



**City of Richmond, Virginia**  
**Department of Planning and Development Review**  
City Hall, Richmond, Virginia 23219  
804.646.6335 (f) 804.646.5789 [www.richmondgov.com](http://www.richmondgov.com)

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To: Urban Design Committee  
From: Planning and Development Review  
File ID: UDC-092851-2021  
Date: June 10<sup>th</sup>, 2021  
RE: **Final location, character, and extent review of the removal of a cannon monument and pedestal; 2395 Monument Avenue; UDC 2021-26**

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**I. APPLICANT**

Christopher Frelke, Director, Department of Parks, Recreation, and Community Facilities

**II. LOCATION**

2395 Monument Avenue

**Property Owner:**

City of Richmond

**III. PURPOSE**

The application is for final location, character, and extent review of the removal of a confederate cannon monument and temporary replacement landscaping located at 2395 Monument Avenue.

**IV. SUMMARY & RECOMMENDATION**

The applicant proposes to remove a confederate cannon monument located on a median strip at 2395 Monument Avenue between Davis and Strawberry Street. The statue portion of the monument was previously removed by order of the mayor.

The new location of the monument has not been determined and is not considered as part of this application. This Location, Character and Extent approval will provide authorization for the removal of the monument, but City Council will make the final decision regarding the final disposition of the monument. Once removal is authorized, the applicant proposes a temporary treatment of the space, landscaping consisting of reseeding the disturbed area with grass to match its surrounding.

The historic preservation aspects of this application have been reviewed and approved by the City of Richmond's Commission of Architectural Review at their May 25<sup>th</sup>, 2021 meeting. The associated staff report for that review can be found here:  
<https://richmondva.legistar.com/LegislationDetail.aspx?ID=4951077&GUID=EB5F1E41-2A3F-47ED-B444-96B2F9A0637D&Options=&Search=>

Since the City of Richmond Urban Design Guidelines do not specifically address removal and relocation of objects, Committee staff utilized the City Code of Ordinance, specifically the zoning ordinance, available here:  
[https://library.municode.com/va/richmond/codes/code\\_of\\_ordinances?nodeId=CH30ZO\\_ARTIINGE](https://library.municode.com/va/richmond/codes/code_of_ordinances?nodeId=CH30ZO_ARTIINGE).

Staff recommends that the Urban Design Committee recommend that Planning Commission approve the application as submitted.

**Staff Contact:**

Alex Dandridge, (804) 646-6569 // alex.dandridge@richmondgov.com

**V. FINDINGS OF FACT**

**a. Site Description and Surrounding Context**

The monument proposed for removal is located on a median strip on Monument Avenue between Davis and Strawberry Street within the Monument Avenue City Old and Historic District. The project site is surrounded primarily by single-family and multi-family residences of varying architectural styles. The median strip in this locations is planted with street trees and grass.

**b. Scope of Review**

The project is subject to location, character, and extent review under section 17.05 of the Richmond City Charter for the removal, relocation, or alteration of structures/works of art.

**c. UDC Review History**

The Urban Design Committee has not previously reviewed any projects for this location.

**d. Project Description**

On behalf of the City of Richmond and in accordance with Ord. 2020-154, the Department of Parks, Recreation, and Community Facilities requests a final location, character and extent review to authorize the ability to remove a confederate cannon monument from Monument Avenue located within the Monument Avenue City Old and Historic District. This confederate cannon monument is an asset of the Department of Parks, Recreation and Community Facilities.

Justification for this application for review is further rooted in the City Charter and the City Code. Code §30-100 outlines the purposes of the zoning ordinance. The ability to remove the monument and pedestal will (3) Promote health, sanitation and general welfare, as well as (7) Facilitate the creation of a convenient, attractive and harmonious community. Code §30-930.2 (4) outlines the purposes of City Old and Historic Districts. Ability to remove the monument and pedestal will provide for (4) The enhancement of the quality of life for residents. Charter § 2.04 of the Charter provides the City power to make regulations for the preservation of the morals of the city and its inhabitants. The applicant asserts the representation of white supremacy and the legacy of slavery in prominent public places through this monument is of questionable morality. Charter § 2.04 of the Charter provides the City power to prevent riots, disturbances, and disorderly assemblages. Based on the events of the last year, and similar events in other cities, the ability to remove monuments and pedestals could be considered such a prevention effort.

The Confederate Cannon #1 was erected in the median of Monument Avenue between Davis and Strawberry Streets in 1938. It is located in the Fan District Neighborhood and the 2nd City Council District. The monument was erected to

mark the inner confederate defensive ring. The monument site is adjacent to private residences in the median of Monument Avenue.

The site plans provided by the applicant show the removal of the monument and reseeding of disturbed areas with grass to match the surrounding area.

**e. Master Plan**

*City-wide vision: In 2037, Richmond is a welcoming, inclusive, diverse, innovative, sustainable, and equitable city of thriving neighborhoods, ensuring a high quality of life for all.* Information and analysis provided by the applicant states that the existing monuments are not in-keeping with the ideals in the city-wide vision stated in the City of Richmond’s Master Plan, which emphasizes the importance of creating neighborhoods that are equitable, diverse, and welcoming to all visitors, current residents, and potential residents.

**f. Urban Design Guidelines**

In the Environment Section of the Urban Design Guidelines under Public Parks, it is stated that *“Historic elements should be surveyed and preservation should be considered for both facilities and landscapes”* (pg.9). The scope of this project was reviewed and approved by the Commission of Architectural Review at their May 25<sup>th</sup>, Meeting. Staff defers any matters of historic review to the City of Richmond’s Commission of Architectural Review.

*“Landscape plans should include diverse plant species, including evergreen, flowering and shade tree species combined with shrubs, ground covers and annual and perennial plantings. Plant materials should be adaptable to existing soils, climatic and lighting conditions, and be disease resistant. Native plant species are encouraged, but not required”* (pg. 10). Staff finds that the proposed reseeding of disturbed areas is in-keeping with the City of Richmond’s Urban Design Guidelines.

*Code of Ordinances, Sec. 30-100, Purpose. The purpose of this chapter is to adopt a comprehensive zoning plan designed to:*

- (2) Secure safety from fire, flood, panic and other danger;*
- (3) Promote health, sanitation and general welfare;*
- (7) Facilitate the creation of a convenient, attractive and harmonious community;*

**VI. ATTACHMENTS**

- a. Vicinity Map**
- b. Application**
- c. Plans**