Other Post Employment Benefits (OPEB) and Best Financial Policies

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Outline

OPEB

- What is it?
- History of OPEB in Richmond
- Why do we have to fund OPEB?
- Next Steps

Resolution 2021-R023

- Best Financial Policies
- Why are these important?



What are Other Post Employment Benefits?

- Health and Dental* Benefits provided post employment
- Eligible employees include:
 - Sworn Police and Fire;
 - Constitutionals;
 - Executives;
 - General Employees hired prior to 7/1/2006
- Employees Must be:
 - vested in Defined Benefit or Enhanced Defined Benefit Plan
 - employed at the City for 15 years (or 10 years with 5 years of continuous healthcare coverage insurance)
 - under age 65 to participate (benefits end at age 65)

*Dental is 100% paid by retiree if elected and also stops at age 65



History:

- Last significant changes to benefits eliminated access for General employees hired after 7/1/2006
- Financial Reporting rules changed from a pay-as-you-go methodology to requiring disclosure of the financial obligation and requiring contributions (ARC) to cover costs
- Localities realized they could not afford the benefit liability



City Audit findings/recommendations - 2021-04

Audit found:

- OPEB has grown and will continue to grow unless adequately funded or benefit changes are implemented
- Other localities have controlled OPEB cost by eliminating or capping subsidies

Audit recommended:

- Fully funding the OPEB the ARC and setting aside additional funding for the OPEB Trust
- Creating a team to present alternatives to reduce the OPEB liability in future years



Internal Work Group Reviewing Current OPEB:

- A cross functional team has been formed
- Reviewing benefits of peer localities
- Working with City benefit consultant on alternatives
- Recommendations forthcoming



Why do we need to fund the ARC?

- City **<u>obligation</u>** Promised benefit for existing staff
- Current liability is approximately \$116M
- Best financial practice to fund obligations
- Funds are invested and grow to pay future liability



Next Steps:

- Ramp up of funding in the adopted FY2022 budget to reach ARC
 - \$1.4M funded in Non Departmental. Represents an increase of \$1.15M from FY21
- Current OPEB ARC is \$15M need (each year)
- Goal is to fully fund ARC in three fiscal years
- Recommend benefit changes to align with peer communities





Financial Policies of Well-Managed Governments – Richmond HAS $\sqrt{}$

OPERATING BUDGET:

- Revenue Diversification = $\sqrt{}$
- Annual Review of Fees $= \sqrt{}$
- Adequacy & Limited Use of Fund Balance = $\sqrt{}$
- Restricted Revenue Uses = $\sqrt{}$
- *Structurally Balanced Budget (One time \$ for One time Purpose) = $\sqrt{}$



Financial Policies of Well-Managed Governments – Richmond HAS $\sqrt{}$

OPERATING BUDGET (cont.):

- Long Range Revenue and Expenditure Projections = $\sqrt{}$
- Budget Performance Monitoring = $\sqrt{}$
- Fund Balance and Revenue Stabilization Reserve Requirements = $\sqrt{}$



Financial Policies of Well-Managed Governments – Richmond HAS $\sqrt{}$

CAPITAL & DEBT BUDGETING:

- Long Range Capital Plan Projections = $\sqrt{}$
- Debt Limit as a % to Assessed Value = $\sqrt{}$
- Debt Limit as a % to General Government Expense = $\sqrt{}$
- Debt Structure Limitations = $\sqrt{}$
- Debt Pay-out Ratio Requirements = $\sqrt{}$



Financial Policies of Well-Managed Governments – Richmond <u>NEEDS</u>

OPERATING:

- *Strong Revenue Collection Rate* Strive for collection rate of 100%
- One time Revenue and Savings limited to One Time Expenses
- Structurally Balance the Budget.....
 - Balance recurring revenues to recurring expenditures <u>to include annual</u> requirements of capital maintenance & REQUIRED contributions to Pensions and OPEB to meet funded goal thresholds (70%)



Financial Policies of Well-Managed Governments – Richmond <u>NEEDS</u>

OPERATING:

- Funds for maintenance of capital assets
- Funds for maintenance of human capital Compensation and benefits adjustment to minimize costly turnover and fairly compensate to support service needs
- Self-insurance rate stabilization reserve address spikes (20% of anticipated claims)



Financial Policies of Well-Managed Governments – Richmond <u>NEEDS</u>

<u>CAPITAL</u>:

 Pay-As-You-Go CIP Cash Funding - Annual 3% of recurring revenues to defray debt financing and fund capital maintenance & small projects

POLICY REPORTING:

Policy compliance reported & monitored annually



FY22 Budget incorporated a multi-year path to best financial and budgeting practices

- Prioritized limited funding to address critical <u>needs and obligations</u> of the City:
 - 1. OPEB of \$1.4M to achieve full ARC of \$10M in 3 years by FY24
 - 2. Risk Management Claims Reserve of \$250k to reach \$1.2M in 5 years
 - Cash/Pay-go of \$1.4M for CIP maintenance & City Hall project Goal to reach 3% of general fund tax revenues (\$18.5M) within 5 years



Next Steps:

- Resolution to obtain City Council's commitment to support multi-year plans to achieve several critical best practices



QUESTIONS

