneficiary hereunder, or authorize any person or entity, not a party hereto, to maintain any action for, without limitation, personal injury, property damage, breach of contract, or return of money, or property, deposit(s), cancellation or forfeiture of bonds, financial instruments, pursuant to the terms of this Agreement or otherwise. Notwithstanding any other provision of this Agreement to the contrary, unless otherwise provided, the Parties agree that the LOCALITY or the DEPARTMENT shall not be bound by any agreements between either party and other persons or entities concerning any matter which is the subject of this Agreement, unless and until the LOCALITY or the DEPARTMENT has, in writing, received a true copy of such agreement(s) and has affirmatively agreed, in writing, to be bound by such Agreement.

- 9. This Agreement may be terminated by either party upon 30 days advance written notice. Eligible Project expenses incurred through the date of termination shall be reimbursed in accordance with paragraphs 1.f, 1.g., and 2.b, subject to the limitations established in this Agreement and Appendix A. Upon termination, the DEPARTMENT shall retain ownership of plans, specifications, and right of way, unless all state and federal funds provided for the Project have been reimbursed to the DEPARTMENT by the LOCALITY, in which case the LOCALITY will have ownership of the plans, specifications, and right of way, unless otherwise mutually agreed upon in writing.
- 10. Prior to any action pursuant to paragraphs 1.b or 1.g of this Agreement, the DEPARTMENT shall provide notice to the LOCALITY with a specific description of the breach of agreement provisions. Upon receipt of a notice of breach, the LOCALITY will be provided the opportunity to cure such breach or to provide a plan to cure to the satisfaction to the DEPARTMENT. If, within sixty (60) days after receipt of the written notice of breach, the LOCALITY has neither cured the breach, nor is diligently pursuing a cure of the breach to the satisfaction of the DEPARTMENT, then upon receipt by the LOCALITY of a written notice from the DEPARTMENT stating that the breach has neither been cured, nor is the LOCALITY diligently pursuing a cure, the DEPARTMENT may exercise any remedies it may have under this Agreement.

THE LOCALITY and DEPARTMENT acknowledge and agree that this Agreement has been prepared jointly by the parties and shall be construed simply and in accordance with its fair meaning and not strictly for or against any party.

THIS AGREEMENT, when properly executed, shall be binding upon both parties, their successors, and assigns.

THIS AGREEMENT may be modified in writing by mutual agreement of both parties.

IN WITNESS WHEREOF, each party hereto has caused this Agreement to be executed as of the day, month, and year first herein written.

| CITY OF RICHMOND, VIRGINIA:  | Approved as to Form:                          |  |  |  |  |
|--|---|--|--|--|--|
| Typed or printed name of signatory   | _   |  |  |  |  |
|  | Date  |  |  |  |  |
| Title  |   |  |  |  |  |
| Signature of Witness   | Date  |  |  |  |  |
| NOTE: The official signing for the LOCALI authority to execute this Agreement. | TY must attach a certified copy of his or her |  |  |  |  |
| COMMONWEALTH OF VIRGINIA, DE TRANSPORTATION:                                   | PARTMENT OF                                   |  |  |  |  |
| Chief of Policy Commonwealth of Virginia Department of Transportation          | Date  |  |  |  |  |
| Signature of Witness   | Date  |  |  |  |  |

Appendix A (UPC 118410)

| Appendix A  | 0404 407 0   |  | 1100-  | 440440   |   | OED4# 1  | 20.005  | Landing   | City of Bishmond                                    | Date:        | 1/10/2021  |
|---|--|--|--|--|---|--|---|---|---|--------------|--|
| Project Number: 0161-127-097  Project Location ZIP+4: 23234-1521                |  | UPC: 118410<br>Locality DUNS # 003133840   |  | CFDA#  | 20.205  | Locality: City of Richmond<br>[Locality Address (incl ZIP+4):<br>900 East Broad Street |   |   |   |              |  |
|   |  |  |  |  | 0-6-41  |  |   | Richmond,   | VA 23219-1907                                       |              |  |
| Work #SGR21LP<br>Description: and Handic  |  |  | 33 Bell Rd V   | V-Surface to   | Project Na<br>reatment - 2  | Inch mill a  | nd overlay  | Route 161 f   | Belt Blvd between Tw                                | yman Ac      | & AR tracks  |
| From: Twyman Ro   |  | 310001   |  |  |   |  |   |   | and an artist of                                    |              |  |
| To: AR Tracks   | esterat feder  | Kenny Hora   | alv 80   | 4-646-4781   |   | kenneth ho   | rak@richr   | mondgov.com   | n   |              |  |
| ocality Project Manager Co<br>Department Project Coordin                        |  |  |  | k 804-609  |   |  |   | k@vdot.virg   |   | 2001 T       |  |
|   |  |  |  |  |   |  |   |   |   |              |  |
| Author Spirite Indian   |  |  |  |  | Project Es  | timates  |   | 2 F 2 C 2 C 2 C 2 C 2 C 2 C 2 C 2 C 2 C                                   |   |              |  |
|   |  | Preliminary  | Engineering Right of Way   |  | and Utilities   | d Utilities Construction   |   | Total Estimated Cost  |   |              |  |
| Estimated Locality Project E  | xpenses  |  | \$0 \$   |  |   | \$190,471  |   | \$190,471   |   |              |  |
| Estimated VDOT Project Ex<br>Estimated Total Project Cos                        |  |  | 000  |  | \$0<br>\$0  |  | 0,000   |   | \$17,000<br>\$207,471                               |              |  |
| Estimated total Project Cos   | i i i  | 91,  | 000  |  | ~   | \$200,471  |   |   | \$207,471   |              |  |
|   | 4  | in autorias  |  | Projec   | t Coet and  | Reimbursen   | ent   | SHIVENCE THE  |   | 1 St 250 0   | (A)  |
| Phase   | Phase Estimated Project Costs  |  | Funds type<br>(Chaose from drop down box)  |  |   | ranticipation for distribution for Local Si  |   | Maximum Reimbursemei (Estimated Cost • Share)                             |   | (Max. Rei    | nd Reimbursement<br>to Locality<br>imbursement - Est<br>OT Expenses) |
| Preliminary Engineering   | \$7,   | 000  | State of G   | ood Repair   | _0  | %  |   | \$0   | \$7,000   |              |  |
| Total BP  |  | 000  |  |  |   |  |   | \$0   | \$0<br>\$7,000                                      |              | \$0  |
| Total PE Alight of Way & Utilities  | \$7,   | 000  |  |  |   |  |   | *0  | \$7,000   |              | ***  |
| Total RW  |  |  |  |  |   |  |   |   |   |              | \$0  |
| Construction  | \$200  | 0,471  | State of G   | ood Repair   | 0   | 1%   |   | \$0   | \$200,471   | -            |  |
| Total CN  | \$20   | D,471  |  |  |   |  | \$0<br>\$0  |   | \$0<br>\$200,471                                    |              | \$190,471  |
| Total Estimated Cost  |  | 7,471  | 200,000  |  |   |  |   | \$0   | \$207,471   |              | \$190,471  |
|   |  |  |  |  |   | 415 - 41   |   | . 155   |   |              | 4007.43  |
|   | Estimated 1  | Total Maxim<br>Total Reimb   | um Reimbui<br>ursement by  | VDOT to Lo   | VDOT to Loc<br>scality (Leas  | cally (Less  | e and VDC   | re)<br>)T Expenses)   |   | +            | \$207,471<br>\$190,47  |
|   |  |  |  |  |   |  | Market 1  |   |   |              |  |
|   |  |  |  |  | Project F   | inancing   |   |   |   | 2.570315     |  |
| State of Good Repair  |  |  |  |  |   |  |   |   |   | н            | iggregate<br>Ilocations  |
| \$207,471   |  |  |  |  |   |  |   |   |   |              | \$207,471  |
| <ul> <li>This Project shall meet a</li> <li>This Project must be adv</li> </ul> | ter 12.1.3 (Sci<br>oject. The LO<br>ole expendituri<br>ill applicable A<br>rertised within<br>nue to operate | oping Process CALITY shall es shall not ex DA requireme twelve months and maintain | n VDOT's Loca<br>Requirements<br>be responsible<br>ceed funds all<br>nts.<br>s of award funds<br>the facility as | Illy Administers  of the LAP in  for any addition  coated each you  ting or be subjected. Se | ed Projects Manual, the log<br>onal funding in<br>ear by the Con<br>ject to deallocational the<br>should the deal | cality shall come excess of monwealth To ation.  | and Urban<br>plete project<br>ansportation<br>the Project | Manual.  t scoping on or s \$207,471  n Board in the S  be altered by the | ix Year Improvement Prog<br>e LOCALITY subsequent t | to Project o | completion<br>DEPARTMENT.  |
| This attachment is certified  Authorized to                                     | d and made an  |  |  | ocument by the   | e parties to thi  | is agreement.  |   | Authorized  | /DOT Official                                       |              | Date   |
| Typed or printed re   | ame of person  | signing  |  |  | -   |  | Тур   | ed or printed na  | me of person signing                                |              |  |
|   |  |  |  |  | Raylead: Ech  | MINE 1 2010  |   |   |   |              |  |
| Approved  | s to For   | m: 9   |  |  | nev:580: F80  | oruary 1, 2019   |   |   |   |              |  |
|   |  |  | 4  | _  |   |  |   |   |   |              |  |