



**City Of Richmond, Virginia  
Office of the City Clerk**

**Request to Withdraw Legislation**

Paper Number: Ord. 2019-263

Chief Patron: Councilor Ellen Robertson

Introduction Date: September 23, 2019

Chief Patron Signature: Per email request

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*For Office Use Only*

Attestation: *Caroline Keil*

Effective Date: April 7, 2020

**From:** [Robertson, Ellen F. - City Council](#)  
**To:** [Braxton, Lisa - Clerk's Office](#)  
**Cc:** [Reid, Candice D. - Clerk's Office](#); [Newbille, Cynthia I. - City Council](#); [Floyd, Tavares M. - City Council](#)  
**Subject:** Re: Ord. 2019-263 & Res. 2020-R013  
**Date:** Monday, April 6, 2020 3:54:52 PM

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Continued for 30 days #2, for amendments are needed  
I will withdraw paper on alternative commission and Re-introduce latter

Sent from my iPhone

On Apr 6, 2020, at 1:19 PM, Braxton, Lisa - Clerk's Office  
<Lisa.Braxton@richmondgov.com> wrote:

Ms. Robertson,

The following legislation is scheduled for consideration on Monday, April 13<sup>th</sup>.

Ord. 2019-263 - To abolish the Citizen Advisory Commission on Alternatives to Incarceration; to repeal ch. 2, art. V, div. 4 (§§2-844-2-846) of the City Code, concerning the creation, composition, terms of office, duties, and functions of the Commission; and to terminate the terms of the Commission's members.

Res. 2020-R013 - To request that the Mayor propose a Fiscal Year 2020-2021 General Fund Budget that provides for an appropriation of [~~\$221,770.00~~] the amount deemed necessary to cover the costs for a third-party equity analysis to measure equity in the City and that further provides for equity training for a core group of City employees and appointed and elected officials for the purpose of eliminating inequities through improved City policy.

Please let me know if you if these items should remain on the agenda for consideration or be continued. If continued, how long?

Respectfully,

*Lisa Braxton*  
Council Management Analyst  
Office of the City Clerk  
City of Richmond

INTRODUCED: September 23, 2019

AN ORDINANCE No. 2019-263

To abolish the Citizen Advisory Commission on Alternatives to Incarceration; to repeal ch. 2, art. V, div. 4 (§§2-844—2-846) of the City Code, concerning the creation, composition, terms of office, duties, and functions of the Commission; and to terminate the terms of the Commission's members.

\_\_\_\_\_  
Patron – Ms. Robertson

\_\_\_\_\_  
Approved as to form and legality  
by the City Attorney  
\_\_\_\_\_

PUBLIC HEARING: OCT 14 2019 AT 6 P.M.

WHEREAS, by Ordinance No. 2012-16-196, adopted November 26, 2012, the City Council established the Citizen Advisory Commission on Alternatives to Incarceration for the purpose of providing advice and neighborhood communication to the City regarding sentencing alternatives and the impact such sentencing alternatives may have on communities and neighborhoods in the city; and

WHEREAS, the Citizen Advisory Commission on Alternatives to Incarceration has completed its functions; and

AYES:            9            NOES:            0            ABSTAIN: \_\_\_\_\_

ADOPTED:    JAN 13 2020    REJECTED: \_\_\_\_\_    STRICKEN: \_\_\_\_\_

WHEREAS, the City Council believes that the Citizen Advisory Commission on Alternatives to Incarceration is no longer needed and that it is in the best interests of the City of Richmond that the Citizen Advisory Commission on Alternatives to Incarceration be abolished; NOW, THEREFORE,

THE CITY OF RICHMOND HEREBY ORDAINS:

§ 1. That Chapter 2, Article V, Division 4 of the Code of the City of Richmond (2015), consisting of sections numbered 2-844 through 2-846, be and are hereby **repealed** as follows:

**[DIVISION 4**

**~~CITIZEN ADVISORY COMMISSION ON ALTERNATIVES TO  
INCARCERATION~~**

**~~Sec. 2-844. Created.~~**

~~There is hereby created an advisory commission of the City of Richmond with indefinite duration to be known as the Citizen Advisory Commission on Alternatives to Incarceration.~~

**~~2-845. Composition; terms of office.~~**

~~(a) — *Composition.* The Commission shall be composed of 15 members whom the Council shall appoint. Of the 15 members, the Council shall nominate eight members and the Mayor shall nominate seven members. The members of the Commission, at least eight of whom shall be residents of the City, shall be representatives from any combination of the following categories, provided that no member shall be an employee of any correctional facility:~~

~~(1) — Resident of a community within the City where correctional resident-based services, establishments providing alternatives to incarceration or correctional facilities are located.~~

- ~~(2) — At large resident of the City.~~
- ~~(3) — Richmond public schools.~~
- ~~(4) — Workforce development agency.~~
- ~~(5) — Small minority business development organization.~~
- ~~(6) — Technical educational institution.~~
- ~~(7) — Higher educational institution.~~
- ~~(8) — Law enforcement.~~
- ~~(9) — State or local Department of Social Services.~~
- ~~(10) — Administrator of a community-based corrections program.~~
- ~~(11) — Faith-based community organization.~~
- ~~(12) — Business community.~~
- ~~(13) — Council member representing the district in which the Justice Center is located.~~

~~In addition to the 15 members appointed from the categories listed in this section, the Chief Administrative Officer, or the designee thereof, shall be a non-voting member of the Commission.~~

~~(b) — *Terms of office.* The members of the Commission shall serve for terms of two years from the date of appointment. Upon the expiration of a member's term of office, that member shall continue to hold office until the successor thereof is appointed and qualified. Any vacancy shall be filled for the remainder of the unexpired term in the same manner as provided in this subsection. All other aspects of the Commission and its membership not addressed in this division shall be governed by Article V, Division 1 of this chapter.~~

~~**Sec. 2-846. Duties and functions.**~~

~~(a) The Commission shall provide advice and recommendations to the City Council and the Mayor, from the perspective of the residents of the City, concerning the factors affecting the reduction in population at the Justice Center and the external impact of the presence of the Justice Center, community based service facilities and other establishments providing alternatives to incarceration on communities within the City and provide a report of the Commission's advice and recommendations upon the request of either the City Council or the Mayor. In particular, the Commission shall work with residents of communities within the City, the City administration, administrators of the Justice Center and organizations providing community based services or alternatives to incarceration to address how correctional facilities, community based service facilities and other establishments providing alternatives to incarceration within communities affect property values, real estate taxes, police and fire services and public safety. The Commission shall also monitor and assess performance indicators that measure the long term benefits of alternatives to incarceration to the community and determine the effectiveness of correctional facilities, alternatives to incarceration and community based service centers and programs. For purposes of Section 2-761, the Commission is classified as "advisory." The Office of the Chief Administrative Officer shall provide the necessary support for the Commission. The Commission shall meet no fewer than four times annually and shall keep minutes in accordance with the requirements of the Virginia Freedom of Information Act. The Commission may adopt rules of procedure or bylaws not inconsistent with this division or other applicable law to govern the conduct of its meetings and affairs. The Commission may elect from its membership a Chairman and other officers it deems necessary in accordance with its rules of procedure or bylaws.~~

~~(b) — The Commission shall make recommendations to the City Council and the Mayor concerning the following:~~

~~(1) — Solutions to any problems within communities of the City related to property values, real estate taxes, police and fire services and public safety resulting from the presence of the Justice Center and community based service facilities and other establishments providing alternatives to incarceration.~~

~~(2) — The ways to establish inclusive, affordable housing that enhances the City's real property values, supports the public safety of the City and offers quality housing for all residents, including formerly incarcerated and vulnerable populations.~~

~~(3) — Strategies to make the Justice Center an economic engine for the immediate and surrounding community and the City as a whole.~~

~~(4) — Strategies to generate public support for alternatives to incarceration.~~

~~(5) — The impact of the policies and practices of the City's criminal justice system on the incarceration rate at the Justice Center.~~

~~(6) — Ways to communicate the mission and goals of the City's correctional services system to the public.~~

~~(7) — Mechanisms to identify community service projects that are designed to reduce incarceration at the Justice Center and ensure the public safety of communities within the City.~~

~~(8) — Community based services and programs that are designed to improve public safety for the general public and reduce crime in communities of the City and reduce incarceration at the Justice Center.~~

~~(9) — Ways to ensure effective communication and dissemination of information among the Commission, the City Council, the Mayor and the general public.~~

~~(10) — The development of resources that are designed to benefit residents of the Justice Center and persons reentering the community after incarceration.~~

~~(11) — The development of private business enterprises to provide employment to residents of the Justice Center and persons reentering the community after incarceration.~~

~~(12) — Policies of the City's criminal justice system that affect the community.~~

~~(13) — Interagency planning to avoid a disparity of community-based services facilities and alternative sentencing programs between communities.~~

~~(14) — The funding necessary to implement and maintain the appropriate level of alternative incarceration services designed to meet the City's objective not to expand the Justice Center beyond 1,032 beds.~~

~~(15) — The feasibility of creating a reserve fund to purchase and resell homes, which have not sold at fair market value due to the proximity of such homes to the Justice Center, in communities where resident based services are provided and the communities surrounding the Justice Center.~~

~~(16) — Methods to ensure that space within the Justice Center is reserved for persons incarcerated locally and that procedures are implemented to minimize the number of persons held for transport to other jurisdictions, including those held for the Commonwealth of Virginia.]~~

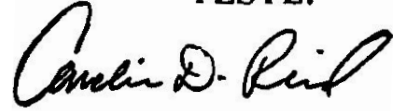
§ 2. That (i) the Citizen Advisory Commission on Alternatives to Incarceration is hereby abolished, and (ii) the terms of the members of the Citizen Advisory Commission on Alternatives to Incarceration be and are hereby terminated.



§ 3. This ordinance shall be in force and effect upon adoption.

**A TRUE COPY:**

**TESTE:**

A handwritten signature in black ink that reads "Camlin D. Reed". The signature is written in a cursive style with a large initial 'C'.

**City Clerk**



# Richmond City Council

The Voice of the People

Richmond, Virginia

## Office of the Council Chief of Staff

### Council Ordinance/Resolution Request

**TO** Allen L. Jackson, Richmond City Attorney

**THROUGH** Meghan Brown, Interim Council Chief of Staff *MB*

**FROM** Joyce L. Davis, Council Policy Analyst *JLD*  
Office of the Council Chief of Staff

RECEIVED

SEP 11 2019

OFFICE OF THE CITY ATTORNEY

**COPY** Ellen Robertson, 6<sup>th</sup> District Council member  
Haskell Brown, Deputy City Attorney

**DATE** September 11, 2019

**PAGE/s** 1 of 2

**TITLE:** ABOLISH THE CITIZENS ADVISORY COMMISSION ON ALTERNATIVES TO INCARCERATION

This is a request for the drafting of an  Ordinance  Resolution

**REQUESTING COUNCILMEMBER/PATRON**

**SUGGESTED STANDING COMMITTEE**

Ellen Robertson, Council member

Public Safety

#### ORDINANCE/RESOLUTION SUMMARY

Ordinance to end the Citizen Advisory Commission on Alternatives to Incarceration

#### BACKGROUND

This Ordinance is to end the Citizen Advisory Commission on Alternatives to Incarceration, which was created by Richmond City Code Section 2-844 and Ordinance No. 2012-16-18, adopted November 26, 2012. The Citizen Advisory Commission on Alternatives to Incarceration was created with an indefinite duration. The Commission was created to impact a reduction in incarceration at

the city jail and the external impact of the correctional center and community based service facilities of the surrounding community.

As the Commission has completed its initial scope of work, this O&R proposes to end the Citizens Advisory Commission. Ending the Commission would impact these sections of the Richmond City Code governing it: Section 2-844 which created the commission; Section 2-845, composition of the commission, terms of office; and Section 4-846, duties and functions.

The patron is requesting to end the Commission, and hopes that if it is restructured that there would be dedicated staff and resources to support its functions and enrich its scope of work.

The membership of the commission is 15 members. Council appointed eight members and the Mayor appointed seven members. The members were from a combination of categories representing schools, minority business, technical education, law enforcement, social services and from the faith based communities.

The Citizens Advisory Commission on Alternatives to Incarceration would be abolished upon adoption of this proposed Ordinance.

The requested introduction date is September 23, 2019.

#### FISCAL IMPACT STATEMENT

Fiscal Impact	Yes <input type="checkbox"/>	No <input checked="" type="checkbox"/>
Budget Amendment Required	Yes <input type="checkbox"/>	No <input checked="" type="checkbox"/>
Estimated Cost or Revenue Impact	\$	

**Attachment/s**      Yes     No