

# BOARD OF ZONING APPEALS

February 13, 2025

Floyd Grove Sheppard LLC 2906 Floyd Avenue #2 Richmond, VA 23221 Attn: Thomas Courtney

Sands Anderson P.C. 919 East Main Street, Suite 2300 Richmond, VA 23218-1998 Attn: Andrew R. McRoberts

To Whom It May Concern:

RE: BZA 09-2025

You are hereby notified that the Board of Zoning Appeals will hold a public hearing on **Wednesday, March 5, 2025** at **1:00 PM** in the 5<sup>th</sup> Floor Conference Room, City Hall, 900 E. Broad Street to consider an appeal of Floyd Grove Sheppard LLC that the city zoning administrator errored in approval of a plan of development which decision of the zoning administrator is being appealed under Sections 30-402.1(2), 30-402.2, 30-412.1(1), 30-412.2, 30-680.3, 30-1220.1, and 30-1220.2 of the zoning ordinance for the construction of an art storage facility at 2911-2915 GROVE AVENUE (Tax Parcel Number W000-1284/003) and that the property continues to be governed by Special Use Ordinance No. 87-193-185. This meeting will be open to in-person participation with a virtual option. The public will have the option to provide their comments by teleconference/videoconference via Microsoft Teams, or in writing via email as indicated below.

Please be advised that the applicant or applicant's representative is required to participate in the subject public hearing either by teleconference/videoconference or in person. For teleconference participation call 804-316-9457 and entering code 499 866 557#. For video access by computer, smart phone or tablet https://richmondva.legistar.com/Calendar.aspx. Select the Board of Zoning Appeals dropdown and 2025 drop-down, click meeting details for March 5, 2025 meeting and then click video access. In the event you have difficulty accessing a public hearing you may contact Mr. William Davidson at 804-396-5350 or by email at Chuck.Davidson@rva.gov for assistance.

Please be advised that in the case of an appeal of the decision of the Zoning Administrator, the Zoning Administrator and the Appellant or Appellant's representative shall be permitted a total of ten (10) minutes to present their case in chief and their rebuttal. The Zoning Administrator and the Appellant or Appellant's representative shall be required prior to beginning their presentation to declare to the Board how many of their allotted minutes shall be devoted to their case in chief and their rebuttal. Following the presentations of the

BZA 09-2025 Page 2 February 13, 2025

Zoning Administrator and the Appellant or Appellant's representative, other interested parties shall be permitted a total of ten (10) minutes to present their views. Interested parties are defined as a property owner other than the Appellant whose property is the subject of an appeal and the neighborhood constituency consisting of neighbors and neighborhood association(s).

If you have any questions regarding the Board's procedures or any issue involving presentation of your case, please feel free to contact me.

Very truly yours,

Roy W. Benbow, Secretary Phone: (804) 240-2124

E-mail: Roy.Benbow@rva.gov

Zoj w. Lanteer

#### cc: Zoning Administrator

Notice of this meeting is being sent to the persons whom the Board of Zoning Appeals believes to be property owners in the immediate vicinity of the property concerned in this application. This notice is for their information only, and there is no need for them to appear unless they so desire. The Board will, however, welcome such views as any persons care to express during the hearing on this application.

2822 Floyd Llc 1014 Sharon Ln Richmond, VA 23229 Agw3 Llc 203 Panorama Dr Richmond, VA 23229 All Saints Reformed Presbyterian Church Tr 3000 Grove Ave Richmond, VA 23221

Augustine Sharon 3009 Grove Ave Richmond, VA 23221 Bannister Mary M 7001 South Dr Richmond, VA 23225 Bellona Arsenal Farm Associates Llc 3816 Old Gun Rd W Midlothian, VA 23113

Boyles Joshua A And Katie R K 3005 Grove Ave Richmond, VA 23221 Commonwealth Of Virginia Virginia Museum Of Fine Arts 200 N Arthur Ashe Blvd Richmond, VA 23220 Courtney Thomas R 1111 Porter St #b Richmond, VA 23224

Covington Denny D 2916 Floyd Ave Richmond, VA 23221 Dickson Family Llc 2826 Monument Ave #1 Richmond, VA 23221 Edgerton Margaret Page Trustee 2901 Grove Ave Richmond, VA 23221

Fgp Va Llc 412 Gaslight Ter Henrico, VA 23229 Floyd 2918 Llc 1501 Hanover Ave Apt A Richmond, VA 23220 Foster Gary A And Harriet H 102 N Shepard St Richmond, VA 23221

Lee Lila Ann 2818 Floyd Avenue Richmond, VA 23221 Mckeever Jean White & Terry Susan W & White Rebecca B 819 A Arlington Cir Henrico, VA 3229 Metcheva Ivelina S Trustee 2908 Floyd Ave Richmond, VA 23221

Mitchell Rose M P 1401 Laburnum Park Blvd Richmond, VA 23227 Noble Alison Louise And Maxwell Ryan B 3000 Floyd Ave Richmond, VA 23221 Noble Craig A And Alexander J 4909 Laclede Ave Apt 1106 St Louis, MO 63108

Pylant Nicholas C And Sarah R 2912 Floyd Ave Richmond, VA 23221

Reese Richard Warren And Eugenia L 2914 Floyd Ave Richmond, VA 23221 Ritchie Robert C & Lynley R 1501 Sledd St Richmond, VA 23220

Snaza Nathan J And Singh Julietta C 2920 Floyd Ave Richmond, VA 23221 Thompson Ronald N Po Box 14706 Richmond, VA 23221 Tuteral Michael And Emily 2812 Floyd Ave Richmond, VA 23221

Vmfa Real Estate Company Llc 201 N Arthur Ashe Blvd Richmond, VA 23220 Warren Brett P And Chelsea Turley 3008 Floyd Ave Richmond, VA 23221 Whisenant Pamela D 3007 Grove Ave Richmond, VA 23221 **Property:** 2915 Grove Ave **Parcel ID:** W0001284003

Parcel

Street Address: 2915 Grove Ave Richmond, VA 23221-

Alternate Street Addresses: 2911 Grove Ave

Owner: VMFA REAL ESTATE COMPANY LLC

Mailing Address: 200 N ARTHUR ASHE BLVD, RICHMOND, VA 23220

Subdivision Name: NONE

Parent Parcel ID:

Assessment Area: 450 - West End Property Class: 456 - B Educational

**Zoning District**: R-6 - Residential (Single Family Attached)

Exemption Code: 600 - Non-Profit Organization

Current Assessment

Effective Date: 01/01/2025 Land Value: \$2,243,000 Improvement Value: \$1,661,000 Total Value: \$3,904,000

Area Tax: \$0

Special Assessment District:

Land Description

Parcel Square Feet: 63200.63

**Acreage: 1.4509** 

Property Description 1: WEST END LD&IMP CO L5-17PT4 BZ; 0230.58X0232.74 IRG0000.000

State Plane Coords(?): X= 11779566.500001 Y= 3727349.348570 Latitude: 37.55564089, Longitude: -77.47689260

Description

Land Type: Commercial S3

Topology:
Front Size: 230
Rear Size: 232
Parcel Square Feet: 63200.63

Acreage: 1.4509

Property Description 1: WEST END LD&IMP CO L5-17PT4 BZ; 0230.58X0232.74 IRG0000.000

Subdivision Name: NONE

State Plane Coords(?): X= 11779566.500001 Y= 3727349.348570 Latitude: 37.55564089, Longitude: -77.47689260

Other

Street improvement:

Sidewalk:

#### Assessments

Assessment Year	Land Value	Improvement Value	Total Value	Reason
2025	\$2,243,000	\$1,661,000	\$3,904,000	Not Available
2024	\$1,869,000	\$1,661,000	\$3,530,000	Not Available
2023	\$1,496,000	\$1,661,000	\$3,157,000	Not Available
2022	\$1,496,000	\$1,476,000	\$2,972,000	Not Available
2021	\$1,264,000	\$1,431,000	\$2,695,000	Not Available
2020	\$1,264,000	\$1,431,000	\$2,695,000	Reassessment
2019	\$1,106,000	\$1,376,000	\$2,482,000	Reassessment
2018	\$948,000	\$1,332,000	\$2,280,000	Reassessment
2017	\$948,000	\$1,332,000	\$2,280,000	Reassessment
2016	\$649,000	\$1,270,000	\$1,919,000	Reassessment
2015	\$649,000	\$1,179,000	\$1,828,000	Reassessment
2014	\$649,000	\$1,179,000	\$1,828,000	Reassessment
2013	\$649,000	\$1,179,000	\$1,828,000	Reassessment
2012	\$649,000	\$1,179,000	\$1,828,000	Reassessment
2011	\$649,000	\$1,179,000	\$1,828,000	CarryOver
2010	\$649,000	\$1,179,000	\$1,828,000	Reassessment
2009	\$649,000	\$1,141,000	\$1,790,000	Reassessment
2008	\$649,000	\$1,141,000	\$1,790,000	Reassessment
2007	\$636,400	\$1,118,400	\$1,754,800	Reassessment
2006	\$530,300	\$1,118,400	\$1,648,700	Reassessment
2005	\$505,000	\$932,000	\$1,437,000	Reassessment
2004	\$453,600	\$958,800	\$1,412,400	Reassessment
2003	\$394,400	\$958,800	\$1,353,200	Reassessment
2002	\$394,400	\$958,800	\$1,353,200	Reassessment
1998	\$290,000	\$705,000	\$995,000	Not Available

#### -Transfers

Transfer Date	Consideration Amount	<b>Grantor Name</b>	Deed Reference	Verified Market Sale Description
08/11/2014	\$0	Not Available	ID2014-13959	
11/14/2000	\$0	Not Available	ID2000-26851	
12/11/1991	\$1,500,000	Not Available	00287-0354	
09/14/1990	\$1,575,000	Not Available	000246-02303	

Planning

Master Plan Future Land Use: NH-MU

**Zoning District**: R-6 - Residential (Single Family Attached)

Planning District: Near West Traffic Zone: 1092

City Neighborhood Code: MUSD
City Neighborhood Name: The Museum District

Civic Code:

Civic Association Name: Fan Area Business Alliance

Subdivision Name: NONE

City Old and Historic District:

National historic District: West of Boulevard

Neighborhoods in Bloom: Redevelopment Conservation Area:

Economic Development

Care Area: Enterprise Zone:

Environment

100 YEAR Flood Plain Flag: Contact the Water Resources Division at 646-7586.

500 YEAR Flood Plain Flag: N

Resource Protection Flag: Contact the Water Resources Division at 646-7586.

Wetland Flag: N

Census

Census Year	Block	Block Group	Tract
2000	1012	0409001	040900
1990	113	0409001	040900

Schools

Elementary School: Cary
Middle School: Hill
High School: Jefferson

Public Safety

Police Precinct: 3
Police Sector: 311
Fire District: 18
Dispatch Zone: 047A

Public Works Schedules

Street Sweep: TBD
Leaf Collection: TBD
Refuse Collection: Monday
Bulk Collection: TBD

Government Districts

Council District: 1

Council District for 2025 (Current Election): 1

Voter Precinct: 114
State House District: 78
State Senate District: 14
Congressional District: 4

#### Extension 1 Details

Extension Name: 001 -

Year Built: 1892

Stories: 2

Units: 0

Number Of Rooms: 0

Number Of Bed Rooms: 0

Number Of Full Baths: 0

Number Of Half Baths: 0

Condition: AV

Foundation Type:

1st Predominant Exterior:

2nd Predominant Exterior: N/A

Roof Style:

**Roof Material:** 

Interior Wall:

Floor Finish:

**Heating Type:** 

Central Air: N

Basement Garage Car #: 0

Fireplace: N

**Building Description (Out Building and Yard Items):** 

#### **Extension 1 Dimensions**

Finished Living Area: 2410 Sqft

Attic: 0 Sqft

Finished Attic: 0 Sqft

Basement: 0 Sqft

Finished Basement: 0 Sqft

Attached Garage: 0 Sqft

Detached Garage: 0 Sqft

Attached Carport: 0 Sqft

Enclosed Porch: 0 Sqft

Open Porch: 0 Sqft

Deck: 0 Sqft

#### Extension 2 Details

Extension Name: 002 -

Year Built: 1892

Stories: 2

Units: 0

Number Of Rooms: 0

Number Of Bed Rooms:  $\,0\,$ 

Number Of Full Baths: 0

Number Of Half Baths: 0

Condition: AV

**Foundation Type:** 

1st Predominant Exterior:

2nd Predominant Exterior: N/A

**Roof Style:** 

**Roof Material:** 

Interior Wall:

Floor Finish:

Heating Type:

Central Air: N

Basement Garage Car #: 0

Fireplace: N

Building Description (Out Building and Yard Items) :

#### **Extension 2 Dimensions**

Finished Living Area: 2789 Sqft

Attic: 0 Sqft

Finished Attic: 0 Sqft

Basement: 0 Sqft

Finished Basement: 0 Sqft Attached Garage: 0 Sqft

Detached Garage: 0 Sqft

Attached Carport: 0 Sqft Enclosed Porch: 0 Sqft

Open Porch: 0 Sqft

Deck: 0 Sqft

#### Property Images

Name:W0001284003 Desc:C02



Click here for Larger Image

ketch Images-		
ame:W0001284	1003 Desc:C01	
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	8350 5368 2410	



CITY OF RICHMOND - ZONING ADMINISTRATION OFFICE ROOM 110, CITY HALL, 900 EAST BROAD STREET RICHMOND, VIRGINIA 23219

(804) 646-6340

DCDZoningAdministration@Richmondgov.com

# TO BE COMPLETED BY APPELLANT (See the reverse side of this application for completion instructions)

1. APPEALS TO THE BOARD OF ZONING APPEALS MUST BE FILED WITH THE ZONING ADMINISTRATION OFFICE IN THE CITY OF RICHMOND CITY HALL - ROOM 110. SUCH APPEAL SHALL BE FILED NOT MORE THAN 30 DAYS FROM THE DATE OF THE DECISION FOR WHICH REVIEW IS SOUGHT. APPEALS FILED AS HEREIN PROVIDED ARE ALSO DEEMED TO HAVE BEEN PROPERLY FILED WITH THE BOARD OF ZONING APPEALS.

(Name/Address)	THOMAS CO 2906 FLOY		E-mail Address: Fax No.	( )	VESHEPPARD	smail. Con
3. APPELLANT REPRESENTATION (Name/Address)	'S VE:		PHONE: (hame)	()_Address:	(work) ()_	FOR \$250 CRIPTIONS
	ECIEIC SECTION	MUMBER(S) OF			@ GmAH	L-COM
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6. GROUNDS FO	OR THE APPEAL (CASE SEE SEE SEE SEE SEE SEE SEE SEE SEE	Grounds for the A ATTACHE DAVIDSON	Appeal may be suppled 12 19	plemented on addi 2024 LET HE CHARTER OF		
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APPEAL DEADLI	NE DATE :       200	F TAX PARCEL N		IINISTRATION (	OFFICE	

#### BOARD OF ZONING APPEALS CASE BZA 09-2025 150' Buffer

APPLICANT(S): Floyd Grove Sheppard LLC

PREMISES: 2911-2915 Grove Avenue (Tax Parcel Number W000-1284/003)

SUBJECT: An appeal of Floyd Grove Sheppard LLC that the city zoning administrator errored in approval of a plan of development which decision of the zoning administrator is being appealed under Sections 30-402.1(2), 30-402.2, 30-412.1(1), 30-412.2, 30-680.3, 30-1220.1, and 30-1220.2 of the zoning ordinance for the construction of an art storage facility at 2911-2915 Grove Avenue and that the property continues to be governed by Special Use Ordinance No. 87-193-185.



# Appellant Documentation



Andrew R. McRoberts
Attorney

Direct: (804) 783-7211 AMcRoberts@SandsAnderson.com RICHMOND | CHRISTIANSBURG | FREDERICKSBURG DURHAM | WILLIAMSBURG

SANDSANDERSON.COM

919 East Main Street Post Office Box 1998 Richmond, VA 23218-1998 Main: (804) 648-1636 Fax: (804) 783-7291

December 19, 2024

#### BY MAIL AND EMAIL

Dr. Kevin J. Vonck, Ph.D., Director Mr. William "Chuck" Davidson, Zoning Administrator Planning and Development Review, City of Richmond 900 East Broad Street, Room 511 Richmond, Virginia 23219

RE: Assertion of the Failure of POD-152088-2024 and BLDC-151542-2024 to Comply with Zoning Ordinance

Dear Dr. Vonck and Mr. Davidson:

Sands Anderson P.C. and I represent Floyd Grove Sheppard LLC, Thomas Courtney, Denny Covington, Ivelina Metcheva, Eugenia Reese, and Richard Reese ("Clients"). Our Clients are residents of the City of Richmond and owners of real property in adjacent proximity to the property that is the subject of the applications in BLDC-151542-2024 (the "Building Permit Application") and POD-152088-2024 (the "Plan of Development Application") (collectively, the "Applications"). As of the date of this writing, the Building Permit remains under consideration by the Zoning Administrator and the Commissioner of Building.

We write to register our Clients' assertion that the Applications violate the City of Richmond Zoning Ordinance (the "Zoning Ordinance"). Specifically, the construction and use proposed in the Applications fails to comply with the Zoning Ordinance because, *inter alia*, it violates and/or is not permitted by the following ordinances: §§ 30-402.1(2), 30-402.2, 30-412.1(1), 30-412.2, 30-680.3, and the definitions of "accessory structure," "accessory building," and "accessory use" in § 30-1220.

The Applications both seek approval for construction and use of a new 12,000 square foot "art storage building" (an industrial warehouse) on real property zoned R-6, located at 2911–2915 Grove Avenue, Richmond, Virginia 23221, and more particularly identified as Parcel Number W0001284003 in the City's GIS (the "Subject Property"). In a November 15, 2024, informal communication between Mr. Courtney and Dr. Vonck, Dr. Vonck stated that "zoning staff" had "signed off on the proposal as being compliant with the zoning ordinance" pending the receipt of comments from other City departments. Dr. Vonck reasoned that "[i]n this case, museums operated

Letter to Dr. Kevin J. Vonck, Ph.D., Director, Mr. William "Chuck" Davidson, Zoning Administrator Planning and Development Review, City of Richmond

by a government agency, including their accessory structures, are permitted by right in the R-6 zoning district."

On behalf of our Clients, we strongly deny that this is the case. The plain language of the Zoning Ordinance cannot support this interpretation, and the Zoning Administrator is therefore prohibited from certifying that the Applications are compliant with the requirements of the Zoning Ordinance, pursuant to Zoning Ordinance §§ 30-1000.1 and 30-1010.

# §§ 30-402.1(2) ("R-1 Principal Use Ordinance"), 30-412.1(1) ("R-6 Principal Use Ordinance"):

The principal uses in R-1 are permitted in R-6 by reference. See Zoning Ordinance § 30-412.1(1). The construction and use proposed in the Applications are not permitted under the R-1 Principal Use Ordinance or the R-6 Principal Use Ordinance because the "art storage facility" is not a "library, museum, school, park or recreational facility." See Zoning Ordinance § 30-402.1(2). Further, though an "art storage facility" is, in this context, arguably an "other use required for the performance of governmental functions," it is in no way "primarily intended to serve residents of adjoining neighborhoods," a necessary precondition under the R-1 Principal Use Ordinance. The Applications propose to construct more than 12,000 square feet of warehouse storage space, meant to service a national art museum located on a nearby property. Such a use is outside the principal uses permitted in R-6, and to certify otherwise would be ultra vires and outside the Zoning Administrator's authority.

### §§ 30-402.2 ("R-1 Accessory Use Ordinance"), 30-412.2 ("R-6 Accessory Use Ordinance"):

The R-1 Accessory Use Ordinance is incorporated into the R-6 Accessory Use Ordinance by reference. See Zoning Ordinance § 30-412.2. None of the accessory uses listed in the R-1 Accessory Use Ordinance remotely resembles an industrial-scale, art storage warehouse. To the extent any certification of compliance from the Zoning Administrator would rely on the R-6 Accessory Use Ordinance to permit the use proposed in the Applications, such certification would be ultra vires because neither "art storage warehouse," nor its analog, is listed as a permitted accessory use in R-6.

#### §§ 30-680.3, 30-1220:

Even if an art storage warehouse were a permitted accessory use in R-6, an accessory use is not permitted under the Zoning Ordinance to be constructed on a nearby parcel. Zoning Ordinance § 30-680.3 states that "[n]o permanent accessory building shall be erected on a lot until the construction of the main building is commenced, and no permanent accessory building shall be used until the main building is completed and a certificate of occupancy for such building has been issued." By tying the erection of an "accessory building . . . on a lot" to the construction and occupancy of the "main building," the ordinance makes clear that any "accessory use" contemplated by the Zoning Ordinance is located on the same lot as the "main building" which predicates the accessory use.

This interpretation is in harmony with the definitions of "accessory structure," "accessory building," and "accessory use" in Zoning Ordinance § 30-1220. "Accessory structure and accessory building mean a structure or building used for purposes incident and subordinate to the

Letter to Dr. Kevin J. Vonck, Ph.D., Director, Mr. William "Chuck" Davidson, Zoning Administrator Planning and Development Review, City of Richmond

principal use of the premises." "Accessory use means a use of land or use of a structure or building for purposes incident and subordinate to the principal use of the premises." Both definitions emphasize that the "principal use" which subordinates the accessory use must be "on the premises." The only principal use on the premises is a "studio school" for the Virginia Museum of Fine Arts ("VMFA"). No good-faith argument exists that the proposed 12,000 square foot industrial art storage warehouse is accessory, incident or subordinate to the studio school.

The Applications appear to propose an art storage warehouse as an accessory use to the VMFA. But the proposed art storage warehouse is across and down the street from the VMFA itself. While an art storage warehouse on the same premises as the VMFA could potentially be considered an "accessory building" to the "main" museum building, the Applications propose to build an "accessory building" on a different lot which is separate and apart from the VMFA museum lot (i.e., Parcel Number W0001286001 (the "VMFA Parcel")). This is not permitted by the Zoning Ordinance, and for the Zoning Administrator to certify the Applications as compliant with the Zoning Ordinance would be *ultra vires* and of no legal effect.

Moreover, Ordinance No. 87-193-185 (the "Parking Lot Ordinance"), adopted by the City Council on September 14, 1987, approved an SUP on the Subject Property permitting construction and use of a parking lot to serve the VMFA and the medical office building then operating on the Subject Property, subject to certain conditions. One of those conditions, § 2(j) of the Parking Lot Ordinance, states that the Subject Property shall be governed by the Parking Lot Ordinance and the "special use permit" until such time as "the privileges granted by this ordinance terminate and the special use permit becomes null and void or when use of the premises is abandoned for a period of twenty-four consecutive months." The Parking Lot Ordinance expressly states that only upon one of these triggering events, "use of the real estate shall be governed thereafter by the zoning regulations prescribed for the district in which the real estate is then situated." In other words, the Subject Property is not presently subject to the regulations that govern R-6 generally; it is subject to the specific regulations found in the Parking Lot Ordinance until one or both triggering events occur. They have not occurred yet. Therefore, uses permitted and conditions in the Parking Lot Ordinance foreclose and prohibit the proposed art storage warehouse as a legal and valid use of the Subject Property.

We believe that the Plan of Development Application may have been approved by Dr. Vonck on or about December 11, 2024. We are aware of the interpretation of the Zoning Ordinance stated in the informal communication between Dr. Vonck and Mr. Courtney dated November 15, 2024. However, in light of the above analysis, our Clients insist that zoning staff reconsider its operating interpretation of the Zoning Ordinance and reject the Building Permit Application and the Plan of Development as noncompliant with the Zoning Ordinance. Any past approvals of the proposed art storage warehouse project must be reversed and no further action should be taken on any pending applications related thereto. The proposed art storage warehouse is not permitted by right, in the R-6 zoning district, on the Subject Property, under any fair interpretation of the Zoning Ordinance.

We typically represent localities and local officials such as yourselves, and do not wish to be adverse with you. Our Clients' position is consistent with both the letter and intent of the City

Letter to Dr. Kevin J. Vonck, Ph.D., Director, Mr. William "Chuck" Davidson, Zoning Administrator Planning and Development Review, City of Richmond

Council and its legislative enactments, and ask that you agree. We would be glad to discuss the matter with you or your counsel, if represented on this matter. We are hopeful that this issue can be resolved without the need for significant litigation. The applicant may wish to go through a rezoning process if it wants to build its art storage warehouse on the Subject Property, but in such a process our Clients would have opportunities to be heard, notices, and other protections that the Zoning Ordinance and the law of Virginia is meant to afford them. We only ask that the law and ordinances of the City be followed here.

Thank you in advance for your assistance.

Sincerely,

Andrew R. McRoberts

Counsel to Floyd Grove Sheppard LLC, et al.

cc: City Attorney for the City of Richmond (by mail)

VMFA Real Estate Company, LLC (by mail to registered agent) Hourigan Construction Corporation (by mail to registered agent)



& DEVELOPMENT REVIEW LAND USE ADMINISTRATION

December 11, 2024

Rachel Yates, Dewberry 4805 Lake Brook Dr Suite 200 Glen Allen, VA 23060

RE: Plan of Development 2915 Grove Ave Richmond, VA 23221 Tax Map #: 0044652 W0001284003

POD-152088-2024

Dear Rachel Yates:

The Director of Planning and Development Review has reviewed and approved the above referenced Plan of Development (POD). Enclosed is a signed copy of the approved POD for your records.

Please note that POD approval does not constitute a permit to construct, nor does it relieve obligations including, but not limited to, the City's Building, Zoning and Encroachment Codes. Building permits, Work-in-Street permits, Encroachments, and other permits that may be required to construct the improvements identified in this POD must still be applied for, reviewed, and secured.

If you have any questions, please contact me at (804) 646-4468 or Leonard.Mantey@rva.gov.

Sincerely,

Leo Mantey

Deputy Director, Senior

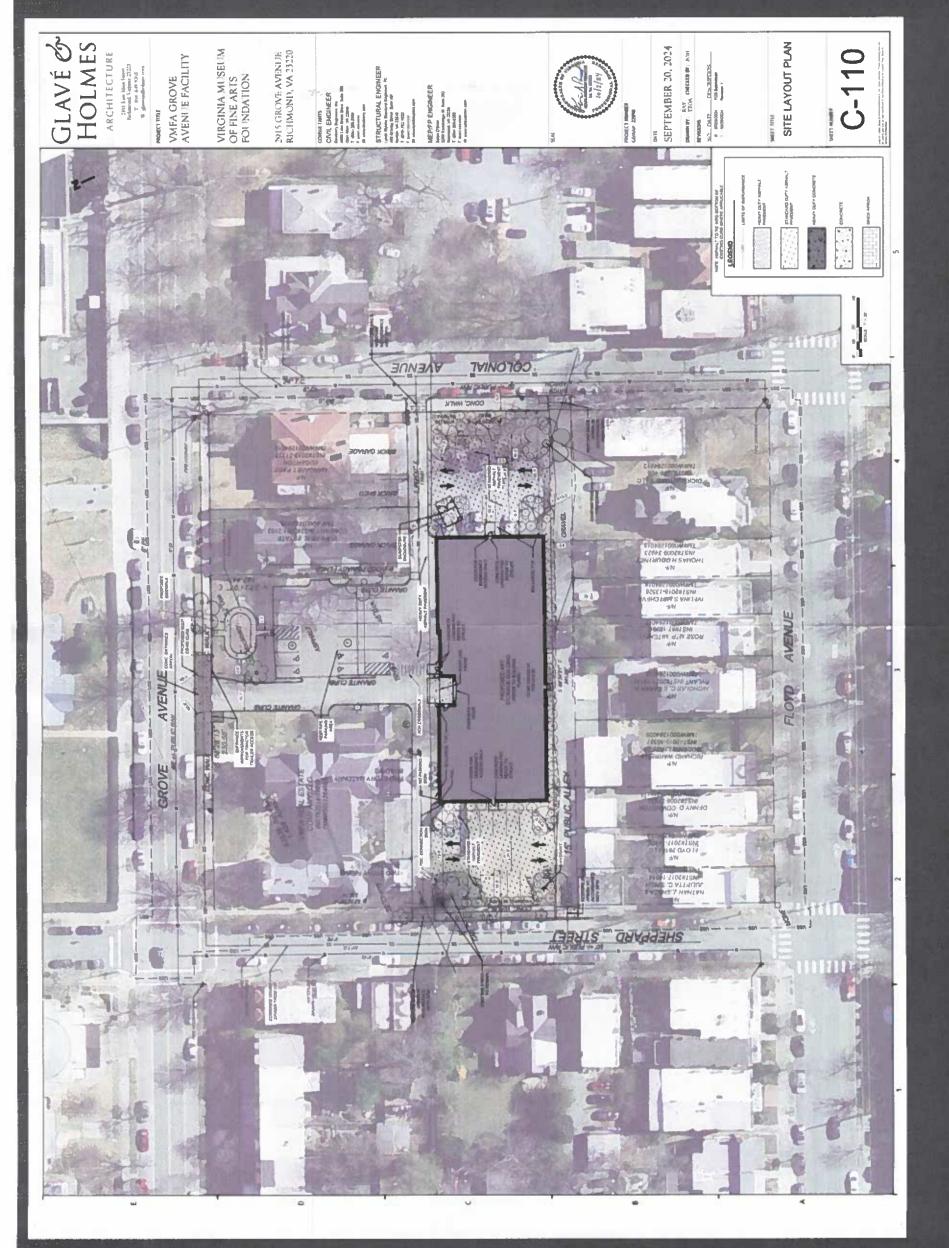
FOIA REQUEST

PROVIDED ONLY THIS

DOCUMENT. NO DETAIL

OR DECISION FROM THE

ZUNING ADMINISTIZATOR



## City of Richmond City Planning Commission



900 East Broad Street, Richmond, Virginia 23219 804 ● 780-4346

November 18, 1976

To the Honorable Council of the City of Richmond, Virginia

At its meeting of November 15, 1976, the City Planning Commission voted (8-1) to recommend APPROVAL of:

#### Ordinance No. 76-298

To close to public use and travel certain alleys in the block bounded by Sheppard Street, Grove, Colonial and Floyd Avenues, upon certain terms and conditions.

This ordinance would close two public alleys located in the 2900 block of Grove Avenue. The owners of the properties abutting the alleys have requested the closings in order that their parcels may be consolidated and used for medical offices and related parking as proposed by special use ordinance 76-300. The closings are necessary to implement the plan which is a part of that ordinance. Assuming approval of the special use, the alleys would not be needed for public travel. The closings would enable the most efficient plan for private parking and circulation within the center of the block and would enable separation of the medical office traffic from the remaining public alley at the rear of properties fronting on Floyd Avenue. Approval is recommended.

Very truly yours,

Jon P. Weersing

Secretary

JPW/ctn

AN ORDINANCE No. 74-298-260 ADOPTED NOV 22 1976

To close to public use and travel certain alleys in the block bounded by Sheppard Street, Grove, Colonial and Floyd Avenues, upon certain terms and conditions.

Patron - City Manager (By Request)

Approved as to form and legality by City Attorney

#### THE CITY OF RICHMOND HEREBY ORDAINS:

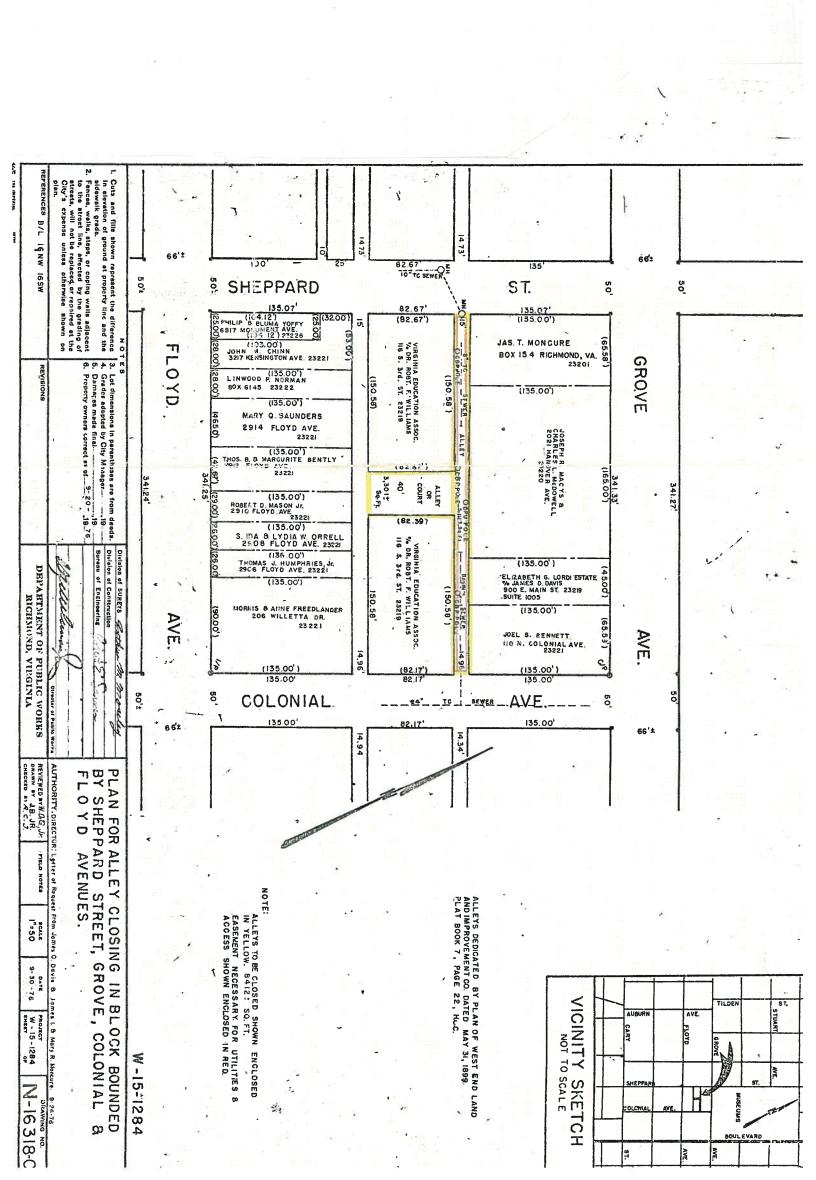
S1. That certain alleys in the block bounded by Sheppard Street, Grove, Colonial and Floyd Avenues, as shown enclosed in yellow lines on the copy of the plan on file in the office of the Department of Public Works, entitled: "Plan for Alley Closing in Block Bounded by Sheppard Street, Grove, Colonial & Floyd Avenues.", marked "Drawing No. N-16318-C", attached to the draft of this ordinance, be and are hereby closed to public use and travel and abandoned as public alleys of the City of Richmond, said alleys being no longer needed for the public convenience.

This ordinance shall be in force as provided in Section 4.09 of the Charter of the City of Richmond and shall become effective when within twelve months from said date, (a) the owner or owners of all the property abutting the aforesaid alleys consent thereto in writing which shall be filed in the office of the City Clerk; (b) applicants make arrangements satisfactory to public utility and public service corporations whose properties or facilities are in said alleys for either removal, relocation or abandonment thereof or for the construction, reconstruction, maintenance and repair thereof, evidence of which shall be in writing and filed in the office of the City Clerk; (c) applicants grant to the City by a deed satisfactory to the City Attorney the utility and surface overflow easement as shown enclosed in red on the aforementioned drawing; (d) applicants pay all costs accrued and agree to bear all further costs incurred as a consequence of the closing the alleys; (e) applicants agree in writing with the City that for themselves, their successors and assigns, they will indemnify, reimburse, keep and hold the City of Richmond free and harmless from liability on account of injury or damage to persons, firms or corporations or property which may result directly or indirectly from the closing of the

alleys closed to public use and travel by this ordinance and the obstruction or interference with the flow or overflow of surface or subsurface water resulting directly or indirectly therefrom; and in the event any suit or proceeding is brought against the City at law or in equity, either independently or jointly with the owner or owners of all the property abutting the aforesaid alleys, or any of them, on account thereof, applicants will defend the City and said owners in any such suit or proceeding at their costs; and in the event of a final judgment or decree being obtained against the City, -either independently or jointly with the owner or owners of all the property abutting the aforesaid alleys, of any of them, applicants will pay such judgment or comply with such decree including payment of all costs and expenses of whatsoever nature and hold the City and said owners harmless therefrom.

4. 07 9

The consent herein required to be executed on behalf of the owners of the real estate abutting the alleys closed to public use and travel shall be in form approved by the City Attorney and shall be filed in the office of the City Clerk.



# AN ORDINANCE No. 76-300-26/

#### ADOPTED NOV 22 1976

To authorize the use of the real estate containing one acre, more or less, located in the block bounded by Grove Avenue, Colonial Avenue, Floyd Avenue and Sheppard Street, being more completely described as follows: beginning at the southeast corner of the intersection of Grove Avenue and Sheppard Street; thence extending 65.58 feet in an easterly direction along the south right-of-way line of Grove Avenue to a point; thence extending 142.5 feet, more or less, in a southerly direction, along a line parallel to the east right-of-way line of Sheppard Street to the center line of an east-west alley; thence extending 165.00 feet in an easterly direction along the center line of said alley to a point; thence extending 142.5 feet, more or less, in a northerly direction along a line parallel to the west rightof-way line of Colonial Avenue to the south right-of-way line of Grove Avenue; thence extending 45.00 feet in an easterly direction along the south right-of-way line of Grove Avenue to a point; thence extending 142.5 feet, more or less, in a southerly direction along a line parallel to the west right-of-way line of Colonial Avenue to the center line of an east-west alley; thence extending 65.58 feet in an easterly direction along the center line of said alley to the west right-of-way line of Colonial Avenue; thence extending 89.62 feet in a southerly direction along the west right-of-way line of Colonial Avenue to the north right-of-way line of an east-west alley; thence extending 341.27 feet in a westerly direction along the north right-of-way line of said alley to the east right-of-way line of Sheppard Street; thence extending 232.79 feet in a northerly direction along the east right-of-way line of Sheppard Street to the point of beginning, for the purpose of medical offices, upon certain terms and conditions.

Patron - Mayor Bliley (By Request)

Approved as to form and legality by City Attorney

#### THE CITY OF RICHMOND HEREBY ORDAINS:

That the real estate containing one acre, more or less, located in the block bounded by Grove Avenue, Colonial Avenue, Floyd Avenue and Sheppard Street, being more completely described as follows: beginning at the southeast corner of the intersection of Grove Avenue and Sheppard Street; thence extending 65.58 feet in an easterly direction along the south right-of-way line of Grove Avenue to a point; thence extending 142.5 feet, more or less, in a southerly direction, along a line parallel to the east right-of-way line of Sheppard Street to the center line of an east-west alley; thence extending 165.00 feet in an easterly direction along the center line of said alley to a point; thence extending 142.5 feet, more or less, in a northerly direction along a line parallel to the west rightof-way line of Colonial Avenue to the south right-of-way line of Grove Avenue; thence extending 45.00 feet in an easterly direction along the south right-of-way line of Grove Avenue to a point; thence extending 142.5 feet, more or less, in a southerly direction along a line parallel to the west right-of-way line of Colonial Avenue to the center line of an east-west alley; thence extending 65.58 feet in an easterly direction along the

center line of said alley to the west right-of-way line of Colonial Avenue; thence extending 89.62 feet in a southerly direction along the west right-of-way line of Colonial Avenue to the north right-of-way line of an east-west alley; thence extending 341.27 feet in a westerly direction along the north right-of-way line of said alley to the east right-of-way line of Sheppard Street; thence extending 232.79 feet in a northerly direction along the east right-of-way line of Sheppard Street to the point of beginning, is hereby permitted to be used for the purpose of medical offices.

§ 2. That the Commissioner of Buildings is hereby authorized to issue to the owner of the real estate a special use permit for such purposes, building permit for the conversion and adaption of the buildings and premises, substantially in accordance with the plans attached to the draft of this ordinance (Plans entitled: "Grove Avenue Doctor's Offices and Parking", consisting of site plan dated August 27, 1976, by CEK, Inc., Consulting Engineers, and Site Plan 2915 Grove Avenue, Plan 2905 Grove Avenue, and Elevations, four sheets dated September 24, 1976, by Jones and Strange-Boston, Architects) and to permit the occupancy of the property for such purposes. The special use permit shall run with the land, subject to the following terms and conditions:

- (a) That the acceptance of the permits and the exercise of the privileges granted by this ordinance by the owner and his successor or successors in title shall constitute a warranty on the part of the owner and his successor or successors that title to the land and the buildings will be vested in the same person or persons or corporation or both;
- (b) That the owner will be bound by, observe and will comply with all other laws, ordinances and rules and regulations adopted pursuant thereto, applicable to the land and buildings, except as otherwise provided in this ordinance;
- (c) Exterior alterations and additions to the buildings shall be substantially as indicated on the plans attached to the draft of this ordinance;
- (d) Not less than fifty-two parking spaces shall be provided on the site at substantially the locations shown on the attached plans.
- (e) Parking areas and access drives shall be paved with a dust-free, all weather surface, and parking spaces shall be delineated on the pavement surface. The parking areas shall be screened from view from adjacent public streets and properties by opaque structural or evergreen vegetative material not less than four and one-half feet in height as shown on the attached plans;

- (f) The emergency entrance shown on the plans off Sheppard Street shall be eliminated and the area shall be appropriately landscaped;
- (g) The "picket" fence shown on the plans along the southern property line shall be opaque so as to screen the parking area from view from the adjacent alley;
- (h) Driveways shall be constructed in accordance with the City Driveway Policy standards;
- (i) Final grading and drainage plans shall be approved by the Director of Public Works prior to the issuance of building permits;
- (j) Storm or surface water shall not be allowed to accumulate on the land and adequate facilities for drainage of storm and surface water from the land or buildings shall be provided and maintained at all times by the owner at his cost and expense so as not to adversely affect or damage adjacent properties or public streets and alleys and the use thereof;
- (k) Facilities for the collection of refuse shall be provided in accordance with the requirements of the Department of Public Works, and such facilities shall be so located or screened so as not to be visible from adjacent public streets or residentially zoned properties;

- (1) Existing healthy trees and landscaping shall be preserved and additional landscaping shall be provided as shown on the attached plans;
- (m) The Commissioner of Buildings shall be satisfied that the north-south alley, and the northernmost east-west alley, shall have been legally closed prior to the issuance of building permits;
- (n) Use of the facilities shall be limited to medical and dental office use, and the number of doctors and staff personnel shall be determined (that is, limited) as provided in the off-street parking requirements set forth in Section 32.1-710.1 (24) of the zoning ordinance;
- (o) Identification of the premises shall be limited to one sign for each building, not to exceed six square feet in area mounted flat on a vertical surface of the building;
- (p) That should the owner use the premises for any purpose which is not permitted by this ordinance, or fails, refuses or neglects to comply with the provisions of foregoing paragraphs

  (a) through (o) and does not terminate such use or comply with such provisions within one hundred eighty days after written notice so to do has been given to the owner by the Commissioner of Buildings, the privileges granted by this ordinance shall terminate and the special use permit shall become null and void;

- (q) That when the privileges granted by this ordinance terminate and the special use permit become null and void or when use of the premises is abandoned for a period of twenty-four consecutive months, use of the real estate shall be governed thereafter by the zoning regulations prescribed for the district in which the real estate is then situated; and
- (r) That application for a building permit (or building permits) to convert, enlarge and adapt the buildings at 2905 Grove Avenue and 2915 Grove Avenue will be made within twelve months from the effective date of the ordinance granting the special use permit, which building permit (or permits) will expire by limitation and become null and void if the conversion, enlargement and adaption of the buildings or structures is not commenced within one hundred eighty days from the date of the building permit (or permits), or if the work of converting, enlarging and adapting the buildings is suspended or abandoned for a period of one hundred eighty days at any time after the work is commenced, as provided in Section 8-15 of the Richmond City Code of 1975. Should application for the building permit (or permits) for 2905 Grove Avenue and 2915 Grove Avenue not be made within twelve months from the effective date of the ordinance

granting the special use permit or should the building permits expire and become null and void, the privileges granted by the ordinance will terminate and the special use permit will become null and void.

## AN ORDINANCE NO. 87-193-185 ADOPTED SEP 1 4 1987

To authorize the use of the real estate, property known as 110 N. Colonial Avenue and 105 N. Sheppard Street, containing 30,700 square feet, more or less, located between Grove Avenue and Floyd Avenue on the east side of Sheppard Street and extending to the west side of Colonial Avenue, being more completely described as follows: beginning at a point on the east right of way line of N. Sheppard Street, said point being 150.00 feet south of the south right of way line of Grove Avenue; thence extending in a southerly direction along the east right of way line of N. Sheppard Street 82.97 feet to a 15-foot east-west alley; thence extending in an easterly direction along the north right of way line of said alley 341.26 feet to the west right of way line of N. Colonial Avenue; thence extending in a northerly direction along the west right of way line of N. Colonial Avenue 90.18 feet to a point; thence extending in a westerly direction along a property line 65.58 feet to a point; thence extending in a northerly direction along a property line 7.50 feet to a point; thence extending in a westerly direction along a property line 45.00 feet to a point; thence extending in a southerly direction along a property line 7.50 feet to a point; thence extending in a westerly direction along a property line 165.00 feet to a point; thence extending in a southerly direction along a property line 7.50 feet to a point; thence extending in a westerly direction along a property line 65.58 feet to the point of beginning; for the purpose of construction of a forty-three space parking area to serve the Virginia Museum and a medical office building located at 2911-2915 Grove Avenue, substantially as shown on site plan, entitled: "Parking Lots 110 N. Colonial Avenue & 105 N. Sheppard Street\*, upon certain terms and conditions.

Patron - City Manager (By Request)

Approved as to form and legality by City Attorney

THE CITY OF RICHMOND HEREBY ORDAINS:

That the real estate, property known as 110 N. Colonial Avenue and 105 N. Sheppard Street, containing 30,700 square feet, more or less, located between Grove Avenue and Floyd Avenue on the east side of Sheppard Street and extending to the west side of Colonial Avenue, being more completely described as follows: beginning at a point on the east right of way line of N. Sheppard Street, said point being 150.00 feet south of the south right of way line of Grove Avenue; thence extending in a southerly direction along the east right of way line of N. Sheppard Street 82.97 feet to a 15-foot east-west alley; thence extending in an easterly direction along the north right of way line of said alley 341.26 feet to the west right of way line of N. Colonial Avenue; thence extending in a northerly direction along the west right of way line of N. Colonial Avenue 90.18 feet to a point; thence extending in a westerly direction along a property line 65.58 feet to a point; thence extending in a northerly direction along a property line 7.50 feet to a point; thence extending in a westerly direction along a property line 45.00 feet to a point; thence extending in a southerly direction along a property line 7.50 feet to a point; thence extending in a westerly direction along a property line 165.00 feet to a point; thence extending in a southerly direction along a

property line 7.50 feet to a point; thence extending in a westerly direction along a property line 65.58 feet to the point of beginning; is hereby permitted to be used for the purpose of construction of a forty-three space parking area to serve the Virginia Museum and a medical office building located at 2911-2915 Grove Avenue, substantially as shown on site plan, entitled: "Parking Lots 110 N. Colonial Avenue & 105 N. Sheppard Street", prepared by James O. Quel, dated July 13, 1987, a copy of which is attached hereto and is to be made a part of this ordinance.

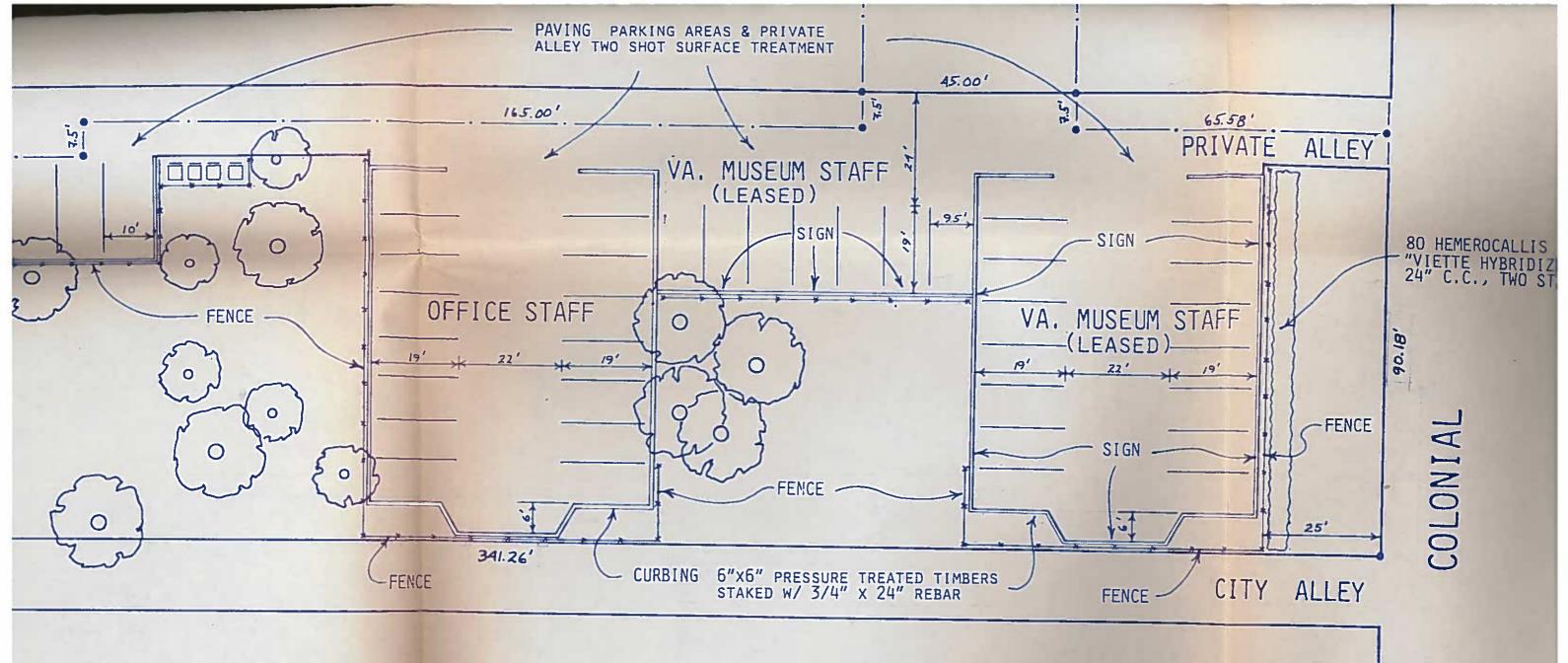
- \$ 2. That the Commissioner of Buildings is hereby authorized to issue to the owner of said real estate, or successor or successors in fee simple title, a building permit for the purpose of constructing the parking lot and to permit the occupancy of the property for such purpose, subject to the following terms and conditions:
- (a) That forty-three (43) parking spaces shall be provided substantially as shown on the attached plan. The parking area and private alley shall be improved with a "double shot surface treatment". The parking spaces shall be delineated;
- (b) The parking area shall be screened from view from adjacent public streets and residential properties by a solid wood fence not less than four and one-half feet in height substantially as shown on the attached plan;

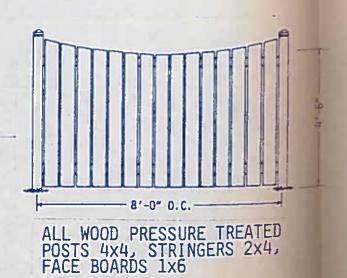
- (c) That existing trees as depicted on the attached plan shall be retained. Additional landscaping as shown on the attached plan shall be installed;
- (d) That use of the parking area shall be limited to the medical office at 2911-2915 Grove Avenue, to the Virginia Museum and to other uses that are permitted by the R-53 Multi-Family Residential District;
- (e) That identification of the parking area shall be limited to signs which are placed on the screening fence and are intended to be viewed from within the parking area. Such signs shall not project above the screening fence;
- (f) That final grading and drainage plans shall be approved by the Director of Community Development prior to issuance of building permits;
- (g) That facilities for the collection of refuse shall be provided in accordance with the requirements of the Department of Public Works, such facilities shall be located or screened as not to be visible from adjacent properties and public streets;
- (h) That storm or surface water shall not be allowed to accumulate on the land and adequate facilities for drainage of storm or surface water from the land or buildings shall be provided by the owner at its cost and expense so as not to adversely affect or damage adjacent properties or public streets and the use thereof;

- (i) That should the owner (and tenant of owner)
  use the premises for any purpose which is not permitted by
  this ordinance, or fails, refuses or neglects to comply with
  the provisions of foregoing paragraphs (a) through (h) and
  does not terminate such use or comply with such provisions
  within ninety days after written notice to do so has been
  given by the Zoning Administrator, the privileges granted by
  this ordinance shall terminate and the special use permit
  shall become null and void;
  - (j) That when the privileges granted by this ordinance terminate and the special use permit becomes null and void or when use of the premises is abandoned for a period of twenty-four consecutive months, use of the real estate shall be governed thereafter by the zoning regulations prescribed for the district in which the real estate is then situated; and
- (k) That application for the building permit to construct the parking area shall be made within twelve months from the effective date of this ordinance, which building permit shall expire by limitation and become null and void if construction of the parking area is not commenced within one hundred eighty days from the date of the building permit, or if construction is suspended or abandoned for a period of one hundred eighty days at any

time after the work is commenced, as provided in Section 109.1 of the Uniform Statewide Building Code. Should application for the building permit not be made within twelve months from the effective date of this ordinance or should the building permit expire and become null and void, the privileges granted by this ordinance shall terminate and the special use permit shall become null and void.

S 3. This ordinance shall be in force and effect upon adoption.

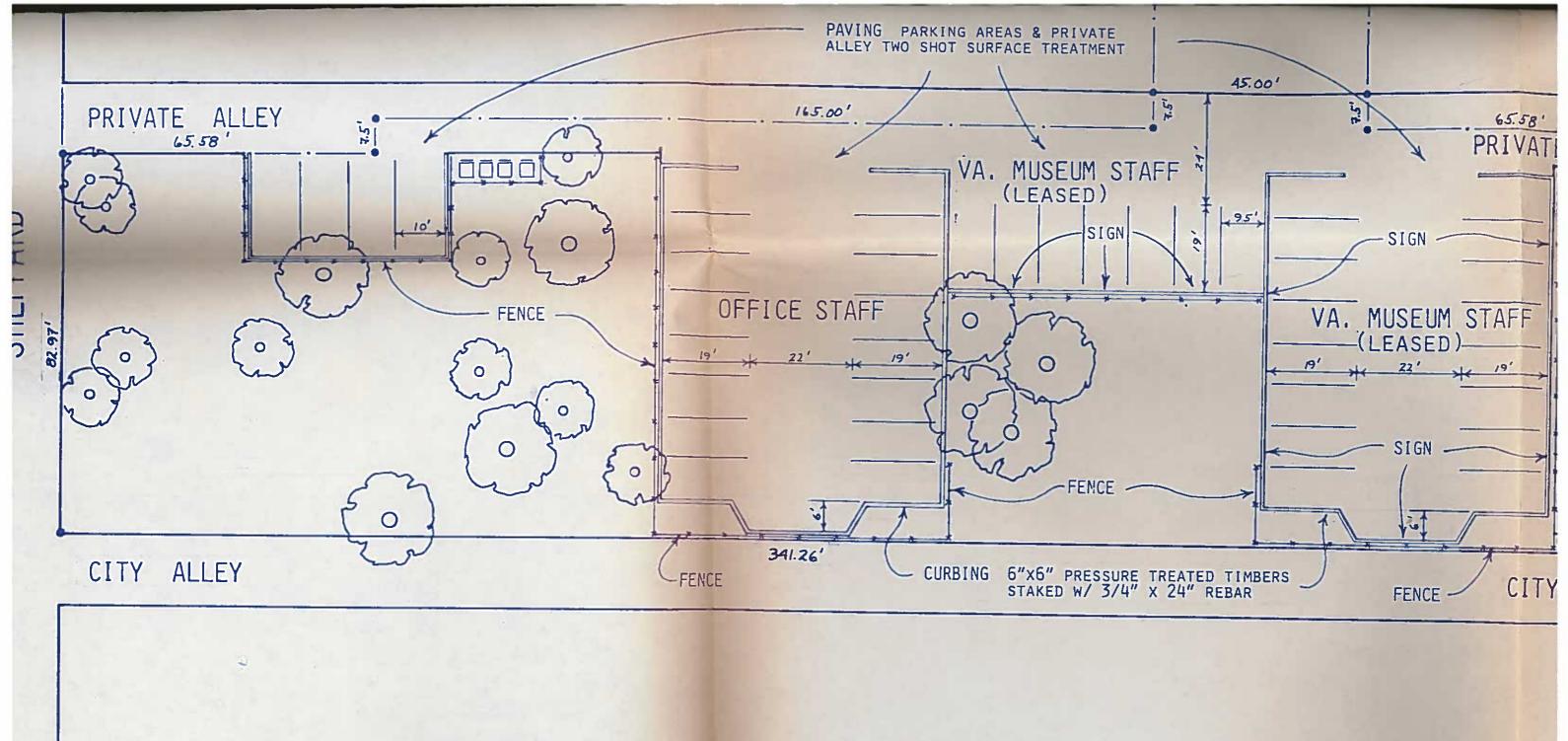


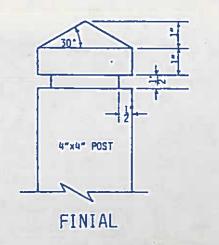


RESERVED PARKING

VIRGINIA MUSEUM EMPLOYEES

10" x 13", DARK RED ON WHITE MOUNTED TO FENCE, 4'-6" HIGH









10" x 13", DARK RED ON WHITE MOUNTED TO FENCE, 4'-6" HIGH

(DO NOT FILL IN THIS PORTION)	APPLICATION FOR CERTIFICATE OF OCCUPANCY CITY OF RICHMOND, VIRGINIA
CERTIFICATE OF OCCUPANCY	Date Submitted 2/16/77 DEPARTMENT OF PUBLIC SAFETY BUREAU OF BUILDING INSPECTION
CROVE AVENUE	ROOM 124, 501 NORTH NINTH STREET
Street Skot Avenue	Please fill in completely in Ink or Type. RICHMOND, VIRGINIA 23219
Number 2911	(1) Name CHARLES'L. McDOWELL, M.D. and JOSEPH R. MACYS, M.D.
Owner Charles L. McDowell, M.D. ar	(2) Forest 2911 Grove Avenue (2) Plant of Plant to be Used 2
a/k/a Gingerbread Enterprise	Richibad, Virginia 23221
	(4) Dwelling Data: Lot Size 165 x 135 No. of Families
7 10 77	(5) If Business Usage, No. of Employees 14
Approved on 3-10-77 under provisions of Building Code	(6) Maximum Occupancy Yes
Ordinance adopted February 7, 1975, and Zoning Ordinance adopted June 1, 1976.	(7) Proposed or/Present Use Doctors' offices
LEO J. CANTOR	(8) Previous or/Last Use Private residence
Commissioner of Buildings (Signed)	(9) Facility Is: Existing (K); To Be Constructed (); To Be Altered (K)
Conforming ('); Nonconforming ( )	(10) Signature of Owner (or duly authorized agent) (This applies to owner or agent of building, not owner of business)
Copies to (Checked by Off. Supervisor)	(11) Name and Address of Person to Receive Certificate
City Planning	George R. Hinnant, Attorney, One North Fifth St., Richmond, 23219
Mr. Emison, Utilities	Street and Number City State Zip Code
Mr. Emison, Utility Electrical Inspect Fire Prevention	Zone R-73 Multi Conforming () Nonconforming () Exception ()
Police Traffic Engineering FEB 1719	77 Disapproved (Date and Initials) (Date and Initials)
Health Department	
Plumbing Inspection OFFICE Food Division	Inspection of Premises made on By:(Inspector)
Environmental Health	z
Other	Comments:
B. Z. A. Case No. Council Sp. Use Ord.	Note: No alterations or signs painted/erected are authorized by this
Council Sp. 086 Olu.	Certificate; it does not take the place of any license or permit required by law. ANY CHANGE IN USE OR OCCUPANCY SHALL REQUIRE A NEW CERTIFICATE.
·	VIOLATION OF THE PROVISIONS OF THIS CERTIFICATE SHALL RESULT IN REVOCATION.
_	•

(DO NOT FILL IN THIS PORTION)	APPI
CERTIFICATE OF OCCUPANCY	Date
Street GROVE AVENUE	Plea
Number 2911	(1)
Owner Charles L. McDowell, M.D. and  Joseph R. Macys, M.D.  a/k/a Gingerbread Enterprises  Lessee/Occupant	( 2) ( 4)
·	( 4,
Approved on $3-10-77$	( 5)
under provisions of Building Code Ordinance adopted February 7, 1975,	(6)
and Zoning Ordinance adopted	`(7)
June 1, 1976.	
LEO J. CANTOR	(8)
Commissioner of Buildings	( 9)
(Signed) Nonconforming ()	(10)
Copies to (Checked by Off. Supervisor) City Planning License	(11)
Mr. Emison, Utilities C. Electrical Inspect C. C. Fire Prevention Police Traffic Engineering FEB 171977 Health Department Plumbing Inspection OFFICE Food Division C.	

B. Z. A. Case No. Council Sp. Use Ord.

ĻΙ	CATION FOR CERTIFICATE OF OCCUPANCY	
e	Submitted 2/16/77	DEPARTMENT OF PUBLIC SAFETY BUREAU OF BUILDING INSPECTION ROOM 124, 501 NORTH NINTH STREET
<u>a 8</u>	e fill in completely in Ink or Type.	
)	Name CHARLES L. McDOWFIL, M.D. and J	
	a/k/a GINGERBREAD ENTERPRISES, Location 2911 Grove Avenue Richmond, Virginia 23221  Dwelling Data: Lot Size 165 x 135	Floor or Floors to be Used 2
	If Business Usage, No. of Employees 14	
)	Maximum Occupancy Yes	7
	Proposed or/Present Use Doctors' offi	
)	Previous or/Last Use Private resid	ence
)	Facility Is: Existing (K); To Be Cor	nstructed ( ); To Be Altered (x) ( complete)
	Signature of Owner (or duly authorized agent of building, not owner of busines	agent) / (This applies to owner or
)	Name and Address of Person to Receive (	Certificate
	George R. Hinnant, Attorney, One N	orth Fifth St., Richmond, 23219
	Street and Number City	
	Zone R-73 Multi Conforming ()	Nonconforming ( ) Exception ( )
G	Approved 3/10/23 Prisoners	rad .
SPEC	Approved 3/10/72 Disapprov (Date and Initials)  Inspection of Premises made on	(Date and Initials)
H	Inspection of Premises made on	Ву:
Z		(Inspector)
Z	Comments:	
FILLED		
FII	Note: No alterations or signs painted/	erected are authorized by this
<u>[4]</u>	Certificate; it does not take the place	e of any license or permit required
0	by law. ANY CHANGE IN USE OR OCCUPANC	Y SHALL REQUIRE A NEW CERTIFICATE.
ဥ	VIOLATION OF THE PROVISIONS OF THIS CE	RTIFICATE SHALL RESULT IN REVOCATION



CERTIFICATE OF OCCUPANCY	Date Submitted MAY 6,1976  DEPARTMENT OF PUBLIC SAFETY BUREAU OF BUILDING INSPECTION
Street GROVE	Please fill in completely in Ink or Type. ROOM 124, 501 NORTH NINTH STREET RICHMOND, VIRGINIA 23219
Number 2911	(1) Name DR. CAPARLES L. McDowell
Owner Alan McCullough, Agt.	(Owner or Lessee/Occupant)
Lessee/Occupant Dr. Charles L.	(2) Location 2911 Grave Ase (3) Floor or Floors to be Used 2
McDowell McDowell	(4) Dwelling Data: Lot Size 165 x (35 No. of Families
Approved on MAY 7 - 1976	(5) If Business Usage, No. of Employees Five
under provisions of Building Code Ordinance adopted March 26, 1968,	( 6) Maximum Occupancy
and Zoning Ordinance adopted June 1, 1960.	(7) Proposed or/Present Use Doctor's offices
LEO J. CANTOR Commissioner of Buildings	(8) Previous or/Last Use Suite Family
(Signed) Magelhoff	(9) Facility Is: Existing (V); To Be Constructed (1) To Be Altered (1)
Conforming (4); Nonconforming ()	(10) Signature of Owner (or duly authorized agent) (This applies to owner or agent of building, not owner of business) Clar McCe (05es7)
Copies to (Checked by Off. Supervisor) City Planning License	(11) Name and Address of Person to Receive Certificate <u>AIAJ McCullougu Jr.</u> المحمد ا
Mr. Emison, Utilities	Street and Number City State Zip Code
<pre> Electrical Inspection Fire Prevention Police</pre>	Zone Conforming () Nonconforming () Exception ()  Approved MAY 7 - 1976 Disapproved
Traffic Engineering Health Department	(Date and Initials) (Date and Initials)
Plumbing Inspection	Inspection of Premises made on By:(Inspector)
Food Division	(Inspector)
Environmental Health Other	Comments: Letter for floor load attached
B. Z. A. Case No	Note: No alterations or signs painted/erected are authorized by this
Council Sp. Use Ord	Certificate; it does not take the place of any license or permit required

APPLICATION FOR CERTIFICATE OF OCCUPANCY

CITY OF RICHMOND, VIRGINIA

23220

by law. ANY CHANGE IN USE OR OCCUPANCY SHALL REQUIRE A NEW CERTIFICATE.
VIOLATION OF THE PROVISIONS OF THIS CERTIFICATE SHALL RESULT IN REVOCATION.

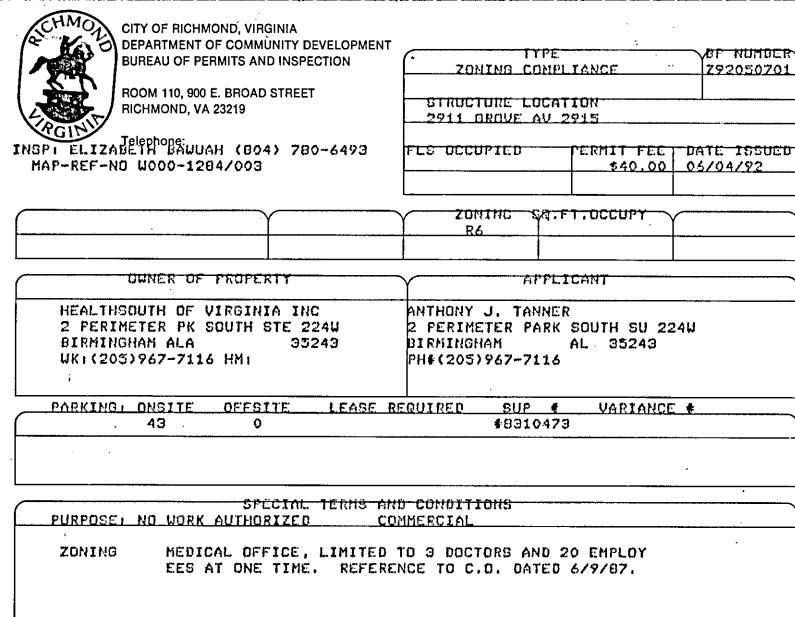
,00 NOT FILL IN THIS PORTION)

FOR OFFICE USE ONLY  TRACKING:  RECEIPT: 234 CV#  PERMIT NO.  Z 9 70 50701  A FEE OF \$40.00 I	16.39 EHMOR	DEPARTMEN BUREAU OF P. O. BOX 26 ROOM 110 O RICHMOND, (804) 780-6	OF RIC VI OF C PERMI 5505 VIY HA VIRGII 340	NIA 23261
LOCATION (STREET ADDRESS) 2911-2915 GROVE AVENUE	RICHMOND	23221 2FL	) ∞RS I	W/BASEMT ROOM/APT/SUITE
PROPERTY OWNER'S NAME (PRINT CLEARLY) HEALTHSOUTH OF VIRGIN				
PROPERTY GWNER'S ADDRESS 2 PERIMETER PARKSOUT	<del> </del>		SHA	M, AL. 35243
PROFERTY CHIEFS SIGNATURE	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		PRO	PERTY OWNER'S DAYTIME TELEPHONE NUMBER 5-967-7116
	ITLY VACANT, INDIC	ATE LAST USE & YEAR IT		
1,10,000	· · · · · · · · · · · · · · · · · · ·			
DESCRIBE PROPOSED USE (IN DETAIL)  MEDICAL OFFICE (	NO CHANG	SE IN CURR	ENT	USE
	<u> </u>			
RESIDENTIAL USES		COMMERCIA	L/IND	USTRIAL USES
ONE FAMILY TWO FAMILY THREE OR MORE FAMILY NO. OF UNITS?: LODGINGHOUSE/HOME FOR ADULTS NO. OF ROOMS?: NO. OF PERSONS?: NO. OF BEDS?: DORMITORY NO. OF ROOMS?: NO. OF PERSONS?: OTHER (SPECIFY):	OFFICE, MEDI NO. OF DO NO. OF EI OFFICE, NON- CLINIC BANK BEAUTY/BAR!	RE CONVENIENCE STORE ICAL DCTORS?: MPLOYEES?:MEDICAL BER SHOP Y CLEANER/LAUNDROMAT	. 0000 0	CHURCH NO. OF SEATS?: DAY CARE NO. OF CHILDREN?: NO. OF STAFF?: SCHOOL SERVICE STATION MOTOR VEHICLE REPAIR SHOP MANUFACTURING FACILITY NO. OF EMPLOYEES?: WAREHOUSE/STORAGE FACILITY NO. OF EMPLOYEES?: NO. OF COMPANY VEHICLES?: OTHER (SPECIFY):
CHECK ONE:				
OWNERSHIP CHANGE TENANT CHANGE HOM	E OCCUPATION	1 — 1.	EMPORAR	Y OTHER (SPECIFY)
10,700 ± SQUARE FEET IS A SITE PLA	LANS ATTACHED?	NO. OF ON-SITE PARKIN		ARE PARKING SPACES LEASED OFF-SITE?  Y N IF YES, ATTACH LEASE & SITE PLAN  STREET PARKING SPACES AVAILABLE
APPLICANT'S NAME (PRINT CLEARLY)	1			ICANT'S DAYTIME TELEPHONE NO.
ANTHONY J. TANNER	!	·	20	5-967-7116
APPLICANT'S ADDRESS  2 PERIMETER PARH  APPLICANT'S SIGNATURE	<50TH,5	UITE ZZAW,	BIRN	11NGHAM, AL. 35243
Maye				
OWNER'S AGENT HAME (IF APPLICABLE)	:		OWNER	R'S AGENT DAYTIME TELEPHONE NO.

# FOR OFFICE USE ONLY

## RECORD OF ACTUAL FINAL ON-SITE CONDITIONS

OUL VILL		***			
AGENCY REVIEW ITEM DESCRIPTION	AGENCY	APPROVAL NUMBER		REVIEWER & DATE	COMMENTS
DISTRICT	ZONING		A	EHB 6/4V	92 Medical office, limited to three (3) doctors
NONCONFORMING USE	ZONING "		,		and twenty (20) employees at one time.
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ALSO SEE GENERAL TERMS AND CONDITIONS ON BACK COMMISSIONER OF BUILDINGS

CONTRACTOR'S COPY (POST ON JOB SITE)

#### **GENERAL TERMS AND CONDITIONS**

The work authorized by this permit must be commenced within six months of its issuance, or it will expire. If work is abandoned for six months, the permit will expire.

A certified copy of plans and specifications approved by the Commissioner of Buildings must be kept on premises from commencement of the work until its completion.

The Issuance of this permit does not relieve the Owner, Architect, or Contractor of any responsibility whatever for the design, strength or safety of the construction it covers.

Before commencing work, the Owner or his Contractor must provide suitable and proper conveniences for the use of his workmen, and these places must be kept in such a manner as not to be objectionable to persons in the vicinity.

No projection of any kind, viz.: vault, areaway, step, cellar door, bay windows, oriels, marquises, tower projections, etc., which may be beyond the street line is included in this permit.

This permit does not constitute approval of food service facilities.

	INSPECTOR'S REPORT OF INSPECTIONS										
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# Zoning Administrator Documentation



### ZONING ADMINISTRATION

**DATE:** August 7, 2024

TO: Leo Mantey, Land Use Administration, PDR

FROM: Matthew West, Zoning Administration, PDR

RE: POD-152088-2024 (2915 Grove Avenue)

In response to the Plan of Development request for the above-referenced property, Zoning Administration offers the following comments:

#### **Zoning and Use:**

The property is within the R-6 zoning district. In the R-6 zoning district, museums operated by a government agency is a permitted use.

#### **R-6 Feature Requirements:**

All zoning requirements are met.

#### **Additional Comments:**

The proposed use is operated by the Commonwealth of Virginia; no permits are normally required for state agencies. This POD is voluntary and is reviewed for compliance with the City Zoning Ordinance as a courtesy.

Please send draft copies of the proposed ordinance conditions to Zoning Administration prior to submitting it to the Planning Commission.

Revisions of the plans may generate additional review and comments. If you have any questions, contact Matthew West at <a href="matthew.west@rva.gov">matthew.west@rva.gov</a> or (804) 646-6356.

October 25, 2023

Williams Mullen 200 South 10<sup>th</sup> Street Suite 1600 P.O. Box 1320 Richmond, Virginia 23219

ATTN: T. Preston Lloyd, Jr.

RE: 2911/2915 GROVE AVENUE (Tax Map: W000-1284/003) - Virginia Museum of Fine Arts: Art Storage Facility

Dear Mr. Lloyd:

As we discussed and per your previous correspondence, the above referenced property is located within the R-6 (Single-Family Attached Residential) zoning district. The property is also within the boundaries of the *West of the Boulevard Design Overlay District*.

Uses of buildings and premises within the R-6 zoning district also are use that are permitted in the R-1 district. Section 30-402.1(2) of the R-1 zoning district regulations permit, "Libraries, museums, schools, parks and recreational facilities owned or operated by any governmental agency, and other uses required for the performance of governmental functions and primarily intended to serve residents of adjoining neighborhoods, provided that a plan of development shall be required as set forth in Article X of this chapter for any such use that is not subject to location, character and extent approval by the City Planning Commission in accordance with Section 17.07 of the City Charter." [Emphasis added]

The subject property is owned by the VMFA Real Estate Company and is currently utilized as the Studio School that is affiliated with and a component of the VMFA. The proposed art storage building is a museum-affiliated use located on the same parcel, owned by the VMFA Real Estate and affiliated with and a component of the VMFA. The VMFA Real Estate Company will retain ownership of the land, construct the art storage facility for the use by the VMFA via a long-term lease and the VMFA Real Estate Company. The Commonwealth of Virginia would be responsible for payment of all taxes, insurance and any other expenses for the operation and maintenance of the facility.

Williams Mullen
ATTN: T. Preston Lloyd, Jr.
RE: 2911/2915 GROVE AVENUE
Virginia Museum of Fine Arts: Art Storage Facility
October 25, 2023
Page 2

Based on this information, the facility is determined to be a permitted principal and accessory use within the R-6 zoning district. The proposed facility and lot shall meet all bulk requirements related to yards (setbacks), lot coverage and height and shall require Urban Design Committee (UDC) review under the *West of the Boulevard Design Overlay District* regulations as well as a Plan of Development (POD) approval from the Director of Planning and Development Review (PDR).

For information on the UDC review requirements and process, please contact Ray Roakes, UDC Secretary, at (804) 646-5467 or via E-mail at: <a href="mailto:Raymond.Roakes@RVA.gov">Roakes@RVA.gov</a>. For information on the POD review requirements and process, please contact Leonard A. Mantey, Senior Deputy Director, at (804) 646-4468 or via E-mail at: <a href="mailto:Leonard.Mantey@RVA.gov">Leonard.Mantey@RVA.gov</a>.

You are hereby advised that you have thirty (30) days from this notice in which to appeal this decision to the Board of Zoning Appeals, in accordance with § 15.2-2311 of the Code of Virginia and § 17.19 of the Richmond City Charter, or this decision shall be final and unappealable. Such appeal must be in writing and must be filed with the Secretary of the Board of Zoning Appeals. Said appeal shall indicate in specific terms the grounds for the appeal and must be accompanied by a filing fee of two hundred fifty dollars (\$250.00).

I hope this information is sufficient. If you have additional questions, please contact me by E-mail at: Chuck.Davidson@RVA.gov or by telephone at: (804) 646-6353.

Sincerely,

William C. Davidson Zoning Administrator

CC:

VMFA REAL ESTATE COMPANY LLC 200 N. ARTHUR ASHE BLVD. RICHMOND, VA 23220

#### Davidson, William C. - PDR

From:

Vonck, Kevin J. - PDR

Sent:

Wednesday, October 25, 2023 9:16 AM

To:

Davidson, William C. - PDR

Subject:

RE: VMFA Foundation - informal interpretation request



Thank you! \\ kjv

Kevin J. Vonck, Ph.D.

Director

(o) 804-646-3741 (c) 804-292-4854

(e) kevin.vonck@rva.gov

(w) rva.gov/planning-development-review

(m) 900 E. Broad St., Room 511, Richmond, Va. 23219-1907

From: Davidson, William C. - PDR < Chuck. Davidson@rva.gov>

Sent: Wednesday, 25 October, 2023 09:06

To: Vonck, Kevin J. - PDR < Kevin. Vonck@rva.gov>

**Subject:** RE: VMFA Foundation - informal interpretation request

Finalizing it today.

William C. Davidson
Zoning Administrator

From: Vonck, Kevin J. - PDR

Sent: Wednesday, October 25, 2023 8:52 AM

**To:** Davidson, William C. - PDR < <u>Chuck.Davidson@rva.gov</u>> **Subject:** RE: VMFA Foundation - informal interpretation request



Were you able to get the opinion to him? \\ kjv

Kevin J. Vonck, Ph.D.

Director

(o) 804-646-3741 (c) 804-292-4854

(e) kevin.vonck@rva.gov

(w) rva.gov/planning-development-review

(m) 900 E. Broad St., Room 511, Richmond, Va. 23219-1907

From: Lloyd, Preston <plloyd@williamsmullen.com>

Sent: Wednesday, 18 October, 2023 16:25

To: Davidson, William C. - PDR < Chuck. Davidson@rva.gov>

Cc: Vonck, Kevin J. - PDR < Kevin. Vonck@rva.gov >; Nedostup, Megan < mnedostup@williamsmullen.com >

**Subject:** RE: VMFA Foundation - informal interpretation request

Hi Chuck:

Just following up here to inquire if there's anything else you need from us in connection with your determination. Thank you.

Best, Preston

#### T. Preston Lloyd, Jr. | Williams Mullen

T 804.420.6615 | plloyd@williamsmullen.com

From: Lloyd, Preston

Sent: Wednesday, October 11, 2023 1:44 PM

To: 'Davidson, William C. - PDR' < <a href="mailto:Chuck.Davidson@rva.gov">Chuck.Davidson@rva.gov</a>>

**Cc:** Vonck, Kevin J. - PDR < <a href="mailto:Kevin.Vonck@rva.gov">Kevin.Vonck@rva.gov">Kevin.Vonck@rva.gov</a>>; Nedostup, Megan < <a href="mailto:mnedostup@williamsmullen.com">mnedostup@williamsmullen.com</a>> **Subject:** RE: VMFA Foundation - informal interpretation request [WMIMAN-IWOVRIC.FID2441973]

Hi Chuck:

Thank you for pushing this forward. I have attached the requested information. Please note that these are conceptual in nature. In fact, we had requested revisions from the design team in order to prepare for submittal of an SUP Application. So while these are "not pretty enough" to suffice for an SUP submittal, the building location, orientation on the site, height, and general features are correct and should provide the requisite detail you're looking for.

Should you see any conflicts with the zoning requirements, please let me know and I'd be glad to discuss further.

Best, Preston

#### T. Preston Lloyd, Jr. | Williams Mullen

T 804.420.6615 | plloyd@williamsmullen.com

From: Davidson, William C. - PDR <Chuck.Davidson@rva.gov>

**Sent:** Wednesday, October 11, 2023 1:36 PM **To:** Lloyd, Preston < plloyd@williamsmullen.com > **Cc:** Vonck, Kevin J. - PDR < Kevin.Vonck@rva.gov >

Subject: RE: VMFA Foundation - informal interpretation request

I'm trying to wrap this up this week. Are there any plans showing the dimensions, height, facades and location on the site? I want to verify all those items are in compliance prior to rendering a formal determination.

William C. Danidson

**Zoning Administrator** 

From: Lloyd, Preston [mailto:plloyd@williamsmullen.com]

Sent: Monday, October 2, 2023 7:46 AM

To: Davidson, William C. - PDR < Chuck.Davidson@rva.gov>

Cc: Vonck, Kevin J. - PDR < Kevin. Vonck@rva.gov >; Nedostup, Megan < mnedostup@williamsmullen.com >

Subject: RE: VMFA Foundation - informal interpretation request

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Hi Chuck:

Checking in on whether Neil has provided any feedback on this Q of interpretation. We look forward to an update.

Best,

Preston

#### T. Preston Lloyd, Jr. | Williams Mullen

T 804.420.6615 | plloyd@williamsmullen.com

From: Davidson, William C. - PDR < Chuck. Davidson@rva.gov>

Sent: Friday, September 15, 2023 3:12 PM

To: Lloyd, Preston <plloyd@williamsmullen.com>

Cc: Vonck, Kevin J. - PDR <Kevin.Vonck@rva.gov>; Nedostup, Megan <mnedostup@williamsmullen.com>

Subject: RE: VMFA Foundation - informal interpretation request

I forwarded it to him, but we haven't been able to get together to discuss.

I'll try to tweak it during the next week.

#### William C. Davidson

**Zoning Administrator** 

From: Lloyd, Preston [mailto:plloyd@williamsmullen.com]

Sent: Wednesday, September 13, 2023 8:33 AM

To: Davidson, William C. - PDR < <a href="mailto:Chuck.Davidson@rva.gov">Chuck.Davidson@rva.gov</a>>

Cc: Vonck, Kevin J. - PDR < Kevin. Vonck@rva.gov >; Nedostup, Megan < mnedostup@williamsmullen.com >

Subject: RE: VMFA Foundation - informal interpretation request

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Hi Chuck:

Were you able to get time with the City Attorney's Office this week before you are expecting to be out?

Thank you,

Preston

#### T. Preston Lloyd, Jr. | Williams Mullen

T 804.420.6615 | plloyd@williamsmullen.com

From: Lloyd, Preston

Sent: Friday, September 8, 2023 4:24 PM

To: 'Davidson, William C. - PDR' < Chuck. Davidson@rva.gov>

Cc: 'Vonck, Kevin J. - PDR' <Kevin.Vonck@rva.gov>; Nedostup, Megan <mnedostup@williamsmullen.com>

Subject: VMFA Foundation - informal interpretation request [WMIMAN-IWOVRIC.FID2441973]

Hi Chuck:

Thank you for offering time to connect via phone this afternoon.

We discussed two lines of interpretation by which the proposed storage building might be constructed as a matter of right.

- 1. Prior Approach -- Lease by Commonwealth. Your prior feedback was that our proposal of a 15-year lease wasn't sufficient to characterize the build-to-suit structure as one that would be considered akin to ownership by the Commonwealth and therefore exempt from City land use regulation. I shared that the Department of General Services has pushed back on the VMFA's request to obtain a longer term. (I'll get more detail on their specific objections, per your request.) I inquired of you whether 30 years might get us there. A 99-year term requirement, for example, likely entails a heightened level of state approvals that the VFMA has indicated would be a non-starter given the required timeline for the Museum expansion (i.e., the storage must be in place to get the collection out so that construction can begin on the expansion).
- 2. New Approach Permitted as Accessory Use ("Private Storage Building").
  - a. The building site (shown in red below) proposed on a parcel that is current subject to an existing SUP (1987-193-185). The existing SUP approved use of the parcel as (i) off-site parking for the VMFA, and (ii) medical office use of the improvements located on the corner of N. Sheppard and Grove. Subsequent to the 1987 SUP, the property was transferred to the Commonwealth in 2000 which led to the abandonment of the medical office use. In 2014, the Commonwealth transferred the property to the Museum's RE Foundation (VMFA Real Estate Company LLC). The VMFA continues to occupy the improvements on the corner, which it calls the "Studio School". The Studio School is operated by the VMFA (i.e. the Commonwealth) and made available to the public. In other words, the current improvements are presently museum use.
  - b. Per Sec. 30-402.1, a museum operated by any governmental agency is a primary permitted use in the R-1 District (and therefore also in the R-6 District, per Sec. 30-412.1(1)).
  - c. Per Sec. 30-402.2, a "private storage building" that is "customarily incidental and clearly subordinate to a permitted principal use" is permitted by right in the R-1 District (and therefore also in the R-6 District, per Sec. 30-412.2(1)).
    - i. The proposed building's use is a private storage building for the VMFA (i.e. occupancy by the Commonwealth).
    - ii. The proposed building is located on the same tax parcel as an existing museum use (established due to the Studio School).
    - iii. The use of the building is "customarily incidental", as evidenced by the fact that the current collection storage for the VMFA is located within the existing museum. It is being relocated to this building in order to facilitate an expansion of gallery space, but will remain integral to the museum operation.
    - iv. The use of the building is "clearly subordinate" because the current museum use at the Studio School will continue to operate on the same parcel. The Studio School occupies the frontage along Grove Ave. There will be no signage identifying the storage building, while the Studio School will be advertised to and available by the public during museum hours.

#### Davidson, William C. - PDR

**From:** Davidson, William C. - PDR

**Sent:** Thursday, May 25, 2023 8:36 AM

**To:** Vonck, Kevin J. - PDR

**Cc:** Gibson, Neil R. - City Attorney

Subject: RE: VMFA Foundation - Art Storage Facility [WMIMAN-IWOVRIC.FID2441973]

If an SUP application was filed when this discussion first started, it'd most likely be resolved by now . . .

William C. Davidson

**Zoning Administrator** 

From: Vonck, Kevin J. - PDR

**Sent:** Wednesday, May 24, 2023 9:34 PM

To: Lloyd, Preston <plloyd@williamsmullen.com>

Cc: Davidson, William C. - PDR < Chuck. Davidson@rva.gov>

Subject: RE: VMFA Foundation - Art Storage Facility [WMIMAN-IWOVRIC.FID2441973]



Thanks. This helps clarify for some internal discussions. \\ kjv

Kevin J. Vonck, Ph.D.

Director

(o) 804-646-3741 (c) 804-292-4854

(e) kevin.vonck@rva.gov

(w) rva.gov/planning-development-review

(m) 900 E. Broad St., Room 511, Richmond, Va. 23219-1907

From: Lloyd, Preston plloyd@williamsmullen.com>

Sent: Wednesday, 24 May, 2023 14:17

To: Vonck, Kevin J. - PDR < Kevin. Vonck@rva.gov >

Cc: Davidson, William C. - PDR < Chuck.Davidson@rva.gov>

Subject: RE: VMFA Foundation - Art Storage Facility [WMIMAN-IWOVRIC.FID2441973]

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#### Kevin:

Thank you. It is not a ground lease but rather a build-to-suit. By that I mean the Foundation, which owns the land, would agree to construct the facilities and upon completion lease to the Commonwealth for exclusive occupancy for a period of 30 years for a set monthly amount. The Commonwealth would be responsible for all taxes, insurance, etc. Does that answer your question?

For your context, there are several benefits to this structure, principal among them that a number of burdensome procurement requirements would apply if instead the Commonwealth were to build the improvements. It also impacts the overall capital budget of the larger VMFA expansion project. By having the Foundation construct the improvements, it dramatically compresses the timeline for completion and reduces the overall capital cost of the project.

Please let me know if you have other questions or if there are other considerations that would bear on your decision.

#### Preston

#### T. Preston Lloyd, Jr. | Williams Mullen

T 804.420.6615 | plloyd@williamsmullen.com

From: Vonck, Kevin J. - PDR < Kevin. Vonck@rva.gov>

Sent: Wednesday, May 24, 2023 12:11 PM

To: Lloyd, Preston <plloyd@williamsmullen.com>

Cc: Davidson, William C. - PDR < Chuck. Davidson@rva.gov>

Subject: RE: VMFA Foundation - Art Storage Facility [WMIMAN-IWOVRIC.FID2441973]

Thank you for the update. Is this a fee-simple lease or a ground lease or something other type of contract?



\\ kjv

Kevin J. Vonck, Ph.D.

Director

(o) 804-646-3741 (c) 804-292-4854

(e) kevin.vonck@rva.gov

(w) rva.gov/planning-development-review

(m) 900 E. Broad St., Room 511, Richmond, Va. 23219-1907

From: Lloyd, Preston <plloyd@williamsmullen.com>

Sent: Wednesday, 24 May, 2023 09:17

To: Vonck, Kevin J. - PDR < Kevin. Vonck@rva.gov>

Cc: Davidson, William C. - PDR < Chuck.Davidson@rva.gov>

Subject: VMFA Foundation - Art Storage Facility [WMIMAN-IWOVRIC.FID2441973]

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#### Hi Kevin:

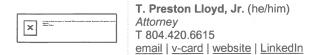
I am following up on our prior discission concerning the VMFA Foundation's proposed build-to-suit project, which would be leased to the Commonwealth. Following discussions with the VMFA Foundation, Office of the Attorney General and Va. Department of General Services, we have preliminary approval of a <u>30-year lease</u> for this facility.

I'm writing to obtain informal confirmation that this term would be of a sufficient duration to be deemed a state facility and therefore exempt from zoning regulation.

If so, I believe the next step would be for us to prepare the lease, obtain the parties' approval, and then I can submit that with a zoning confirmation letter request for approval by the Zoning Administrator. Please let me know if any further information would be required to render this official determination.

I'd appreciate PDR's guidance on this.

Best, Preston



Williams Mullen Center | 200 South 10th Street, Suite 1600 | P.O. Box 1320 (23218) | Richmond, VA 23219

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#### Davidson, William C. - PDR

From: Davidson, William C. - PDR

**Sent:** Friday, December 2, 2022 3:23 PM **To:** Gibson, Neil R. - City Attorney

**Subject:** Fwd: VMFA Studio School Art Storage Facility [WMIMAN-IWOVRIC.FID2441973]

#### Sent from my iPhone

#### Begin forwarded message:

From: "Lloyd, Preston" <plloyd@williamsmullen.com>

Date: December 2, 2022 at 11:29:36 AM EST

**To:** "Davidson, William C. - PDR" < Chuck.Davidson@rva.gov> **Cc:** "Gibson, Neil R. - City Atty" < Neil.Gibson@rva.gov>

Subject: FW: VMFA Studio School Art Storage Facility [WMIMAN-IWOVRIC.FID2441973]

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#### Hi Chuck:

On your Q related to the lease by the Foundation to the Museum, please see below from my client. I hope this helps clarify.

Is there any more information that we could provide to assist in your determination? Preston

**T. Preston Lloyd, Jr. | Williams Mullen**T 804.420.6615 | plloyd@williamsmullen.com

From: Payne, Katherine <katie.payne@vmfa.museum>

#### Preston -

Yes, the Foundation will lease the space to the museum. It will be a long-term lease, but we are not sure of the exact term yet. We have several long-term leases for other Foundation-owned properties for museum use, that renew every 5 years.

If you need more details, let me know!

Katie

On Fri, Nov 18, 2022 at 2:30 PM Lloyd, Preston plloyd@williamsmullen.com> wrote:

#### Hi Katie:

What will the term of the Foundation's lease with the Museum be?

T. Preston Lloyd, Jr. | Williams Mullen

T 804.420.6615 | plloyd@williamsmullen.com

From: Davidson, William C. - PDR < Chuck. Davidson@rva.gov >

Sent: Friday, November 18, 2022 2:15 PM

To: Lloyd, Preston <plloyd@williamsmullen.com>

Subject: RE: VMFA Studio School Art Storage Facility [WMIMAN-IWOVRIC.FID2441973]

I am in discussion with the City Attorney.

You indicated that the VMFA will be the user, but will they have a lease?

If so, what is the term??

William C. Davidson

**Zoning Administrator** 

From: Lloyd, Preston [mailto:plloyd@williamsmullen.com]

Sent: Thursday, November 17, 2022 3:30 PM

To: Davidson, William C. - PDR < Chuck. Davidson@rva.gov>

Cc: Vonck, Kevin J. - PDR < Kevin.Vonck@rva.gov >; Ebinger, Matthew J. - PDR

< Matthew. Ebinger@rva.gov >; Gibson, Neil R. - City Atty < Neil. Gibson@rva.gov >; Katie W. Payne

(katie.payne@vmfa.museum) <katie.payne@vmfa.museum>

Subject: RE: VMFA Studio School Art Storage Facility [WMIMAN-IWOVRIC.FID2441973]

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Good afternoon,

I write to nudge the request below. The Board of Directors of the VFMA Foundation met earlier this week, which reaffirmed the critical nature of this determination to the Museum's major expansion project. We look forward to your determination concerning this question. Thanks again for your consideration.

Best,

Preston

T. Preston Lloyd, Jr. | Williams Mullen

T 804.420.6615 | plloyd@williamsmullen.com

From: Lloyd, Preston

Sent: Wednesday, November 9, 2022 5:10 PM

To: Davidson, William C. - PDR < <a href="mailto:Chuck.Davidson@rva.gov">Chuck.Davidson@rva.gov</a>>

Cc: Vonck, Kevin J. - PDR <Kevin.Vonck@rva.gov>; Ebinger, Matthew J. - PDR

< <u>Matthew.Ebinger@rva.gov</u>>; Gibson, Neil R. - City Atty < <u>Neil.Gibson@rva.gov</u>>; Katie W. Payne

(katie.payne@vmfa.museum) <katie.payne@vmfa.museum>

Subject: VMFA Studio School Art Storage Facility [WMIMAN-IWOVRIC.FID2441973]

Hi Chuck:

I am writing in follow-up to our virtual meeting a few weeks ago, where we discussed the Virginia Museum of Fine Arts Foundation's prospective build-to-suit project. To review, the Foundation proposes to construct an art storage facility on the same parcel as the existing studio school, which is operated by the museum – the new improvements would then be leased exclusively to the museum.

In terms of next steps, I believe PDR was going to confer with legal counsel as to whether a building constructed by the Foundation pursuant to a long-term lease (i.e. arm's length transaction reflecting term rent) with the Commonwealth was subject to regulation by the City's zoning authority. If so, I posed the question of whether a building constructed for storage of art on the same property upon which the museum operates the Studio School program, and which incorporates the display of art into features of the building construction, would be deemed a museum use for purposes of establishing a by-right use.

A note regarding timing: While the storage project is not specifically part of the state's recent approval of the museum's major expansion, the expansion project timeline is expressly contingent upon the museum having sufficient storage space to move portions of its collection. This means that the storage building must be constructed prior to commencing construction on the ~\$190m project. This is creating considerable timing pressure on our end, as it will implicate the Commonwealth's construction costs and completion schedule.

We look forward to your guidance on these topics. Thank you for your consideration.

Best,

Preston

T. Preston Lloyd, Jr. (he/him)

Attorney

T. 804.420.6615

email | v-card | website | LinkedIn

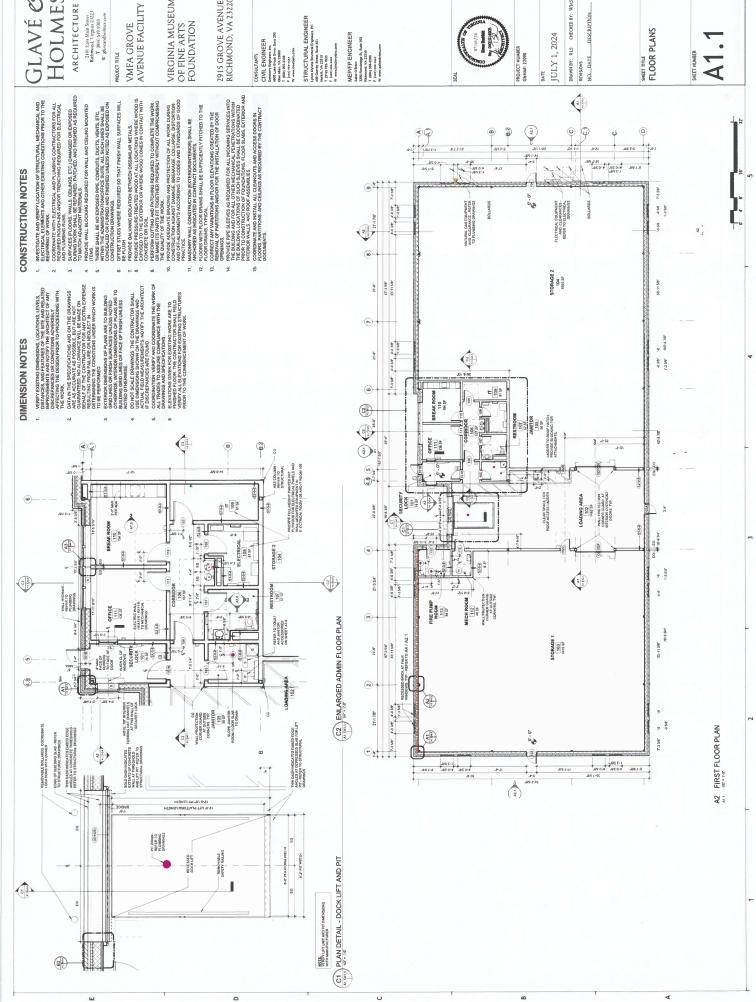
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Katie W. Payne
Director of Government Relations, Virginia Museum of Fine Arts
<a href="mailto:katie.payne@vmfa.museum">katie.payne@vmfa.museum</a>
804-339-2175 (c)

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# GLAVÉ 🕏

2101 East Main Street Richmond, Virginia 23223 T (804) 649-9303

VMFA GROVE AVENUE FACILITY

VIRGINIA MUSEUM OF FINE ARTS FOUNDATION

2915 GROVE AVENUE RICHMOND, VA 23220

JULY 1, 2024



