INTRODUCED: September 22, 2025

#### A RESOLUTION No. 2025-R041

To approve the City of Richmond Plan of Services under the Virginia Juvenile Community Crime Control Act.

Patron – Mayor Avula

\_\_\_\_

Approved as to form and legality by the City Attorney

\_\_\_\_

PUBLIC HEARING: OCT 14 2025 AT 6 P.M.

WHEREAS, pursuant to section 16.1-309.3(D) of the Code of Virginia (1950), as amended, the governing body of a political subdivision which establishes a community-based system under the Virginia Juvenile Community Crime Control Act (the "Act") must submit to the State Board of Juvenile Justice for approval a local plan for the development, implementation and operation of such services, programs, and facilities pursuant to the Act; and

WHEREAS, the Department of Justice Services has submitted to the Council of the City of Richmond its plan of services for the Council's approval as the local plan required by the Act for Fiscal Year 2025-2026;

NOW, THEREFORE,

AYES:	NOES:	ABSTAIN:	
ADOPTED:	REJECTED:	STRICKEN:	

## BE IT RESOLVED BY THE COUNCIL OF THE CITY OF RICHMOND:

That the Council of the City of Richmond hereby approves the plan of services of the Department of Justice Services of the City of Richmond as the City's local plan for the development, implementation and operation of the City's community-based system pursuant to Virginia Juvenile Community Crime Control Act. Such plan of services shall be substantially in the form attached hereto.

#### **O&R Transmittal Letter**

**DATE:** August 10, 2025 **EDITION:** 1

**TO:** The Honorable Members of City Council

**THROUGH:** The Honorable Danny Avula, Mayor

**THROUGH:** Odie Donald II, Chief Administrative Officer

**THROUGH:** Tanikia Jackson, Deputy Chief Administrative Officer, Finance & Administration

THROUGH: Letitia Shelton, Director of Finance

**THROUGH:** Meghan Brown, Director of Budget & Strategic Planning

THROUGH: Amy Popovich, Deputy Chief Administrative Officer of Human Services

**FROM:** Dawn D. Barber, Director of Justice Services

**RE:** Endorsement of DJS Plan of Services under the Virginia Juvenile Community Crime

Control Act (VJCCCA)

$\mathbf{OD}$	$\mathbf{n}$	'n	DEC	NT.
UK	D. C	JК	RES.	No.

**PURPOSE:** To receive City Council's endorsement of the local "Plan of Juvenile Services" under the Virginia Juvenile Community Crime Control Act (VJCCCA). This plan covers FY2026 and was developed by the City of Richmond Department of Justice Services and the 13<sup>th</sup> Judicial District Juvenile Court Service Unit. The plan has been reviewed by the Chief Judge of the Richmond Juvenile and Domestic Relations Court and the Community Policy Management Team (CPMT).

**BACKGROUND:** In 1995 the General Assembly enacted the Virginia Juvenile Community Crime Control Act (VJCCCA). The purpose of the VJCCCA was to establish a community-based system of progressive sanctions and services that correspond to the severity of offenses and treatment needs of youth before the court system.

**COMMUNITY ENGAGEMENT:** After introduction, the proposed resolution will be referred to a future Education and Human Services Standing Committee meeting for discussion, where the public is encouraged to attend and provide comments. After the committee's recommendation to City Council, Council will hold a public hearing regarding the proposed resolution.

**STRATEGIC INITIATIVES AND OTHER GOVERNMENTAL:** This Resolution is in alignment with Article 12.1.1, Sections 16.1-309.2 – 309.11 of the Code of Virginia, as amended, which states in part:

"Any county, city, or combination thereof may establish a community-based system pursuant to this article, which shall provide, or arrange to have accessible, a variety of pre-dispositional and post-dispositional

services. These services may include, but are not limited to, diversion, community service, restitution, house arrest, intensive juvenile supervision, substance abuse assessment and testing, first-time offender programs, intensive individual and family treatment, structured day treatment and structured residential programs, aftercare/parole community supervision, and residential and nonresidential services for juveniles who have been screened for needing community diversion or community-based services using an evidence-based assessment protocol or juvenile offenders who are before intake on complaints or the court on petitions alleging that the juvenile is delinquent, in need of services, or in need of supervision but shall not include secure detention for the purposes of this article."

**FISCAL IMPACT:** The City of Richmond will receive up to \$347,683 from the Commonwealth of Virginia Department of Juvenile Justice. The anticipated revenue is included in the adopted FY2026 Justice Services general fund revenue fiscal plan, as adopted by Council on May 12, 2025. As a requirement to receive funding from the Commonwealth of Virginia, \$347,683 has been appropriated to the City's Department of Justice Services' general fund as the required maintenance of effort amount.

**DESIRED EFFECTIVE DATE:** Upon Adoption

**REQUESTED INTRODUCTION DATE:** September 22, 2025

CITY COUNCIL PUBLIC HEARING DATE: October 14, 2025

**REQUESTED AGENDA: Consent** 

**RECOMMENDED COUNCIL COMMITTEE:** Education and Human Services Committee

**CONSIDERATION BY OTHER GOVERNMENTAL ENTITIES:** None (This is an annual Resolution and the associated funds have already been adopted)

**AFFECTED AGENCIES:** Department of Justice Services

**RELATIONSHIP TO EXISTING ORD. OR RES.:** Ordinance 2025-057, adopting the FY2026 Annual Fiscal Plan

**REQUIRED CHANGES TO WORK PROGRAM(S):** None

**ATTACHMENTS:** DJS VJCCCA Plan and Letters of Support

STAFF: Dawn D. Barber

Director of Justice Services

(804) 646-3763

## Plan Info (Fiscal) FY 26

Plan Information	Enter Fiscal Agent Data in this Column	Total for Combined Plan
Locality	Richmond City	
FIPS	760	
FY26 State Allocation	\$347,683.00	\$347,683.00
FY26 Maintenance of Effort	\$347,683.00	\$347,683.00
FY26 Additional local Contribution		
FY26 Total	\$695,366.00	\$695,366.00

PROGRAM DESCRIPTIONS NARRATIVE:	NARRATIVE:			
	Program/Service 1	Program/Service 2	Program/Service 3	Program/Service 4
Program/Service Name	Community Service	Pre-D Electronic Monitoring	Community Monitoring	Decision Points
Allowable Program/Service Type	Community Service	PRE-D EM & GPS	POST-D EM & GPS	Pro-Social Skills
Program/Service Target Population Case Status	Diversion Pre-D Post-D	Pre-D	Post-D	Diversion Pre-D Post-D
Objective Assessment of the Need for Program/Service	Community Service is used as a dispositional option to hold juveniles accountable for committing offenses. Community Service provides a sanction option for noncompliant youth on probation supervision.	The use of Outreach is driven by the DAI Assessment and provides an alternative in lieu of detention. According to Richmond's Common offense data in FY2023, assault and weapons were the highest.	Community Monitoring serves as an appropriate sanction in response to probation violations for the CSU. According to the DJJ Data 2023 Resource Guide, 13th CSU probation violations have increased as well as commitments. Utilizing accountibility response options as an alternative to commitment promotes effective evidence-based practices.	Decision Points is an openentry/ open-exit cognitive behavior intervention program designed for delivery with youth populations in contact with the justice system. Built on the principle of Strategy of Choices, Decision Points equips youth offenders with alternative ways to examine their thinking and the actions that lead them into trouble.

New Program Service Paper Submitted/Approved	Days and Hours of Operation	Maximum Number of Participants	Average Length of Stay	Gender	Other Special Admission Criteria	Court-Order Requirement (Use drop-down list)
N/A This is not a new program.	Monday thru Friday 4pm-8pm Satruday/Sunday 730am- 300pm	10 youth to be served at a time	24 hours	Both Males and Females	None	No, Court Order Not Required
N/A This is not a new program.	This program operates 24hours, 7 days a week, required contacts are conducted prior to 7 p.m. After hours intake are done for predispositional cases only.	50	45 days	Both Males and Females	None	No, Court Order Not Required
N/A This is not a new program. N/A This is not a new program. N/A This is not a new program.	This program operates 24hours, 7 days a week, required contacts are conducted prior to 7 p.m.	20	15 days	Both Males and Females	None	No, Court Order Not Required
N/A This is not a new program.	6-7pm Tuesdays/Thursdays	o o	12 sessions	Both Males and Females	None	No, Court Order Not Required

Current MOA (required for all Positions, Community Service Programs)	Program Manual Updated/Approved
Approved MOA-2026	Yes. There is an existing manual. A revised manual will be submitted according to VJCCCA guidelines.
Approved MOA-2026	Yes. There is an existing manual. A revised manual will be submitted according to VJCCCA guidelines.
Approved MOA-2026	Yes. There is an existing manual. A revised manual will be submitted according to VJCCCA guidelines.
Approved MOA-2026	Yes. A manual will be submitted according to VJCCCA guidelines within the required amount of time from program begin date.

Virginia Rules is Virginia's state-specific, law-related education program for middle and high school students. The purpose of Virginia Rules is to educate young Virginians about Virginia laws and help them develop skills needed to make sound decisions, to avoid breaking laws, and to become active citizens of their schools and communities.	Diversion Pre-D Post-D	Law Related Education	Virginia Rules	Program/Service 5
ARISE's young adult and high school life skills curriculum provides evidence-based lessons and activities that help improve communication and interpersonal skills, while also providing the tools to manage anger and stress.	Diversion Pre-D Post-D	Life Skills	ARISE	Program/Service 6
Restorative Justice is an approach to justice that aims to repair the harm done to victims. In doing so, practitioners work to ensure that offenders take responsibility for their actions, to understand the harm they have caused, to give them an opportunity to redeem themselves, and to discourage them from causing further harm	Diversion Pre-D	Restorative Justice	Restorative Justice	Program/Service 7
This category will allow the addition of one or more specialized services to meet the need that can't be anticipated at the time of the plan. These services go beyond services that can be routinely provided by the court services unit.	Diversion Pre-D Post-D	Specialized Program Services	Specialized Services	Program/Service 8
Larceny Reduction is based on cognitive-behavioral principles and relapse prevention methods. Clients identify risky situations and moods, cognitive interpretations, and develop appropriate behavioral responses.	Diversion Pre-D Post-D	Shoplifting/Larceny Reduction	Larceny Reduction	Program/Service 9

N/A This is not a new program. N/A This is not a new program. N/A This is not a new program.	5-7pm Wednesday	6	12 weeks	Both Males and Females	None	No, Court Order Not Required
N/A This is not a new program.	Wednesday evenings from 6-7 pm.	10	12 weeks	Both Males and Females	None	No, Court Order Not Required
N/A This is not a new program.	Tuesday Evening from 5-6 pm	6	1 course	Both Males and Females	None	No, Court Order Not Required
N/A	TBD	10	N/A	Both Males and Females	None	No, Court Order Not Required
Concept paper approved 4.2025 KF	TBD upon enrollment	10	sessions	Both Males and Females	None	No, Court Order Not Required

Approved MOA-2026	Yes. A manual will be submitted according to VJCCCA guidelines within the required amount of time from program begin date.
Approved MOA-2026	Yes. A manual will be submitted according to VJCCCA guidelines within the required amount of time from program begin date.
Approved MOA-2026	Yes. A manual will be submitted according to VJCCCA guidelines within the required amount of time from program begin date.
N/A	N/A
N/A	Yes. A manual will be submitted according to VJCCCA guidelines within the required amount of time from program begin date.

Program/Service 10	Program/Service 11	Program/Service 12
Violence Reduction Program	Broken Men	Girls Circle
Pro-Social Skills	Pro-Social Skills	Pro-Social Skills
Diversion Pre-D Post-D	Diversion Pre-D Post-D	Diversion Pre-D Post-D
Goal is to address root causes of violence to inspire resilience, foster healing and equip individuals with the tools to thrive.	Goal is to make young men accountable for their actions, thus enabling them to become productive members of our community.	The purpose of the group is to create a sense of belonging and understanding among participants with the guidance of a Justice Services staff (woman) member. Teen girls' communication and conflict resolution skills. They are provided with a platform to explore their values, aspirations, and develop a positive personal identity. The group addresses issues relevant to teen girls such as peer pressure and substance use.

Not a new program	Not a new program	Concept paper approved 4.2025 KF
5-6:30pm Wednesday	7-8:30 PM Thursday	Tuesday & Thursday 5:30- 7:30pm
10	10	15
12 weeks	sessions	sessions
Females	Males	Both Males and Females
None	None	Youth must be charged with a weapon's offense
No, Court Order Not Required	No, Court Order Not Required No, Court Order Not Required	No, Court Order Not Required

N/A	Yes. A manual will be submitted according to subcomplete submitted according to submitted a
N/A	Yes. A manual will be submitted according to VJCCCA guidelines within the required amount of time from program begin date.
Approved MOA-2026	Yes. A manual will be submitted according to VJCCCA guidelines within the required amount of time from program begin date.

							THE RESERVE THE PERSON NAMED IN COLUMN TWO IS NOT THE PERSON NAMED IN							
	\$0.00	\$2,868.00	\$00.00	\$450.00	\$360.00	2134 87	100 012	\$169.20	\$225.70	\$240.07	\$245.07	\$38.26	\$63.71	FY2026 Average Cost Per Unit
		ā	30	20	20	100	166	300	740	180	750	3,625	1,920	FY2028 Program/Service Units
		1		10		10	10	z	12	12	15	ðs.	24	FY2028 Estimated # of Units Pay Youth
		Cograss	Courses	Clariss	Courses	Hot Applicable	Courses	Sessions	Sessions	Seasiona	Days	Days	Hoes	FY2929 Program/Service Unit Type
		16	5	3	3	10	8	×	20	5.	8	8	80	FY2028 Youth to be Served
Program tab lokels compared to Plan tab lokels to lokels l	30.00	543,636.#e	\$600,00	12 SS	\$10,000,00	\$12,487 00	\$3,063.60	\$60,011.72	864,187.32	H3_F12.00	NO THE PRINT	\$140,400.19	*122,321 A	FY2028 Equipment/PIOMice Space Rental FY2028 Total Budget
	12,310.56	\$150.00					\$150 56	\$250.00	\$150.00	\$150.80	\$250.00	\$250.00	\$1,000,00	FY2026 Supplies & Materials
	\$8,00													FY2020 Telecommunications
	50.00													FY2029 Staff Development
	\$0.00													Y2026 Traval
	\$641,216,44	80 SEC 200				\$12.467.00	84.803.00	\$60.06172	\$54,01732	140,062 60	\$176,400 66	\$122.150.10	\$121,323.44	FY2028 Personnel
	\$51,200.90		\$400.00	\$9,000.00	\$10,000.00						\$7,800.00	\$24,000.00		FY2028 Contracted Service Provision
25.00	ETM101			The second		The second second second	1000					and the same		CHONG
					NA	NIA	NJA	N/A	NA	HIA	FY22, \$72,00 FY23, \$83,75	FYZ2 \$37.78 FYZ3 \$21.45	NA	Cost Comparison - FY22 & FY23
		7/1/2025	7/1/2025	41/2025	TN/2024	Jr10024	\$11/2022	bridade	711/2024	7117024	3HH96	3/17/996	3.111998	Program Start Date
		RD JS	Broken Men Foundalism	New Legacy	Quandrant Family Services	Parenting Program-TBD	RD JS	RDus	ROJS	RD.s	RD.S	RDJS - Sentnal(monitors)	RDJS	ProgramiServica Provider
		Pro-Social Skills	Pre-Social Skills	Pro-Social Skills	Shapirling/Larceny Reduction	Specialized Program Services	Resirrative Justice	Life Stalls	Law Related Education	Pro-Social Sulfs	POST-D EM & GPS	PRE-D EM & GPS	Community Service	Program Type (from Allowable Programs and Services List)
						700-250178-04	700-550178-01	760-230178-01	790-290179-00	780-219178-93	700-470173-01	700-610178-01	780-130178-00	Assigned Program ID from CPR
		Garls Carple	Sroken Men	Violence Reduction Program	Larceny Reduction	Specialized Services	Restorative Justice	ARISE	Virginia Rules	Decision Paints	Community Moreloning	Pre-D Electronac Mandoring	Community Service	Program or Service Name
		71 404ABCAURABALL	11 ACIA MICRORITATION 11	P. Charle Compley 1. 1 Solamber 1 At Print Month Compley of Section 1	A stranger and a stranger of	S 0 SALIBE	numbers / restaurations o extensional consequentions in establishmental consequentions ( establishmental )	S. O'Va same parent done	C Artes mental and a	A delice management of the a	C Abrit and a see See LA	The Assessment of the Land	100	

Cosl Comparison - FY22 & FY23		FY2020 Projected Positions to be Supervised by	FY2028 VJCCCA-Funded Positions	FY2328 Projected Postlands) to be filled by
	The Department of Justice Services VLCCCA staff will be the staff personnel feet yearing the program delivering the program	Vacant	1 50	O Faye (5) Haman Services Analyst I R Williams (5) Social Casework Technician R Basman (5) Social Creework Technician
	The Department of The Department of Julion Services Authors Services Authors Services VLOCCA staff will be the VLOCCA staff will be the other personal free propriate responsible for debreaming the program delivering the program	♦ Faye	1 25	R Hampock (25) Human Service Arallyst Al Welshyf Si) Protective Services Counsador D Bell (25) Protective Services Counsador M Lambord (25) Protective Services
	The Department of Judice's Services to VLOCCA, and fived the sale per sound responsible for dealvering the program	O F aye	1.75	Hanoock (5) Hamun Services Analyst I Al Vestaley (25) Protective Services D Bell (5) Protective Services Countaidor M. Lambard (50) Protective Services Countaidor
AIN	The Department of Justice Services. Lattine Be WLCCCA, stiff will be the personnel fresponsable for delevering the program	O Faye	0.50	D Ball (25) Protective Sances Courtain O Faye (25) Human Sances Analyst
N/A	The Department of Justice Services VLPCCA, and will be the sole per screed responsible for delivering the program	O Faye	0.50	R Hancock (25) Probactive Services Counsalor M Lambert (25) Probactive Services Counsalor
NIA	The Department of Antices Services VLOCCA, stiff will be the cole personnel responsable for delivering the program	Encta Wakafiald Haman Services Analyst	0.75	R Williams (25) Social Caleiroria Terrecian O Faye (25) Humain Service Avalyzi B Barrioria Fechnosan
HIA	The Department of Justice Sanders VLOCCA staff we be the unit of excornel responsible for delivering the program	Encha Wakafield Human Services Analyst	015	R Beampy, 14 8) Social Casework, Technolan
Vin	The Department of Justice Survices VLCCCA stall will be the rode personnel responsible for delivering the program.	NIA		
NAA	The Department of Author Services  Author Services  VLCCA Sett with be the Services is a contracted paraproal. The program of the program.	N/A		
NIA	New Legacy is a contracted provider	NIA		
N/A	confracted provider	NA		
V	The Department of Justice Services  VLCCCA, salt will be the sole personnel for sole personnel for delevering the program of the sole personnel for the sole per	Enclu Wakufudd Huntan Sanweas Analyst	0.75	M Weakey (25) Proposono Sance Counsidore Counsidore Williams ( 23) Social Cusavoris Technous
			7	



### Office of the Director

June 10, 2025

Amy Floriano, Director Virginia Department of Juvenile Justice 600 E. Main Street, 20<sup>th</sup> FL Richmond, VA 23219

Re: Support for the City of Richmond's Virginia Juvenile Community Crime Control Act (VJCCCA) Plan

Dear Ms. Floriano:

On behalf of the City of Richmond's Community Policy and Management Team (CPMT), I am pleased to offer our full support for the Fiscal Year 2026 Virginia Juvenile Community Crime Control Act (VJCCCA) Plan, as submitted by the City of Richmond Department of Justice Services.

This plan, developed in close collaboration with the 13th District Court Service Unit, reflects a shared commitment to providing high-quality, community-based services for youth involved in the juvenile justice system. It addresses the critical needs of court-involved youth in Richmond and represents a strategic investment in their rehabilitation, growth, and long-term success.

The CPMT strongly believes this plan will enhance service coordination, reduce recidivism, and promote more positive outcomes for the young people and families we collectively serve. We respectfully request the Department's full and favorable consideration for approval of this important initiative.

We look forward to continued collaboration with the Department of Justice Services and welcome ongoing updates on the implementation and impact of the VJCCCA Plan in the years ahead.

Thank you for your time and thoughtful consideration.

Dawn Barber

Chair, Community Policy and Management Team

City of Richmond

cc: Shatara Hurt, Director, Thirteenth District Court Service Unit



Amy M. Floriano Director

# COMMONWEALTH OF VIRGINIA

Shatara D. Hurt Director Court Service Unit District 13 Department of Juvenile Justice

Court Service Unit District 13 1600 Oliver Hill Way Richmond, VA 23219 (804) 646-2900 Fax (804) 646-2999

June 24, 2025

Amy Floriano, Director Virginia Department of Juvenile Justice 600 E. Main Street, 20th FL Richmond, VA 23219

Re: Support for the City of Richmond's Virginia Juvenile Community Crime Control Act (VJCCCA) Plan

Dear Ms. Floriano:

The 13th District Court Service Unit is pleased to submit this letter in support of the City of Richmond's Virginia Juvenile Community Crime Control Act (VJCCCA) Plan.

Our Court Service Unit played a key role in the development of this plan and the services it outlines. We have collaborated closely with Richmond Justice Services through quarterly meetings to discuss and finalize the VJCCCA Plan for the upcoming year.

We believe this ongoing partnership with the City of Richmond's Department of Justice Services has resulted in a thoughtful and effective plan that addresses the needs of the youth who come before the court. The proposed services are designed to enhance public safety, reduce recidivism, and promote positive outcomes for system-involved youth.

We respectfully request approval of the VJCCCA Plan and appreciate your time and consideration.

Sincerely.

Shatara D. Hurt

Director

Thirteenth District Court Service Unit

cc: Brice Lambert, Chief Judge

Dawn D. Barber, Director, City of Richmond, Department of Justice Services



# JUVENILE AND DOMESTIC RELATIONS DISTRICT COURT THIRTEENTH JUDICIAL DISTRICT OLIVER HILL COURTS BUILDING 1600 OLIVER HILL WAY, STE. C181 RICHMOND, VIRGINIA 23219-1214

**CHAMBERS OF Judge Brice E. Lambert, Chief** 

(804) 646-2918

June 23, 2025

Amy Floriano, Director Virginia Department of Juvenile Justice 600 E. Main Street, 20th FL Richmond, VA 23219

Re: Juvenile Community Crime Control Act (VJCCCA) Plan

Dear Ms. Floriano:

On behalf of the judges of the Richmond Juvenile and Domestic Relations District Court, I am writing to express our full support for the City of Richmond's Virginia Juvenile Community Crime Control Act (VJCCCA) Plan. This comprehensive plan represents a meaningful and ongoing collaboration between the Richmond City Department of Justice Services and the 13th District Court Service Unit. It reflects a shared commitment to developing responsive, evidence-based programming tailored to the unique needs of court-involved youth and their families within the City of Richmond.

We commend the focus on early intervention, community-based alternatives to detention, and rehabilitative services that aim to address the root causes of juvenile delinquency. The proposed initiatives within the VJCCCA Plan align with the mission of our Court to ensure public safety while fostering the growth, accountability, and positive development of the youth we serve. Moreover, the plan is reflective of best practices in juvenile justice reform and demonstrates a forward-thinking approach that prioritizes both prevention and individualized care. By supporting family engagement, promoting educational and vocational opportunities, and reinforcing pro-social behaviors, the plan has the potential to make a lasting impact not only on the youth directly served, but also on the broader Richmond community.

We strongly encourage the approval and timely implementation of the VJCCCA Plan and look forward to continued collaboration in its execution.

Thank you for your time and thoughtful consideration.

Sincerely,

Honorable Brice Lambert

Chief Judge

Richmond Juvenile and Domestic Relations District Court

cc: Shatara Hurt, Director, Thirteenth District Court Service Unit Dawn D. Barber, Chair, Community Policy and Management Team