

INTRODUCED: September 22, 2025

A RESOLUTION No. 2025-R041

To approve the City of Richmond Plan of Services under the Virginia Juvenile Community Crime Control Act.

Patron – Mayor Avula

Approved as to form and legality
by the City Attorney

PUBLIC HEARING: OCT 14 2025 AT 6 P.M.

WHEREAS, pursuant to section 16.1-309.3(D) of the Code of Virginia (1950), as amended, the governing body of a political subdivision which establishes a community-based system under the Virginia Juvenile Community Crime Control Act (the “Act”) must submit to the State Board of Juvenile Justice for approval a local plan for the development, implementation and operation of such services, programs, and facilities pursuant to the Act; and

WHEREAS, the Department of Justice Services has submitted to the Council of the City of Richmond its plan of services for the Council’s approval as the local plan required by the Act for Fiscal Year 2025-2026;

NOW, THEREFORE,

AYES: _____ NOES: _____ ABSTAIN: _____

ADOPTED: _____ REJECTED: _____ STRICKEN: _____

BE IT RESOLVED BY THE COUNCIL OF THE CITY OF RICHMOND:

That the Council of the City of Richmond hereby approves the plan of services of the Department of Justice Services of the City of Richmond as the City's local plan for the development, implementation and operation of the City's community-based system pursuant to Virginia Juvenile Community Crime Control Act. Such plan of services shall be substantially in the form attached hereto.

O&R Transmittal Letter

DATE: August 10, 2025 **EDITION: 1**

TO: The Honorable Members of City Council

THROUGH: The Honorable Danny Avula, Mayor

THROUGH: Odie Donald II, Chief Administrative Officer

THROUGH: Tanikia Jackson, Deputy Chief Administrative Officer, Finance & Administration

THROUGH: Letitia Shelton, Director of Finance

THROUGH: Meghan Brown, Director of Budget & Strategic Planning

THROUGH: Amy Popovich, Deputy Chief Administrative Officer of Human Services

FROM: Dawn D. Barber, Director of Justice Services

RE: Endorsement of DJS Plan of Services under the Virginia Juvenile Community Crime Control Act (VJCCCA)

ORD. OR RES. No. _____

PURPOSE: To receive City Council’s endorsement of the local “Plan of Juvenile Services” under the Virginia Juvenile Community Crime Control Act (VJCCCA). This plan covers FY2026 and was developed by the City of Richmond Department of Justice Services and the 13th Judicial District Juvenile Court Service Unit. The plan has been reviewed by the Chief Judge of the Richmond Juvenile and Domestic Relations Court and the Community Policy Management Team (CPMT).

BACKGROUND: In 1995 the General Assembly enacted the Virginia Juvenile Community Crime Control Act (VJCCCA). The purpose of the VJCCCA was to establish a community-based system of progressive sanctions and services that correspond to the severity of offenses and treatment needs of youth before the court system.

COMMUNITY ENGAGEMENT: After introduction, the proposed resolution will be referred to a future Education and Human Services Standing Committee meeting for discussion, where the public is encouraged to attend and provide comments. After the committee’s recommendation to City Council, Council will hold a public hearing regarding the proposed resolution.

STRATEGIC INITIATIVES AND OTHER GOVERNMENTAL: This Resolution is in alignment with Article 12.1.1, Sections 16.1-309.2 – 309.11 of the Code of Virginia, as amended, which states in part:

“Any county, city, or combination thereof may establish a community-based system pursuant to this article, which shall provide, or arrange to have accessible, a variety of pre-dispositional and post-dispositional

services. These services may include, but are not limited to, diversion, community service, restitution, house arrest, intensive juvenile supervision, substance abuse assessment and testing, first-time offender programs, intensive individual and family treatment, structured day treatment and structured residential programs, aftercare/parole community supervision, and residential and nonresidential services for juveniles who have been screened for needing community diversion or community-based services using an evidence-based assessment protocol or juvenile offenders who are before intake on complaints or the court on petitions alleging that the juvenile is delinquent, in need of services, or in need of supervision but shall not include secure detention for the purposes of this article. ”

FISCAL IMPACT: The City of Richmond will receive up to \$347,683 from the Commonwealth of Virginia Department of Juvenile Justice. The anticipated revenue is included in the adopted FY2026 Justice Services general fund revenue fiscal plan, as adopted by Council on May 12, 2025. As a requirement to receive funding from the Commonwealth of Virginia, \$347,683 has been appropriated to the City’s Department of Justice Services’ general fund as the required maintenance of effort amount.

DESIRED EFFECTIVE DATE: Upon Adoption

REQUESTED INTRODUCTION DATE: September 22, 2025

CITY COUNCIL PUBLIC HEARING DATE: October 14, 2025

REQUESTED AGENDA: Consent

RECOMMENDED COUNCIL COMMITTEE: Education and Human Services Committee

CONSIDERATION BY OTHER GOVERNMENTAL ENTITIES: None (This is an annual Resolution and the associated funds have already been adopted)

AFFECTED AGENCIES: Department of Justice Services

RELATIONSHIP TO EXISTING ORD. OR RES.: Ordinance 2025-057, adopting the FY2026 Annual Fiscal Plan

REQUIRED CHANGES TO WORK PROGRAM(S): None

ATTACHMENTS: DJS VJCCCA Plan and Letters of Support

STAFF: Dawn D. Barber
Director of Justice Services
(804) 646-3763

Plan Info (Fiscal) FY 26

Plan Information	Enter Fiscal Agent Data in this Column	Total for Combined Plan
Locality	Richmond City	
FIPS	760	
FY26 State Allocation	\$347,683.00	\$347,683.00
FY26 Maintenance of Effort	\$347,683.00	\$347,683.00
FY26 Additional local Contribution		
FY26 Total	\$695,366.00	\$695,366.00

PROGRAM DESCRIPTIONS NARRATIVE:				
	<u>Program/Service 1</u>	<u>Program/Service 2</u>	<u>Program/Service 3</u>	<u>Program/Service 4</u>
Program/Service Name	Community Service	Pre-D Electronic Monitoring	Community Monitoring	Decision Points
Allowable Program/Service Type	Community Service	PRE-D EM & GPS	POST-D EM & GPS	Pro-Social Skills
Program/Service Target Population Case Status	Diversion Pre-D Post-D	Pre-D	Post-D	Diversion Pre-D Post-D
Objective Assessment of the Need for Program/Service	Community Service is used as a dispositional option to hold juveniles accountable for committing offenses. Community Service provides a sanction option for non-compliant youth on probation supervision.	The use of Outreach is driven by the DAI Assessment and provides an alternative in lieu of detention. According to Richmond's Common offense data in FY2023, assault and weapons were the highest.	Community Monitoring serves as an appropriate sanction in response to probation violations for the CSU. According to the DJJ Data 2023 Resource Guide, 13th CSU probation violations have increased as well as commitments. Utilizing accountability response options as an alternative to commitment promotes effective evidence-based practices.	Decision Points is an open-entry/ open-exit cognitive behavior intervention program designed for delivery with youth populations in contact with the justice system. Built on the principle of Strategy of Choices, Decision Points equips youth offenders with alternative ways to examine their thinking and the actions that lead them into trouble.

Court-Order Requirement (Use drop-down list)	No, Court Order Not Required	No, Court Order Not Required	No, Court Order Not Required	No, Court Order Not Required
Other Special Admission Criteria	None	None	None	None
Gender	Both Males and Females	Both Males and Females	Both Males and Females	Both Males and Females
Average Length of Stay	24 hours	45 days	15 days	12 sessions
Maximum Number of Participants	10 youth to be served at a time	50	20	6
Days and Hours of Operation	Monday thru Friday 4pm-8pm Saturday/Sunday 730am-300pm	This program operates 24hours, 7 days a week, required contacts are conducted prior to 7 p.m. After hours intake are done for pre-dispositional cases only.	This program operates 24hours, 7 days a week, required contacts are conducted prior to 7 p.m.	6-7pm Tuesdays/Thursdays
New Program Service Paper Submitted/Approved	N/A This is not a new program.	N/A This is not a new program.	N/A This is not a new program.	N/A This is not a new program.

Program Manual Updated/Approved	Yes. There is an existing manual. A revised manual will be submitted according to VJCCCA guidelines.	Yes. There is an existing manual. A revised manual will be submitted according to VJCCCA guidelines.	Yes. There is an existing manual. A revised manual will be submitted according to VJCCCA guidelines.	Yes. A manual will be submitted according to VJCCCA guidelines within the required amount of time from program begin date.
Current MOA (required for all Positions, Community Service Programs)	Approved MOA-2026	Approved MOA-2026	Approved MOA-2026	Approved MOA-2026

<u>Program/Service 5</u>	<u>Program/Service 6</u>	<u>Program/Service 7</u>	<u>Program/Service 8</u>	<u>Program/Service 9</u>
Virginia Rules	ARISE	Restorative Justice	Specialized Services	Larceny Reduction
Law Related Education	Life Skills	Restorative Justice	Specialized Program Services	Shoplifting/Larceny Reduction
Diversion Pre-D Post-D	Diversion Pre-D Post-D	Diversion Pre-D	Diversion Pre-D Post-D	Diversion Pre-D Post-D
Virginia Rules is Virginia's state-specific, law-related education program for middle and high school students. The purpose of Virginia Rules is to educate young Virginians about Virginia laws and help them develop skills needed to make sound decisions, to avoid breaking laws, and to become active citizens of their schools and communities.	ARISE's young adult and high school life skills curriculum provides evidence-based lessons and activities that help improve communication and interpersonal skills, while also providing the tools to manage anger and stress.	Restorative Justice is an approach to justice that aims to repair the harm done to victims. In doing so, practitioners work to ensure that offenders take responsibility for their actions, to understand the harm they have caused, to give them an opportunity to redeem themselves, and to discourage them from causing further harm	This category will allow the addition of one or more specialized services to meet the need that can't be anticipated at the time of the plan. These services go beyond services that can be routinely provided by the court services unit.	Larceny Reduction is based on cognitive-behavioral principles and relapse prevention methods. Clients identify risky situations and moods, cognitive interpretations, and develop appropriate behavioral responses.

No, Court Order Not Required	No, Court Order Not Required	No, Court Order Not Required	No, Court Order Not Required	No, Court Order Not Required
None	None	None	None	None
Both Males and Females	Both Males and Females	Both Males and Females	Both Males and Females	Both Males and Females
12 weeks	12 weeks	1 course	N/A	sessions
6	10	6	10	10
5-7pm Wednesday	Wednesday evenings from 6-7 pm.	Tuesday Evening from 5-6 pm	TBD	TBD upon enrollment
N/A This is not a new program.	N/A This is not a new program.	N/A This is not a new program.	N/A	Concept paper approved 4.2025 KF

Yes. A manual will be submitted according to VJCCCA guidelines within the required amount of time from program begin date.	Yes. A manual will be submitted according to VJCCCA guidelines within the required amount of time from program begin date.	Yes. A manual will be submitted according to VJCCCA guidelines within the required amount of time from program begin date.	N/A	Yes. A manual will be submitted according to VJCCCA guidelines within the required amount of time from program begin date.
Approved MOA-2026	Approved MOA-2026	Approved MOA-2026	N/A	N/A

<u>Program/Service 10</u>	<u>Program/Service 11</u>	<u>Program/Service 12</u>
Violence Reduction Program	Broken Men	Girls Circle
Pro-Social Skills	Pro-Social Skills	Pro-Social Skills
Diversion Pre-D Post-D	Diversion Pre-D Post-D	Diversion Pre-D Post-D
Goal is to address root causes of violence to inspire resilience, foster healing and equip individuals with the tools to thrive.	Goal is to make young men accountable for their actions, thus enabling them to become productive members of our community.	The purpose of the group is to create a sense of belonging and understanding among participants with the guidance of a Justice Services staff (woman) member. Teen girls' communication and conflict resolution skills. They are provided with a platform to explore their values, aspirations, and develop a positive personal identity. The group addresses issues relevant to teen girls such as peer pressure and substance use.

No, Court Order Not Required	No, Court Order Not Required	No, Court Order Not Required
Youth must be charged with a weapon's offense	None	None
Both Males and Females	Males	Females
sessions	sessions	12 weeks
15	10	10
Tuesday & Thursday 5:30-7:30pm	7-8:30 PM Thursday	5-6:30pm Wednesday
Concept paper approved 4.2025 KF	Not a new program	Not a new program

Yes. A manual will be submitted according to VJCCCA guidelines within the required amount of time from program begin date.	Yes. A manual will be submitted according to VJCCCA guidelines within the required amount of time from program begin date.	Yes. A manual will be submitted according to VJCCCA guidelines within the required amount of time from program begin date.
N/A	N/A	Approved MOA-2026



DEPARTMENT OF
**JUSTICE
SERVICES**

Office of the Director

June 10, 2025

Amy Floriano, Director
Virginia Department of Juvenile Justice
600 E. Main Street, 20th FL
Richmond, VA 23219

Re: Support for the City of Richmond's Virginia Juvenile Community Crime Control Act (VJCCCA) Plan

Dear Ms. Floriano:

On behalf of the City of Richmond's Community Policy and Management Team (CPMT), I am pleased to offer our full support for the Fiscal Year 2026 Virginia Juvenile Community Crime Control Act (VJCCCA) Plan, as submitted by the City of Richmond Department of Justice Services.

This plan, developed in close collaboration with the 13th District Court Service Unit, reflects a shared commitment to providing high-quality, community-based services for youth involved in the juvenile justice system. It addresses the critical needs of court-involved youth in Richmond and represents a strategic investment in their rehabilitation, growth, and long-term success.

The CPMT strongly believes this plan will enhance service coordination, reduce recidivism, and promote more positive outcomes for the young people and families we collectively serve. We respectfully request the Department's full and favorable consideration for approval of this important initiative.

We look forward to continued collaboration with the Department of Justice Services and welcome ongoing updates on the implementation and impact of the VJCCCA Plan in the years ahead.

Thank you for your time and thoughtful consideration.

Sincerely,

Dawn Barber
Chair, Community Policy and Management Team
City of Richmond

cc: Shatara Hurt, Director, Thirteenth District Court Service Unit



Amy M. Floriano
Director

Shatara D. Hurt
Director
Court Service Unit
District 13

COMMONWEALTH OF VIRGINIA
Department of Juvenile Justice

Court Service Unit
District 13
1600 Oliver Hill Way
Richmond, VA 23219
(804) 646-2900
Fax (804) 646-2999

June 24, 2025

Amy Floriano, Director
Virginia Department of Juvenile Justice
600 E. Main Street, 20th FL
Richmond, VA 23219

Re: Support for the City of Richmond's Virginia Juvenile Community Crime Control Act (VJCCCA) Plan

Dear Ms. Floriano:

The 13th District Court Service Unit is pleased to submit this letter in support of the City of Richmond's Virginia Juvenile Community Crime Control Act (VJCCCA) Plan.

Our Court Service Unit played a key role in the development of this plan and the services it outlines. We have collaborated closely with Richmond Justice Services through quarterly meetings to discuss and finalize the VJCCCA Plan for the upcoming year.

We believe this ongoing partnership with the City of Richmond's Department of Justice Services has resulted in a thoughtful and effective plan that addresses the needs of the youth who come before the court. The proposed services are designed to enhance public safety, reduce recidivism, and promote positive outcomes for system-involved youth.

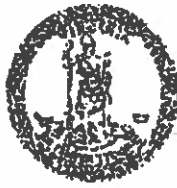
We respectfully request approval of the VJCCCA Plan and appreciate your time and consideration.

Sincerely,

A handwritten signature in blue ink, appearing to read "Shatara D. Hurt", with a long horizontal flourish extending to the right.

Shatara D. Hurt
Director
Thirteenth District Court Service Unit

cc: Brice Lambert, Chief Judge
Dawn D. Barber, Director, City of Richmond, Department of Justice Services



JUVENILE AND DOMESTIC RELATIONS DISTRICT COURT
THIRTEENTH JUDICIAL DISTRICT
OLIVER HILL COURTS BUILDING
1600 OLIVER HILL WAY, STE. C181
RICHMOND, VIRGINIA
23219-1214

CHAMBERS OF Judge Brice E. Lambert, Chief

(804) 646-2918

June 23, 2025

Amy Floriano, Director
Virginia Department of Juvenile Justice
600 E. Main Street, 20th FL
Richmond, VA 23219

Re: Juvenile Community Crime Control Act (VJCCCA) Plan

Dear Ms. Floriano:

On behalf of the judges of the Richmond Juvenile and Domestic Relations District Court, I am writing to express our full support for the City of Richmond's Virginia Juvenile Community Crime Control Act (VJCCCA) Plan. This comprehensive plan represents a meaningful and ongoing collaboration between the Richmond City Department of Justice Services and the 13th District Court Service Unit. It reflects a shared commitment to developing responsive, evidence-based programming tailored to the unique needs of court-involved youth and their families within the City of Richmond.

We commend the focus on early intervention, community-based alternatives to detention, and rehabilitative services that aim to address the root causes of juvenile delinquency. The proposed initiatives within the VJCCCA Plan align with the mission of our Court to ensure public safety while fostering the growth, accountability, and positive development of the youth we serve. Moreover, the plan is reflective of best practices in juvenile justice reform and demonstrates a forward-thinking approach that prioritizes both prevention and individualized care. By supporting family engagement, promoting educational and vocational opportunities, and reinforcing pro-social behaviors, the plan has the potential to make a lasting impact not only on the youth directly served, but also on the broader Richmond community.

We strongly encourage the approval and timely implementation of the VJCCCA Plan and look forward to continued collaboration in its execution.

Thank you for your time and thoughtful consideration.

Sincerely,

A handwritten signature in black ink, appearing to be 'Brice Lambert', with a stylized, flowing script.

Honorable Brice Lambert
Chief Judge

Richmond Juvenile and Domestic Relations District Court

cc: Shatara Hurt, Director, Thirteenth District Court Service Unit
Dawn D. Barber, Chair, Community Policy and Management Team