

## Staff Report City of Richmond, Virginia



# Commission of Architectural Review

1. COA-135962-2023	Final Review	Meeting Date: 9/26/2023
Applicant/Petitioner	Matt Jarreau & Casey White - C & M Properties	
Project Description	Result of a Notice of Violation: Reconstruct two, one-story, commercial storefronts in conjunction with previously approved new construction.	
Project Location	3106 /3110/ 5114 /316 / 3120 419 421 421 422 424	
Address: 3302-3308 E. Marshall Street	St John's  Church  April 123	
Historic District: Chimborazo Park	318 401 401 400 408 419 417 417 417 417 417 417 417 417 417 417	
High-Level Details:	310 310 310 310 310 310 310 310 310 310	418 427
The applicant proposes to reconstruct two, 1-story commercial buildings, 3304 E. Marshall [ca. 1925] and 3306 E. Marshall [ca. 1910] in response to an illegal demolition of the structures in September 2023 without a demolition permit or Certificate of Appropriateness. Both buildings were contributing buildings in the Oakwood-Chimborazo National Historic District	315 316 317 318 319 309 309 310 310 310 310 310 310 310 310	415 425 425 427 417 418 419 400 401 401 401
The reconstruction will be in conjunction with the previously approved new construction at 3302 & 3308 E. Marshall Street, and at the rear of 3304 & 3306 E. Marshall.	0 0.01 0.03 0.03 0.00 0.03 0.00 0.03 0.00 0.03 0.00	3408 5417 5414 5415 5417 3419
This application focuses only on the reconstruction of the demolished storefronts, as the associated new construction approved by the Commission in 2021 has not changed in design or footprint.		
Staff Recommendation	Approval, with Conditions	
Staff Contact	Alex Dandridge, (804) 646-6569, alex.dandridg	ge@rva.gov
Previous Reviews	This application was reviewed conceptually at to meeting. The Commission requested that the appropriate in a design that incorporates the two existory commercial buildings located at 3304 & 3 Marshall Street rather than a design that proposed demolition.	oplicant sting one- 306 E.
	In September 2021, the Commission approved a that incorporated new construction and the retrehabilitation of the 3304 & 3306 storefronts.	
	A building permit was issued for the project in I the new construction on the site, as well as the of the existing storefronts.	
	On September 3, 2023, staff became aware tha storefronts had been demolished and subseque	

notice of violation to the site and a stop work order was
placed on the property.

#### **Conditions for Approval**

- **3304 E Marshall Street:** the transom window element be continued onto the storefront windows.
- a revised elevation indicating where the salvaged brick, and any other salvageable material, will be used be submitted for Chair and Vice Chair approval; applicant is encouraged to install the salvaged brick in a prominent location in a creative way that commemorates the patina and original materiality of the demolished buildings.
- final brick material match the dimension and texture of the original brick as closely as possible.
- final material specifications be submitted for administrative review and approval, including: windows, doors, roofing, paint colors, and gutter and downspout information.





#### Historic Context

The Chimborazo Park Historic district is characterized by a mix of late 19<sup>th</sup> and early 20<sup>th</sup> century eclectic architecture. The district was largely undeveloped until after the Civil War. In the 1900s, commercial buildings began to be constructed throughout the district to meet the demands of the district's growing population. The 3300 Block of East Marshall Street features a mix of residential and commercial buildings. The south side of the block features a one-story, commercial storefront, as well as a two-story mixed-use building along with several other residential buildings. Framing the north side of the block are a one-story, corner commercial building, ca. 1920, with a corner entrance on 33<sup>rd</sup> Street and a one-story, commercial building facing Chimborazo Boulevard. 3302 E Marshall was a frame, two-story, mixed-use building, ca. 1905, that was demolished in 2009; 3304, built 1923, and 3306 E Marshall, built 1908, were two eclectic one-story, commercial buildings with large storefronts; and 3308 E. Marshall Street was a frame, one-story, Queen Anne-style dwelling, that was demolished before the creation of the district in 1987. The 3300 Block of E. Marshall Street was reflective of the history of development for the neighborhood that incorporated residential and commercial, mixed-use buildings. The small-scale commercial architecture also enhanced the pedestrian scale of the block. The demolished 3304-3306 E. Marshall street have housed numerous community business over the years including a pharmacy, hardware store, grocery store, religious

institutions, and auto repair. 3304 E Marshall housed Midway Barber Shop from at least 1923 to 1956 (last City directory consulted). It was a longstanding African American business owned and operated by Ennis L. and Joseph Montague. The demolition of buildings marks the loss of the entirety of the grouping of mixed-use, commercial buildings on the north side of the street. The historic fabric important to telling the history of the block and the district has been permanently removed. Staff finds the reconstruction of these buildings is crucial to maintaining the historic small-scale mixed-use nature of the block.

### Staff Analysis

Guideline Reference	Reference Text	Analysis	
new should respect the prevailir side yard setback patterns surrounding block. The min	2. New residential infill construction should respect the prevailing front and side yard setback patterns of the surrounding block. The minimum setbacks evident in most districts reinforce the traditional street wall.	The new construction will have a zero setback and will match the setback of the original storefronts that were demolished.  The reconstructed storefronts will face the most prominent street, E. Marshall Street.	
	3. New buildings should face the most prominent street bordering the site.		
Standards for new construction,	1. New construction should use a building form compatible with that found elsewhere in the historic district.	The reconstructed storefront will be based off of the dimensions of the demolished 3304-3306 E. Marshall Street which were	
Form, pg. 46	2. New residential construction should maintain the existing human scale of	documented and measured by the project architect.	
	nearby historic residential construction in the district.	The reconstructed 3304 E. Marshall Street will be 21' wide and approximately 15' tall. It will replicate the large storefront windows and side vestibules of the original building. 3306 E. Marshall Street will be 23' 7" wide and approximately 15' tall. The reconstruction will replicate the storefront windows and the center vestibule entrance. The scalloped front façade parapet will be reconstructed as well, matching the dimensions of the original, and using still existing, similar commercial buildings in the district as reference.	
	3. New residential construction and additions should incorporate human-scale elements such as cornices, porches and front steps into their design.		
		Storefront widths have been documented by the project architect and are referenced on an official survey of the site prior to the buildings demolition.	
		The two demolished buildings were constructed during a time when the built environment of dense urban neighborhoods were more human-centric, constructing commercial buildings close to the sidewalk and with large storefront windows and entrances. Staff finds that the proposed reconstruction adequately references the original dimensions, design, and placement of	

		the demolished buildings, maintaining their inherent human scale.
Standards for new construction,	1. New residential construction should respect the typical height of surrounding residential buildings.	The reconstructed buildings will be based off of the design and dimensions of the demolished buildings.
Height, Width, Proportion, and Massing, pg. 47	2. New residential construction should respect the vertical orientation typical of other residential properties in surrounding historic districts.	
	3. The cornice height should be compatible with that of adjacent historic buildings.	
New Construction, Doors and Windows, pg. 49	3. The size, proportion, and spacing patterns of doors and window openings on free standing, new construction should be compatible with patterns established within the district.	The reconstructed buildings will be based off of the design and dimensions of the windows and doors that were present on the original buildings.
New	<ol> <li>Historically, storefronts were defined by simple piers, large storefront windows, a cornice, a signboard and/or attached signage, and awnings. The new storefront should be compatible with other historic storefronts within the district.</li> <li>Street level storefront facades should not have blank walls. Shops enhance the streetscape by providing visual interest to passersby.</li> </ol>	3304 E. Marshall Street -
Construction, Commercial Storefronts, pg. 49		Prior to the illegal demolition of the property, the storefront appeared to be relatively intact with some alterations such as an area of vinyl siding and a large metal sign frame. Historic images indicate that the area above the storefront windows may have been a transom window or a traditional signboard. Based on other examples in the district of similar commercial buildings, staff believes that a transom window or sign board existed beneath the vinyl siding above the storefront windows.
		The reconstruction design plans indicate that the storefront windows will be a single pane, and there will be transom windows above the recessed entrances in the side vestibules. Staff recommends that the transom window element proposed for the reconstructed 3304 E. Marshall Street continue onto the storefront windows.
		3306 E. Marshall Street -
		Prior to the illegal demolition of the property, the storefront appeared to have been significantly altered as compared to historic photographs, having an aluminum storefront and a missing signboard. Historic photographs indicate that the storefront windows were larger and there was a large transom/signboard.

The plans to reconstruct the storefront show that it will be a new aluminum storefront that increases the size of the storefront to be more in-keeping with the historic size of the window, and will also include windows that resemble transoms. Staff supports the design of the reconstructed building.

Staff notes that the context drawing on page 10 does not reflect the transom element on 3306 E. Marshall Street. Staff recommends that any discrepancies between the elevation drawings on pages 3, 4 & 5 and the context drawing on page 10 be revised. Context drawings should be reflective of the new elevation drawings.

New Construction -Materials, pg. 53

- 2. Materials used in new construction should be visually compatible with original materials used throughout the surrounding neighborhood.
- 5. Rooftop mechanical equipment should be located as discretely as possible to limit visibility. In addition, appropriate screening should be provided to conceal equipment from view. When rooftop railings are required for seating areas or for safe access to mechanical equipment, the railings should be as unobtrusive as possible, in order to minimize their appearance and visual impact on the surrounding district.
- 6. For larger-scale projects that involve communal garbage collection (such as dumpsters or other large collection device), these garbage receptacles should be located away from the primary elevation or elevations of the building (preferably to the rear) and screened from view

The illegally demolished buildings were constructed of brick with glass storefronts. The masonry was painted. 3304 E. Marshall Street had a flat roof with a small mansard portion on the façade with a painted stamped tin roof. 3306 E Marshall had a large scalloped front parapet wall that was clad in an unknown material.

Because the demolition was done illegally without a demolition permit or CAR review, the demolition was not completed in a way that was sensitive to the historic materials of the two buildings, therefore many of the bricks and other materials used in the original construction have been lost or damaged beyond reuse.

The applicant has states in the application that only 75-100 brick units were salvaged from the demolition site, which is not enough to use on the entirety of the reconstructed buildings. Staff recommends that a revised elevation indicating where the salvaged brick will be used be submitted for Chair and Vice Chair approval, and encourages the applicant to install the salvaged brick in a prominent location in a creative way that preserves the patina and original materiality of the demolished buildings.

For the remainder of the exterior, <u>Staff</u> recommends that the final brick material match the dimension and texture of the original brick as closely as possible.

The applicant has submitted a specification sheet for the new stamped tin roof that will be

used on 3304 E. Marshall Street. Staff finds that the proposed material adequately resembles the original.

Staff recommends that final material specifications be submitted for administrative review and approval, including: Windows, doors, roofing, paint colors, and gutter and downspout information.

# Figures

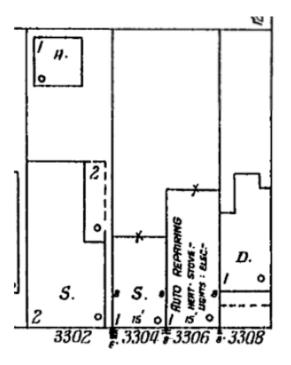


Figure 1. 1924-1925 Sanborn Map



Figure 2. July 2021 elevation showing 3304-3306 E. Marshall.





Figure 3. 2003 photo of 3302 E. Marshall (demolished).

Figure 4. Historic photo of 3306 E. Marshall.



Figure 5. Historic photo showing 3302-3306 E. Marshall.



Figure 6. Historic photo showing 3308 E. Marshall (demolished).



Figure 7. View of facades facing east.

Figure 8. View of facades facing west.

Figure 10. View of rear of buildings facing  $33^{\rm rd}$  St

Figure 11. View of apartments across the street.



Figure 12. View from across the street.



Figure 13. View facing west on Marshall.