



# City of Richmond

## Formal Meeting Minutes

900 East Broad Street  
Richmond, VA 23219  
[www.rva.gov/office-city-clerk](http://www.rva.gov/office-city-clerk)

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Monday, January 10, 2022

6:00 PM

Council Chamber, 2nd Floor - City Hall

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### **Councilmembers Present**

The Honorable Cynthia Newbille, President  
The Honorable Ellen Robertson, Vice President  
The Honorable Andreas Addison  
The Honorable Michael Jones  
The Honorable Katherine Jordan  
The Honorable Ann-Frances Lambert  
The Honorable Kristen Larson  
The Honorable Stephanie Lynch  
The Honorable Reva Trammell (early departure)

Council President Cynthia Newbille called the meeting to order at 6:27 p.m., and presided.

Invocation was offered by Pastor Alex Evans of Second Presbyterian Church, 5 North 5<sup>th</sup> Street, Richmond, VA.

Members of Council and the audience recited the Pledge of Allegiance.

### **CHAMBER EMERGENCY EVACUATION PLAN AND CITIZEN SPEAKER GUIDELINES**

Upon the President's request, Deputy City Clerk RJ Warren provided information on the appropriate manner in which the Council Chamber is to be evacuated in the event of an emergency along with citizen speaker guidelines.

### **APPOINTMENTS AND REAPPOINTMENTS**

There were no appointment/reappointment items for consideration.

### **AWARDS AND PRESENTATIONS**

There were no awards or presentations.

### **CITIZEN COMMENT**

Citizens were provided an opportunity to offer comments in writing prior to the Formal City Council meeting. All written citizen comments received by the Office of the City Clerk were provided to members of the Council prior to the meeting, and are included as an attachment to the January 10, 2022 Formal City Council meeting minutes, which can be accessed at [https://richmondva.legistar.com/LegislationDetail.aspx?ID=5377487&GUID=ABC0786D-A573-4857-8A92-B945ADA03700&Options=&Search=.](https://richmondva.legistar.com/LegislationDetail.aspx?ID=5377487&GUID=ABC0786D-A573-4857-8A92-B945ADA03700&Options=&Search=)

**Oludare Ogunde** addressed Council and stated his disappointment that the city would not be moving forward with the establishment of a casino in the city. Mr. Ogunde also stated his disappointment with statements made by groups opposed to the establishment of a casino. Mr. Ogunde requested that Council continue to look at the possibility of a casino in the city.

*Councilwoman Reva Trammell stated her appreciation for Mr. Ogunde's comments.*

Chief Administrative Officer (CAO) Lincoln Saunders addressed Council and introduced Sabrina Joy-Hogg as the Deputy Chief Administrative Officer for Finance and Administration.

Sabrina Joy-Hogg addressed Council and stated her appreciation for the opportunity to work with city administration and Council.

## **AGENDA REVIEW AND AMENDMENTS**

**The following agenda amendments were considered:**

### ORD. 2021-328

To authorize the special use of the property known as 939 Myers Street for the purpose of an outdoor event venue and farmer's market, upon certain terms and conditions.

**To be amended and continued to Monday, January 24, 2022**

### ORD. 2021-333

To install (i) at least four speed tables along Whitehead Road from its intersection with Elkhardt Road to its intersection with Warwick Road; (ii) at least three speed tables along Winter Road from its intersection with McDowell Road to its intersection with Sanborn Drive and along Kaki Drive from its intersection with Sanborn Drive to its intersection with Warwick Road; (iii) at least two speed tables along Clarkson Road from its intersection with Catalina Drive to its intersection with Clarkson Court; (iv) at least three speed tables along Hey Road between its intersection with Hull Street and its intersection with Pocosham Drive; (v) at least three speed tables along Bryce Lane from its intersection with Broad Rock Boulevard to its intersection with Powell Road; and (vi) at least two speed tables along Covington Road from its intersection with Media Road to its intersection with Rockland Road.

**To be continued to Monday, June 27, 2022**

### ORD. 2021-356

To amend City Code §§ 28-72, concerning the duty of building owners to make City water and sewer service connections and the duty of owner or tenant to apply for water service, 28-388, concerning duties of owners and tenants for water service connections, and 28-710, concerning duties of owners and tenants for wastewater service connections, for the purpose of clarifying the methods for calculating and estimating non-City water volume for billing purposes.

**To be continued to Monday, January 24, 2022**

### ORD. 2021-357

To close, to public travel, an unimproved portion of Hanover Avenue in the block bounded by Three Chopt Road and the City's corporate boundary with Henrico County, consisting of 6,219± square feet, and to designate and incorporate such portion of Hanover Avenue into Bandy Field Park.

**To be continued to Monday, January 24, 2022**

ORD. 2021-358

To vacate, pursuant to Va. Code § 15.2-2272(2), that part of the Staffordshire Section-5 subdivision plat that reserved 3021 Falcon Road for recreation, upon certain terms and conditions.

**To be continued to Monday, January 24, 2022**

ORD. 2021-359

To amend and reordain Ord. No. 2010-100-83, adopted May 10, 2010, which authorized the special use of the property known as 200-214 East Leigh Street for the purpose of a multifamily residential use with up to eight dwelling units in an existing carriage house building with the commercial use requirement waived, to additionally authorize the construction of a mixed-use building containing non-dwelling uses and up to 63 dwelling units, upon certain terms and conditions.

**To be continued to Monday, January 24, 2022**

ORD. 2021-360

To authorize the special use of the property known as 3300 Broad Rock Boulevard for the purpose of a farmer's market, upon certain terms and conditions, and to repeal Ord. No. 99-50-55, adopted Mar. 8, 1999, and Ord. No. 99-370-00-9, adopted Jan. 10, 2000.

**To be continued to Monday, January 24, 2022**

ORD. 2021-361

To authorize the special use of the property known as 4300 Commerce Road for the purpose of one off-premises sign, upon certain terms and conditions.

**To be continued to Monday, January 24, 2022**

ORD. 2021-362

To authorize the special use of the property known as 4508 Grove Avenue for the purpose of up to seven single-family attached dwellings with off-street parking and one common area, upon certain terms and conditions.

**To be continued to Monday, January 24, 2022**

ORD. 2021-363

To authorize the special use of the property known as 1626 North 27th Street for the purpose of a single-family detached dwelling, upon certain terms and conditions.

**To be continued to Monday, January 24, 2022**

ORD. 2021-364

To authorize the special use of the property known as 2511 Porter Street for the purpose of a two-family detached dwelling, upon certain terms and conditions.

**To be continued to Monday, January 24, 2022**

ORD. 2021-365

To authorize the special use of the property known as 8 Rear South Plum Street for the purpose of a multifamily building containing up to four dwelling units, upon certain terms and conditions.

**To be continued to Monday, January 24, 2022**

ORD. 2021-366

To authorize the special use of the property known as 313 West 26th Street for the purpose of a two-family detached dwelling, upon certain terms and conditions.

**To be continued to Monday, January 24, 2022**

ORD. 2021-367

To authorize the special use of the property known as 1000 Westover Hills Boulevard for the purpose of a residential use containing up to six dormitory-style units with shared sanitation facilities accessory to a church, upon certain terms and conditions.

**To be continued to Monday, January 24, 2022**

ORD. 2021-368

To rezone the property known as 6422 Forest Hill Avenue from the R-2 Single-Family Residential District to the R-4 Single-Family Residential District.

**To be continued to Monday, January 24, 2022**

RES. 2021-R065

To request that the Chief Administrative Officer cause the Department of Public Works to develop a process for City residents to request traffic studies of the residential areas within their neighborhoods for the purpose of assessing the appropriateness of instituting a 15 mile per hour speed limit in such areas to increase traffic safety.

**To be continued to Monday, January 24, 2022**

RES. 2021-R082

To request that the Chief Administrative Officer cause the development of a process for the designation of development project areas within the city of Richmond to be funded through tax increment financing pursuant to Va. Code § 58.1-3245.2 and the preparation of a report concerning the feasibility of designating certain development project areas within the city of Richmond.

**To be continued to Monday, January 24, 2022, and referred to the Finance and Economic Development Standing Committee meeting on January 20, 2022**

RES. 2021-R086

To request that the Mayor propose, as part of his annual budget for Fiscal Year 2022-2023, the necessary amendments to the City Code and appropriations to establish a Department of Mobility and Multimodal Transportation.

**To be continued to Monday, January 24, 2022, and referred to the Land Use, Housing and Transportation Standing Committee meeting on January 18, 2022**

ORD. 2019-275

To amend ch. 6 of the City Code by adding therein a new art. XII (§§ 6-596-6-602) to establish a technology zone program in accordance with Va. Code § 58.1-3850, for the purpose of facilitating the development and location of technology businesses in the city of Richmond, capital investment, and job creation. (As Amended)

**To be continued to Monday, February 14, 2022**

ORD. 2019-276

To amend City Code §§ 26-872, concerning definitions related to license taxes, and 26-989, concerning license taxes for personal services businesses, and to amend ch. 26, art. XV, div. 2 of the City Code by adding therein a new section numbered 26-1003.1, concerning the license tax for technology businesses, for the purpose of creating a new business, profession, and occupation license category called "technology business" and imposing a new license tax on such businesses. (As Amended)

**To be continued to Monday, February 14, 2022**

ORD. 2021-308

To amend Ord. No. 2021-042, adopted May 24, 2021, which accepted a program of proposed Capital Improvement Projects for Fiscal Year 2021-2022 and the four fiscal years thereafter, adopted a Capital Budget for Fiscal Year 2021-2022, and determined a means of financing the same, by transferring funds in the amount of \$7,310,391.00 from the School Planning and Construction project in the Education category and appropriating such transferred funds to the School Modernization - George Wythe High School project in the Education category for the purpose of funding the planning and design of a new George Wythe High School.

**To be continued to Monday, January 24, 2022**

ORD. 2021-345

To amend ch. 2, art. VI of the City Code by adding therein a new div. 6, consisting of §§ 2-1301.1-2-1301.20, concerning collective bargaining, for the purpose of providing for collective bargaining with certain City employees.

**To be continued to Monday, February 14, 2022, and referred to Organizational Development Standing Committee meeting on February 7, 2022**

ORD. 2021-346

To amend ch. 2, art. VI of the City Code by adding therein a new div. 6, consisting of §§ 2-1301.1-2-1301.20, concerning collective bargaining, for the purpose of providing for collective bargaining with certain City employees.

**To be continued to Monday, February 14, 2022, and referred to Organizational Development Standing Committee meeting on February 7, 2022**

ORD. 2021-347

To establish the 2022 City Charter Review Commission to conduct a comprehensive review of the City Charter with the objective of making recommendations for appropriate revisions thereto.

**To be continued to Monday, January 24, 2022**

RES. 2021-R026

To direct the City Planning Commission to prepare, submit to public hearing, and consider an amendment making certain changes to the Master Plan.

**To be continued to Monday, February 14, 2022**

RES. 2021-R088

To designate the property known as 700 West 44th Street as a revitalization area pursuant to Va. Code § 36-55.30:2.

**To be continued to Monday, January 24, 2022**

Citizens were provided an opportunity to offer comments in writing regarding Agenda items prior to the Formal City Council meeting. All written citizen comments received by the Office of the City Clerk were provided to members of the Council prior to the meeting, and are included as an attachment to the January 10, 2022 Formal City Council meeting minutes, which can be accessed at <https://richmondva.legistar.com/LegislationDetail.aspx?ID=5377487&GUID=ABC0786D-A573-4857-8A92-B945ADA03700&Options=&Search=>.

**Councilor Michael Jones moved to amend the agenda as presented, which was seconded and unanimously approved.**

## CONSENT AGENDA

### The following ordinances and resolutions were considered:

#### ORD. 2021-270

To amend Ord. No. 2021-041, adopted May 24, 2021, which adopted the Special Fund Budgets for Fiscal Year 2021-2022 and appropriated the estimated receipts of the Special Revenue funds, to transfer funds in the amount of [\$1,300,000.00] \$1,000,000.00 from the Office of the City Attorney's "Delinquent Tax Sales" special fund and to amend Ord. No. 2021-042, adopted May 24, 2021, which accepted a program of proposed Capital Improvement Projects for Fiscal Year 2021-2022 and the four fiscal years thereafter, adopted a Fiscal Year 2021-2022 Capital Budget, and determined a means for financing the same by appropriating the funds transferred to the Fiscal Year 2021-2022 Capital Budget by increasing revenues and the amount appropriated to the Department of Parks, Recreation and Community Facilities' Enslaved African Heritage Campus project by [\$1,300,000.00] \$1,000,000.00 for the purpose of procuring design services and associated community engagement. (As Amended)

#### ORD. 2021-336

To amend Ord. No. 2021-040, adopted May 24, 2021, which adopted the Fiscal Year 2021-2022 General Fund Budget and made appropriations pursuant thereto, by revising the title of the Non-Departmental line item entitled "RVA League for Safer Streets" for the purpose of clarifying that the appropriation for this line item shall be expended for "VA League for Safer Streets Inc."

#### ORD. 2021-337

To amend Ord. No. 2021-041, adopted May 24, 2021, which adopted the Special Fund Budgets for Fiscal Year 2021-2022 and appropriated the estimated receipts of the Special Revenue funds, to transfer funds in the amount of \$300,000.00 from the Office of the City Attorney's "Delinquent Tax Sales" special fund, and to amend Ord. No. 2021-040, adopted May 24, 2021, which adopted a general fund budget for Fiscal Year 2021-2022, by (i) creating a new "National Slavery Museum Foundation" Non-Departmental line item and (ii) increasing revenues by \$300,000 and appropriating the funds transferred from the Office of the City Attorney's "Delinquent Tax Sales" special fund to the new National Slavery Museum Foundation Non-Departmental line item in the Fiscal Year 2021-2022 General Fund Budget for the purpose of making a grant to The Museum of the American Slave Trade, also known as the National Slavery Museum Foundation, for the support of planning and fundraising activities for the establishment of a national slavery museum at the Lumpkin's Slave Jail / Devil's Half-Acre site in Richmond.

#### ORD. 2021-338

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to accept funds in the amount of \$8,104,829.57 from the Virginia Department of Housing and Community Development; to amend Ord. No. 2021-049, adopted May 24, 2021, which adopted the Fiscal Year 2021-2022 Gas Utility Budget and appropriated the estimated receipts of the gas utility, by increasing estimated receipts and the amount appropriated for the gas utility by \$4,165,337.09; to amend Ord. No. 2021-052, adopted May 24, 2021, which adopted the Fiscal Year 2021-2022 Wastewater Utility Budget and appropriated the estimated receipts of the wastewater utility, by increasing estimated receipts and the amount appropriated for the wastewater utility by \$2,151,101.51; and to amend Ord. No. 2021-053, adopted May 24, 2021, which adopted the Fiscal Year 2021-2022 Water Utility Budget and appropriated the estimated receipts of the water utility, by increasing estimated receipts and the amount appropriated for the water utility by \$1,788,390.96, all for the purpose of providing economic relief for the City's residential utility customers whose accounts have become delinquent during the COVID-19 pandemic.

#### ORD. 2021-339

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to accept \$74,529.00 from the United States Department of Commerce, National Oceanic and Atmospheric Administration, to amend the Fiscal Year 2021-2022 Special Fund Budget by creating a new special fund for the Department of Parks, Recreation and Community Facilities called The Richmond

Environment Special Fund, and to appropriate the increase to the Fiscal Year 2021-2022 Special Fund Budget by increasing estimated revenues and the amount appropriated to the Department of Parks, Recreation and Community Facilities' The Richmond Environment Special Fund by \$74,529.00 for the purpose of funding the development of an environmental literacy plan to provide students of the school division administered by the School Board of the City of Richmond with the knowledge and skills to care for and restore the local watershed.

ORD. 2021-340

To authorize the Chief Administrative Officer to accept funds in the amount of \$70,000.00 from the Virginia Department of Emergency Management and to appropriate the increase to the Fiscal Year 2021-2022 Special Fund Budget by increasing estimated revenues and the amount appropriated to the Department of Fire and Emergency Services' SHSP Special Fund by \$70,000.00 for the purpose of funding the Department of Fire and Emergency Services' emergency management planning, regional collaboration, grants management, public outreach, mitigation, response, and recovery programs.

ORD. 2021-341

To authorize the Chief Administrative Officer to accept funds in the amount of \$61,990.00 from the United States Department of Agriculture, to amend the Fiscal Year 2021-2022 Special Fund Budget by creating a new special fund for the Department of Parks, Recreation and Community Facilities called the Richmond Compost Initiative Special Fund, and to appropriate the increase to the Fiscal Year 2021-2022 Special Fund Budget by increasing estimated revenues and the amount appropriated to the Department of Parks, Recreation and Community Facilities' Richmond Compost Initiative Special Fund by \$61,990.00 for the purpose of funding a food waste diversion and community gardening compost program to reduce greenhouse gas emissions in the city of Richmond.

ORD. 2021-342

To authorize the Chief Administrative Officer to accept funds in the amount of \$30,000.00 from the Virginia Department of Emergency Management and to appropriate the increase to the Fiscal Year 2021-2022 Special Fund Budget by increasing estimated revenues and the amount appropriated to the Department of Fire and Emergency Services' SHSP Special Fund by \$30,000.00 for the purpose of funding the Department of Fire and Emergency Services' public outreach and education programs to increase the emergency preparedness and resilience of the residents of the city of Richmond.

ORD. 2021-343

To authorize the Chief Administrative Officer to accept \$30,000.00 from the Virginia Department of Emergency Management's State Homeland Security Grant Program, and to appropriate the increase to the Fiscal Year 2021-2022 Special Fund Budget by increasing estimated revenues and the amount appropriated to the Department of Fire and Emergency Services' SHSP Special Fund by \$30,000.00 for the purpose of funding the Department of Fire and Emergency Services' provision of emergency preparedness kits and information to the residents of the city's public housing communities.

ORD. 2021-344

To authorize the Chief Administrative Officer to accept funds in the amount of \$12,000.00 from the Virginia Department of Emergency Management and to appropriate the increase to the Fiscal Year 2021-2022 Special Fund Budget by increasing estimated revenues and the amount appropriated to the Department of Fire and Emergency Services' CERT (Citizen Corps) Special Fund by \$12,000.00 for the purpose of supporting the Department of Fire and Emergency Services' Community Emergency Response Team (CERT) program.

ORD. 2021-348

To amend ch. 2, art. IV of the City Code by adding therein a new div. 23, consisting of §§ 2-757-2-759, concerning the Office of Sustainability.

ORD. 2021-349

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to accept funds in the total amount of \$408,022.00 from the Virginia Department of Transportation and to appropriate the increase to the Fiscal Year 2021-2022 Capital Budget by increasing estimated revenues and the amount appropriated to the Department of Public Works' Citywide Pedestal Pole to Mast Arm Signal Upgrades (Federal) project in the Transportation category by \$408,022.00 for the purpose of funding the modernization of pedestal pole mounted traffic signals to overhead mast arm signal indicators to improve visibility of traffic signals and reduce traffic accidents.

ORD. 2021-350

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to accept funds in the total amount of \$477,035.00 from the Virginia Department of Transportation and to appropriate the increase to the Fiscal Year 2021-2022 Capital Budget by increasing estimated revenues and the amount appropriated to the Department of Public Works' Complete Streets project in the Transportation category by \$477,035.00 for the purpose of funding the milling, resurfacing, and construction of Americans with Disabilities Act upgrades for Arthur Ashe Boulevard, from its intersection with Grant Street to its intersection with Idlewood Avenue, and Richmond Highway, from its intersection with Hopkins Road to its intersection with Atwell Drive.

ORD. 2021-352

To abandon and release any interest the City may have in 2300 Hermitage Road pursuant to a certain variable-width ingress and egress easement, upon certain terms and conditions.

ORD. 2021-353

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to convey a portion of City-owned right-of-way known as the northwest quadrant of the intersection of West Leigh Street and North Belvidere Street, consisting of 1,364± square feet, for nominal consideration to the Virginia Department of Transportation, for the purpose of adjusting the boundaries of state and City right-of-way.

ORD. 2021-354

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to execute a Standard Project Administration Agreement between the City of Richmond and the Virginia Department of Transportation to provide funding for the milling, resurfacing, and construction of Americans with Disabilities Act upgrades for Arthur Ashe Boulevard from its intersection with Grant Street to its intersection with Idlewood Avenue.

ORD. 2021-355

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to execute a Standard Project Administration Agreement between the City of Richmond and the Virginia Department of Transportation to provide funding for the milling, resurfacing, and construction of Americans with Disabilities Act upgrades for Richmond Highway from its intersection with Hopkins Road to its intersection with Atwell Drive.

RES. 2021-R085

To request that the Council Chief of Staff cause the preparation of a study of the City's delinquent tax sale program.

RES. 2021-R087

To designate the property known as 2209 Ruffin Road as a revitalization area pursuant to Va. Code § 36-55.30:2.

RES. 2021-R089

To declare surplus, and to authorize the Chief Administrative Officer to seek proposals for, the City-owned property located at 3101 North Arthur Ashe Boulevard for the purpose of facilitating development of the area in the vicinity of such property.



Citizens were provided an opportunity to offer comments in writing regarding Consent Agenda items prior to the Formal City Council meeting. All written citizen comments received by the Office of the City Clerk were provided to members of the Council prior to the meeting, and are included as an attachment to the January 10, 2022 Formal City Council meeting minutes, which can be accessed at <https://richmondva.legistar.com/LegislationDetail.aspx?ID=5377487&GUID=ABC0786D-A573-4857-8A92-B945ADA03700&Options=&Search=>.

## **Public Hearing**

**Ana Edwards, on behalf of the Sacred Ground Historical Reclamation Project**, spoke in support of ORD. 2021-270 and ORD. 2021-337, and stated that she was concerned with the size of the proposed projects. Ms. Edwards informed Council of her appreciation that the two ordinances would provide funding for the memorialization of the city's history with slavery. Ms. Edwards also stated that she had some concerns regarding the proposed slavery museum project and memorialization, and requested the city take certain action to address her concerns.

**Sylvester Turner, Pilgrim Baptist Church Pastor, Former Slave Trail Commission Member**, spoke in support of ORD. 2021-270 and ORD. 2021-337, and stated that he was in support of the funding referenced in the proposed ordinances. Mr. Turner also stated it was important to honor enslaved Africans from the city's past.

**Lester Frye, Healing and Living Waters Ministry Pastor, Baptist Ministers' Conference of Richmond & Vicinity First Vice President, Black Coalition of Change Program Director**, spoke in support of ORD. 2021-270 and ORD. 2021-337, and stated that the proposed ordinances would help tell the history of the city. Mr. Frye also stated the action proposed in the ordinances would help education the city's Black youth about their history.

**Elizabeth O'Leary, Virginia Museum of Modern Art Associate Curator of American Art**, spoke in support of ORD. 2021-270 and ORD. 2021-337, and stated that the proposed ordinances would help create a key interpretive center at the Lumpkin's Slave Jail site, and would also help inform people of the history and legacy of slavery in the city.

**Ben Campbell, Former Slave Trail Commission Member, Shockoe Alliance Planning Process Member**, spoke in support of ORD. 2021-270 and ORD. 2021-337, and stated both ordinances present the results of a long period of work. Mr. Campbell spoke to the history of the Lumpkin's Slave Jail site, and he addressed the future steps that would be taken to help establish the memorialization of slavery in the city.

**Corey Widmer, Third Presbyterian Church Pastor**, spoke in support of ORD. 2021-270 and ORD. 2021-337. Mr. Widmer informed Council of his experience visiting the Civil Rights Museum in Memphis, Tennessee, and he stated that he hoped a similar impactful story regarding the history of slavery could be established in the city.

**Reverend Dr. Emanuel Harris, PhD, Baptist Ministers' Conference of Richmond & Vicinity President**, spoke in support of ORD. 2021-270 and ORD. 2021-337, and stated it was important for the city to memorialize its history.

**James J. J. Minor, National Association for the Advancement of Colored People Richmond Virginia Branch President**, spoke in support of ORD. 2021-270 and ORD. 2021-337, and stated it was important to move forward on the proposed projects. Mr. Minor also stated it was important that the full true story of slavery be told. Mr. Minor further stated the proposed projects would also increase tourism in the city.

**Reverend Dr. MarQuita Carmichael, PhD, Virginia Union University Assistant Pastor and Religious Life Assistant Director**, spoke in support of ORD. 2021-270 and ORD. 2021-337,

and informed Council of her experience visiting the Elmina Dungeon located in Ghana, Africa. Dr. MarQuita stated that the proposed slavery museum would provide a similar understanding of the legacy of slavery she experienced at the Elmina Dungeon.

**Dr. Cleve Tinsley IV, PhD, Virginia Union University Center of African American History and Culture Director**, spoke in support of ORD. 2021-270 and ORD. 2021-337, and he addressed the history of slavery in Virginia. Dr. Tinsley stated that the ordinances would help establish the process of reconciliation regarding the city's past history with slavery.

**Joseph Rodgers** spoke in support of ORD. 2021-270 and ORD. 2021-337, and stated it was a great moment for the city. Mr. Rodgers also stated the proposed slavery museum and enslaved African heritage campus would provide an environment of learning. Mr. Rodgers further stated his concerns with the amount of Black residents leaving the Richmond community, and he suggested the proposed projects would ensure Black history remains in the city.

**Charles Willis** spoke in support of ORD. 2021-270 and ORD. 2021-337, and stated that Black lives matter.

**Dr. Mint Kahn, PhD, EVHybridNoire Mid-Atlantic Outreach and Engagement Manager, RVAGreen 2050 Task Force Member**, spoke in support of ORD. 2021-348, and stated it was important that the city promote the use of electric vehicles and buses. Dr. Kahn also stated the proposed Office of Sustainability would help promote the goals of the RVAGreen 2050 Task Force.

*Councilor Ann-Frances Lambert requested to be added as a co-patron of ORD. 2021-336, ORD. 2021-337, ORD. 2021-338, ORD. 2021-339, ORD. 2021-340, ORD. 2021-341, ORD. 2021-349, ORD. 2021-350, and RES. 2021-R085.*

*Councilor Michael Jones stated his support for ORD. 2021-270 and ORD. 2021-337. Councilor Jones also stated it was important that the true history of Richmond be told through the proposed projects. Councilor Jones further stated that the proposed slavery museum and enslaved African heritage campus would inform Black youth in the city about the role of enslaved Africans within the city's history.*

*Vice President Ellen Robertson stated her appreciation for individuals that contributed to the proposed slavery museum and enslaved African heritage campus. Vice President Robertson also stated she hoped that the individuals that contributed would be recognized by the projects once completed. Vice President Robertson requested to be added as a co-patron of ORD. 2021-270 and ORD. 2021-337.*

*Councilor Stephanie Lynch requested to be added as a co-patron of ORD. 2021-270 and ORD. 2021-337. Councilor Lynch stated it was important that the city sufficiently fund projects that address the true history of the city, and she suggested that Council request that the Commonwealth of Virginia fund such projects in the state's upcoming budget.*

*Councilor Kristen Larson stated her appreciation for individuals that provided public comment, and she requested to be added as a co-patron of ORD. 2021-270, ORD. 2021-337 and ORD. 2021-345.*

*Councilor Andreas Addison stated that with the removal of Confederate statues from city-owned property, the establishment of the proposed slavery museum and enslaved African heritage campus would help begin the healing process in the city. Councilor Addison requested to be added as a co-patron of ORD. 2021-270 and ORD. 2021-337.*

*Councilor Katherine Jordan requested to be added as a co-patron of ORD. 2021-270 and ORD. 2021-337. Councilor Jordan stated she hoped that the city would do a better job maintaining*

the property associated with the proposed projects, and she also stated that the city needed to do a better job preparing for the United States of American's 250<sup>th</sup> Anniversary.

*Councilor Ann-Frances Lambert requested to be added as a co-patron of ORD. 2021-270.*

*Councilwoman Reva Trammell requested to be added as a co-patron of ORD. 2021-270 and ORD. 2021-337. Councilwoman Trammell stated it was the right time to move forward on the proposed projects.*

*President Cynthia Newbille requested to be added as a co-patron of ORD. 2021-270 and ORD. 2021-337. President Newbille addressed the history of the proposed slavery museum, enslaved African heritage campus, and efforts to provide historic context of slavery in the city. President Newbille also stated her appreciation for individuals that contributed to the proposed slavery museum and enslaved African heritage campus.*

There were no further comments or discussion and the **Consent Agenda was unanimously adopted.**

## REGULAR AGENDA

**The following ordinance was considered:**

### ORD. 2021-208

To authorize the special use of the property known as 3101 East Marshall Street for the purpose of a mixed-use building, upon certain terms and conditions. (As Amended)

Kevin Vonck, Department of Planning and Development Review Director, provided an introduction and background information regarding ORD. 2021-208, and he informed Council that if the special use permit was granted, then additional review by the Commission of Architectural Review would be necessary for the development moving forward.

Citizens were provided an opportunity to offer comments in writing regarding ORD. 2021-208 prior to the Formal City Council meeting. All written citizen comments received by the Office of the City Clerk were provided to members of the Council prior to the meeting, and are included as an attachment to the January 10, 2022 Formal City Council meeting minutes, which can be accessed at <https://richmondva.legistar.com/LegislationDetail.aspx?ID=5377487&GUID=ABC0786D-A573-4857-8A92-B945ADA03700&Options=&Search=>.

### Public Hearing

**Melissa Newel** spoke in opposition of ORD. 2021-208, and requested that the proposed special use permit be denied. Ms. Newel stated the proposed structure did not match the architecture of the neighborhood, and that it would be too large to accommodate required parking. Ms. Newel further stated her concerns that the project would remove green space from the surrounding area.

**Lucy Blanchard** spoke in opposition of ORD. 2021-208, and stated she wasn't completely against the project, but noted that she believed the proposed three story building was too large.

**John Trotta** spoke in opposition of ORD. 2021-208, and stated that there was a large amount of neighborhood opposition to the proposed special use permit. Mr. Trotta also stated that he did not believe the Church Hill Association (CHA)'s support of the special use permit was representative of the overall views of Church Hill residents.

Kevin Vonck, Department of Planning and Development Review Director, informed Council that the proposed development would require two separate approvals, one being a special use permit from the Planning Commission and City Council, and the other being a certificate of appropriateness to be reviewed by the Commission of Architectural Review. Mr. Vonck also stated the applicant/developer made changes to the proposed development based upon the recommendations of the Planning Commission.

*Councilwoman Reva Trammell stated that she was concerned about the issues raised by individuals that provided public comment in opposition to ORD. 2021-208. Councilwoman Trammell suggested that consideration of ORD. 2021-208 be continued to a future Council meeting.*

*President Cynthia Newbille stated she believed that the amended version of ORD. 2021-208 adequately addressed concerns raised by residents and city staff. President Newbille also stated that she did not believe any new information would be obtained by continuing consideration of the ordinance.*

There were no further comments or discussions and **ORD. 2021-208 was adopted:** Ayes 8, Addison, Jordan, Lambert, Larson, Lynch, Jones, Robertson, Newbille. Noes 1, Trammell.

**The following ordinance was considered:**

ORD. 2021-315

To provide for the removal of certain monuments on City-owned property and to provide for the disposition of such monuments, as authorized by Va. Code § 15.2-1812.

Chris Frelke, Department of Parks, Recreation and Community Facilities Director, provided an introduction and background information regarding ORD. 2021-315.

**Public Hearing**

**Andrew Bennet Morehead** spoke in opposition of ORD. 2021-315, and stated he was concerned with the inclusion of the word “demolish” within the text of the proposed ordinance. Mr. Morehead informed Council that he did not believe the ability to demolish was permitted by the Code of Virginia.

*Councilor Katherine Jordan stated that she received much outreach from citizens that opposed the removal of the First Regiment Monument statue from Meadow Park. Councilor Jordan also stated she understood that the statue pedestal had some Confederate markings, but that the statue itself was in honor of First Regiment soldiers from multiple wars. Councilor Jordan informed Council that she would not vote to adopt ORD. 2021-315.*

*Councilor Ann-Frances Lambert asked additional questions about markings on the First Regiment Monument statue.*

There were no further comments or discussions and **ORD. 2021-208 was adopted:** Ayes 8, Addison, Lambert, Larson, Lynch, Trammell, Jones, Robertson, Newbille. Noes 1, Jordan.

**The following ordinance was considered:**

ORD. 2021-351

To declare a public necessity for and to authorize the acquisition by gift of the property known as the Lee Circle from the Commonwealth of Virginia for the purpose of its use for the benefit of the public in accordance with the City's master plan.

Chief Administrative Officer (CAO) Lincoln Saunders provided an introduction and background information regarding ORD. 2021-351.

*Councilor Ann-Frances Lambert inquired about the city's plan for the land located within Lee Circle.*

CAO Saunders stated that fencing would remain around the area until grass was developed and established within the property. CAO Saunders also stated that a community driven process to determine the use of the property would move forward once the grass was established.

*Councilor Michael Jones stated his concerns with the prospect of spending millions of dollars on Monument Avenue prior to infrastructure improvements needed elsewhere in the city. Councilor Jones also stated that he was in favor of the acquisition of the property known as the Lee Circle.*

*Councilor Stephanie Lynch stated that several members of the community had connection to the property and pedestal located in the Lee Circle, and she inquired about the future plans of the pedestal.*

CAO Saunders confirmed the pedestal was in maintained pieces, which would be reassembled if desired, once a final decision regarding the use of the statue is determined.

### **Public Hearing**

**Joseph Rodgers, Virginia Defenders for Freedom, Justice & Equality Member**, spoke in support of ORD. 2021-351, and he stated his support for the immediate reopening of the property to the public and for the remaining of the Lee Circle in remembrance of Marcus-David Peters.

**Charles Willis** spoke in support of ORD. 2021-351, and he stated that the city should turn the property into a park open to all groups, and that it should not be named after just one individual.

*Councilor Katherine Jordan confirmed from city administration that the property once accepted, would be maintained by the Department of Public Works until a final decision was made on the use of the property.*

There were no further comments or discussions and **ORD. 2021-351 was unanimously adopted.**

*Vice President Ellen Robertson requested to be added as a co-patron of ORD. 2021-351.*

### **MOTIONS**

**Councilor Ann-Frances Lambert moved that the ordinance entitled:**

**ORD. 2021-328**

To authorize the special use of the property known as 939 Myers Street for the purpose of an outdoor event venue and farmer's market, upon certain terms and conditions.

**be amended and continued to Monday, January 24, 2022, as follows:**

Page 3, Line 22

At the beginning of the line, strike the time "10:00" and insert the time "9:30"

There were no comments or discussions and **the motion was seconded and unanimously approved.**

**Councilor Andreas Addison moved to expedite consideration of the following resolution:**

RES. 2022-R001

To amend Res. No. 2021-R083, adopted Dec. 13, 2021, which endorsed, for the City of Richmond, legislative proposals set forth within the document entitled “City of Richmond Legislative Proposals for the Virginia General Assembly 2022 Regular Session;” requested the Richmond delegation to the General Assembly of Virginia to take legislative action consistent with and in vigorous support of such recommendations; supported other legislative action recommendations; and encouraged other organizations and individuals to support such recommendations, for the purpose of revising the legislative proposals.

Patrons: City Council

**The motion was seconded and unanimously approved.**

*Councilor Andreas Addison provided an introduction and additional information regarding RES. 2022-R001.*

There were no further comments or discussions and **RES. 2022-R001 was unanimously adopted.**

### **APPROVAL OF MINUTES OF PREVIOUS MEETINGS**

**There were no amendments or corrections to the meeting minutes of the** Informal and Formal Council Sessions held on Monday, December 13, 2021, at 4:00 p.m., and 6:00 p.m., respectively; Special Meeting held on Wednesday, January 5, 2022, at 5:00 p.m.; and Council approved the minutes as presented.

### **INTRODUCTION OF ORDINANCES AND RESOLUTIONS**

**City Council will hold a public hearing on the following ordinances and resolutions on Monday, January 24, 2022, at 6:00 p.m.:**

ORD. 2022-002

To amend Ord. No. 2021-040, adopted May 24, 2021, which adopted the Fiscal Year 2021-2022 General Fund Budget and made appropriations thereto, by transferring \$12,200,000.00 from certain reserves for contingencies in the Non-Departmental agency to certain new programs within the Department of Finance for the purpose of implementing the City’s spending plan for American Recovery Plan Act of 2021 funds.

Patron: Mayor Stoney

**This ordinance was introduced and committee referral waived pursuant to Rule VI(B)(3)(c).**

ORD. 2022-003

To amend the Fiscal Year 2021-2022 Special Fund Budget by creating a new special fund for the Office of the Deputy Chief Administrative Officer for Human Services called the Advancing Health Literacy Special Fund; to amend the Fiscal Year 2021-2022 General Fund Budget by transferring \$4,000,000.00 from the Office of the Deputy Chief Administrative Officer for Human Services to the Fiscal Year 2021-2022 Special Fund Budget; and to amend the Fiscal Year 2021-2022 Special Fund Budget by increasing estimated revenues and the amount appropriated to the Office of the Deputy Chief Administrative Officer for Human Services’ Advancing Health Literacy Special Fund by \$4,000,000.00 for the purpose of funding a collaborative community health literacy program.

Patron: Mayor Stoney

**This ordinance was introduced and committee referral waived pursuant to Rule VI(B)(3)(c).**

ORD. 2022-004

To authorize the Chief Administrative Officer to accept funds in the amount of \$1,100,000.00 from the Virginia Resources Authority and to amend Ord. No. 2021-051, adopted May 24, 2021, which adopted the Fiscal Year 2021-2022 Stormwater Utility Budget and appropriated the estimated receipts of the stormwater utility, by increasing estimated revenues and the amount appropriated to the stormwater utility by \$1,100,000.00 for the purpose of funding improvements to stormwater drainage infrastructure to reduce repetitive flooding in the McGuire, Chapel Drive, and Hopkins Road neighborhoods in the city of Richmond.

Patron: Mayor Stoney

**This ordinance was introduced and committee referral waived pursuant to Rule VI(B)(3)(c).**

ORD. 2022-005

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to accept \$762,162.00 from the Virginia Compensation Board and to appropriate the funds received to the Fiscal Year 2021-2022 General Fund Budget by increasing estimated revenues and the amount appropriated to the City Sheriff by \$762,162.00 for the purpose of funding the Sheriff's payment of bonuses in accordance with the requirements of the Virginia Compensation Board.

Patron: Mayor Stoney

**This ordinance was introduced and committee referral waived pursuant to Rule VI(B)(3)(c).**

ORD. 2022-006

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to accept funds in the amount of \$103,500.00 from the Virginia Resources Authority and to amend Ord. No. 2021-051, adopted May 24, 2021, which adopted the Fiscal Year 2021-2022 Stormwater Utility Budget and appropriated the estimated receipts of the stormwater utility, by increasing estimated revenues and the amount appropriated to the stormwater utility by \$103,500.00 for the purpose of funding a levee improvement project.

Patron: Mayor Stoney

**This ordinance was introduced and committee referral waived pursuant to Rule VI(B)(3)(c).**

ORD. 2022-007

To authorize the Chief Administrative Officer to accept funds in the amount of \$45,339.30 from The Maggie Walker Community Land Trust and to appropriate the increase to the Fiscal Year 2021-2022 Electric Utility Budget by increasing estimated revenues and the amount appropriated to the Department of Public Utilities' Electric Utility Budget by \$45,339.30 for the purpose of funding the removal of and any necessary site work for a monument grave and monument pedestals.

Patron: Mayor Stoney

**This ordinance was introduced and committee referral waived pursuant to Rule VI(B)(3)(c).**

ORD. 2022-008

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to accept funds in the amount of \$67,166.39 from the Greater Richmond Transit Company, and to appropriate the increase to the Fiscal Year 2021-2022 Capital Budget by increasing estimated revenues and the amount appropriated to the Department of Public Works' Richmond Signal System Phase III (Federal) project in the Transportation Category by \$67,166.39, for the purpose of funding the

connection of seven Bus Rapid Transit bus stations into the traffic signal fiber optic communication network as part of the Richmond Signal System Phase III (Federal) project.

Patron: Mayor Stoney

**This ordinance was introduced and referred to the Planning Commission meeting on Tuesday, January 18, 2022, at 1:30 p.m.**

ORD. 2022-009

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to execute a FY 2021 Choice Neighborhoods Planning Grant Agreement between the City of Richmond, the Richmond Redevelopment and Housing Authority, and the U.S. Department of Housing and Urban Development for the purpose of developing a transformation plan that includes the Gilpin Court public housing project located at 102 West Charity Street and the Jackson Ward neighborhood in the city of Richmond.

Patron: Mayor Stoney

**This ordinance was introduced and referred to the Land Use, Housing and Transportation Standing Committee meeting on Tuesday, January 18, 2022, at 1:30 p.m.**

ORD. 2022-010

To approve the action of the City Planning Commission adopting the "City Center Innovation District Small Area Plan" as an incorporated element of the "Richmond 300: A Guide for Growth" Master Plan of the City of Richmond.

Patron: Mayor Stoney

**This ordinance was introduced and referred to the Land Use, Housing and Transportation Standing Committee meeting on Tuesday, January 18, 2022, at 1:30 p.m.**

ORD. 2022-011

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to execute a Grant Agreement between the Virginia Resources Authority and the City of Richmond for the purpose of receiving grant funds in the amount of up to \$1,100,000.00 to provide funding for improvements to stormwater drainage infrastructure to reduce repetitive flooding in the McGuire, Chapel Drive, and Hopkins Road neighborhoods in the city of Richmond.

Patron: Mayor Stoney

**This ordinance was introduced and referred to the Finance and Economic Development Standing Committee meeting on Thursday, January 20, 2022, at 1:00 p.m.**

ORD. 2022-012

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to execute a Grant Agreement between the Virginia Resources Authority and the City of Richmond for the purpose of receiving grant funds in the amount of up to \$103,500.00 to fund a levee improvement project.

Patron: Mayor Stoney

**This ordinance was introduced and referred to the Finance and Economic Development Standing Committee meeting on Thursday, January 20, 2022, at 1:00 p.m.**

ORD. 2022-013

To amend City Code § 12-12, concerning the form of budget submitted to Council, for the purpose of modifying the information required to be included within the budget.



Patron: Mr. Jones

**This ordinance was introduced and referred to the Finance and Economic Development Standing Committee meeting on Thursday, January 20, 2022, at 1:00 p.m.**

ORD. 2022-014

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to execute a Resort Casino Host Community Agreement between the City of Richmond and RVA Entertainment Holdings, LLC, for the purpose of facilitating the development of a resort casino project in the city of Richmond.

Patron: Ms. Trammell

**This ordinance was introduced and referred to the Finance and Economic Development Standing Committee meeting on Thursday, January 20, 2022, at 1:00 p.m.**

ORD. 2022-015

To authorize the Chief Administrative Officer, for and on behalf of the City of Richmond, to execute a Community Support Agreement among City of Richmond, Casino Owner, Casino Manager and Casino Developer between the City of Richmond, RVA Entertainment Holdings, LLC, Richmond VA Management, LLC, and Richmond VA Development, LLC, for the purpose of facilitating the fulfillment of certain negotiated community benefits in connection with the development of a resort casino project in the city of Richmond.

Patron: Ms. Trammell

**This ordinance was introduced and referred to the Finance and Economic Development Standing Committee meeting on Thursday, January 20, 2022, at 1:00 p.m.**

RES. 2022-R002

To determine and direct, pursuant to Va. Code § 15.2-1812 and Ord. No. 2020-154, adopted Aug. 3, 2020, the final disposition of certain war monuments and memorials removed by the City by donating such monuments and memorials to The Black History Museum and Cultural Center of Virginia, Inc., upon certain terms and conditions.

Patron: Mayor Stoney

**This resolution was introduced and referred to the Land Use, Housing and Transportation Standing Committee meeting on Tuesday, January 18, 2022, at 1:30 p.m.**

RES. 2022-R003

To select RVA Entertainment Holdings, LLC, as the City's preferred casino gaming operator to operate a casino gaming establishment located at 2001 Walmsley Boulevard and 4700 Trenton Avenue and to provide for the requisite referendum thereon pursuant to Va. Code § 58.1-4123.

Patron: Ms. Trammell

**This resolution was introduced and referred to the Finance and Economic Development Standing Committee meeting on Thursday, January 20, 2022, at 1:00 p.m.**

RES. 2022-R004

To establish the form of the annual budget pursuant to City Charter § 6.04 and City Code § 12-12.

Patron: Mr. Jones

**This resolution was introduced and referred to the Finance and Economic Development Standing Committee meeting on Thursday, January 20, 2022, at 1:00 p.m.**

**City Council will hold a public hearing on the following ordinances on Monday, February 14, 2022, at 6:00 p.m.:**

ORD. 2022-016

To amend City Code § 2-331, concerning employee compensation and biennial review, for the purpose of requiring the submission of the results of the review to the Mayor and the Council on a quarterly basis, instead of on a biennial basis, and to add a requirement for the inclusion of information on pay increases and bonuses.

Patron: Vice President Robertson

**This ordinance was introduced and referred to the Governmental Operations Standing Committee meeting on Wednesday, January 26, 2022, at 2:00 p.m.**

ORD. 2022-017

To rezone certain properties along West Broad Street from the B-2 Community Business District, B-3 General Business District, R-53 Multifamily Residential District, R-73 Multifamily Residential District, RO-1 Residential-Office District, and RO-2 Residential-Office District to the TOD-1 Transit-Oriented Nodal District, and to designate certain street blocks as “priority streets” and certain street blocks as “street-oriented commercial streets” along and near West Broad Street.

Patron: Mayor Stoney

**This ordinance was introduced and referred to the Planning Commission meeting on Monday, February 7, 2022, at 1:30 p.m.**

ORD. 2022-018

To authorize the special use of the property known as 1127 North 29th Street for the purpose of up to eight single-family dwellings and up to four two-family dwellings, with off-street parking, upon certain terms and conditions.

Patron: Mayor Stoney (By Request)

**This ordinance was introduced and referred to the Planning Commission meeting on Monday, February 7, 2022, at 1:30 p.m.**

ORD. 2022-019

To authorize the special use of the property known as 729 St. Christopher’s Road for the purpose of athletic fields illuminated by lighting structures in excess of 35 feet in height, upon certain terms and conditions.

Patron: Mayor Stoney (By Request)

**This ordinance was introduced and referred to the Planning Commission meeting on Monday, February 7, 2022, at 1:30 p.m.**

**City Council will hold a public hearing on the following ordinance on Monday, March 28, 2022, at 6:00 p.m.:**

ORD. 2022-020

To reduce the speed limits on Huguenot Road from its intersection with Riverside Drive to its intersection with the Chesterfield County line; on Richmond Highway from its intersection with

Hopkins Road to its intersection with the Chesterfield County line; on Warwick Road from its intersection with Belt Boulevard to its intersection with German School Road; on Commerce Road from its intersection with Commerce Road Access to its intersection with Bells Road Access Road; on Forest Hill Avenue from its intersection with Sheila Lane to its intersection with the Chesterfield County line; on Broad Rock Boulevard from its intersection with Belt Boulevard to its intersection with Patsy Anne Drive; on Ironbridge Road from its intersection with Patsy Anne Drive to its intersection with the Chesterfield County line; on Belt Boulevard from its intersection with Warwick Road to its intersection with Broad Rock Boulevard; on the Manchester Bridge from its intersection with Byrd Street to its intersection with Semmes Avenue; and on U.S. Route 1 from its intersection with Rowe Street to its intersection with Riverside Drive, to 35 miles per hour.

Patron: Mr. Jones

**This ordinance was introduced and referred to the Land Use, Housing and Transportation Standing Committee meeting on Tuesday, March 22, 2022, at 1:30 p.m.**

### **REPORTS OR ANNOUNCEMENTS BY MEMBERS OF THE COUNCIL**

Members of Council provided reports and announcements regarding respective district meetings and activities.

*Councilwoman Reva Trammell left the meeting at 9:04 p.m.*

### **ADJOURNMENT**

There being no further business before the Council, the meeting adjourned at 9:29 p.m.

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CITY CLERK