#### AN ORDINANCE No. 2023-180

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to accept the second tranche of American Rescue Plan Act funds in the amount of \$10,000,000.00 from the United States Department of the Treasury; to amend the Fiscal Year 2022-2023 General Fund Budget by increasing estimated revenues and the amount appropriated to the General Fund Budget for certain agencies by \$8,000,000.00 of the \$10,000,000.00 of ARPA funding from the Department of Housing and Community Development for the purpose of funding the City's efforts to recover from the economic and health effects of the COVID-19 pandemic in accordance with the American Rescue Plan Act of 2021.

Patron – Mayor Stoney

Approved as to form and legality by the City Attorney

PUBLIC HEARING: JUN 26 2023 AT 6 P.M.

WHEREAS, pursuant to Ordinance No. 2021-220, adopted September 27, 2021, the Director of Finance has credited all funds received by the City, whether from the United States government, the Commonwealth of Virginia, or otherwise, provided pursuant to the American Rescue Plan Act of 2021, H.R. 1319, 117<sup>th</sup> Cong., 1<sup>st</sup> Sess. (2021-2022) in the general ledger, to be managed in the Projects and Grants Module in the City's enterprise resource planning system

AYES:	7	NOES:	0	ABSTAIN:	
ADOPTED:	JUN 26 2023	REJECTED:		STRICKEN:	

for purposes authorized by the American Rescue Plan Act of 2021, H.R. 1319, 117<sup>th</sup> Cong., 1<sup>st</sup> Sess. (2021-2022) for future appropriation by the Council of the City of Richmond only for expenditures authorized by the said Act;

#### NOW, THEREFORE,

#### THE CITY OF RICHMOND HEREBY ORDAINS:

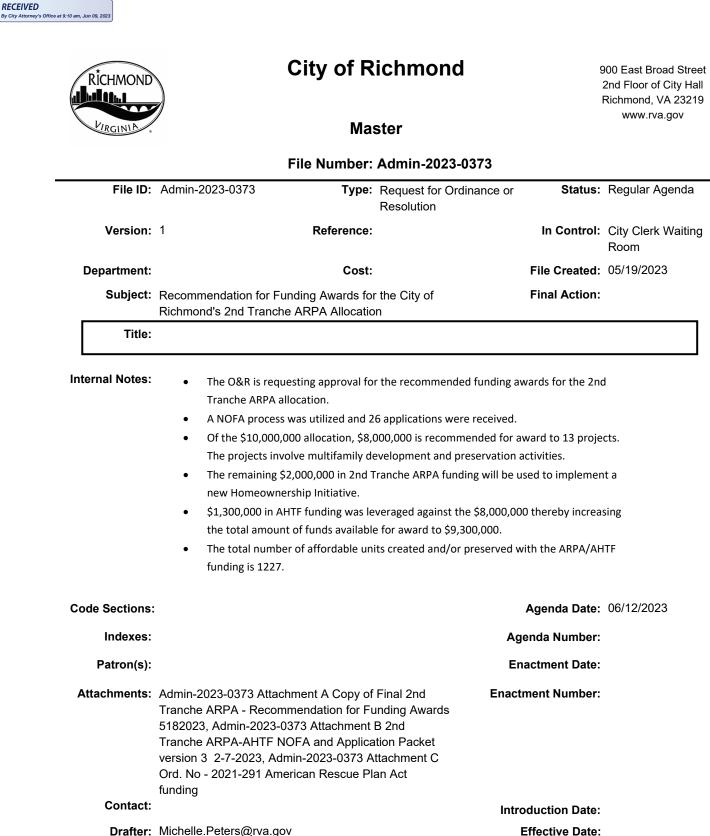
§ 1. That the Chief Administrative Officer is authorized to accept the second tranche of American Rescue Plan Act of 2021, H.R. 1319, 117<sup>th</sup> Cong., 1<sup>st</sup> Sess. (2021-2022), funds in the amount of \$10,000,000.00 from the United States Department of the Treasury for the purpose of funding the City's efforts to recover from the economic and health effects of the COVID-19 pandemic in accordance with the American Rescue Plan Act of 2021, H.R. 1319, 117<sup>th</sup> Cong., 1<sup>st</sup> Sess. (2021-2022).

§ 2. That a portion of the funds received pursuant to section 1 of this ordinance are hereby appropriated to the General Fund Budget for the fiscal year commencing July 1, 2021, and ending June 30, 2022, by increasing estimated revenues by \$8,000,000.00, increasing the amount appropriated for expenditures by \$8,000,000.00 and allotting to certain agencies the sum of \$8,000,000.00 as set forth in the document entitled "2<sup>nd</sup> Tranche – Recommendation for ARPA Funding Awards – ATTACHMENT A," a copy of which is incorporated into and made a part of this ordinance, for the purpose of funding the City's efforts to recover from the economic and health effects of the COVID-19 pandemic in accordance with the American Rescue Plan Act of 2021, H.R. 1319, 117<sup>th</sup> Cong., 1<sup>st</sup> Sess. (2021-2022).

§ 3. This ordinance shall be in force and effect upon adoption.

**A TRUE COPY:** TESTE: Andin D. Ril

**City Clerk** 



Drafter: Michelle.Peters@rva.gov

#### **Approval History**

Version	Seq #	Action Date	Approver	Action	Due Date			
1	1	5/19/2023	Sherrill Hampton	Approve	5/22/2023			
1	2	5/19/2023	Alecia Blackwell - FYI	Notified - FYI				
1	3	5/19/2023	Sharon Ebert	Approve	5/23/2023			
1	4	5/19/2023	Jason May	Approve	5/23/2023			
1	5	5/19/2023	Sheila White	Approve	5/23/2023			
1	6	5/19/2023	Cynthia Osborne - FYI	Notified - FYI				
1	7	5/19/2023	Sabrina Joy-Hogg	Approve	5/23/2023			
1	8	5/19/2023	Caitlin Sedano - FYI	Notified - FYI				
1	9	5/22/2023	Lincoln Saunders	Approve	5/30/2023			
1	10	5/24/2023	Mayor Stoney (By Request)	Approve	5/31/2023			
Notes:	s: bypassed to correct account Levar Stoney - Kit Hagen							
1	11	6/7/2023	Mayor Stoney	Approve	5/26/2023			

#### History of Legislative File

Ver- Acting Body:	Date:	Action:	Sent To:	Due Date:	Return	Result:
sion:					Date:	

#### Text of Legislative File Admin-2023-0373

	O&R	REQUEST	
DATE:	May 18, 2023	EDITION:	1
TO:	The Honorable Members of the Cit	y Council	
THROUGH:	The Honorable Levar M. Stoney, N	layor	
THROUGH:	J.E. Lincoln Saunders, Chief Admi	nistrative Officer	
THROUGH: S	Sabrina B. Joy-Hogg, Deputy Chief A	Administrative Off	icer, Finance and Administration
THROUGH:	Sheila D. White, Director, Departm	nent of Finance	
THROUGH:	Jason P. May, Director, Department	of Budget and Stra	ategic Planning
THROUGH:	Sharon L. Ebert, Deputy Chief Adr Planning	ninistrative Office	er, Economic Development and
FROM:	Sherrill Hampton, Director, Departm	ent of Housing and	d Community Development
RE:	The State and Local Fiscal Recov Act (ARPA) - Recommendation f 2nd Tranche ARPA Allocation to	or Funding Awa	rds for the City of Richmond's

#### ORD. OR RES. No.

**PURPOSE:** To approve the recommendations for various funding awards under the City of Richmond's 2nd Tranche of ARPA dollars and to authorize the Chief Administrative Officer to execute, for and on behalf of the City of Richmond, a total of \$8,000,000 in grants, loans, or a combination thereof by and between the City of Richmond and the designated project sponsors and/or special purpose entities outlined in **Attachment A**.

**REASON:** For the furtherance of the production and preservation of affordable multifamily housing units in the City of Richmond.

**RECOMMENDATION:** City Administration recommends approval of the funding awards.

**BACKGROUND**: On March 11, 2021, the American Rescue Plan Act (ARPA) was signed into law and established the Coronavirus State Fiscal Recovery Fund and Coronavirus Local Fiscal Recovery Fund, which together make up the Coronavirus State and Local Fiscal Recovery Funds ("SLFRF") program. This program is intended to provide support to State, territorial, local, and Tribal governments in responding to the economic and public health impacts of COVID-19 and in their efforts to contain impacts on their communities, residents, and businesses. The City of Richmond's ARPA Spending Plan was approved by City Council on October 25, 2021 (see **Attachment C**). The funds are to be used in response to the disease itself or the harmful consequences of the economic disruptions resulting from or exacerbated by the COVID-19 public health emergency.

Mayor Stoney and the City Council allocated under the City's 1st Tranche of ARPA funds \$10,000,000 to further affordable housing opportunities. This use is intended for projects that will align with and meet the requirements of the ARPA category of "Building Stronger Communities Through Investments in Housing and Neighborhoods" as well as align with the City's 5-Year Consolidated Plan, the Mayor's Equity Agenda, the Comprehensive Plan (Richmond 300), the 2020-2030 Strategic Plan to End Homelessness, and the Equitable Affordable Housing Plan. On April 11, April 25, and November 7, 2022, the City Council approved the awarding of funding to a total of seventeen (17) projects to further affordable housing activities, including multi and single-family development and preservation, housing-related services and the FY23 Inclement Weather Shelter operated by Commonwealth Catholic Charities.

The City of Richmond's approved 2021 ARPA Spending Plan also called for a subsequent \$10,000,000 allocation in the 2nd Tranche of ARPA funding to continue efforts to expand affordable housing activities. To that end, the Housing and Community Development Department (HCD) released a Notice of Funding Availability (NOFA) for \$8,000,000 in ARPA Funding in combination with \$1,300,000 in AHTF Funding totaling \$9,300,000. \$2,000,000 of the 2nd Tranche allocation is being held to implement a new Homeownership Initiative. The availability of funding was advertised in the *Richmond Times-Dispatch* and the *Nuevas Raices* newspapers. The application packet was released on January 17, 2023. HCD held a (mandatory) workshop on January 26, 2023, for entities interested in applying. The deadline for the submission of applications for the City's 2nd Tranche ARPA and AHTF funding was February 14, 2023. From January 26 through February 13, 2023, HCD staff was available to answer questions and provide clarification to interested entities. HCD also communicated with potential applicants by sending periodic FAQs and related responses using email, so all potential applicants received the same information. See **Attachment B** for a copy of the NOFA/Application Packet.

HCD received twenty-six (26) applications for the production and preservation of affordable multifamily units totaling <u>\$29,162,539</u>. HCD is recommending the funding of twelve (12) projects totaling <u>\$8,000,000</u> of ARPA funds. The AHTF Supervisory Board on May 4, 2023, approved <u>\$1,300,000</u> in leveraged funds for two projects, <u>\$1,000,000</u> to the Michaels Development Company I, LP on behalf of the Richmond Family Housing 1, LLC, and <u>\$300,000</u> to The Community Builders, Inc. for Creighton Court Phase B. Based on the funding available, evaluation criteria, and priorities articulated in the NOFA/Application Packet, projects recommended for funding were ranked as the most competitive in the activity areas cited above. See **Attachment A** for HCD's recommendation for the 2nd Tranche ARPA funding awards.

The remaining \$2,000,000 of the 2nd Tranche ARPA allocation will be used to implement a new

Homeownership Initiative.

**FISCAL IMPACT/COST:** The City received \$10,000,000 in 2nd Tranche ARPA Funding and with the approval of the recommendation of funding awards will allocate \$8,000,000 of the ARPA funding combined with \$1,300,000 in AHTF Funding. The categories of awards for ARPA funds include \$2,050,000 for multifamily preservation projects, which preserves <u>167</u> units of existing affordable units, and <u>\$5,950,000</u> for multifamily new construction projects, which create <u>938</u> new affordable housing units. These funds will serve households earning between zero and eighty percent (0%-80%) of the Area Median Income (AMI). Approximately thirty-two percent (32%) or \$2,560,000 of the \$8,000,000 will serve households earning at or below 50% of AMI. In addition, of the combined total of the ARPA and AHTF awards (\$9,300,000), thirty-nine percent (39%) or \$3,627,000 of the \$9,300,000 will serve households earning at or below 50% of AMI.

**FISCAL IMPLICATIONS:** No adverse fiscal implications are anticipated. The appropriation of the City's 2nd Tranche of ARPA dollars combined with the AHTF dollars enables the City to address the harmful consequences of or the economic disruptions resulting from or exacerbated by the COVID-19 public health emergency as well as implement several of the goals of the City's 5-Year Consolidated Plan, the Mayor's Equity Agenda, the Comprehensive Plan (Richmond300), the 2020-2030 Strategy to End Homelessness, and the Equitable Affordable Housing Plan.

#### BUDGET AMENDMENT NECESSARY: No

**REVENUE TO CITY:** There will be new revenue to the City as it relates to property taxes for any newly created housing units.

**DESIRED EFFECTIVE DATE:** June 26, 2023

#### **REQUESTED INTRODUCTION DATE:** June 12, 2023

#### CITY COUNCIL PUBLIC HEARING DATE: June 26, 2023

**REQUESTED AGENDA:** Consent Agenda

**RECOMMENDED COUNCIL COMMITTEE:** Land Use, Housing, and Transportation

#### CONSIDERATION BY OTHER GOVERNMENTAL ENTITIES: None

AFFECTED AGENCIES: Housing and Community Development (HCD), Budget and Strategic Planning, and the Department of Finance

#### RELATIONSHIP TO EXISTING ORD. OR RES.: 2021-291

**REQUIRED CHANGES TO WORK PROGRAM(S):** If approved, the new activities will be added to the HCD staff work plans for the implementation and monitoring of the proposed projects.

**ATTACHMENTS:** Attachment A - Recommendation for Awards, Attachment B - NOFA/Application Packet, and Attachment C - Ordinance 2021-291

**STAFF:** Sherrill Hampton, Director - (804) 646-6822 and Merrick Malone, Senior Manager - Multi and Single-Family Development - (804) 646-7426

2nd Tranch	e – Recommei	ndatio	n For ARPA	Funding	<b>Awards - ATTACHMENT</b>	Α.

Award Recipient	Project Sponsor	Project Name	Project Address	Project Description	No. of Units	Requested Amount	Cost Per Unit	Total Project Cost	Leveraged Amount	Inc	ome Range	es	Recommended Award Amount
										0-50% AMI	51-60% AMI	61-80% AMI	
Better Housing Coalition	Better Housing Coalition	Lafayette Gardens	2219 Ruffin Road, Richmond, VA	Multifamily Preservation	91	\$1,000,000	\$10,989	\$14,500,000	\$13,500,000	91			\$1,000,000
	Genesis Properties, Inc.	Swansboro Apartments	3600 & 3601 E. Broad Rock Blvd Rd, Richmond, VA 23224	Multifamily Preservation	62	\$600,000	\$9,677	\$10,400,000	\$9,800,000	62			\$600,000
Urban Hope, Inc.	Urban Hope	Urban Hope Renewal Project	Scattered Site Rental Project	Multifamily Preservation	14	\$450,000	\$32,142	\$769,411	\$319,411	11	3		\$450,000
	Subtotal – Multifamily Preservation				167	\$2,050,000				164	3	0	\$2,050,000
BR2 Owner, LLC	Dakota Partners	Brady Square III	2200 Brady St. and 2232 Colby Lane, Richmond, VA	New Multifamily Housing Development	66	\$500,000	\$7,575	\$14,800,000	\$14,300,000	33	33		\$500,000
ElderHomes Corporation t/a project:HOMES	ElderHomes Corporation t/a Project: Homes	Bainbridge Affordable Rental	2100 Bainbridge St, Richmond, VA 23224	New Multifamily Housing Development	86	\$624,000	\$7,255	\$17,100,000	\$16,476,000	50	36		\$624,000
Oak Grove Managing Member, LLC	Lynx Ventures, Inc.	Oak Grove Apartments	Scattered Site Rental Project	New Multifamily Housing Development	242	\$1,425,000	\$5,888	\$56,600,000	\$55,600,000	25	192	25	\$1,000,000
Planet Zero Residences, LLC	PZ1, LLC.	Planet Zero Apartments		New Multifamily Housing Development	48/237	\$1,000,000	\$20,833	\$60,300,000	\$59,800,000			48	\$500,000

2nd Tranche – R	ecommendation For	· ARPA Funding /	Awards - ATTACHMENT A

Award Recipient	Project Sponsor	Project Name	Project Address	Project Description	No. of Units	Requested Amount	Cost Per Unit	Total Project Cost	Leveraged Amount	Inc	ome Rang	25	Recommended Award Amount
										0-50% AMI	51-60% AMI	61-80% AMI	
purpose entity as	Commonwealth Catholic Charities (CCC)	Saint Elizabeth Apartments	1111 Fourqurean Lane, Richmond, VA	New Multifamily Housing Development	56	\$900,000	\$16,071	\$18,600,000	\$18,074,000	28	28		\$526,000
	Crescent Development	Walmsley Gardens	4824, 4830, 48384850,4870 &4890 Walmsley Blvd, Richmond, VA 23224	New Multifamily Housing Development	276	\$1,600,000	\$5,797	\$62,100,000	\$61,100,000		276		\$1,000,000
Enterprise Community Development, Inc.	Enterprise	1203 E. Brookland Park	1203 E. Brookland Park Blvd, Richmond, VA 23222	New Multifamily Housing Development	43	\$815,000	\$18,953	\$17,000,000	\$16,385,000	22	14	7	\$615,000
The Community Builders, Inc.	The Community Builders, Inc.	Creighton Court Phase B	2101 Creighton Rd.	New Multifamily Housing Development	72	\$1,000,000	\$13,888	\$22,200,000	\$21,800,000	32	40		\$400,000
	Dodson Development	The 95 Apartments	500 Maury St, Richmond, VA	New Multifamily Housing Development	49/163	\$985,000	\$6,042	\$36,800,000	\$36,015,000			49	\$785,000
	Subtotal – New Multifamily Housing Development				938	\$12,474,000				190	619	129	\$5,950,000
	Grand Total From Project Categories				*1,105	\$14,524,000 es not include the		\$331,169,411	\$323,169,411	354	622	129	\$8,000,000

\* Total does not include the units from the AHTF Awards

2nd Tranche – Recommendation For ARPA Funding Awards - ATTACHMENT A

Award Recipient	Project Sponsor	Project Name	Project Address	Project Description	No. of Units	Requested Amount	Cost Per Unit	Total Project Cost	Leveraged Amount	Inc	ome Range	25	Recommended Award Amount
										0-50% AMI	51-60% AMI	61-80% AMI	

Number of Units Recommended for Funding by Income Ranges							
0-50% AMI	51-60% AMI	61-80% AMI		Total Number of Units			
354	622	129		1,105			
Number of Units f	122						
Total Number of Units for the Combined ARPA/AHTF Awards 1,227							

# The Coronavirus State and Local Fiscal Recovery Funds (SLFRF) Under The American Rescue Plan Act (ARPA) and Affordable Housing Trust Funds



**Notice of Funding Availability (NOFA)** (Affordable Housing Development and Preservation Only)

**Release of Application Packet: January 17, 2023** 

**Applications Due: February 14, 2023** 

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## NOTICE OF FUNDING AVAILABILITY

## The Coronavirus State and Local Fiscal Recovery Funds (SLFRF) Under The American Rescue Plan Act (ARPA) and Affordable Housing Trust Funds

The City of Richmond is issuing this Notice of Funding Availability (NOFA) for the allocation of funding provided by the American Rescue Plan Act (ARPA), as well as Affordable Housing Trust Funds for multifamily development and preservation projects only.

On March 11, 2021, the American Rescue Plan Act was signed into law, and established the Coronavirus State Fiscal Recovery Fund and Coronavirus Local Fiscal Recovery Fund, which together make up the Coronavirus State and Local Fiscal Recovery Funds ("SLFRF") program. This program is intended to provide support to State, territorial, local, and Tribal governments in responding to the economic and public health impacts of COVID-19 and in their efforts to contain impacts on their communities, residents, and businesses. The City of Richmond's ARPA Spending Plan was approved by City Council on October 25, 2021. The funds are to be used in response to the disease itself or the harmful consequences of the economic disruptions resulting from or exacerbated by the COVID-19 public health emergency and cannot be grossly disproportionate to the harm experienced. This funding is intended for projects that will align with "Building Stronger Communities Through Investments in Housing and Neighborhoods". The ARPA and AHTF grant applications must be for projects that will have a direct impact on or to improve access to stable, affordable housing among unhoused individuals and families; affordable housing development to increase the supply of affordable and high-quality housing units in neighborhoods with high levels of economic opportunity and mobility for low-income residents and to help residents increase their economic opportunity and reduce concentrated areas of low economic opportunity, as well as preserve existing affordable multifamily housing units.

The goal of the Affordable Housing Trust Fund (AHTF) is to develop and preserve affordable housing units for Richmond's low-income households. The AHTF achieves this goal by providing gap funding for development and preservation projects.

## This funding round is to award \$8,000,000 in ARPA Funding through a competitive application process. This round will also include \$1,300,000 in AHTF Funding.

Priority will be given to those projects that help to advance the City's housing goals as listed below:

- 2,000 very low (50% AMI) to low income (80% AMI) new homeowners by January 1, 2033 (with 200 new low and moderate income homeowners by January 1, 2025)
- 10,000 new affordable rental units for households earning up to 60% AMI by January 1, 2033 (with 2000 new rental units built by January 1, 2025).
- 350 new Permanent Supportive Units by January 1, 2026 (with 200 new PSH units developed by January 1, 2025); and

• The transformation of the BIG SIX RRHA development sites into Communities of Choice and the deconcentration of poverty in Council Districts 3, 6, and 7 by January 1, 2037

Application packages will be available beginning <u>January 17, 2023</u>, on the City of Richmond's website: <u>https://www.rva.gov/.</u> To request an application by email or for a paper copy, please contact Mr. Merrick Malone via email at <u>Merrick.Malone@rva.gov</u> or via phone at (804) 646-7426. Applicants must submit their applications electronically to Ms. Sherrill Hampton via email at Sherrill.Hampton@rva.gov. **Please submit all applications and attachments in a single compressed electronic file.** 

All proposals and applications must be received no later than <u>4 p.m. on Tuesday, February 14, 2023</u>. Faxed applications and late submissions will <u>not</u> be accepted.

The City will host a <u>mandatory virtual workshop</u> for applicants on Thursday, January 26, 2023 from 10:00 a.m. - 12:30 p.m. All entities that will submit an application must attend the virtual workshop. Please contact Kristen Stell (Kristen.Stell@rva.gov) or via telephone at (804) 646-7824 by <u>4:00 p.m. on January 25, 2023</u> to register for the workshop. The workshop link and materials will be sent to persons registered on the evening before the workshop.

<u>Please direct all questions to the Department of Housing and Community Development at (804) 646-1766</u>. The City of Richmond does not discriminate on the basis of disability status in the admission or access to its programs. Virginia Relay Center - TDD users dial 711.

Disclaimer/Disclosure: The City of Richmond reserves the right to award funding other than what has been requested by an applicant, at its discretion, for projects that meet an immediate need, priority, or goal of the City, and is an eligible activity as permitted by the City's general provisions for ARPA and/or AHTF funding.



## GENERAL GUIDELINES FOR ENTITIES APPLYING IN THE CITY OF RICHMOND'S SECOND TRANCHE ARPA AND AHTF FUNDING CYCLE (MULTIFAMILY AFFORDABLE HOUSING DEVELOPMENT AND PRESERVATION ONLY)

Eligible uses must be in response to the disease itself or the harmful consequences of the economic disruptions resulting from or exacerbated by the COVID-19 public health emergency and cannot be grossly disproportionate to the harm experienced. (Excerpt from the US Department of Treasury's Interim Final Guidance.)

The City of Richmond's Housing and Community Development Department (HCD) will utilize the following broad categories to describe eligible uses for funding under its second tranche of ARPA funds. The language below is also taken directly from the *Treasury Department's Interim Final Guidance:* 

- Building stronger communities through investments in housing and neighborhoods are eligible services. These include but are not exclusive to:
  - a) Services to address homelessness such as supportive housing, and to improve access to stable, affordable housing among unhoused individuals.
  - b) **Affordable housing development** to increase supply of affordable and highquality living units; but cannot be used for demolition; and
  - c) Housing vouchers, residential counseling, or housing navigation assistance to facilitate household moves to neighborhoods with high levels of economic opportunity and mobility for low-income residents, to help residents increase their economic opportunity and reduce concentrated areas of low economic opportunity
- Specifically, the eligible uses for this second tranche of the City of Richmond's ARPA funding must benefit low and moderate income persons as defined by HUD and include the following: (Note that not all eligible uses under ARPA are permitted uses under the City's program. In addition, the City reserves the right to make revisions, without prior notice, if the Final Rule is revised or updated by the US Treasury Department and/or given changes in community impacts based on the COVID-19 pandemic, or health concerns caused by COVID variants, as well as local

needs. However, the City of Richmond will provide notice of revisions made within fifteen (15) days of their implementation.)

- New construction and/or preservation of multifamily and other rental units. However, demolition is <u>not</u> an allowable expense per Treasury's Interim Final Guidance.
- Ineligible Uses: (While some of these activities may be eligible under ARPA, they are not permitted uses under this round of the City's ARPA Program. The City is using its ARPA funding to address needs previously identified and that meet goals articulated in our various housing plans, which have been seriously impacted by COVID-19, as well as seek to enhance alignment of its available resources as it relates to furthering affordable housing opportunities given the pandemic and post pandemic impacts). Under the Affordable Housing Trust, projects involving housing-related services are no longer allowed.)
  - Expenses incurred prior to March 3, 2021
  - Demolition activities
  - Owner-occupied rehabilitation activities
  - Eviction diversion activities
  - Payment of property taxes
  - Assistance to unemployed workers, state unemployment insurance trust funds
  - Educational disparity assistance
  - Premium Pay
  - Revenue Loss
  - ARPA funds cannot be used as a non-federal match for other federal programs, especially where it is explicitly prohibited
  - Community violence prevention programs
  - Rainy day funds, financial reserves or similar funds
  - Satisfaction of any obligation arising under or pursuant to a settlement agreement, judgment, consent decree, or judicially confirmed debt restructuring plan in a judicial, administrative, or regulatory proceeding, except to the extent the judgment or settlement requires the provision of services that would respond to the COVID-19 public health emergency
  - Single-family New Construction Projects
  - Projects for Housing-Related Services

Additional items to note for entities submitting an application: Priority will be given to those projects that assist in advancing the City's new housing goals as listed below:

• 2,000 very low (50% AMI) to low income (80% AMI) new homeowners by January 1, 2033 (with 200 new low and moderate income homeowners by January 1, 2025)

- 10,000 new affordable rental units for households earning up to 60% AMI by January 1, 2033 (with 2000 new rental units built by January 1, 2025).
- 350 new Permanent Supportive Housing Units by January 1, 2026 (with 200 new PSH units developed by January 1, 2025); and
- The transformation of the BIG SIX RRHA development sites into Communities of Choice and the de-concentration of poverty in Council Districts 3, 6, and 7 by January 1, 2037.
- Priority will be given to projects that provide affordable housing for persons at or below 50% of the Area Median Income (AMI). This priority may also be accomplished by utilizing income averaging as it relates to affordable housing development.
- Eligible applicants include nonprofits w/federal tax-exempt designation as well as for-profit developers undertaking affordable housing development activities.
- All applications must clearly address how the proposed project meets or is in direct response to the harmful consequences of the economic disruptions resulting from or exacerbated by the COVID-19 public health emergency.
- Leveraging is a must and should be succinctly shown in the required Project Leveraging Table.
- The deadline for obligating funds is <u>September 30, 2024</u>, and the deadline for project completion and expending all funds is <u>November 30, 2026</u>.
- Environmental reviews will be required but based on the following protocols:
  - For multifamily rental projects, a full environmental assessment following the Part 58 guidelines for NEPA will be required. However, the environmental reviews are an allowable expense for projects involving rental development or preservation activities and should be included in the application's line-item budget.
    - Market studies are required for all development or preservation projects and are an allowable expense and should be included in the application's line-item budget. Note that all market studies are due within 60 days of funding award and all funding awards are conditional on receipt of a market study that clearly depicts the market need for the proposed project.
    - All multifamily rental projects must include a marketing plan with the application.
    - For rental housing preservation projects, if there are existing tenants, a relocation plan should be included with the application for funding. Also, relocation costs are an allowable expense and should be included in the line-item budget for the project.
    - Funding assistance may be in the form of a grant, low-interest loan, or other form and will be determined by the City of Richmond on a project-by-project basis.

### > Associated Documents:

 City of Richmond's Ordinance for ARPA Spending Plan <u>https://richmondva.legistar.com/View.ashx?M=F&ID=9913787&GUID=F43E</u> <u>3F79-1319-46F6-AB44-566A30429638</u>

- Treasury Final Guidance <u>https://www.govinfo.gov/content/pkg/FR-2021-05-17/pdf/2021-10283.pdf</u>
- Richmond300 <u>https://www.rva.gov/sites/default/files/2021-03/R300\_Adopted\_210331\_0.pdf</u>

## APPLICATION GUIDELINES The Coronavirus State and Local Fiscal Recovery Funds (SLFRF) Under The American Rescue Plan Act (ARPA) and Affordable Housing Trust Funds

#### **Purpose**

The City of Richmond is utilizing a competitive application process to allow organizations and developers to apply for funding that meets critical needs through housing, economic and community development activities. Funding is made available through the City's 2<sup>nd</sup> Tranche ARPA and AHTF Funding Programs.

Eligible uses must be in response to the disease itself or the harmful consequences of the economic disruptions resulting from or exacerbated by the COVID-19 public health emergency and cannot be grossly disproportionate to the harm experienced. These funds are to be allocated to projects that can be completed within three years. The funding will be available on a competitive basis to the following types of organizations: non-profits, Community Housing Development Organizations (CHDOs), for-profit developers, economic development, housing or human service agencies, and/or organizations with federal tax-exempt status undertaking multifamily development or preservation projects. The use of the funds is to support activities that are intended for projects that will align with "Building Stronger Communities Through Investments in Housing and Neighborhoods". The ARPA and AHTF grant applications must be for projects that will have a direct impact on or to improve access to stable, affordable housing among unhoused individuals and families; affordable housing development to increase the supply of affordable and high-quality housing units in neighborhoods with high levels of economic opportunity and mobility for low-income residents and to help residents increase their economic opportunity and reduce concentrated areas of low economic opportunity, as well as preserve existing affordable multifamily housing units.

## This funding round is to award \$8,000,000 in ARPA Funding through a competitive application process. This round will also include \$1,300,000 in AHTF Funding.

#### I. <u>Planning and Submission</u>

- A. Distribution Application packages will be available on the City of Richmond's website: <u>https://www.rva.gov/</u>. To request an application by email or for a paper copy, please contact Mr. Merrick Malone via email at <u>Merrick.Malone@rva.gov</u> or via phone at (804) 646-7426.
- **B. Staff Consultation** Staff members are available to discuss proposed projects, the application process, and other issues over the phone or in person. Appointments are required or via a TEAMS meeting. Please call Merrick Malone at (804) 646-7426 to schedule an appointment for a telephone or TEAMS meeting.

Language Assistance Information - Office of Multicultural Affairs (804) 646-0145.

C. Deadline for Submission – Applications for ARPA/AHTF Funds must be submitted no later than 4:00 p.m. on <u>Tuesday</u>, February 14, 2023. Applicants must submit their application electronically to Ms. Sherrill Hampton, by email at <u>Sherrill.Hampton@rva.gov</u>. Submit applications and attachments in a single compressed file.

- **II. NOFA Application Instructions** In an effort to simplify the preparation and review of applications, there is one application format for all proposals. Please check the appropriate funding type and complete the appropriate sections of the application. An application packet for each project that an applicant proposes to receive funding for must be submitted. Applications are to be submitted electronically in a compressed file to Ms. Sherrill Hampton at <u>Sherrill.Hampton@rva.gov</u>. Please read all of the information carefully before submitting.
  - a. **Application Checklist** The Application Checklist should be used to ensure that a completed application is being submitted.
  - b. **Attachments** All attachments must be provided, and the attachments should be kept to a minimum. All necessary information should be placed on the application forms. Other documents cannot replace the application. All attachments should be submitted with the application in a compressed electronic file sent to <u>Sherrill.Hampton@rva.gov</u>.

#### III. Summary of Evaluation Criteria (See Attachment A)

- a. A joint review process will be conducted by HCD staff along with a third party to review applications and provide funding recommendations to the Affordable Housing Trust Fund (AHTF) Board.
- b. The evaluation consists of a four-part, 100-point evaluation criteria. <u>Applications are evaluated</u> based on the following criteria: Project Feasibility (50 points), Income Targeting/Special Populations Served (20 points), Leveraging and Affordability (25 points), and Objectives and Linkages (5 points).



## **Cover Sheet**

## The Coronavirus State and Local Fiscal Recovery Funds (SLFRF) Under The American Rescue Plan Act (ARPA) and Affordable Housing Trust Funds

1. <u>Program Funds Requested: (Remember an application is required for each proposed project).</u>

#### ARPA and AHTF PROJECT FUNDING REQUEST:

Multi-Family Housing Units (New Construction Rental)

Preservation (Rental Only; No Owner-Occupied Rehab Permitted)

2. <u>Amount Requested:</u> Click or tap here to enter text.

#### 3. Contact Information:

Organization: Click or tap here to enter text. Project Name: Click or tap here to enter text. Contact Person: Click or tap here to enter text. Phone:Click or tap here to enter text.

Email: Click or tap here to enter text.



## APPLICATION CHECKLIST The Coronavirus State and Local Fiscal Recovery Funds (SLFRF) Under The American Rescue Plan Act (ARPA) and Affordable Housing Trust Funds

**Project Name:** Click or tap here to enter text.

Applicant (Organization) Name: Click or tap here to enter text.

Funding Package: (Submit electronically to Sherrill Hampton)

Application Checklist Activity Budget Summary Sheet Overall Budget Sheet

Attachments: (Provide as applicable, please check the appropriate boxes)

- Federal Tax-Exempt Certification
- Latest IRS 990 or Tax Returns
- Previous Fiscal Year Audit/Financial Statements
- Current Year Operating Budget
- By-Laws
- Articles of Incorporation
- Organizational Chart
- Business and or Development Strategic Plan
- List of Board of Directors, Members, and Executive Officers
- Project organizational Chart of Full- and Part- time Employees assigned to project
- Project Assigned Employee Resumes
- Partnership Agreements with other agencies
- Documentation Evidencing Site Control, Zoning and Entitlements and project permit status,
- Development Budget, Pro Forma Operating Budget, Financial Commitments
- Marketing Plan
- Corporation Commission Certification
- SAMS Registration
- Council Adopted Plan
- Other (Specify)Click or tap here to enter text.
- Realistic Comprehensive Development Schedule from Project inception to completion
- List of Professional Service Providers and Partners i.e. Architects, General Contractors, 
   Engineers



## APPLICATION

## The Coronavirus State and Local Fiscal Recovery Funds (SLFRF) Under The American Rescue Plan Act (ARPA) and Affordable Housing Trust Funds

**Instructions:** This form must be completed by all organizations and agencies applying for funds. **PLEASE NOTE:** You must complete a separate application for each project.

#### 1. Funds Requested:

Multifamily Units (New Construction Rental)

**Preservation of Units (Rental)** 

#### 2. Organization Information:

Organization Name: Click or tap here to enter text.

Federal Tax ID: Click or tap here to enter text.

UEI\* Number: Click or tap here to enter text.

DUNS Number: Click or tap here to enter text.

Project Name: Click or tap here to enter text.

Project Contact Person: Click or tap here to enter text.

Mailing Address: Click or tap here to enter text.

Phone: Click to enter text. Facsimile: Click to enter text. Email: Click to enter text.

Chief Executive Officer/Executive Director: Click to enter text. Signature: Click or tap here to enter text.

Is your organization incorporated? (Include applicable attachments) 🗌 Yes 🗌 No

Is your organization: (include applicable attachments)

A non-profit with approved Federal tax-exempt certification	?
A for-profit business	

Yes	No
Yes	No

\*Unique Entity Identifier Number – Replaces DUNS Number

Total operating budget for the organization, including income/revenues from all sources.

Click to enter text.

#### (Attach a copy of your current year's operating budget)

#### 3. Location of Project:

- A. Is the project City-wide or does it serve a specific project area?
- B. Name and Geographic Boundaries of Project Area (Include Street names): Click to enter text.
- **C.** Census Tract(s): Click to enter text. Council District(s): Click to enter text.

#### Priority Areas: (see Attachment B for boundaries)

Hull Street – Swansboro Corridor
Hull Street – Lower Corridor
Richmond Highway – North
Richmond Highway – South
Highland Park
RRHA's "Communities of Choice
Other:

#### 4. <u>Description of Project:</u>

**A.** Provide a concise but inclusive description of the proposed project and the clients served. Include how additional on-site services and or additional affordable housing units will be produced or preserved as a result of this funding. For a construction project, include all resident amenities that will be offered by the project. If relocation is a part of your preservation project, please include your relocation plan. In addition, please provide a detailed project schedule including realistic and achievable milestones from commencement to completion including sale and or lease up. If this is an ongoing project in pre-development or under construction, please be specific as to why the additional funding is required for completion.

Click or tap here to enter text.

#### Proposed Objectives and Outcomes for this Project:

Fiscal Year Objectives	Fiscal Year Outcomes	# of Units	# of Clients	# of Other
		Cints	Chelits	Other

Click or tap here to enter text.

#### 5. <u>Community Impact:</u>

**A.** Briefly describe the neighborhood to be served, highlighting such items as: population to be served, housing conditions, median household income, neighborhood strengths/weaknesses and describe how the project will positively impact the community.

Click or tap here to enter text.

**B.** Briefly describe how the project is in proximity to medical facilities, retail and employment centers, grocery store and public transportation.

Click or tap here to enter text.

#### 6. Description of Applicant and Overall Capacity:

A. Briefly describe background and mission for your organization. Be concise.

Click or tap here to enter text.

**B.** Briefly highlight the organization's demonstrated capacity and experience to plan, entitle, finance, construct and complete similar projects and development activities as being proposed within budget and on-time. List in detail 3 similar or more complex projects that the organization has completed in the last 5 years.

Click or tap here to enter text.

Please list projects that have not been completed for which your organization has received federal funding (CDBG, HOME, AHTF, first tranche ARPA) and provide the type of funding and the year the project was awarded the Federal Funds.

Click or tap here to enter text.

**C.** Development entities please provide project organization chart listing all personnel, titles descriptions, resumes and responsibilities of each development team member.

Click or tap here to enter text.

**D**. Attach a list of current board members and officers including addresses, occupations and roles on board.

Click or tap here to enter text.

**E.** Describe your organizational structure, recordkeeping, financial/audit systems, policies and procedures. (Attach the most recent audit report and/or financial statements, and an organizational chart)

Click or tap here to enter text.

**F.** Provide a brief description of any financial default or involvement in legal actions during the last 3 years. This would include lawsuits, tax delinquency, bankruptcy, client complaints, and citations for violating building, zoning, and environmental codes.

Click or tap here to enter text.

#### 7. Project Beneficiaries

Targeted Income Levels:

#Click to enter text.	0-50% of the Area Median Income
#Click to enter text.	51%-60% of the Area Median Income
#Click to enter text.	61%-80% of the Area Median Income

If you will be utilizing income averaging for this project, please explain. Click or tap here to enter text.

Number of Units (Rental): Click or tap here to enter text. Click or tap here to enter text.

Length of time in which housing units will remain affordable at each income level:

Click or tap here to enter text.

If this project will target specific populations, please check all that apply below:

$\Box$ Elderly (62+)	
Disabled	
☐ Families and Children	
☐ Youth	
Homeless	
☐ Other (please indicate):	Click or tap here to enter text.

8. <u>Evidence of Neighborhood/Partnership Support</u>: Describe the neighborhood/partnership support for the proposal, including Partners, Civic Association, Continuum of Care (CoC), City Department support and groups that will assist in the implementation or be directly affected by the project. If a development project, please describe the collaboration between any partners including neighborhood support of the project (Attach written partnership agreements and letters of support.)

Click or tap here to enter text.

**9.** <u>Sustainability Initiatives/Green Practices:</u> Describe any sustainable or "green" aspects or design elements that will be incorporated as part of the implementation of the proposed project. Please share how these design elements will improve resilience to the effects of climate change and or demonstrate a reduction in the carbon footprint.

Click or tap here to enter text.

**10.** <u>Evidence of Site Control</u>: If the project involves the development or conversion of a property to be used for housing the applicant must currently have site control (Attach plans and documentation as evidence of site control).

If your site control is in the form of an option, please provide a copy of the option document and the timeline for exercising it.

Click or tap here to enter text.

**11.** <u>Marketing Strategy:</u> Briefly describe your strategies and methods for marketing your program or housing units.

Click or tap here to enter text.

**12.** <u>Section 3 Residents or Section 3 Businesses:</u> Detail how your organization or business will employ Section 3 residents or specify if your business is a Section 3 business concern.

Click or tap here to enter text.

**13.** <u>Funds Received Previously for this Project by Year of Allocation, as applicable</u> (If you received funding or applied for funding through the City's non-departmental grant process, please show that funding in the other funds category in the table below:

	Previous 2022	Current 2023	
AFFORDABLE HOUSING TRUST FUND (AHTF)	\$	\$	\$
	Previous 2022	Current 2023	Future 2024
CDBG:	\$	\$	\$
HOME:	\$	\$	\$

ESG:	\$ \$	\$
HOPWA:	\$ \$	\$
FIRST TRANCHE ARPA	\$ \$	\$

#### 14. Accomplishments in the Current Fiscal Year

Describe project progress in the current fiscal year. Emphasize measurable outcomes and project benefit to the community. (This is only for applicants with existing projects currently funded with federal, AHTF, and first tranche ARPA funds).

Fiscal Year Objectives	Fiscal Year	# of	# of	# of
	Accomplishments to Date	Units	Clients	Other

#### 15. Project Leveraging

List and provide supporting documentation of all sources of funds that you currently have received for this project and provide the date and status of funds you will receive and commit for this project in the future. Please only list funds that will be utilized to complete this project.

Source of Funds	Status	Term of Award	Dollar Amount
1.			\$
2.			\$
3.			\$
4.			\$
5.			\$
6.			\$
7.			\$
8.			\$

9.		\$
10.		\$
11.		\$
12.		\$
13.		\$
14.		\$
15.		\$
16.		\$
Leveraged Total:		\$
Leveraged Funds Ratio:		\$

**16.** <u>**Table of Sources and Uses of Funds**</u> List all project sources and uses for the proposed project.

List of Expenses	Cost of	Source of Funds	Funding	Amount actually
(Uses)	Expenses		Amount	Committed Y/N
	\$		\$	Choose an item.
	\$		\$	Choose an item.
	\$		\$	Choose an item.
	\$		\$	Choose an item.
	\$		\$	Choose an item.
	\$		\$	Choose an item.
	\$		\$	Choose an item.
	\$		\$	Choose an item.
	\$		\$	Choose an item.
	\$		\$	Choose an item.
	\$		\$	Choose an item.

	\$	\$ Choose an item.
	\$	\$ Choose an item.
Total Expenses:	\$ Total Funding:	\$ Choose an item.

17. Partnership Agreements (formal agreements with other agencies, including City departments, to implement the proposed project).

Contact Person	Telephone	Organization/Developer	FAX	Address	Date

#### **PROJECT BUDGET SHEET**

Instructions: Please provide a detailed line-item Development Project Budget with an accompanying clear and concise comprehensive budget narrative/summary. Specifically include the total development cost and the per unit cost of the project.

If applicant is seeking gap funding as a result of increased cost and or increase in interest rates, please provide a copy of the projects original proforma and a copy of the revised proforma illustrating the necessity for additional funding.

Click or tap here to enter text.

ADDITIONAL INFORMATION: Please use this space to provide any additional information not previously articulated in the preceding sections.

Click or tap here to enter text.

## Attachment A

## Application Evaluation/Rating and Ranking Criteria



## THE CITY OF RICHMOND'S SECOND TRANCHE ARPA FUNDING CYCLE

AFFORDABLE HOUSING

A total of  $\underline{100}$  points are available. An application must score a minimum of  $\underline{70}$  points to be recommended for funding.

## I. Project Feasibility (Total of 50 Points)

- a. Soundness of approach and cost-effectiveness (Maximum of 20 Points)
  - o Is the budget and financial model based on reasonable assumptions and is sustainable?
  - o What is the total development cost and the per unit Cost
  - Is the debt ratio coverage adequate?
  - Is the net operating income sufficient?
  - Does the budget include adequate operating and capital reserves?
  - If gap funding is requested, is the amount sufficient to complete the project? How will the applicant handle any additional increases?
  - Is all other needed funding in place?
- b. Site Control or Site Features (Maximum of 10 Points)
  - Own and no need for special approvals (fully entitled) 10 points
  - Under contract or executed option to purchase 5 points
  - 0

Zoning Compliance/By-Right (no need for special approvals) - 5 points

- c. Experience/Capacity (Maximum of 20 Points)
  - Did the application provide evidence of experience and organizational capacity to undertake the proposed activities?

#### II. Income Targeting/Special Populations Served (Total of 20 Points)

a. What are the targeted income levels for the proposed project? (Maximum of 15 Points) 0-50% of AMI: 15 points

0.5070.0171011.	15 points
51-60% of AMI:	10 points
61-80% of AMI:	5 points

b. Will the project serve a special needs population? (Maximum of 5 Points) Seniors, veterans, homeless, youth and persons with mobility challenges, etc.
(No matter if it is one or more populations, the maximum points to be awarded is 5.)

#### III. Leveraging and Affordability (Total of 25 Points)

a. What is the project's affordability period? (Maximum of 15 Points)

30 years	15 points
20-29 years	10 points
10-19 years	5 points
5-9 years	2 points
Less than 5 years	0 points

#### b. What is the leverage ratio for the project? (Maximum of 10 Points)

1:5 or greater	10 points
1:3	5 points
1:1	2 points

#### IV. Objectives and Linkages (Total of 5 Points)

a. Does the proposed project have realistic goals, objectives, and timelines for the completion of all activities, including construction or rehabilitation and community linkages? (Maximum of 5 Points)

## Attachment B

## Consolidated Plan - Boundaries for the Priority Areas

#### 1. Area Name: Hull Street-Swansboro Corridor

This mainly residential corridor extends along Hull Street from Cowardin Avenue/Richmond Highway to Broad Rock Road and includes the adjoining and nearby residential blocks.

#### 2. Area Name: Hull Street - Lower Corridor

This mixed-use corridor stretches along Hull Street from the train tracks just south of Southside Plaza to the corporate limit/Chippenham Parkway intersection and includes the adjoining and nearby residential blocks.

#### 3. Area Name: Richmond Highway-North

This mainly retail/commercial corridor extends along Richmond Highway from its intersection with Hull Street south to its intersection with Hopkins Road/Harwood Street and includes the adjoining and nearby residential blocks.

#### 4. Area Name: Richmond Highway-South

This mainly retail/commercial corridor extends along Richmond Highway from its intersection with Hopkins Road/Harwood Street south to its intersection with Bellemeade Road and includes the adjoining and nearby residential blocks to the east of the corridor and the Hillside Court public housing complex on the far eastern edge of the corridor.

#### 5. Area Name: Highland Park

The boundaries for this area are 2<sup>nd</sup> Avenue on the north, E. Brooklyn Park Boulevard on the west, Detroit Avenue on the south, and the CSX railroad on the east. This target area is in part of North Highland Park neighborhood.

#### City Council District Boundaries can be found at:

https://www.rva.gov/sites/default/files/2019-04/RichmondVoterDistrictMaps.pdf

## Exhibits

#### FY 2022 Income Limits Summary

Selecting any of the buttons labeled "Click for More Detail" will display detailed calculation steps for each of the various parameters.

FY 2022	Median Family Income	FY 2022 Income Limit		Persons in Family						
Income Limit Area	Click for More Detail	Category	1	1 2 3 4 5	5	6	7	8		
Richmond, VA MSA	\$101,000	Very Low (50%) Income Limits (\$) Click for More Detail	35,250	40,300	45,350	50,350	54,400	58,450	62,450	66,500
		Extremely Low Income Limits (\$)* Click for More Detail	21,150	24,200	27,200	30,200	32,650	37,190	41,910	46,630
		Low (80%) Income Limits (\$) Click for More Detail		64,450	72,500	80,550	87,000	93,450	99,900	106,350

The Richmond, VA MSA contains the following areas: Amelia County, VA; Charles City County, VA; Chesterfield County, VA; Dinwiddie County, VA; Goochland County, VA; Hanover County, VA; Henrico County, VA; King William County, VA; New Kent County, VA; Powhatan County, VA; Prince George County, VA; Sussex County, VA; Colonial Heights city, VA; Hopewell city, VA; Petersburg city, VA; and Richmond city, VA.

### FY 2022 FAIR MARKET RENT DOCUMENTATION SYSTEM

#### The FY 2022 Richmond, VA MSA FMRs for All Bedroom Sizes

Final FY 2022 & Final FY 2021 FMRs By Unit Bedrooms							
Year	Efficiency	One-Bedroom	Two-Bedroom	Three-Bedroom	Four-Bedroom		
FY 2022 FMR	\$1,022	\$1,044	\$1,189	\$1,556	\$1,864		
FY 2021 FMR	\$993	\$1,020	\$1,163	\$1,538	\$1,840		

Richmond city, VA is part of the Richmond, VA MSA, which consists of the following counties: Amelia County, VA; Charles City County, VA; Chesterfield County, VA; Dinwiddie County, VA; Goochland County, VA; Hanover County, VA; Henrico County, VA; King William County, VA; New Kent County, VA; Powhatan County, VA; Prince George County, VA; Sussex County, VA; Colonial Heights city, VA; Hopewell city, VA; Petersburg city, VA; and Richmond city, VA. All information here applies to the entirety of the Richmond, VA MSA.

# **ATTACHMENT C**

#### INTRODUCED: October 11, 2021

#### AN ORDINANCE No. 2021-291

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to accept the first tranche of American Rescue Plan Act funds in the amount of \$77,439,914.00 from the United States Department of the Treasury; to amend the Fiscal Year 2021-2022 General Fund Budget by increasing estimated revenues and the amount appropriated to the General Fund Budget for certain agencies and reserves for contingencies by \$35,639,914.00; to amend the Fiscal Year 2021-2022 Capital Budget by increasing estimated revenues and the amount appropriated to the Department of Parks, Recreation, and Community Facilities for certain new capital improvement projects in the Culture and Recreation category by \$28,300,000.00; to amend the Fiscal Year 2021-2022 Stormwater Utility Budget by increasing estimated revenues and the amount appropriated to the Stormwater Utility Budget by \$12,500,000.00; and to amend the Fiscal Year 2021-2022 Water Utility Budget by \$1,000,000.00 all for the purpose of funding the City's efforts to recover from the economic and health effects of the COVID-19 pandemic in accordance with the American Rescue Plan Act.

Patron – Mayor Stoney

Approved as to form and legality by the City Attorney

#### PUBLIC HEARING: OCT 25 2021 AT 6 P.M.

WHEREAS, pursuant to Ordinance No. 2021-220, adopted September 27, 2021, the Director of Finance has credited all funds received by the City, whether from the United States government, the Commonwealth of Virginia, or otherwise, provided pursuant to the American Rescue Plan Act of 2021, H.R. 1319, 117<sup>th</sup> Cong., 1<sup>st</sup> Sess. (2021-2022) in the general ledger, to

AYES:	8	NOES:	0	ABSTAIN:	
		_		-	

STRICKEN:

**REJECTED**:

OCT 25 2021

ADOPTED:

be managed in the Projects and Grants Module in the City's enterprise resource planning system for purposes authorized by the American Rescue Plan Act of 2021, H.R. 1319, 117<sup>th</sup> Cong., 1<sup>st</sup> Sess. (2021-2022) for future appropriation by the Council of the City of Richmond only for expenditures authorized by the said Act;

#### NOW, THEREFORE,

#### THE CITY OF RICHMOND HEREBY ORDAINS:

§ 1. That the Chief Administrative Officer is authorized to accept the first tranche of American Rescue Plan Act of 2021, H.R. 1319, 117<sup>th</sup> Cong., 1<sup>st</sup> Sess. (2021-2022), funds in the amount of \$77,439,914.00 from the United States Department of the Treasury for the purpose of funding the City's efforts to recover from the economic and health effects of the COVID-19 pandemic in accordance with the American Rescue Plan Act of 2021, H.R. 1319, 117<sup>th</sup> Cong., 1<sup>st</sup> Sess. (2021-2022).

§ 2. That a portion of the funds received pursuant to section 1 of this ordinance are hereby appropriated to the General Fund Budget for the fiscal year commencing July 1, 2021, and ending June 30, 2022, by increasing estimated revenues by \$35,639,914.00, increasing the amount appropriated for expenditures by \$35,639,914.00 and allotting to certain agencies and certain reserves for contingencies the sum of \$35,639,914.00 as set forth in the document entitled "FY2022 Budget Amendment, General Fund Budget," a copy of which is incorporated into and made a part of this ordinance, for the purpose of funding the City's efforts to recover from the economic and health effects of the COVID-19 pandemic in accordance with the American Rescue Plan Act of 2021, H.R. 1319, 117<sup>th</sup> Cong., 1<sup>st</sup> Sess. (2021-2022).

§ 3. That a portion of the funds received pursuant to section 1 of this ordinance are hereby appropriated to the Capital Budget for the fiscal year commencing July 1, 2021, and

ending June 30, 2022, by increasing estimated revenues by \$28,300,000.00, increasing the amount appropriated for expenditures by \$28,300,000.00 and allotting to the Department of Parks, Recreation, and Community Facilities the sum of \$28,300,000.00 for certain new capital improvement projects in the Culture and Recreation Category as set forth in the document entitled "FY2022 Budget Amendment, Capital Budget," a copy of which is incorporated into and made a part of this ordinance, for the purpose of funding the City's efforts to recover from the economic and health effects of the COVID-19 pandemic in accordance with the American Rescue Plan Act of 2021, H.R. 1319, 117<sup>th</sup> Cong., 1<sup>st</sup> Sess. (2021-2022).

§ 4. That a portion of the funds received pursuant to section 1 of this ordinance are hereby appropriated to the Stormwater Utility Budget for the fiscal year commencing July 1, 2021, and ending June 30, 2022, by increasing estimated revenues by \$12,500,000.00, increasing the amount appropriated for expenditures by \$12,500,000.00 and allotting to the Department of Public Utilities' Stormwater Utility the sum of \$12,500,000.00 for the purpose of funding the City's efforts to recover from the economic and health effects of the COVID-19 pandemic in accordance with the American Rescue Plan Act of 2021, H.R. 1319, 117<sup>th</sup> Cong., 1<sup>st</sup> Sess. (2021-2022).

§ 5. That a portion of the funds received pursuant to section 1 of this ordinance are hereby appropriated to the Water Utility Budget for the fiscal year commencing July 1, 2021, and ending June 30, 2022, by increasing estimated revenues by \$1,000,000.00, increasing the amount appropriated for expenditures by \$1,000,000.00 and allotting to the Department of Public Utilities' Water Utility the sum of \$1,000,000.00 for the purpose of funding the City's efforts to recover from the economic and health effects of the COVID-19 pandemic in accordance with the American Rescue Plan Act of 2021, H.R. 1319, 117<sup>th</sup> Cong., 1<sup>st</sup> Sess. (2021-2022).

This ordinance shall be in force and effect upon adoption. § 6.

> A TRUE COPY: TESTE: Camelin D. Ril City Clerk

2021-449



# CITY OF RICHMOND INTRACITY CORRESPONDENCE

	O&R REQUEST	
DATE:	October 11, 2021	<b>EDITION:</b> 1
TO:	The Honorable Members of City Council	
THROUGH	The Honorable Levar M. Stoney, May	8 in a
THROUGH	J.E. Lincoln Saunders, Acting Chief Administr	rative Officer
	Sheila Shelia D. White, Director of Finance, Hui	le O. Whyte
FROM:	Jason P. May Director of Budget & Strategic F	Planning AUL
RE:	Appropriation of American Rescue Plan Act (A	ARPA) Funds to FY2022 Budget
ORD. OR R	ES. No	

**PURPOSE:** To accept \$77,439,914 from the United States Department of Treasury allocations of monies from the American Recovery Plan Act (ARPA), and to amend the four budgets for the purpose of implementing the ARPA spend plan. A summary of the four budgets being amended are as follows:

	Adopted	Amendment	Modified
Budget	Budget	Increase	Budget
General Fund	772,831,959	35,639,914	808,471,873
Capital Budget (All Funds)	185,644,161	28,300,000	213,944,161
Stormwater Utility Budget	12,638,350	12,500,000	25,138,350
Water Utility Budget	76,961,761	1,000,000	77,961,761
Te Te	77,439,914		

Below provides the details of each of the four budget amendments:

- General Fund
  - Amend Ordinance 2021-040, adopted May 24, 2021, which adopted the FY2022 general fund budget by amending several general fund departments budgets, requesting in accordance with Charter § 6.16(a) to create a reserve for contingencies

### Page 2 of 5

line items in Non-Departmental and appropriating \$35,639,914 for implementing the following purposes/objectives, etc. in accordance to the ARPA Spending Plan:

	Total	
Department	Amendment	ARPA Spending Plan Implementation Objective:
	Increase	
Housing & Community Development	\$10,000,000	Afforable Housing Trust Fund
Human Services	2,000,000	Child Care and Parental Support
Economic Development	1,000,000	Small Business Grant Application Support and Outreach
Office of Community Wealth Building		OCWB Workforce Development and Community Ambassadors
Finance		Covid-19 Administrative Response Reserve
Public Works		Façade and city beautification improvements (trees, signs, etc.)
Public Works		Climate Risk Assessment and Implementation
Public Works	1,000,000	Enhanced Lighting (street and business) and cameras
Non-Departmental		Reserve for Contingencies - Health Equity Trust Fund
Non-Departmental		Reserve for Contingencies - Family Crisis Funding
Non-Departmental		Reserve for Contingencies - CDFI Revolving Loan Fund
Non-Departmental		Reserve for Contingencies - Healthy Homes
Non-Departmental		Reserve for Contingencies - Gun Violence Prevention
Non-Departmental		Reserve for Contingencies - First Responder Hazard Pay
Total	\$35,639,914	

## <u>Capital Improvement Plan</u>

• Amend Ordinance 2021-042, adopted May 24, 2021, which adopted the FY2022 capital budget by appropriating \$28,300,000 for the creation and implementation of 8 new capital projects in accordance to the ARPA Spending Plan:

New of Existing Project	Category	Project Name	Ap	propriation
NEW	Culture & Recreation	Creighton Court Redevelopment Phase I (ARPA)	\$	6,800,000
NEW	Culture & Recreation	Highland Grove Redevelopment Phase I (ARPA)		5,500,000
NEW	<b>Culture &amp; Recreation</b>	Parks Master Plan (ARPA)		500,000
NEW	Culture & Recreation	TB Smith (ARPA)		1,000,000
NEW	<b>Culture &amp; Recreation</b>	Lucks Field (ARPA)		1,000,000
NEW	Culture & Recreation	Calhoun Center (ARPA)		1,000,000
NEW	Culture & Recreation	Southside Community Center (ARPA)		8,000,000
NEW	Culture & Recreation	James River Branch Trail Purchase and Development (ARPA)	<u> </u>	4,500,000
		Total	\$	28,300,000

## • Public Utilities Budgets

Amend Ordinance 2021-051 and Ordinance 2021-053, both adopted May 24, 2021, which adopted the FY2022 Stormwater and Water Utility budgets, respectively, by appropriating \$13,500,000 for implementing the following purposes/objectives, etc. in accordance to the ARPA Spending Plan:

Budget	Total Amendment Increase	ARPA Spending Plan Implementation Objective:
Stormwater Utility Budget (Ord. 2021-051)	\$ 12,500,000	Stormwater Improvements
Water Utility Budget (Ord. 2021-053)	1,000,000	Lead Line Replacement
Total	\$13,500,000	

**REASON:** On March 11, 2021, the American Rescue Plan Act (ARPA) was signed into law by the President. The ARPA is a \$1.9 trillion coronavirus rescue package designed to facilitate the United States' recovery from the economic and health effects of the COVID-19 pandemic. Of the \$1.9 trillion, \$350 billion has been allocated to aid states, cities, tribal governments, and U.S. territories in their recovery efforts. The \$350 million in State & Local Recovery Funds, an amount of approximately \$155 million has been allocated to the City. This ordinance is to amend the FY22 budget to accept and appropriate the first tranche of those funds in the amount of \$77.4 million.

**RECOMMENDATION:** The City Administration recommends adoption.

**BACKGROUND:** On March 11, 2021, the American Rescue Plan Act (ARPA) was signed into law by the President. The ARPA is a \$1.9 trillion coronavirus rescue package designed to facilitate the United States' recovery from the economic and health effects of the COVID-19 pandemic. Of the \$1.9 trillion, \$350 billion has been allocated to aid states, cities, tribal governments, and U.S. territories in their recovery efforts.

In May 2021, the Treasury Department released its Interim Final Guidance on the State and Local Government funding from the ARPA to provide guidance on the eligible uses. This funding is to aid localities in their recovery efforts over a four year period. The funding can be used within four area: (i) public health and economic impacts; (ii) premium pay; (iii) revenue loss; and (iv) investments in infrastructure.

The total allocation for the City is approximately \$155 million from just the State & Local Recovery funds portion. Funding will be distributed to the City in two tranches. The City has receive the first tranche of \$77.4 million with the second tranche not to be expected until later next year.

On July 27, 2021 the City released a survey for the purpose of determining resident and community priorities for spending the \$77 million in ARPA funding. Almost 2,000 surveys were completed. The survey asked residents to rank four core priorities, spending options within those priorities, and provide any other feedback via open response questions. Overall, residents ranked *Supporting Children and Families* the most important spending category, followed by *Transforming Infrastructure, Neighborhoods and Public Spaces.* City leadership used this feedback to assist them in crafting the ARPA Spending Plan to aid in the recovery efforts.

The ARPA Spending Plan consists of six priority area categories, which are: (i) Building Back Affordable and Healthy Homes; (ii) Building Back Healthier; (iii) Investing in our Future – Children and Families; (iv) Building Back Stronger; (v) Building Back Greener and more Resilient; (vi) Building Back Safer.

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This ordinance is to amend certain FY22 budgets to appropriate the first year of funding in order to begin implementing the ARPA Spending Plan. The City will have until December 2026 to expend all funding it receives.

Lastly, part of the requirements of the City for receiving the ARPA funding is that the City is obligated to submit quarterly reports to the Department of Treasury. The quarterly reports require the City to report out on the expenditure details. As such, in addition to submitting these quarterly reports to Treasury, the Administration is committed to also providing City Council with quarterly reporting in an effort to remain transparent on the use of this monumental funding.

## **FISCAL IMPACT / COST:**

- If Adopted: The City will be able to spend up to \$77,439,914 in ARPA funds.
- If Not Adopted: The spending authority for these funds wouldn't be established.

FISCAL IMPLICATIONS: \$77,439,914 in non-local funds will be available for these efforts.

BUDGET AMENDMENT NECESSARY: Yes

**REVENUE TO CITY: \$77,439,914** 

**DESIRED EFFECTIVE DATE:** Upon adoption

**REQUESTED INTRODUCTION DATE:** September 13, 2021

CITY COUNCIL PUBLIC HEARING DATE: September 27, 2021

**REQUESTED AGENDA:** Consent Agenda

**RECOMMENDED COUNCIL COMMITTEE: N/A** 

# **CONSIDERATION BY OTHER GOVERNMENTAL ENTITIES: N/A**

AFFECTED AGENCIES: Housing & Community Development, Human Services, Economic Development, Office of Community Wealth Building, Finance, Public Works, Non-Departmental, Public Utilities, Parks & Recreation, Budget, etc.

**RELATIONSHIP TO EXISTING ORD. OR RES.:** 2021-040; 2021-042; 2021-051; 2021-053

**REQUIRED CHANGES TO WORK PROGRAM(S):** Eligible expenditures incurred by City agencies will be centrally tracked.

**ATTACHMENTS:** Yes

**STAFF:** Jason May

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ARPA Spending Plan By Priority Area							
CATEGORY	Appropriation to:	TOTAL ALLOCATION	YEAR 1 FUNDING	YEAR 2 FUNDING			
Building Back Affordable and Healthy Homes		\$32,300,000	\$22,300,000	\$10,000,000			
Affordable Housing Trust Fund	Housing & Community Development	\$20,000,000	\$10,000,000	\$10,000,000			
Creighton Court Redevelopment Phase I	Capital Budget	\$6,800,000	\$6,800,000	-			
Highland Grove Redevelopment Phase I	Capital Budget	\$5,500,000	\$5,500,000	-			
Building Back Healthier		\$5,000,000	\$2,500,000	\$2,500,000			
Health Equity Trust Fund	Non-Departmental	\$5,000,000	\$2,500,000	\$2,500,000			
Systemic racism in Richmond has taken an enormous toll on the health of Black residents for generations and persists in countless ways today. The Center on Society and Health at VCU found that residents of low-income Black communities in the East End of Richmond have a life expectancy that is 20 years shorter on average than White residents in wealthy West End neighborhoods. Recent data also shows that Black residents of Richmond accounted for 62% of the city's COVID-19 cases, though they make up only 47% of the city's population. These health disparities are primarily caused by the social determinants of health: the underlying conditions that determine a person's ability to be healthy and well, such as safe housing and neighborhoods, education and job opportunities, healthcare access and quality, and systemic and overt racism. The Health Equity Trust Fund will invest in efforts to dismantle the systems that help racism, trauma, and health disparities to persist.							
Investing in our Future - Children and Families		\$ 81,000,000	\$ 19,000,000	\$ 62,000,000			
Transforming community centers into opportunity centers for residents (multigenerational approach)							
Child care and parental support	Human Services	\$2,000,000	\$2,000,000	-			
Family Crisis Funding	Non-Departmental	\$1,000,000	\$1,000,000	-			
Parks Master Plan	Capital Budget	\$500,000	\$500,000	-			
TB Smith	Capital Budget	\$20,000,000	\$1,000,000	\$19,000,000			
Lucks Field	Capital Budget	\$20,000,000	\$1,000,000	\$19,000,000			
Calhoun	Capital Budget	\$8,000,000	\$1,000,000	\$7,000,000			
Southside Community Center	Capital Budget	\$16,000,000	\$8,000,000	\$8,000,000			
James River Branch Trail Purchase and Development (Connects Southside offroad to JRPS)	Capital Budget	\$9,000,000	\$4,500,000	\$4,500,000			
Crooked Branch Ravine Bridge - Connects Wythe to Fall Line Trail and Forest Hill Park	Capital Budget	\$1,000,000	-	\$1,000,000			
Texas Beach/North Bank Tower Repair (Connects Maymont Neighborhood to JRPS)	Capital Budget	\$2,000,000	-	\$2,000,000			
Property Acquisition for new Southside Parks (10 min walk gap)	Capital Budget	\$1,500,000	-	\$1,500,000			

ARPA Spending Plan By Priority Area						
CATEGORY	Appropriation to:	TOTAL ALLOCATION	YEAR 1 FUNDING	YEAR 2 FUNDING		
Building Back Stronger		\$8,900,000	\$8,139,914	\$760,086		
Small business grant application support and outreach	Economic Development	\$1,000,000	\$1,000,000	-		
Façade and city beautification improvements (trees, signs, etc.)	Public Works	\$2,000,000	\$1,500,000	\$500,000		
OCWB Workforce Development and Community Ambassadors	Office of Community Wealth Building	\$1,500,000	\$1,500,000	-		
CDFI Revolving Loan Fund	Non-Departmental	\$3,000,000	\$3,000,000	-		
Covid-19 Administrative Response Reserve	Finance	\$1,400,000	\$1,139,914	\$260,086		
Building Back Greener and more Resilient		\$ 19,240,000	\$ 18,000,000	\$ 1,240,000		
Climate Risk Assessment and Implementation	Public Works - Sustainability	\$1,540,000	\$300,000	\$1,240,000		
Lead Line Replacement	Public Utilities - Water	\$1,000,000	\$1,000,000	-		
Stormwater	Public Utilities - Stormwater	\$12,500,000	\$12,500,000	-		
Healthy Homes (Weatherization, Home Rehabilitation)	Non-Departmental	\$4,200,000	\$4,200,000	-		
Building Back Safer		\$ 8,500,000	\$ 7,500,000	\$ 1,000,000		
Gun violence prevention	Non-Departmental	\$1,500,000	\$1,500,000	-		
First responders hazard pay	Non-Departmental	\$5,000,000	\$5,000,000	-		
Enhanced Lighting (street and business) and cameras	Public Works	\$2,000,000	\$1,000,000	\$1,000,000		
	TOTAL:	\$154,940,000	\$77,439,914	\$77,500,086		

# FY2022 Budget Amendment GENERAL FUND BUDGET

Agency	FY2022 Adopted Budget	Total Amendment Increase	Modified FY22 Budget
General Government			
Budget and Strategic Planning	\$1,358,789	-	\$1,358,789
Chief Administrative Office	\$904,437	-	\$904,437
Citizen Service & Response	\$2,479,071	-	\$2,479,071
City Assessor	\$4,126,549	-	\$4,126,549
City Attorney	\$4,298,801	-	\$4,298,801
City Auditor	\$2,248,018	-	\$2,248,018
City Clerk	\$947,892	-	\$947,892
City Council	\$1,347,845	-	\$1,347,845
City Treasurer	\$229,039	-	\$229,039
Council Chief of Staff	\$1,131,416	-	\$1,131,416
Finance	\$10,273,687	1,139,914	\$11,413,601
General Registrar	\$3,872,008	-	\$3,872,008
Human Resources	\$4,784,088	-	\$4,784,088
Inspector General	\$582,755	-	\$582,755
Mayor's Office	\$1,143,469	-	\$1,143,469
Minority Business Development	\$836,001	-	\$836,001
Procurement Services	\$1,557,585	-	\$1,557,585
Subtotal:General Government	\$42,121,450	1,139,914	\$43,261,364
Judicial			
13th District Court Services Unit	\$242,134	-	\$242,134
Adult Drug Court	\$674,899	-	\$674,899
Circuit Court	\$4,045,029	-	\$4,045,029
Judiciary - Commonwealth Attorney	\$7,325,514	-	\$7,325,514
Juvenile & Domestic Relations Court	\$231,775	-	\$231,775
Subtotal:Judicial	\$12,519,351	-	\$12,519,351
Public Safety			
Animal Care & Control	\$1,932,887	-	\$1,932,887
Dept. of Emergency Communications	\$6,587,923	-	\$6,587,923
Fire & Emergency Management	\$54,761,361	-	\$54,761,361
Richmond Police Department	\$95,816,200	-	\$95,816,200
Richmond Sheriffs Office	\$41,429,890	-	\$41,429,890
Subtotal:Public Safety	\$200,528,261	-	\$200,528,261
Public Works			
Public Works	\$43,408,521	2,800,000	\$46,208,521
Subtotal:Public Works	\$43,408,521	2,800,000	\$46,208,521
Health & Welfare			
Human Services	\$1,882,381	2,000,000	\$3,882,381
Justice Services	\$9,613,244	-	\$9,613,244
Office of Community Wealth Building	\$2,191,589	1,500,000	\$3,691,589
Richmond City Health District	\$4,633,490		\$4,633,490
Social Services	\$53,226,215	-	\$53,226,215
Subtotal:Health & Welfare	\$71,546,919	3,500,000	\$75,046,919

# FY2022 Budget Amendment GENERAL FUND BUDGET

Agency	FY2022 Adopted Budget	Total Amendment Increase	Modified FY22 Budget
Education			
Education	\$187,142,096	-	\$187,142,096
Subtotal:Education	\$187,142,096	-	\$187,142,096
Recreation & Cultural			
Parks, Rec.,& Community Facilities	\$18,805,233	-	\$18,805,233
Richmond Public Libraries	\$5,656,459	-	\$5,656,459
Subtotal:Recreation & Cultural	\$24,461,692	-	\$24,461,692
Community Development			
Economic Development	\$3,095,149	1,000,000	\$4,095,149
Housing and Community Development	\$1,619,229	10,000,000	\$11,619,229
Planning & Development Review	\$11,659,414	-	\$11,659,414
Subtotal:Community Development	\$16,373,792	11,000,000	\$27,373,792
Other Public Services			
Non-Departmental Adopted	\$90,307,456	-	\$90,307,456
New Line Item - Reserve for Contingencies - Health Equity Trust Fund (ARPA)	-	2,500,000	\$2,500,000
New Line Item - Reserve for Contingencies - Family Crisis Funding (ARPA)	-	1,000,000	\$1,000,000
New Line Item - Reserve for Contingencies - CDFI Revolving Loan Fund (ARPA)	-	3,000,000	\$3,000,000
New Line Item - Reserve for Contingencies - Healthy Homes (ARPA)	-	4,200,000	\$4,200,000
New Line Item - Reserve for Contingencies - Gun Violence Prevention (ARPA)		1,500,000	\$1,500,000
New Line Item - Reserve for Contingencies - First Responder Hazard Pay (ARPA)		5,000,000	\$5,000,000
Non-Department Amended	\$90,307,456	17,200,000	\$107,507,456
General Fund Transfer to Debt Service	\$84,422,421		\$84,422,421
Subtotal:Other Public Services	\$174,729,877	17,200,000	\$191,929,877
Total General Fund Expenditures	\$772,831,959	35,639,914	\$808,471,873

FY2022 Budget Amendment STORMWATER UTILITY BUDGET						
Budget FY2022 Adopted Total Modified FY2 Budget Budget Increase						
<b>Stormwater Utility Budget</b> \$12,638,350 12,500,000 \$25,138						
Total General Fund Expenditures	\$12,638,350	12,500,000	\$25,138,350			

FY2022 Budget Amendment WATER UTILITY BUDGET						
Budget FY2022 Adopted Total Modified FY22 Budget Budget Budget Increase						
Water Utility Budget         \$76,961,761         1,000,000         \$77,961,761						
Total General Fund Expenditures	\$76,961,761	1,000,000	\$77,961,761			

FY2022 Budget Amendment CAPITAL BUDGET				
Project	Category	FY2022 Adopted Budget	Total Amendment Increase	Modified FY22 Budget
Capital Budget (All Funds)		\$185,644,161	-	\$185,644,161
New Project - Creighton Court Redevelopment Phase I (ARPA)	Culture & Recreation	-	6,800,000	\$6,800,000
New Project - Highland Grove Redevelopment Phase I (ARPA)	Culture & Recreation	-	5,500,000	\$5,500,000
New Project - Parks Master Plan (ARPA)	Culture & Recreation	-	500,000	\$500,000
New Project - TB Smith (ARPA)	Culture & Recreation		1,000,000	
New Project - Lucks Field (ARPA)	Culture & Recreation		1,000,000	
New Project - Calhoun Center (ARPA)	Culture & Recreation	-	1,000,000	\$1,000,000
New Project - Southside Community Center (ARPA)	Culture & Recreation	-	8,000,000	\$8,000,000
New Project - James River Branch Trail Purchase and Development (ARPA)	Culture & Recreation	-	4,500,000	\$4,500,000
Capital Budget (All Funds) \$185,644,161 28,300,000 \$213,944,16				