INTRODUCED: November 12, 2024

#### AN ORDINANCE No. 2024-310

To authorize the special use of the property known as 6241 Forest Hill Avenue for the purpose of up to two single-family detached dwellings, upon certain terms and conditions. (4<sup>th</sup> District)

Patron – Mayor Stoney (By Request)

Approved as to form and legality by the City Attorney

PUBLIC HEARING: DEC 9 2024 AT 6 P.M.

WHEREAS, the owner of the property known as 6241 Forest Hill Avenue, which is situated in a R-2 Single-Family Residential District, desires to use such property for the purpose of up to two single-family detached dwellings, which use, among other things, is not currently allowed by section 30-620.2, concerning more than one main building on a lot, of the Code of the City of Richmond (2020), as amended; and

WHEREAS, in accordance with section 17.11 of the Charter of the City of Richmond (2020), as amended, it has been made to appear that, if granted subject to the terms and conditions set forth in this ordinance, the special use granted by this ordinance will not be detrimental to the safety, health, morals and general welfare of the community involved, will not tend to create AYES:

8 NOES:

0 ABSTAIN:

ADOPTED: DEC 9 2024 REJECTED: STRICKEN:

congestion in streets, roads, alleys and other public ways and places in the area involved, will not create hazards from fire, panic or other dangers, will not tend to overcrowding of land and cause an undue concentration of population, will not adversely affect or interfere with public or private schools, parks, playgrounds, water supplies, sewage disposal, transportation or other public requirements, conveniences and improvements, and will not interfere with adequate light and air; and

WHEREAS, (i) the City Planning Commission has conducted a public hearing to investigate the circumstances and conditions upon which the Council is empowered to authorize such use, (ii) the City Planning Commission has reported to the Council the results of such public hearing and investigation and its recommendations with respect thereto, and (iii) the Council has conducted a public hearing on this ordinance at which the person in interest and all other persons have had an opportunity to be heard;

NOW, THEREFORE,

# THE CITY OF RICHMOND HEREBY ORDAINS:

§ 1. **Finding.** Pursuant to section 30-1050.1 of the Code of the City of Richmond (2020), as amended, the Council hereby finds that the special use set forth in and subject to the terms and conditions of this ordinance will not (i) be detrimental to the safety, health, morals and general welfare of the community involved, (ii) tend to create congestion in streets, roads, alleys and other public ways and places in the area involved, (iii) create hazards from fire, panic or other dangers, (iv) tend to overcrowding of land and cause an undue concentration of population, (v) adversely affect or interfere with public or private schools, parks, playgrounds, water supplies, sewage disposal, transportation or other public requirements, conveniences and improvements, or (vi) interfere with adequate light and air.

# § 2. Grant of Special Use Permit.

- (a) Subject to the terms and conditions set forth in this ordinance, the property known as 6241 Forest Hill Avenue and identified as Tax Parcel No. C004-0633/001 in the 2024 records of the City Assessor, being more particularly shown on a survey entitled "Sketch Showing the Proposed Improvements on Lot 1, Block 'D', Section 'B', 'Granite Acres' in the City of Richmond, VA.", prepared by Virginia Surveys, and dated January 12, 2024, a copy of which is attached to and made a part of this ordinance, hereinafter referred to as "the Property," is hereby permitted to be used for the purpose of up to two single-family detached dwellings, hereinafter referred to as "the Special Use," substantially as shown on the plans entitled "6241 Forest Hill Ave. Garage," prepared by JRM, and dated March 1, 2024, and "Sketch Showing the Proposed Improvements on Lot 1, Block 'D', Section 'B', 'Granite Acres' in the City of Richmond, VA.," prepared by Virginia Surveys, and dated January 12, 2024, hereinafter referred to, collectively, as "the Plans," copies of which are attached to and made a part of this ordinance.
- (b) The adoption of this ordinance shall constitute the issuance of a special use permit for the Property. The special use permit shall inure to the benefit of the owner or owners of the fee simple title to the Property as of the date on which this ordinance is adopted and their successors in fee simple title, all of which are hereinafter referred to as "the Owner." The conditions contained in this ordinance shall be binding on the Owner.
- § 3. **Special Terms and Conditions.** This special use permit is conditioned on the following special terms and conditions:
- (a) The Special Use of the Property shall be as up to two single-family detached dwellings, substantially as shown on the Plans.
  - (b) No off-street parking shall be required for the Special Use.

- (c) The height of the Special Use shall not exceed two stories, substantially as shown on the Plans.
- (d) All building materials, elevations, and site improvements shall be substantially as shown on the Plans. Vinyl siding shall have a minimum wall thickness of 0.044 inches, as evidenced by the manufacturer's printed literature.
- (e) All mechanical equipment serving the Property shall be located or screened so as not to be visible from any public right-of-way.
- § 4. **Supplemental Terms and Conditions.** This special use permit is conditioned on the following supplemental terms and conditions:
- (a) All required final grading and drainage plans, together with all easements made necessary by such plans, must be approved by the Director of Public Utilities prior to the issuance of the building permit.
- (b) Storm or surface water shall not be allowed to accumulate on the land. The Owner, at its sole cost and expense, shall provide and maintain at all times adequate facilities for the drainage of storm or surface water from the Property so as not to adversely affect or damage any other property or public streets and the use thereof.
- (c) Facilities for the collection of refuse shall be provided in accordance with the requirements of the Director of Public Works. Such facilities shall be located or screened so as not to be visible from adjacent properties and public streets.
- (d) Any encroachments existing, proposed on the Plans or contemplated in the future shall require separate authorization and shall be subject to the applicable provisions of the Code of the City of Richmond (2020), as amended, and all future amendments to such laws.
  - (e) In all other respects, the use of the Property shall be in accordance with the applicable

underlying zoning regulations.

- § 5. **General Terms and Conditions.** This special use permit is conditioned on the following general terms and conditions:
- (a) No permit implementing this special use permit shall be approved until satisfactory evidence has been presented to the Zoning Administrator that any delinquent real estate taxes applicable to the Property have been paid.
- (b) The Owner shall be bound by, shall observe and shall comply with all other laws, ordinances, rules and regulations applicable to the Property, except as otherwise expressly provided in this ordinance.
- (c) Words and phrases used in this ordinance shall be interpreted to have the meanings ascribed to them by section 30-1220 of the Code of the City of Richmond (2020), as amended, unless the context clearly indicates that a different meaning is intended.
- (d) Notwithstanding any other provision of law, this special use permit is being approved due, in part, to the mitigating effects of each and every condition attached hereto; consequently, if any portion of this ordinance is determined to be invalid for any reason by a final, non-appealable order of any Virginia or federal court of competent jurisdiction, the invalidity shall cause the entire ordinance to be void and of no further effect from the effective date of such order.
- (e) The privileges granted by this ordinance may be revoked pursuant to the provisions of sections 30-1050.7 through 30-1050.11 of the Code of the City of Richmond (2020), as amended, and all future amendments to such laws. Failure to comply with the terms and conditions of this ordinance shall constitute a violation of section 30-1080 of the Code of the City of Richmond (2020), as amended, and all future amendments to such law, or any other applicable laws or regulations.

(f) When the privileges granted by this ordinance terminate and the special use permit

granted hereby becomes null and void, whether as a result of the Owner relinquishing this special

use permit in a writing addressed to the Director of Planning and Development Review or

otherwise, use of the Property shall be governed thereafter by the zoning regulations prescribed

for the district in which the Property is then situated.

§ 6. **Implementation.** The Commissioner of Buildings is authorized to issue a building

permit substantially in accordance with the Plans for the Special Use subject to the terms and

conditions set forth in this ordinance. An application for the building permit shall be made within

1,096 calendar days following the date on which this ordinance becomes effective. If either the

application for the building permit is not made within the time period stated in the previous

sentence or the building permit terminates under any provision of the Virginia Statewide Building

Code, this ordinance and the special use permit granted hereby shall terminate and become null

and void.

§ 7. **Effective Date.** This ordinance shall be in force and effect upon adoption.

APPROVED AS TO FORM:

CITY ATTORNEY'S OFFICE

A TRUE COPY:

TESTE:

City Clerk





# **City of Richmond**

900 East Broad Street 2nd Floor of City Hall Richmond, VA 23219 www.rva.gov

# **Master**

File Number: Admin-2024-0985

File ID: Admin-2024-0985 Type: Request for Ordinance or Status: Regular Agenda

Resolution

Version: 1 Reference: In Control: City Clerk Waiting

Room

**Enactment Number:** 

Department: Cost: File Created: 08/13/2024

Subject: Final Action:

Title:

**Internal Notes:** 

Code Sections: Agenda Date: 11/12/2024

Indexes: Agenda Number:

Patron(s): Enactment Date:

Attachments: Admin-2024-0985 - Application Documents - 6241

Forest Hill Ave, Admin-2024-0985 - AATF Ordinance

Contact: Introduction Date:

Related Files:

# **Approval History**

Version	Seq#	Action Date	Approver	Action	Due Date
1	1	10/21/2024	Matthew Ebinger	Approve	10/23/2024
1	2	10/21/2024	Kris Daniel-Thiem - FYI	Notified - FYI	
1	3	10/21/2024	Kevin Vonck	Approve	10/28/2024
1	4	10/21/2024	Alecia Blackwell - FYI	Notified - FYI	
1	5	10/24/2024	Sharon Ebert	Approve	10/23/2024
1	6	10/24/2024	Caitlin Sedano - FYI	Notified - FYI	
1	7	10/29/2024	Jeff Gray	Approve	10/28/2024
1	8	10/29/2024	Lincoln Saunders	Approve	10/31/2024
1	9	10/31/2024	Mayor Stoney	Approve	10/31/2024

## **History of Legislative File**

Ver-	Acting Body:	Date:	Action:	Sent To:	Due Date:	Return	Result:
sion:						Date:	

# Text of Legislative File Admin-2024-0985

O&R Request

**DATE:** October 21, 2024 **EDITION:** 2

**TO:** The Honorable Members of City Council

**THROUGH:** The Honorable Levar M. Stoney, Mayor (by request)

(This is no way reflects a recommendation on behalf of the Mayor)

**THROUGH:** J.E. Lincoln Saunders, Chief Administrative Officer

THROUGH: Sharon L. Ebert, DCAO for Planning & Economic Development

FROM: Kevin J. Vonck, Director of Planning & Development Review

**RE:** To authorize the special use of the property known as 6241 Forest Hill Avenue for the

purpose of up to two single-family detached dwellings, upon certain terms and

conditions.

#### ORD. OR RES. No.

**PURPOSE:** The applicant is requesting a Special Use Permit to authorize the construction of one single-family detached dwelling on top of a garage. There is an existing dwelling on the lot and the additional dwelling is not permitted by the underlying zoning. Due to its size, the proposed dwelling is considered a second dwelling unit on the property rather than an accessory dwelling unit. A Special Use Permit is required.

**BACKGROUND:** The property is located in the Gravel Hill neighborhood on Forest Hill Avenue between Heartwood Road and Glyndon Lane. The property is currently a 17,926 square foot (0.412 acre) parcel of land improved with a one-story single-family detached dwelling. The City's Richmond 300 Master Plan designates a future land use for the subject property as Residential, which is defined as, "Neighborhood consisting primarily of single-family houses on large- or medium-sized lots more homogeneous in nature" (Richmond 300, p. 54).

Master Continued (Admin-2024-0985)

Intensity: Buildings are generally one to three stories. Lot sizes generally range up to 5,000 to 20,000+

sq. ft. Residential density of 2 to 10 housing units per acre.

Primary Uses: Single-family houses, accessory dwelling units, and open space.

Secondary Uses: Duplexes and small multi-family buildings (typically 3-10 units), institutional, and

cultural. Secondary uses may be found along major streets

The current zoning for this property is R-2 Single-Family District. The area is generally residential

properties. The density of the proposed is two units upon 0.412 acres or roughly 5 units per acre.

COMMUNITY ENGAGEMENT: Cherokee Area Neighbors Civic Association was notified of the

application; additional community notification will take place after introduction.

STRATEGIC INITATIVES AND OTHER GOVERNMENTAL: Richmond 300 Master Plan

FISCAL IMPACT: \$300 application fee.

**DESIRED EFFECTIVE DATE:** Upon adoption

**REQUESTED INTRODUCTION DATE:** November 12, 2024

CITY COUNCIL PUBLIC HEARING DATE: December 9, 2024

**REQUESTED AGENDA:** Consent

RECOMMENDED COUNCIL COMMITTEE: Planning Commission on December 3, 2024

**AFFECTED AGENCIES:** Law Department (for review of draft ordinance)

# **RELATIONSHIP TO EXISTING ORD. OR RES.:** None

ATTACHMENTS: Draft Ordinance, Application Form, Applicant's Report, Plans, Survey

STAFF: Matthew Ebinger, Planning Supervisor, Land Use Administration (Room 511) 646-6308

Shaianna Trump, Planner Associate, Land Use Administration (Room 511) 646-7319



# Application for SPECIAL USE PERMIT

Department of Planning and Development Review Land Use Administration Division 900 E. Broad Street, Room 511 Richmond, Virginia 23219 (804) 646-6304 http://www.richmondgov.com/

Application is hereby submitted for: (check one)  special use permit, new special use permit, plan amendment		
<ul> <li>special use permit, text only amendment</li> </ul>		
Project Name/Location		D. I
Property Address: 6241 Forest Hill ave, Richmond, VA 23225  Parcel I.D. #: 60040633001  Fee: 300		Date: <u>6/20/2024</u>
Total area of affected site in acres:		<del></del>
(See <b>page 6</b> for fee schedule, please make check payable to the "City		
<b>Zoning</b> Current Zoning:R-2		
Richmond 300 Land Use Designation: United States		_
Proposed Use (Please include a detailed description of the proposed use in the requ	ired applicant's repo	ort)
Existing Use: This is new construction so the use would be a 2 bed 2 bath SFR above a 2 ca	ar garage	
Is this property subject to any previous land use cases?  Yes No  If Yes, please list the Ordinance Number:		
Applicant/Contact Person: Mark Stafford Reece Company:		
Mailing Address: 6241 Forest Hill Ave, Richmond VA 23225		
City: Richmond	State: VA	Zip Code: 23225
Telephone: _(804)298-8772 Email: _reecems@vcu.edu	Fax: _(	)
Property Owner: Mark Stafford Reece		
If Business Entity, name and title of authorized signee: _		
(The person or persons executing or attesting the execution of this As she has or have been duly authorized and empowered to so execute of		of the Company certifies that he or
Mailing Address: 6241 Forest Hill Ave, Richmond VA 23225 City: 6241 Forest Hill Ave, Richmond VA 23225	Chahai WA	7in Carlot 22225
City: 6241 Forest Hill AVE, Richmond VA 23225  Telephone: (804) 298-8772	State: <u>va</u> Fax: (	Zip Code: 23225
Emajl; recems@vcu.edu	T GA(	
	/I. Stafford Reece	

The names, addresses, telephone numbers and signatures of all owners of the property are required. Please attach additional sheets as needed. If a legal representative signs for a property owner, please attach an executed power of attorney. Faxed or photocopied signatures will not be accepted.

NOTE: Please attach the required plans, checklist, and a check for the application fee (see Filing Procedures for special use permits)

# Proposal for Constructing a 2-Bedroom, 2-Bathroom Single-Family Residence (SFR) with 2-Car Garage in Granite Hills Neighborhood

In response to the ongoing housing crisis, the City of Richmond has taken proactive steps to address the shortage of housing options by approving legislation for Accessory Dwelling Units (ADUs) by right. Building upon this initiative, I propose the construction of a 2-bedroom, 2-bathroom single-family residence on top of a 2-car garage in the Granite Hills neighborhood. This proposal aims to provide higher-quality housing options for long-term tenants, aligning with the city's efforts to alleviate the housing shortage while adhering to the newly enacted ADU/SFR policies.

**Need for Larger Housing Units**: Research indicates a growing demand for larger housing units among long-term tenants. Initially, I considered constructing a 500 sq ft ADU as permitted by the city's regulations. However, further investigation revealed that such units may not adequately meet the needs of tenants seeking stable, long-term housing. While 500 sq ft may be sufficient, it does not necessarily fulfill the tenants' true desires for a long-term residence. This realization prompted a reconsideration of the original plan. It became evident that larger units, such as 2-bedroom, 2-bathroom homes, offer increased space and functionality, providing tenants with a more comfortable living environment conducive to long-term residency.

**Minimal Impact on Infrastructure**: I assure the city that the proposed construction will have minimal impact on local infrastructure. The additional square footage and amenities will not strain water or sewage systems, nor will they create congestion or safety concerns. Utilizing existing space on top of the garage ensures efficiency without expanding the property's footprint, maintaining harmony with the surrounding infrastructure.

**Enhancing Neighborhood Value**: The construction of a 2-bedroom, 2-bathroom home will enhance the value of the Granite Hills neighborhood in several ways. By offering a higher-quality housing option, property values may increase, contributing to overall neighborhood prosperity. Additionally, attracting stable, long-term residents fosters a sense of community and cohesion, further enriching the neighborhood fabric.

**Comparable Footprint**: Constructing either an ADU or SFR with the garage ensures a building footprint similar in size and scope to a 500 sq ft unit. This similarity arises from both plans incorporating a 2-car garage. This approach maintains compatibility with the neighborhood's existing structures while maximizing space utilization. Respecting the character of the neighborhood, this construction addresses the need for larger housing units while minimizing any perceived impact on the surrounding environment.

**Additional Benefit of Corner Lot Configuration**: Furthermore, the property's configuration as a corner lot offers additional advantages for potential tenants. Unlike properties with shared driveways, the proposed 2-bedroom, 2-bathroom home atop the 2-car garage will have its own separate driveway access. This configuration not only enhances privacy but also provides convenience and autonomy for the long-term tenant, further enriching their living experience.

**Tenant Satisfaction and Retention**: Providing tenants with adequate space is paramount for ensuring satisfaction and long-term retention. Research indicates that larger units lead to higher tenant satisfaction and longer lease durations. By offering a 2-bedroom, 2-bathroom home, we can provide tenants with the space they need to comfortably live and grow within the community.

**Request for Approval**: In conclusion, I respectfully request the city's consideration and approval for this proposal. By constructing a 2-bedroom, 2-bathroom home on top of a 2-car garage, we can provide a valuable housing option that meets the needs of long-term tenants while enhancing the overall value of the Granite Hills neighborhood. I am committed to working collaboratively with the city and community stakeholders to ensure the success of this project.



The submitted plans for your commercial or multi-family project are under review with Fire & Emergency Services. Applications which only require conceptual plans will be reviewed to the appropriate level of detail for this stage of development planning.

Per the Department of Planning & Development Review, Final Subdivision Plat site plan and Building Permit architectural plan reviews require 100% construction drawings. When applicable, the following sheets should be noted in the Table of Contents of the plan set. Any symbols, fire lines, hydrants, etc. pertaining to our review should be in noted in red.

- Site Layout
- Utility Layout
- First Floor Plan
- Life Safety Plan
- Roof Plan
- Elevation Drawings

Please respond to the checklist items below \*<u>and include the corresponding sheet number when asked to provide locations\*</u> to expedite our review process. Further discussion may be necessary to provide approval from this department on your application's plans.

We reserve the right to change or amend our decisions should new evidence be discovered, site conditions change during the review period, or revisions on subsequent submissions for this application modify previously approved items which fall within our scope of review.

We look forward to working with you to design a safe project for our city's residents and visitors.

Office of the Fire Marshal
City of Richmond Fire Department
201 East Franklin Street
Richmond, VA 23219

Version: 7/2020 DJ



### **FD LETTERHEAD** FIRE & EMERGENCY PLAN REVIEW CHECKLIST

#### **Project Summary**

- -----New Contstruction 1. Is this new construction or a rehabilitation project?
- What is the height of the building(s)? How many stories? 25 feet tall 2 stories
- 3. Is there an accessory parking garage or parking garage levels? yes the first floor is garage and unlivable storage space
- 4. Are any levels below street level or below grade? No

#### **Building Occupant Egress**

Since this is a single family home there roof access is not available without the use of a ladder

no sub level is planned

5. Provide locations of roof access points on the plans. 6. If there is a basement or floors below street level, provide locations for egress on the plans.

made before a Certificate of Occupancy can be issued.

- 7. For projects with 6 stories or more, stairways must be noted with compass directions (North, South, etc.) and the inside of
- stairwells must note each floor number. understood If a fire escape is part of the structure, it must be inspected by a design engineer and necessary repairs or replacements must be no fire escape will be used in this proposed project

#### **Suppression Systems**

- 9. A temporary standpipe is required on site during construction. Its operative should be on the finished floor below the next floor being constructed. Provide the location on the plans. Understood and a temporary standpipe will be present on finished first floor at all times.
- 10. Alarm panel box. This must be in the first-floor lobby area on the street address side of the building. Provide location on the plans.
- 11. Knox-Box® Rapid Entry System. One is required on any new construction or renovated enclosed multi-story building. Provide the location on the plans. 10) This is a single family residence, I don't Understoodm this will be implemented
- 12. Fire pump(s). Provide the location on the plans.
- 13. Command Center. This needs to be clearly marked outside of the door. Provide the location on the plans.
- 14. Sprinkler shut off valve. Provide the location on the plans. No sprinkler connection

I will have all my fire hydrants

clearly labeled

believe a alarm panel box is required.

15. Sprinkler connections. Provide the FDC location on the plans – in red ink please. No sprinkler connection

#### **Hydrants & Fire Department Connections**

- 16. More than one hydrant may be required to support the project. How many existing hydrants are near the project? How many are proposed? Provide the locations on the plans. we have 1 public hydrant on the parcel, its labeled on the survey of the parcel.
- 17. The dedicated hydrant should be public. Special circumstances may allow for a private hydrant if an ISO Class 1 Rating can be maintained and the Department of Public Utilities approves of it. A private hydrant must also be maintained in accordance with NFPA 291 and the current Virginia Statewide Fire Prevention Code.
- 18. The FDC for each building. Provide the location on the plans. Signage is required around it (i.e. FDC Connection, No Parking) and curbing before it must be painted yellow. We highly recommend a Knox FDC secure system to safeguard the sprinkler system. Understood
- 19. The FDC should be at least 50 feet from its dedicated hydrant, but no more than 100 feet.

the building will be less than 50 feet from a fire hydrant.

#### **Emergency Vehicle Access to Site**

- 20. New construction projects require at least (2) two roads for emergency vehicles to access the site and shall comply with Chapter 5 of Statewide Virginia Fire Prevention Code Fire Service Features. multiple access points within the neighborhood exist
- 21. Proposed or improved road surfaces used for emergency access must be able to support a minimum weight of 75,000 lbs.
- 22. Proposed or improved road surfaces used for emergency access must be at least 20 feet in width. In some cases, 27 feet may be required.
- 23. Curb cuts into and around the site for emergency access must support a fire apparatus turning radii of 36' inside and 52' outside.
- 24. New construction projects may require access to all sides of the building for emergency vehicles.

no curb cuts required, but the driveway will comply will all regulations

there will be at least 10 ft of space on all sides 3 sides will have 25 ft + space for access

#### **Environmental Concerns**

- 25. Are you aware of any underground storage tanks (USTs) or above ground storage tanks (ASTs) which currently hold, or may have at one time held, flammable or combustible substances? If any are discovered during land disturbance, excavation, or construction activities, they must be immediately reported to the Fire Marshal's Office. A permit is required before removal or abandonment. All documents pertaining environment reports shall be forwarded to the Fire Marshal's Office. None present
- 26. Are you aware of any environmental concerns that need to be mitigated before construction, i.e. leaks, spills, etc.?

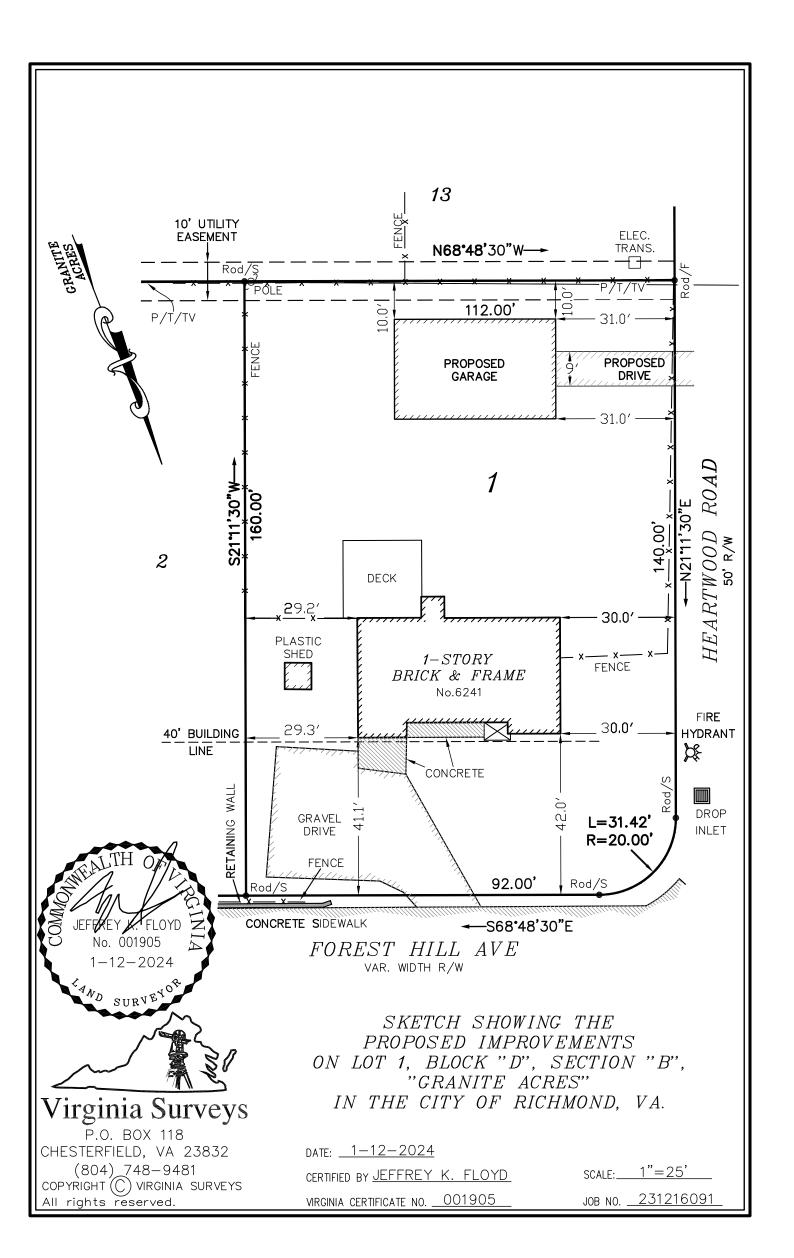
27. Will this project involve any rock blasting? A rock blasting permit shall be obtained from the Fire Marshal's Office.

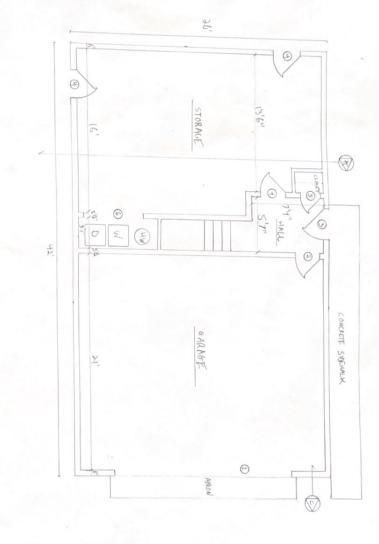
concerns are present at this time.

no environental

no rock blasting of any kind

Version: 7/2020 DJ





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(2) 1875 CHERT COME (1) JAKKIN LUL-HEMER

(3) 25 ENTRY DOOR (1) JAKKIN LUL-HEMDER

(4) 25 ENTRY DOOR (2) JAKO HEMDER

(5) 26 ENTRY DOOR (2) JAKO HEMDER

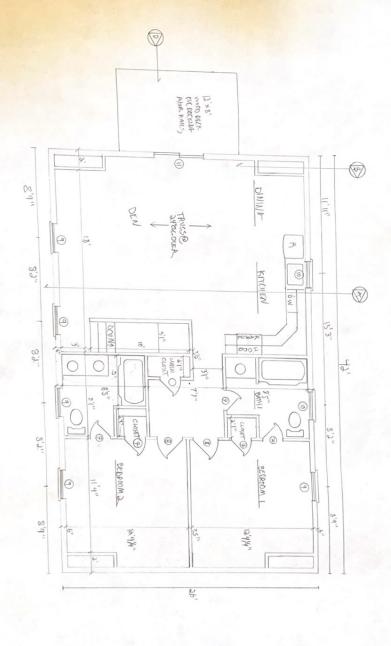
(6) 27 5 ENTRY DOOR (2) JAKO HEMDER

(7) 24 ENTRY DOOR (2) JAKO HEMDER

(8) 26 ENTRY DOOR (2) JAKO HEMDER

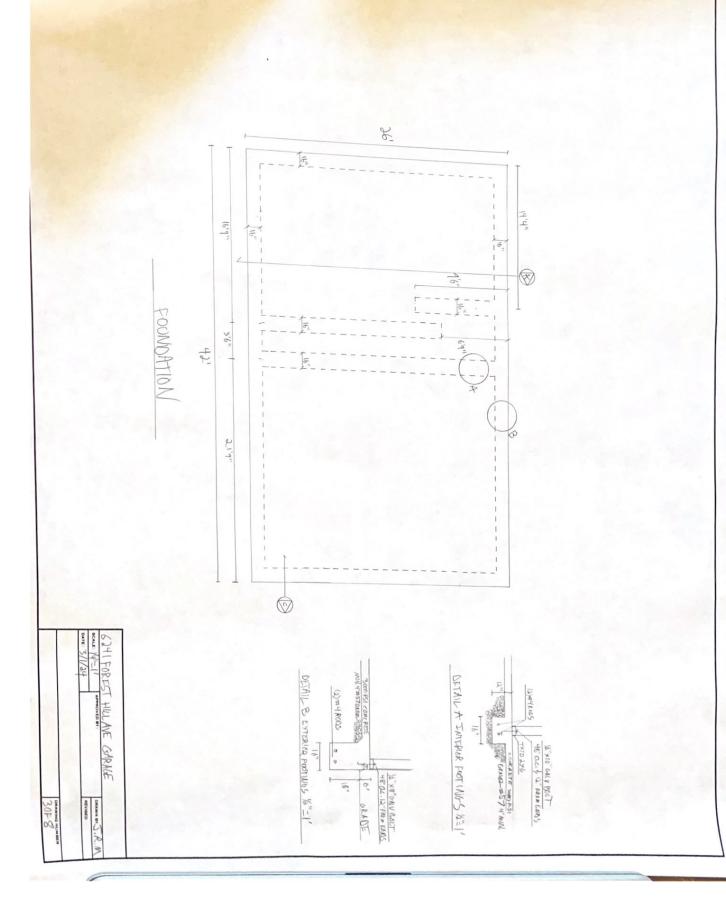
(9) 26 ENTRY DOOR (2) JAKO HEMDER

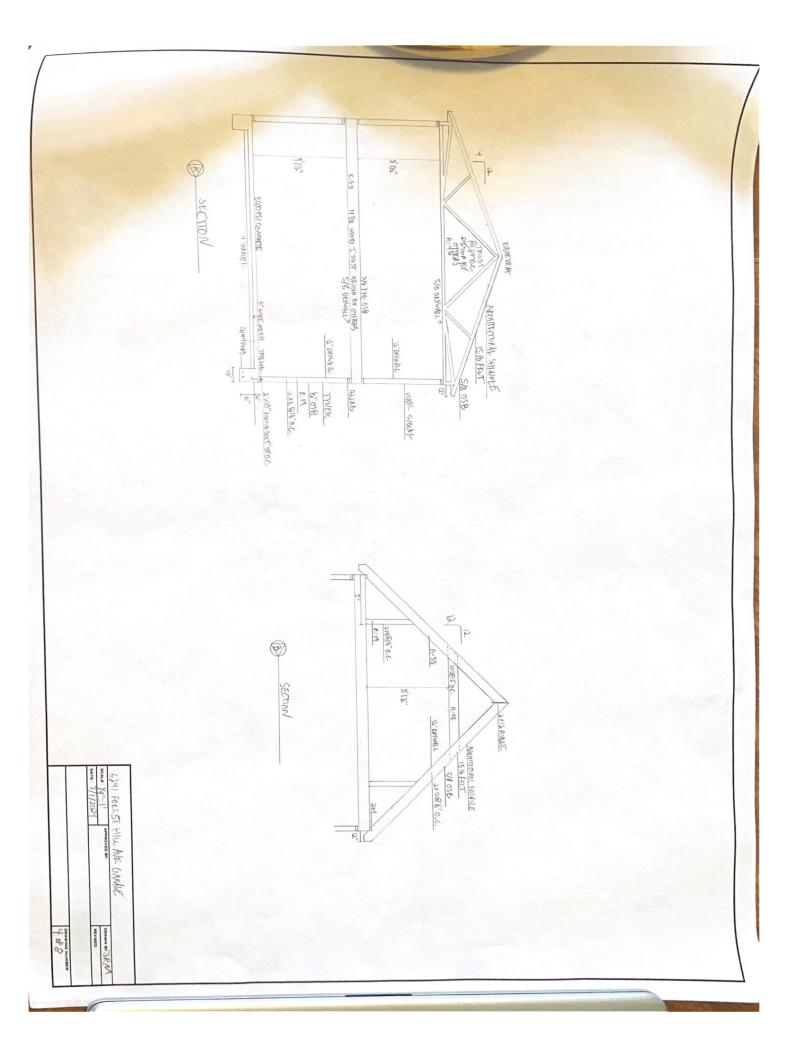
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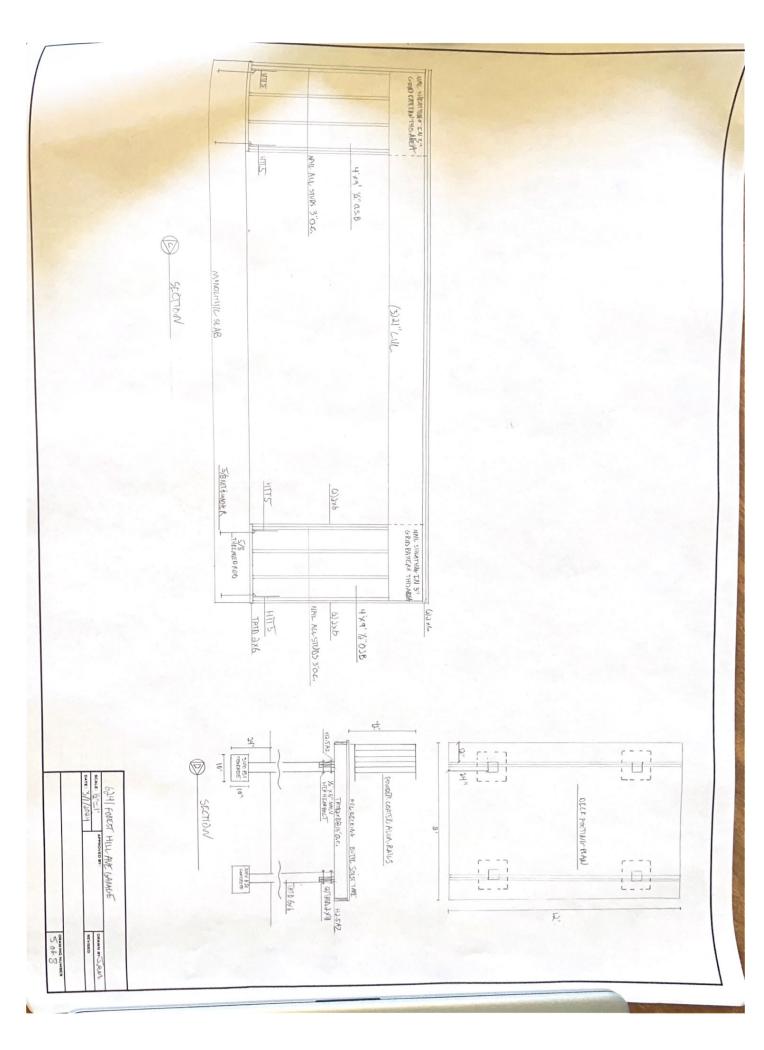


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EAST ELEVATION WEST ELEVATION

